

Can Southeast Asia continue to be a major rice bowl?

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Abstract

Southeast Asia is a major rice-producing region, with high level of internal consumption and accounting for 40% of global rice exports. Limited land resources, climate change, and yield stagnation during recent years have once again raised concerns about the capacity of the region to meet the growing demand for rice and remain as a large net exporter. Here we use a modelling approach to map rice yield gaps and assess production potential and net exports by 2040. We find that the average yield gap represents 48% of the yield potential estimate for the region. Exploitable yield gaps are relatively large in Cambodia, Myanmar, Philippines, and Thailand, but comparably smaller in Indonesia and Vietnam. Continuation of current yield trends will not allow Indonesia and Philippines to meet their domestic rice demand. In contrast, closing the exploitable yield gap would allow all countries to achieve rice self-sufficiency, with an aggregated annual rice surplus of 100 million tons available for export. Our study provides insights for increasing regional production on existing cropland by narrowing existing yield gaps.

Introduction

Southeast Asia has made remarkable progress in raising rice production over the past 50 years, mainly by increasing cropping intensity (that is, the number of crops grown on the same piece of land during a 12-month period) and average yield^{1,2}. As a result, the rice systems located in the river basins and deltas of this region now produce a large and stable surplus of rice that not only meets the regional demand, but also makes a substantial contribution to global food supply^{1,3,4}. As a whole, the region accounts for 26% and 40% of global rice production and exports³, respectively, being a major rice supplier for other regions of the world such as Africa and the Middle East⁵. Given the projected 30% increase in global rice demand by 2050, the continuing rise in rice trade, and the limited room available for other main rice-producing countries (*e.g.*, China and India) to generate a rice surplus^{2,6,7}, Southeast Asia will continue to play a critical role in ensuring global rice supply⁸.

The new millennium has brought a number of challenges to rice systems in Southeast Asia. First, despite global equilibrium models on food supply and demand previously predicting an abrupt decline in rice demand per capita⁹, we now know that this parameter will remain relatively stable for most countries^{7,10}. Hence, by 2050, rice demand in Southeast Asia will increase by *ca.* 18% simply due to population growth^{3,7,10}. Second, the two most populous countries in the region (Indonesia and Philippines), totaling nearly 380 million people, depend on rice imports to meet their domestic demand. Third, after few decades of steady increase in average rice yield, there is now evidence of yield stagnation in four of the six major rice-producing countries in Southeast Asia region (Indonesia, Myanmar, Thailand, and Vietnam) (Fig. 1A). Finally, rice harvested area has remained stable or even declined slightly in some countries recently (Fig. 1B), and is under growing threat of conversion for residential and industrial uses¹¹. Meanwhile, irrigated rice area expansion is unlikely to occur due to lack of investments in irrigation infrastructure, physical and economic water scarcity, and environmental concerns¹². Additionally, there is limited scope for further increasing cropping intensity, considering that two and up to three rice crops are

now being grown in most of the rice systems in the region¹³ (**Supplementary Fig. 1**). Although it has been demonstrated that rice yields can be maintained in such intensive monoculture systems, it has also proven to be very difficult to raise them further, even with the best available varieties and technologies¹⁴.

Over the past decades, through renewed efforts, countries in Southeast Asia were able to increase rice yields and the region as a whole has continued to produce a large amount of rice that exceeded regional demand, allowing a rice surplus to be exported to other countries⁴. At question is whether the region will be able to retain its title as a major global rice supplier in the context of increasing global and regional rice demand, yield stagnation, and limited room for cropland expansion. Here we follow a data-intensive approach to estimate yield gaps (the difference between yield potential and average farmer yield, see *Methods*) across the major rice-producing countries in the region to determine whether there is still sufficient potential for increasing production on existing land and provide insight on whether the region can remain as a major global rice supplier or not.

Results

Current yield gaps. We estimate yield gaps based on the simulated yield potential (irrigated crops) or water-limited yield potential (rainfed crops) across the six major rice-producing countries in Southeast Asia (Cambodia, Indonesia, Myanmar, Philippines, Thailand, and Vietnam), which together account for 97% of total rice production in the region³. Our assessment includes both irrigated and rainfed lowland rice systems, which roughly account for 98% of total rice production in Southeast Asia 13,15, while deepwater and upland rice were not included. For irrigated rice, our definition of yield potential assumes no water and nutrient limitations and absence of weeds, pests, and diseases. The same definition applies to rainfed rice, except for inclusion of water limitation as a factor influencing the yield potential. At a regional level, yield potential averaged 8.9 Mg ha⁻¹ crop⁻¹, ranging from 5.5 to 10.2 Mg ha⁻¹ crop⁻¹ across the 11 country-water regimes combinations included in our analysis (Fig. 2). Variations in yield potential portray differences in water regime and climate, with highest values observed in irrigated systems or favorable environments for rainfed lowland rice production such as Indonesia and Philippines. In contrast, yield potential is the lowest for less productive but high value aromatic (Jasmine) rice varieties grown in water-limited environments in northeastern Thailand. The average annual yield potential in Southeast Asia is much higher in irrigated *versus* rainfed rice cropping systems because of higher seasonal yield potential in irrigated versus rainfed crop and because irrigation allows production of two and up to three rice crop cycles within the same year while most rainfed environments only allows cultivation of a single rice crop (Fig. 2; **Supplementary Fig. 1**). Yield potential is also influenced by difference in weather between crop seasons, with yield potential being ca. 10% higher during the dry season compared with the wet season due to higher solar radiation (Supplementary Fig. 2).

At regional level, the average yield gap represents 48% of the potential (Fig. 2). This value represents the average across countries, water regimes, crop sequences, and soil types, after weighting by their relative share of total rice area. However, average values hide substantial differences in yield gaps among water

regimes and countries. For example, average yield gap is 42% and 55% for irrigated and rainfed rice, respectively. While the previous analysis focuses on the average yield gap, the cropping intensity is also important to determine the available room for increasing annual rice production. For example, despite irrigated rice having a smaller yield gap than rainfed rice, its annual yield gap is larger due to higher cropping intensity (7.5 *versus* 5.2 Mg ha⁻¹ year⁻¹) (Fig. 2). Regarding differences among countries, the yield gaps for irrigated rice are smaller in Indonesia and Vietnam (37-39%) than in Cambodia, Myanmar, Philippines, and Thailand (51-60%). In the case of rainfed rice, Indonesia exhibits a relatively smaller yield gap (49%) compared with Cambodia, Myanmar, Philippines, and Thailand (54-66%).

Our analysis also identifies regions at sub-national level with largest opportunities for increasing rice yield and production. For example, the yield gap is larger in the Red River delta compared with that of the Mekong delta in Vietnam (46 *versus* 39%). In some cases, the magnitude of the yield gap is related to the previous history of intensification of rice production in the country. For example, in the case of Indonesia and Philippines, yield gaps are smaller in typical Green Revolution areas such as Java and Central Luzon, respectively, compared with other comparably newer rice-producing regions within these countries (Fig. 3). Our analysis also helps identify differences in the magnitude of the yield gap between cropping seasons. For example, we find a 7-16% larger yield gap for irrigated rice grown during the dry *versus* wet season in Indonesia and Philippines but this pattern is the opposite in the case of irrigated rice in Cambodia and Vietnam (**Supplementary Fig. 2**).

Prospects for rice self-sufficiency and rice surplus. The current average (2019-2020) rice self-sufficiency ratio (SSR) in the entire Southeast Asia region is 1.10, with an estimated surplus of 17 million tons (Mt) (Fig. 4). However, there are contrasting patterns among countries, with rice production largely exceeding domestic consumption in Thailand and Vietnam, while Indonesia and Philippines rely on rice imports (Fig. 4 and Supplementary Fig. 3 and Table 1). The latter two countries have struggled consistently to meet their rice demand from own production and, considering strong population growth and agro-climatic constraints^{8,16}, this situation is not likely to change easily. The degree to which Southeast Asia can remain as a net rice exporting region in the future will ultimately depend upon changes in average yields and harvested area. Given the limited room for cropland expansion and cropping intensity, as one can infer from recent trajectories in harvested area (Fig. 1), we focus here on investigating rice SSR and surplus for different scenarios of yield increase during the next 20 years assuming that net harvested area remains unchanged. We investigate three scenarios, including continuation of current yield trends (S1), half closure of current exploitable yield gap (S2), and full closure of the exploitable yield gap (S3) (Fig. 4). For the calculation of the exploitable yield gap, we assume that achieving 80% of the yield potential for irrigated crops and 70% of the water-limited yield potential for rainfed crops is a reasonable goal for farmers with access to markets, inputs, and extension services 17-19. Such levels of productivity have also been consistently achieved in well-managed long-term experiments²⁰.

Assuming current trends in rice yield remain unchanged until 2040 (S1), the Southeast Asia regional SSR will drop from the current 1.10 to 1.03, almost eliminating the rice surplus at a regional level, and with Indonesia and Philippines failing to achieve rice self-sufficiency (Fig. 4). In contrast, if the exploitable

yield gap is closed by half (S2), Southeast Asia would increase its regional SSR to 1.29 and almost triple the rice surplus up to 54 Mt, allowing Indonesia to become self-sufficient in rice and drastically reducing the need for rice imports in Philippines. Finally, a scenario in which the exploitable yield gap is completely closed by 2040 (S3) would allow the six countries to be rice self-sufficient, leading to a regional SSR of 1.55 and an aggregated rice surplus of 100 Mt, which is *ca.* six times larger than the current value. Achieving the level of yield gap closure set as targets for S2 and S3 would require annual rates of yield gain ranging from 36 to 67 kg ha⁻¹ and 79 to 135 kg ha⁻¹, respectively, with largest and smallest rates corresponding to Philippines and Thailand, respectively.

Discussion

Concerns about rice shortages are not new in Southeast Asia. In the early 1960s, the threat of a major famine was a major driver for the Green Revolution that resulted in increased cropping intensity, higher yields, lower rice prices, and greater food security throughout the region^{4,8}. The initial step was a steep rise in the harvested rice area during the 1960s and 70s. This was followed by a period of fast yield increases in the decade from the mid-1970s to the mid-1980s due to nearly complete adoption of the first generations of the new rice varieties, associated increases in input use, and other technology improvements^{3,8,21}. Interestingly, while this initial Green Revolution period ended in the mid-1980s in Indonesia and Philippines, it steadily continued in Vietnam for several decades²². In the 1990s, concerns were raised about stagnating or even declining yields or total factor productivity in some of the most intensively rice areas of Southeast Asia, reiterating the urgent need for closing existing yield gaps²³. The concerns about rice shortages are back now. Our analysis shows that the Southeast Asia region will not be able to produce a large rice surplus in the future with the most recent rates of annual rice yield gains. Failure to increase yield on existing cropland area will drastically reduce the rice exports to other regions and the capacity of many countries in the region to achieve or sustain rice self-sufficiency. It also means that many countries in the region would need to rely on regional trade to meet their domestic rice demand, which in itself is not necessarily a disadvantage if rice market liberalization takes place²⁴. Hence, although achieving rice self-sufficiency at country level should not be taken as the ultimate goal, we note that reaching a reasonable level of SSR for key staple crops is desirable for countries with limited capacity to purchase and distribute large amount of food imports²⁵. Furthermore, for practically all Southeast Asian countries, rice is of strategic importance in terms of food security, political stability, economy and export potential.

Governments from many countries in Southeast Asia have made explicit their desire to secure stable food prices, completely avoid rice imports in the future, and/or increase income from exports^{20,26}. Our analysis shows that this is possible but only for a scenario where large and strategic investments in agricultural policies, innovation, and R&D help accelerate rates of yield gains so that the exploitable yield gap is narrowed down substantially within the next 20 years. We believe that this is feasible considering that current yield gaps in Southeast Asia are comparably larger than those in other rice-producing countries such as China and USA^{27,28}, especially in Cambodia, Myanmar, Philippines, and Thailand where current

yield gaps are 50-70% of yield potential. Also, we note that the required rates of annual yield gain to narrow down the exploitable yield gap (S2 and S3 scenarios) are similar to historical yield gains observed over the past 30 years for other rice-producing countries, such as China, USA, and Uruguay^{3,28,29}, and even to those achieved in Southeast Asia in the past (Fig. 1 **and Supplementary Table 2**). The importance of maintaining the capacity of Southeast Asia to produce a large rice surplus goes beyond the region, as it can help reduce global price volatility and provide a stable and affordable rice supply to many countries in Sub-Saharan Africa and the Middle East^{8,21}.

Our estimated yield gaps are of similar magnitude to those reported by previous studies for specific countries or rice seasons in Southeast Asia 30-32. However, the regional extent of our study, together with the level of detail in relation to spatial and temporal variation in yield gaps and specificity in terms of cropping systems is unique, providing a basis for prioritizing agricultural R&D and investments at regional, national, and sub-national levels³³. These regional and seasonal differences in yield gaps would not have been detected using top-down modeling approaches that ignore the complexity and diversity of rice systems in Southeast Asia³⁴. For example, while rainfed rice exhibits a larger yield gap, our study shows that closure of yield gaps in irrigated rice can lead to a larger impact on annual rice production due to higher cropping intensity. We note that our study did not include the negative potential impact of climate change on yield, which may reduce our estimates of rice production and add further pressure on yield gap closure³⁵. Climate change impacts on rice yields will require adaptation strategies to sustain yield growth against a backdrop of rising temperatures and sea water levels, which particularly affect the Mega Deltas of Southeast Asia³⁶. However, climate change operates over longer time scales and its impact on rice yield trends are typically over-written by agro-ecological, seasonal, and management effects³⁷. It is also reasonable to assume that numerous adaptation measures will allow farmers adapting their cropping systems and practices to a changing climate. Therefore, we believe it is reasonable to ignore the effect of climate change on rice production for our assessment considering our relatively short timeframe (20 years) and the challenges in modeling changes in yield and crop management as determined by climate change 17,38. Similarly, our study does not consider the improvement in genetic rice yield potential over time, including adaptation to rising temperatures or more frequent droughts or floods. However, we are cautious about the associated timeline and potential impact. For example, we note that the yield potential of inbred rice varieties has not changed substantially over the past 65 years^{39,40}. Similarly, efforts to achieve a step-change in rice yield potential by incorporating C₄ photosynthetic pathway will not lead to any commercially available variety in the near future⁴¹. In the case of hybrid rice, which can produce 15-20% higher yield than inbred rice⁴², we note that its adoption has been limited in Southeast Asia (less than 5% of regional harvested area) due to high seed price and trade-offs with grain quality 43,44. Even when yield potential can be increased, increasing production would still require continuous agronomic improvements to exploit the resulting larger yield gap. Finally, we recognize that, besides yield gap closure, there may be others opportunities to increase the total milled rice output, for example, by reducing harvest and post-harvest losses, and improving milling rates⁴⁵.

In terms of the required interventions that are needed to close the current yield gap, improving crop management practices, especially nutrient and water management, and control of biotic factors, are likely to play a central role^{20,23,46,47}. Production risk is also important for prioritizing agricultural R&D. This is particularly the case of rainfed lowland rice, which accounts for nearly one third of harvested rice area in Southeast Asia 14, where uncertainty in rainfall (either too much or too little) makes farmers reluctant to adopt improved crop management technologies and use external inputs such as fertilizers and pesticides 13,46. Use of pumps and crop insurance can help these farmers to deal with inherently higher risk of growing rice in rainfed lowland environments. Closing of these gaps requires not only fine-tuning of crop management but also the concerted effort of policymakers, researchers, and extension services to facilitate farmers' access to technologies, information, and markets. It is also important to recognize a number of challenges in achieving this next and greener 'Green Revolution' for rice in Southeast Asia. The first challenge is how to foster yield increases without substantial trade-offs in grain quality, which might limit rice acceptance in local and global markets, which is of critical importance for export countries such as Thailand and Vietnam^{8,21}. Another challenge is how to increase yield while minimizing the negative environmental impact associated with intensive rice production³⁶. We believe a number of lessons can be learned from the past. For example, we know now that knowledge-based site-specific nutrient management can help tailor nutrient management to each environment, helping increase yield and farmer profit while reducing nutrient losses^{23,48}. Likewise, integrated pest management is a knowledge intensive but valuable approach, if applied correctly and holistically, to reduce yield losses to weeds, pests, and diseases while minimizing excessive use of pesticides and associated risks to the environment and people⁴⁹. It can be argued that re-arrangement of crop sequence in terms of sowing and harvest windows, can also be explored as a way to increase productivity. We note, however, that farmers are often restricted in how they can allocate labor, time, and resources within their socio-economic context, which may limit re-configuration of current crop sequences⁵⁰. Regardless the means to achieve this next and greener 'Green Revolution', we note that failure to do it will not only cause political instability, but also put additional pressure on land and water resources, thus risking further encroachment into natural ecosystems such as forests and wetlands^{21,26,36}.

Methods

Site selection. The six major rice-producing countries in Southeast Asia were selected for our analysis, including Cambodia, Indonesia, Myanmar, Philippines, Thailand, and Vietnam. Altogether, these countries account for 97% of total harvested rice area and production in Southeast Asia³. Rice cropping systems are diverse across Southeast Asia, including different ecosystems (lowland and upland), water regimes (rainfed and irrigated), and cropping intensity (single, double, and triple)¹³. Here, we focused on irrigated rice and rainfed lowland rice production. We noted that only irrigated rice was considered for Vietnam as rainfed rice production was small. Similarly, we excluded rainfed upland rice from our analysis as it accounts for less than 5% of national rice production across our six selected rice-producing countries and

its contribution to national rice production has declined steadily over time^{14,19}. Hence, our analysis included a total of 11 country-water regimes combinations.

We followed the protocols established by the Global Yield Gap Atlas (www.yieldgap.org) to estimate yield potential and yield gaps^{51,52}. Following these protocols, a number of representative sites were selected and site-specific data on weather, soil, and crop management and a well-validated crop simulation model (ORYZA v3) were used to estimate yield potential (irrigated rice) and water-limited yield potential (rainfed lowland rice)⁵³. In relation to site selection, we first used the Spatial Production Allocation Model map (SPAM 2010; www.mapspam.info), together with expert opinion from local researchers, to identify the spatial distribution of the rice harvested area in each country separately for each of the 11 country-water regime combinations (see Supplementary Information Text Section 2 for details, Supplementary Fig. 4). Second, based on the current distribution of meteorological stations, we selected reference weather stations (RWS) for each country-water regime combination. In each country, climate zones (CZ) accounting for >5% of total harvested rice area for each water regime were identified. Each CZ represents a specific combination of annual growing-degree days, water balance, and temperature seasonality⁵². Circular buffer zones with a 100-km radius were created around each RWS and clipped by the CZs where the RWS was located in each country. For each country-water regime combination, buffers were iteratively selected starting from the one with largest harvested rice area, avoiding the buffers that overlap with the selected buffers by 20%. This process was repeated until the sum of rice coverage across selected buffers reached at least 50% of the national total harvested rice area for each water regime. In the case of Indonesia and rainfed rice in Thailand, we created eight and three additional buffers (also further referred to as RWS buffers), respectively, to cover rice area in Indonesia and important rainfed lowland riceproducing area in the northeastern Thailand that were not included due to the lack of meteorological stations. As a result, a total of 69 and 61 RWS buffers were selected for irrigated and rainfed lowland rice in the six selected rice-producing countries, respectively (see Supplementary Information Text Section 2 for details, Supplementary Table 3).

Weather and soil data source. Long-term measured daily weather data is required for robust estimation of yield potential and its variability. Simulation of yield potential for irrigated rice requires solar radiation and maximum and minimum temperature, and, in the case of rainfed rice, precipitation and relative humidity are also needed. Daily measured data from the most recent 10 years were available for the selected RWS buffers in our study, except for the additional 11 buffers created for Thailand and Indonesia (see Supplementary Information Text Section 3 for details, Supplementary Table 4). For these 11 sites, we used gridded data from the NASA-POWER Agro-climatic database⁵⁴. Following Van Wart et al.⁵⁵ and Grassini et al.³⁵, both measured and gridded weather data used in this study were subjected to quality control measures to fill in missing data and/or identify and correct erroneous values.

For irrigated rice, soil properties were not specified as yield potential is not influenced by soil properties, i.e. water and nutrient supply are not considered limiting for plant growth^{53,56}. In the case of rainfed rice, simulation of water-limited yield potential required specification of soil properties related with the soil

water balance, including water holding capacity, soil depth, and water table depth⁵³. In our study, default soil parameters from PADDYIN file for a clay soil set in ORYZA v3 were applied to simulate water-limited yield potential for rainfed lowland rice in Indonesia, Myanmar, and Philippines. However, soil parameters were modified for our simulations of water-limited yield potential for rainfed lowland rice in northern and northeastern Thailand in order to portray the coarse-texture soils that prevail in these regions^{57–59}. In the case of Cambodia, separate simulations of water-limited yield potential for rainfed lowland rice were performed for clay and coarse-texture soils, as these two soil types are important in the rice growing area in Cambodia⁶⁰.

Crop management and actual yield. The dominant rice cropping systems were identified in the major riceproducing regions in each country. A rice cropping system is defined as a unique combination of ecosystem (lowland, upland), water regime (irrigated, rainfed), and rice cropping intensity (single, double, triple) as defined by the number, type, and temporal cycle of crops planted on the same piece of land over a 12-month period. As such, a total of 182 RWS buffer-cropping system combinations were identified in our study. For simulating yield potential, information on crop management including water regime, crop establishment method, sowing or transplanting window, maturity window, probability of drought, and rice variety name were collected for each rice cycle in each cropping system via structured questionnaires completed by local agronomists and extension personnel in each country (see Supplementary **Information Text Section 4 for details**). Selected crop calendars for typical rice cropping systems in each country are shown in **Supplementary Fig. 1**. Data on average farmer yields and rice harvested area were retrieved from official statistics at regional/state level for the most recent four years for Myanmar, at regency administration level for the most recent six years for Indonesia, and at provincial level for at least the most recent five years for the other four countries (see Supplementary Information Text Section 4 for details, Supplementary Table 5). Data on farmer yield were adjusted to a standard moisture content of 140 g H₂O kg⁻¹ rice grain.

Yield potential simulation. Yield potential (irrigated rice) and water-limited yield potential (rainfed lowland rice) were simulated using the crop growth and development model ORYZA v3 and data on actual crop management, measured daily weather, soil characteristics, and characteristics of representative rice varieties⁵³. This model has been well validated in field experiments established in a wide range of environments and extensively used to simulate yield potential in various rice cropping systems worldwide^{61–64}. To the extent that it was possible, we attempted to simulate modern rice varieties with broad adaptability that represent varieties widely grown in each of the six countries as determined based on expert opinion and national reports^{61,65–67}. These varieties included Inpari 32 (Indonesia), OM1490 (Vietnam and Cambodia), PSBRc80 (Philippines), and PSBRc10 (Myanmar). An exception was the fragrant Jasmine rice variety KDML105, which was used for simulation of water-limited yield potential in the rainfed lowland rice environment in northeastern Thailand as these types of varieties prevail in this region. Genetic coefficients of Inpari 32 were obtained from Agustiani et al.⁶¹ and crop parameters of OM1490, PSBRc80, and PSBRc10 were retrieved from Li et al.⁶⁸. Briefly, the calibration and validation of the crop model in these previous studies was conducted with two independent datasets using measured

data collected from well-managed field experiments. Genetic parameters were derived through iterating calibration and validation processes with initial values of crop parameters obtained from a well-characterized variety, IR72. Unfortunately, experimental data from well-managed crops were not available to calibrate model parameters for fragrant rice varieties. Hence, parameters of KDML105 were derived by using the crop parameters from OM1490 as initial value and subsequent addition of photoperiod sensitivity and lower partitioning to grain so that the simulated harvest index was around 0.40. These adjustments in model parameters for fragrant rice were based on previously published studies for fragrant rice in northeastern Thailand and elsewhere \$\frac{32,58,69,70}{2}\$.

We simulated the yield potential (or water-limited yield potential in the case of rainfed lowland rice) for each rice cycle within each dominant cropping system for each of the RWS buffers selected for the 11 country-water regime combinations. For irrigated rice, we assumed no water limitation, while simulation of rainfed lowland rice considered precipitation, vapor pressure, and soil properties influencing the soil water balance, including soil texture and groundwater depth. For rainfed lowland rice, there is high uncertainty in relation with groundwater depth across sites, seasons, and landscapes, and its influence on rice yields⁷¹. Given the range of possible scenarios and associated uncertainties, we simulated water-limited yield potential for rainfed lowland rice for different scenarios of groundwater depth during the entire crop cycle (shallow, medium, and deep). These three scenarios basically portray no water limitation (shallow), moderate-drought (medium), and drought-prone (deep) environments (see Supplementary Information Text Section 5 for details).

Yield gap estimation. For each rice cycle, the yield gap was calculated as the difference between yield potential (irrigated rice) or water-limited yield potential (rainfed lowland rice) and average farmer yield ¹⁸. Average yield gap for each RWS was estimated by weighting yield potential and average yield based on the fraction of rice harvested area within each buffer accounted for by each cropping sequence-crop cycle combination. The annual yield gap was calculated based on the average rice cropping intensity in each RWS. In all cases, the yield gap was estimated separately for each country-water regime combination.

Current and future rice demand. Current (2019-2020) annual domestic rice demand was set as a baseline in our study. Current national rice demand in each of the six selected major rice-producing countries was estimated as the average annual national rice production, imports, exports, and stock change during 2019-2020⁷² (Supplementary Table 6). Future (2040) rice demand for each country was estimated by multiplying the projected population derived from the medium fertility variant (http://population.un.org/wpp) by the per-capita rice demand by year 2040. The latter was estimated based on the relative change in average per-capita rice demand, between the baseline (2019-2020) and year 2040, derived for each country from the outputs of three econometric food supply-demand models: the International Rice Research Institute Global Rice Model (IGRM)⁷³, the International Model for Policy Analysis of Agricultural Commodities and Trade (IMPACT) model¹⁰, and the Rice Economy Climate Change (RECC) model⁷⁴ (Supplementary Table 6). Projected total rice demand by year 2040 is expected to be higher than the current (2019-2020) demand for all countries, except for Thailand and Vietnam

where it will remain relatively similar. In this study, we also analyzed total rice demand and production at regional level by considering all 11 countries in Southeast Asia, that is, the six selected major rice-producing countries included in this study plus other five countries: Brunei, Laos, Malaysia, Singapore, and Timor-Leste⁷⁵. To do this, current rice demand in the whole Southeast Asia was estimated as the average of annual regional total rice production, import, export, and stock variation (average of 2019-2020)⁷². We noted that the five countries not included in our analysis (Brunei, Laos, Malaysia, Singapore, and Timor-Leste) are net rice importers and their aggregated annual rice demand represents 5% of that calculated for the six countries selected for our study⁷². Hence, future (2040) total rice demand in Southeast Asia was estimated by multiplying the projected rice demand from the six countries by 1.05. In our study, all rice yield, production, per-capita rice demand, and total rice demand were reported as paddy rice at a standard moisture content of 140 g H₂O kg⁻¹ rice grain. We noted that per-capita rice demand was converted to paddy rice by dividing originally reported milled rice from the USDA databases and the three models by rice milling rate of each major rice-producing country^{10,72-74} (Supplementary Table 6).

Scenario assessment. We assessed rice production potential and its impact on rice surplus by comparing the projected rice production against rice demand by 2040^{17–19}. We performed scenario analyses individually at the national level for the six selected major rice-producing countries and separately for the entire Southeast Asia. Similar to other studies assessing food supply-demand scenarios^{76,77}, we used 2040 as the target year for our scenario assessment. A 20-year timespan would be long enough to facilitate long-term policies, investments, and technologies devoted to closing exploitable yield gap, and it is short enough to minimize long-term effects from climate change on crop yields and cropping systems. Similarly, we noted that population growth rates start to decline for the majority of the countries in Southeast Asia around or after 2040 (http://population.un.org/wpp).

Reaching 80% of the yield potential (irrigated crops) or 70% of the water-limited yield potential (rainfed crops) is a reasonable yield goal for farmers with good access to markets, inputs, and extension services, as evidenced by rainfed wheat in Germany and France, rainfed maize in USA, and irrigated rice in Egypt and China^{18,78} (www.yieldgap.org). Hence, the exploitable yield gap was defined here as the difference between 80% of yield potential (irrigated) or 70% of water limited yield potential (rainfed) and current average farmer yield. For our scenario assessment, we considered three scenarios of yield-gap closure. The first scenario was business-as-usual (S1), that is, continuation of current yield trends based on most recent rates of yield gains as derived from our analysis (Fig. 1 and Supplementary Table 2). The second scenario (S2) assumed that 50% closure of the existing exploitable yield gap can be achieved between now and 2040. Finally, the third scenario (S3) assumed a full closure of the exploitable yield gap by 2040. We assumed that the current harvested rice area remained unchanged for all three scenarios, which was reasonable considering the flat trajectories in harvested area over past decades. Indeed, our assumption can be considered optimistic considering current pressure on converting lowland rice fields for urban and industrial uses, or diversifying into other crops. We also assumed no change in upland rice production, which currently accounts for less than 5% of national production across the six countries, although its area may decline further over time. We also assumed no change in the fraction of irrigated rice area,

given lack of investments for irrigation schemes, physical and economic water scarcity, and environmental concerns¹². At a regional level of Southeast Asia, total rice production was estimated as the sum of projected rice production from the six selected rice-producing countries and that from the other five countries in each of the three scenarios. We assumed that rice production in the other five countries remained unchanged (in relative terms), which totaled an annual average of 5.6 Mt from 2019 to 2020, representing 3% of rice production in the six selected countries⁷². We noted that for the current baseline and for each of the three scenarios by 2040, we calculated the aggregated rice production, rice surplus, and the self-sufficiency ratio (SSR). Rice surplus and SSR were estimated as the difference and ratio between annual rice production and annual rice demand, respectively¹⁷ (Fig. 4).

Declarations

Data availability

Data on yield potential are available *via* the Global Yield Gap Atlas (www.yieldgap.org). All other data are available from the corresponding author upon reasonable request.

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Author contributions

S.Y., A.M.S., and P.G. conceived and designed the study. A.M.S., A.G.L., J.I.R.E., A.D., L.V.N.K., L.T.T., K.P., P.T., K.M.T., S.S.S., S.Y., M.Q.V.II[,] E.D.Q., R.T., R.J.F., N.T., A.R.P., N.D., N.A., F.A., and T.L. provided and compiled the data analyzed in this study. S.Y., J.I.R.E., N.D., and P.G. performed the spatial analysis, simulation, and data analysis. S.Y. and P.G. and wrote the paper, with contribution from other authors.

Competing interests

The authors declare no competing interests.

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Figures

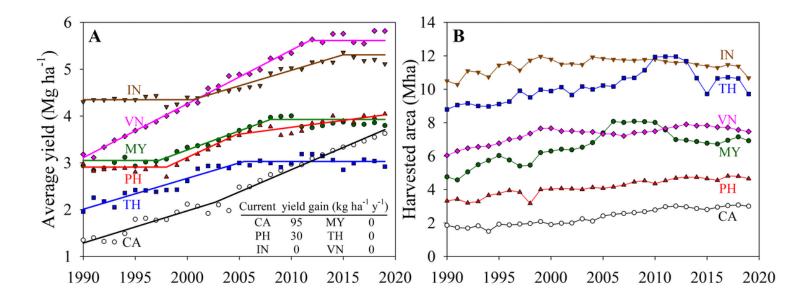


Figure 1

Trends in (A) average yield and (B) harvested area for rice in six major rice-producing countries in Southeast Asia: Cambodia (CA), Indonesia (IN), Myanmar (MY), Philippines (PH), Thailand (TH), and Vietnam (VN) during the past 30 years (1990-2019). Recent yield gains derived from the fitted models are shown in panel (A); parameters of fitted models were all statistically significant (p<0.05). Source: FAOSTAT3.

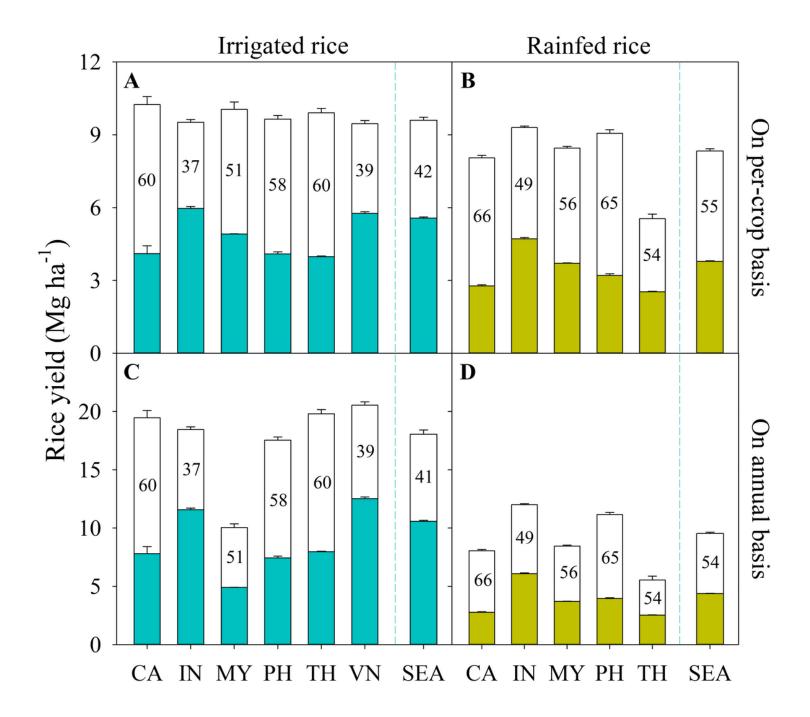


Figure 2

Average yield potential and water-limited yield potential for irrigated (left) and rainfed rice (right), respectively, for the six major rice-producing countries in Southeast Asia: Cambodia (CA), Indonesia (IN), Myanmar (MY), Philippines (PH), Thailand (TH), and Vietnam (VN) on per-crop (top) and annual basis (bottom). Solid and empty portions of bars indicate the average farmer yield and the yield gap, respectively. Vertical lines above solid and empty bars indicate standard errors. Values inside the empty portion of the bars indicate the average yield gap as percentage of yield potential (irrigated) or water-limited yield potential (rainfed). Also shown are the regional area-weighted averages of Southeast Asia (SEA) for each water regime.

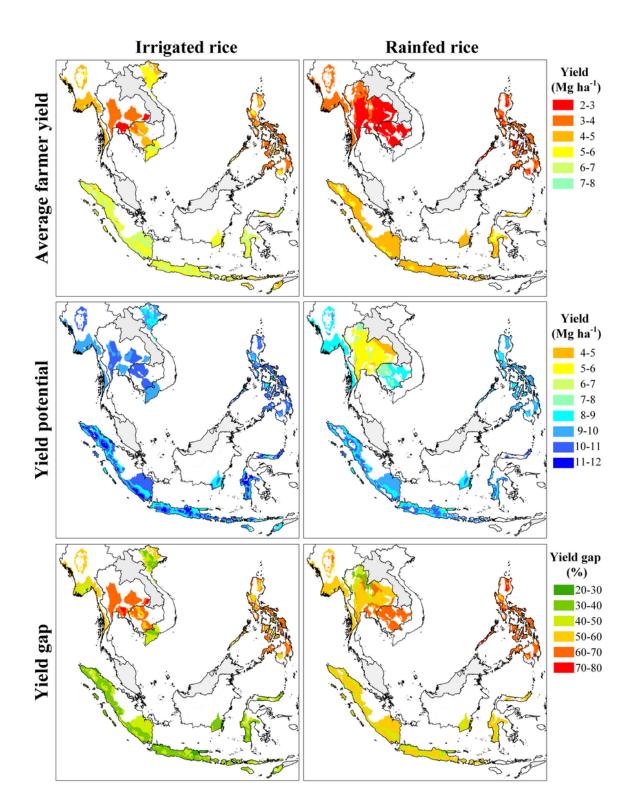


Figure 3

Average farmer yield, yield potential, and yield gap (as percentage of yield potential) for irrigated (left) and rainfed lowland rice (right) for the six major rice-producing countries in Southeast Asia at climate zone level. Other countries in Southeast Asia not included in our yield-gap analysis are shown in gray.

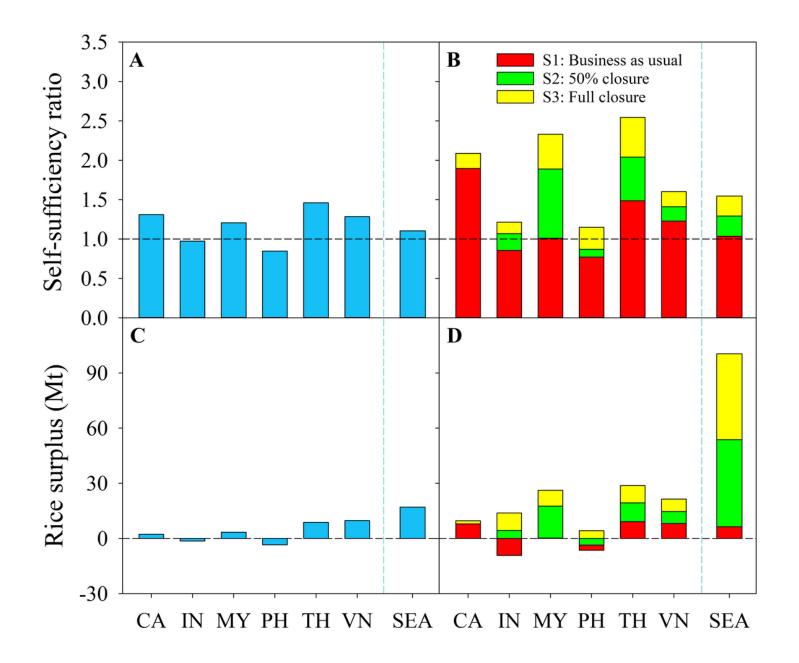


Figure 4

Rice self-sufficiency ratio (top) and rice surplus (bottom) for the baseline (2019-2020, left) and three scenarios of yield increase towards year 2040 (right): continuation of historical yield trends (S1, red), half closure of exploitable yield gap (S2, green), and full closure of exploitable yield gap (S3, yellow). Separate values are shown for each country: Cambodia (CA), Indonesia (IN), Myanmar (MY), Philippines (PH), Thailand (TH), and Vietnam (VN). Also shown are the aggregated values for the entire Southeast Asia region (SEA, including six major rice-producing countries analyzed in this study plus the other five countries located in this region as a whole, see Methods). S2 is not shown for Cambodia as current yield gain is adequate to achieve half closure of the exploitable yield gap by 2040.

Supplementary Files

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