

1 Balancing costs and benefits of pandemic control in an 2 outbreak phase

3 Tsuyoshi Hondou

Graduate School of Science, Tohoku University

Sendai 980-8578, Japan

4 **After the first lockdowns in response to the COVID-19 outbreak, many countries**
5 **faced difficulties in balancing infection control with economics. Because there was lim-**
6 **ited prior knowledge¹⁾, economists began researching this issue^{2, 3, 4, 5, 6)} using cost-benefit**
7 **analysis^{7, 8)} and found that infection control processes significantly affect economic effi-**
8 **ciency. Rowthorn and Maciejowski^{2, 4)} used economic parameters in the United Kingdom**
9 **to numerically demonstrate that an optimal balance was found in the process, including**
10 **keeping the infected population stationary. However, universally applicable knowledge,**
11 **which is indispensable for guiding principles of infection control, has not yet been de-**
12 **veloped because these analyses assume regional parameters and a specific disease. Here,**
13 **we prove the universal result of economic irreversibility, which means that delaying in-**
14 **fection control measures is more expensive than implementing infection control measures**
15 **early while keeping infected populations stationary. This means that once the infected**
16 **population increases, society cannot return to its previous state without extra expendi-**
17 **tures. This universal result is analytically obtained by focusing on the infection-spreading**

18 **phase of pandemics, which is not only applicable to COVID-19, and whether or not ‘herd**
19 **immunity’ exists^{11, 12)}. It also confirms the numerical observation of stationary infected**
20 **populations in its optimally efficient process^{2, 4)}. Our findings suggest that economic irre-**
21 **versibility is a guiding principle for balancing infection control with economic effects.**

22 Governments in several countries fear adverse economic effects and have hesitated to take
23 measures to control COVID-19 infection because the economic effects may result in illness and
24 death in the non-infected population²⁾. For example, Japan hesitated to respond to the pandemic.
25 The Japanese government requested that governors increase their medical capacities¹⁰⁾ as they
26 determined the upper limit for the infected population. This social turbulence is attributed to
27 insufficient knowledge about the relationship between infection control and the economy.

28 Several economists, perceiving a serious lack of knowledge¹⁾, started studying this issue
29 spring 2020^{3, 4, 5, 6)}. Rowthorn²⁾, along with his colleague Maciejowski⁴⁾, utilised the cost-
30 benefit analysis (CBA)^{7, 8)} to determine how infection control intervention costs could efficiently
31 be utilised (inhibition of infection). Using the susceptible-infected-recovered (SIR) model to
32 simulate the epidemic⁹⁾, they discussed several infection control processes to determine the
33 optimal process. The optimal process includes the stationary state of the constant infected pop-
34 ulation in its principal part. These results were obtained using numerical simulation because
35 Rowthorn assumed that explicit solution was unavailable in this issue²⁾. While the method-
36 ology and results of this study^{2, 4)} are pioneering and significant, they are not straightforward
37 enough to generalise their results because the study investigated specific situations with given
38 parameter sets. Therefore, explicit solutions independent of specific parameters are needed to
39 reveal the universal property. Explicit solutions could be applicable in the United Kingdom and
40 other countries during different situations, including COVID-19 and other pandemics.

41 From the physics perspective, the optimisation in CBA is similar to finding the minimum
42 state of energy. In addition, the finding^{2, 4)} that the most efficient process includes the stationary

43 state suggests an analogous structure with thermodynamic irreversibility.

44 In this paper, we analytically show the basic property of economic cost in the infection
45 control process by analysing the cyclic processes of the system's state variable. For this pur-
46 pose, we restrict ourselves to the infection-spreading phase in the pandemic model, in which
47 the infected population grows exponentially in the absence of infection control. In several pan-
48 demics, including COVID-19, society may not arrive at a traditional immune state called 'herd
49 immunity' as indicated in several studies^{11, 12}). However, the infection-spreading phase is uni-
50 versal and principal, irrespective of whether herd immunity exists. By comparing the stationary
51 state of a constant infected population, we will derive several explicit solutions and inequalities
52 of costs in infection control processes and show economic irreversibility in infection control.
53 With these explicit results, we prove that delaying infection control measures is always more
54 expensive than implementing early measures while keeping the infected population stationary.

55 **Formulation with Cost-Benefit Analysis**

56 Infection control comprises measures taken to decrease the number of people infected by an in-
57 dividual. The average number within society is called the 'effective reproduction number', R_t .
58 When R_t drops below 1, epidemics subside. Several measures, including handwashing, wear-
59 ing masks, suspension of business activities, and lockdowns can be taken to reduce R_t from its
60 uncontrolled (natural) value, $R_N > 1$. R_N equals the basic reproduction number R_0 for the ini-
61 tial phase of infection. These measures have a negative influence on the economy and society²).
62 This social cost, \hat{C} , is positively correlated to the strength of the measure. Rowthorn assumed²)
63 that the infection control measure is taken through the value of q as $R_t = R_N(1 - q(t))$, where
64 q represents the intensity of social intervention against pandemics. Then, he defined the social
65 cost per unit of time as a function of q : $\hat{C} = \hat{C}(q)^{2, 4}$). He assumed $\hat{C}(0) = 0$ because there is

66 no infection control at $q = 0$.

67 Here, we consider the social cost induced by the infection measure as a function of the
68 effective reproduction number, R_t , instead of q . While Rowthorn²⁾ assumes maximum strength,
69 q_{\max} , which corresponds to the minimum effective reproduction number, R_t , we do not adopt
70 this inessential assumption. Our functional form of the function $C(R_t)$ is different from $\hat{C}(q)$.
71 Following basic assumptions, Eqs.(1,2,3,4), are essentially the same as Rowthorn. Hereafter, we
72 refer to the social cost per unit time as ‘intervention cost’ in the form of $C(R_t)$. The following
73 are assumed in the function $C(R_t)$.

74 The condition without intervention measures corresponds to $R_t = R_N$, in which $C(R_N) =$
75 0. The cost should increase as the effective reproduction number decreases. The rate of increase
76 of $C(R_t)$ should also increase as the effective reproduction number decreases. This is because
77 society can take cost-effective measures, such as handwashing, to achieve a small decrease
78 in R_t . If society must further decrease R_t , it must take costlier measures. Thus, we can set
79 the following conditions on the intervention cost function $C(R_t)$ ($0 < R_t \leq R_N$), where an
80 example is shown in Figure 1.

$$C(R_t) \text{ is twice continuously differentiable,} \quad (1)$$

$$C(R_N) = 0, \quad (2)$$

$$\frac{dC(R_t)}{dR_t} \leq 0, \quad (3)$$

$$\frac{d^2C(R_t)}{dR_t^2} \geq 0. \quad (4)$$

81 The measure taken by spending the intervention cost, $C(R)$, is to decrease infected popula-
82 tion (the number of infected persons who are capable of transmitting infections), I . The more
83 the infected population decreases for fixed intervention costs, the more society benefits from
84 the measure. The ‘benefit of a decrease in the infected population’ is evaluated as the ‘decrease
85 in the cost of the infected population’. We set this ‘infection cost’ M to be proportional to the
86 infected population, I , which includes medical costs and infected patients’ incurred losses. This
87 yields

$$M(t) = c_1 I(t), \quad (5)$$

88 where c_1 is a constant. This assumption is also the same as Rowthorn²⁾. The total cost per
89 unit of time is the sum of the intervention cost and the infection cost, namely $C(t) + M(t)$.
90 The optimisation issue is to find $R(t)$, which minimises the integrated total cost over a certain
91 period,

$$\int [C(t) + M(t)] dt, \quad (6)$$

92 In other words, this will find $R(t)$ that minimises the average of the total cost over a certain
93 period.

94 To find the optimised intervention process specified by a protocol of $R(t)$ for a targeted
95 period, we must consider the dynamics of the infected population. Here, we begin with the SIR
96 model proposed by Kermack and McKendrick⁹⁾ because most of previous studies, including
97 Routhorn et al., have assumed that it is the simplest fundamental model that describes the basic
98 dynamics of epidemics. It models the exponential growth of the infected population in the out-
99 break stage, the peak of the infected population, and transitioning to the end stage¹³⁾. However,
100 it should be noticed that the following results are not restricted to the SIR framework, as will be
101 described later.

102 **Pandemic Dynamics**

103 We start with the SIR model for pandemic dynamics for its simplicity and popularity. The
104 model comprises a set of differential equations that describes the epidemic disease propagation,
105 in which the population is divided into three states: $S(t)$, the population ratio of susceptible
106 persons, $I(t)$, the ratio of infected persons, and $\hat{R}_{\text{rec}}(t)$, the ratio of those who have recovered
107 (or died). This formulation considers a closed population that is conserved. Note that we use
108 the notation \hat{R}_{rec} for recovered persons, instead of the conventional notation, R , because we
109 use R_t for the average reproduction number.

$$\frac{dS(t)}{dt} = -\beta S(t)I(t), \quad (7)$$

$$\frac{dI(t)}{dt} = \beta S(t)I(t) - \gamma I(t), \quad (8)$$

$$\frac{d\hat{R}_{\text{rec}}(t)}{dt} = \gamma I(t), \quad (9)$$

110 where β and γ are the infection and recovery rates, respectively. The sum of the three population
111 ratios remains constant:

$$S(t) + I(t) + \hat{R}_{\text{rec}}(t) = 1. \quad (10)$$

112 Because of this conservation law, the number of independent variables in the model is two.

113 In the following, we evaluate the infected population, $I(t)$. Equation (??) leads to

$$\frac{dI(t)}{dt} = \gamma \left[\frac{\beta S(t)}{\gamma} - 1 \right] I(t). \quad (11)$$

114 We restrict ourselves to the period before the vicinity of the infection peak, because this period

115 is the most important and universal characteristic of pandemics, as will be discussed later. In
 116 this period, $S(t)$ is replaced by $S(0)$. This approximation is accurate in major parts of the first
 117 outbreak and its recurrent phases¹⁴⁾, as shown in the figure 1 in the Extended Data. Because of
 118 this approximation, the number of independent variables of this model is reduced to one. Then,
 119 Eq. (11) leads,

$$\frac{dI(t)}{dt} = \gamma \left[\frac{\beta S(0)}{\gamma} - 1 \right] I(t). \quad (12)$$

120 We restrict ourselves to γ being fixed, like Rowthorn²⁾. If the set of parameters $\frac{\beta S(0)}{\gamma} > 1$, the
 121 infections start spreading in Eq. (12)¹⁵⁾. The change in β in $\frac{\beta S(0)}{\gamma}$ changes the dynamics of the
 122 pandemic. The set of parameters is the effective reproduction number:

$$R_t = \frac{\beta S(0)}{\gamma}, \quad (13)$$

123 where R_t corresponds to the basic reproduction number, R_0 , if the following two assumptions
 124 are satisfied: 1) β has an uncontrolled value and 2) $S(0) = 1$. The infected population increases
 125 when $R_t > 1$ and decreases for $R_t < 1$.

126 Equation 12 becomes, with $\Delta_R = R_t - 1 (> 0)$,

$$\frac{dI(t)}{dt} = \gamma \Delta_R I(t). \quad (14)$$

127 At $R_t = 1$, the infected population is stationary, as $\Delta_R = 0$. The infection-spreading phase
 128 of pandemics generally obeys exponential dynamics characterised by the effective reproduction
 129 number, except for the vicinity of the infection peak. Thus the following results are not restricted
 130 to specific modelling. In this formulation, the infected population, $I(t)$, is the only variable that
 131 describes the state of the system. In the following sections, we will show the universal properties
 132 of the system by analysing the cyclic process of the state variable $I(t)$.

133 Irreversible cost in on/off-type intervention process

134 Next, we evaluate the costs of on/off-type infection control (see Figure 2) and compare it with
 135 the costs of keeping the infected population stationary, where we assume that both processes
 136 have the same average effective reproduction number, $\langle R_t \rangle = 1$. The present on/off-type inter-
 137 vention forms a cycle of both R_t and $I(t)$, as shown in the following, in which a set of lockdown
 138 and recurrence is the extreme example. We set the amplitude of the cycle in the effective re-
 139 production number around $R_t = 1$ as ‘ Δ ’, where $\Delta = |R_t - 1|$. The cyclic process (with time
 140 interval T) is as follows:

141 Stage 1) $0 < t < T$: $I_0 \rightarrow I_1 (> I_0)$ with $R_t = 1 + \Delta$,

142 Stage 2) $T < t < 2T$: $I_1 \rightarrow I_0$ with $R_t = 1 - \Delta$,

143 Stage 3) $2T < t < 3T$: $I_0 \rightarrow I_3 (< I_0)$ with $R_t = 1 - \Delta$,

144 Stage 4) $3T < t < 4T$: $I_3 \rightarrow I_0$ with $R_t = 1 + \Delta$.

145 By integrating Eq. (14) from $t = 0$ to T with $R_t = 1 + \Delta$, we obtain the infected population
 146 I at the end of Stage 1,

$$I(T) = I_0 e^{\gamma T \Delta}. \quad (15)$$

147 Similarly, replacing Δ_R in Eq. (14) by ‘ $-\Delta$ ’ and using Eq. (15), we obtain $I(2T)$ at the end of
 148 Stage 2:

$$I(2T) = I_0 \quad (16)$$

149 Stages 3 and 4 also yield

$$I(4T) = I_0. \quad (17)$$

150 We have confirmed that Stages 1 through 4 form a typical cyclic process of the state variable,
 151 $I(t)$, around a stationary state kept by $R_t = 1$, where the infected population returns to its
 152 original value.

153 We calculated the average infected population to evaluate the infection cost in the cycle.
 154 Using Eqs. (14) and (15), we have, for Stages 1 and 2,

$$\int_0^T I_{\text{Stage1}}(t)dt + \int_T^{2T} I_{\text{Stage2}}(t)dt = I_0 \left[\int_0^T e^{\gamma\Delta t} dt + \int_T^{2T} e^{\gamma\Delta T} e^{-\gamma\Delta(t-T)} dt \right] = I_0 \int_0^T [e^{\gamma\Delta t} + e^{\gamma\Delta(T-t)}] dt. \quad (18)$$

155 Similarly, for Stages 3 and 4, we have

$$\int_{2T}^{3T} I_{\text{Stage3}}(t)dt + \int_{3T}^{4T} I_{\text{Stage4}}(t)dt = I_0 \int_0^T [e^{-\gamma\Delta t} + e^{\gamma\Delta(t-T)}] dt. \quad (19)$$

156 Thus, we obtain,

$$\frac{1}{4T} \int_0^{4T} I(t)dt = \frac{I_0}{\gamma\Delta T} \sinh(\gamma\Delta T) = I_0 + \frac{I_0(\gamma\Delta T)^2}{3!} + O((\gamma\Delta T)^4). \quad (20)$$

157 The stationary infected population at $R_t = 1$ during the same period, $4T$, is I_0 . This proves
 158 that the average infected population in this cycle is always higher than that of the stationary
 159 state. This result yields directly through Eq.(5) :

$$\langle M \rangle_{\text{cycle}} > \langle M \rangle_{R_t=1}, \quad (21)$$

160 where $\langle M \rangle$ denotes the time-average of M . Thus, the average infection cost for this cycle is
 161 higher than that of the stationary state. Figure 3 shows how the average infection cost depends
 162 on the amplitude of the cycle Δ .

163 Next, we calculate the average intervention cost during the cycle. The average intervention

164 cost, weighing the two effective reproduction numbers, $R_t = 1 + \Delta$ and $R_t = 1 - \Delta$ equally
 165 ($\Delta > 0$) for the same period is

$$\langle C(R_t) \rangle_{\text{cycle}} = \frac{C(1 + \Delta) + C(1 - \Delta)}{2}. \quad (22)$$

166 The cost $C(1 + \Delta)$ is evaluated as follows:

$$C(1 + \Delta) = C(1) + \int_1^{1+\Delta} \frac{dC(R_t)}{dR_t} dR_t, \quad (23)$$

167 From Eq. (4) we find

$$\frac{dC(R_t)}{dR_t} > \left. \frac{dC(R_t)}{dR_t} \right|_{R_t=1} \quad (\text{for } 1 < R_t \leq R_N). \quad (24)$$

168 Then, we have

$$C(1 + \Delta) > C(1) + \left. \frac{dC(R_t)}{dR_t} \right|_{R_t=1} \Delta. \quad (25)$$

169 Since $\frac{dC(R_t)}{dR_t} < \left. \frac{dC(R_t)}{dR_t} \right|_{R_t=1}$ for $0 < R_t < 1$,

$$C(1 - \Delta) > C(1) - \left. \frac{dC(R_t)}{dR_t} \right|_{R_t=1} \Delta. \quad (26)$$

170 We obtain through Eqs. (25) and (26)

$$\langle C(R_t) \rangle_{\text{cycle}} = \frac{C(1 + \Delta) + C(1 - \Delta)}{2} > C(1), \quad (27)$$

171 in which $C(1)$ equals the intervention cost in a stationary state with $R_t = 1$. Thus, we find
 172 that the average intervention cost, $\langle C(R_t) \rangle$, is also higher in this cycle than keeping a stationary
 173 state with $R_t = 1$. Figure 4 illustrates how the intervention cost depends on the amplitude of

174 the cycle Δ , where we use the model in Figure 1.

175 The results show that the cycle of infection control around the stationary state provokes a
176 higher average infected population, $\langle I(t) \rangle$, and also a higher intervention cost compared to the
177 stationary state. Because the variable of the state, $I(t)$, finally returns to the initial state in the
178 cycle, the cycle above results in a waste of social resource compared to a stationary state. The
179 economic irreversibility that society cannot retrieve the dissipated social resource is similar to
180 entropy production (or free energy decreases) in thermodynamics¹⁶).

181 The total cost, $C(R_t) + M(t)$, for the cycle thus satisfies the inequality

$$\text{Average of the total cost of the cyclic process} > \text{That of the stationary process} \quad (28)$$

182 even if the two processes have the same average effective reproduction number $\langle R_t \rangle = 1$.

183 We have learned that society cannot produce extra benefits (decrease of infected population)
184 in the cyclic process compared to keeping the infected population constant while it pays extra
185 intervention costs in the cycle. In addition to this, society also incurs the demerit (increase
186 of infected population) in the cycle. Note that this inequality holds irrespective of specific
187 parameters, which conflicts previous studies on the economic efficiency of infection control.
188 This inequality clearly illustrates how on/off-type infection control against pandemics costs
189 society.

190 **Irreversible Cost for Delaying Measures**

191 Now, we will show the implication of economic irreversibility by the effect of delaying mea-
192 sures against pandemics. We compare the two processes having the same initial and final states,
193 I_0 . Only the intermediate states are different between the two processes.

194 Process 1) Do not perform infection control initially or perform small intervention at
 195 $t = 0$ with $R_t = R_a$, in which $1 < R_a \leq R_N$, until some critical time ($t = t_a$) just before
 196 serious problems such as the crash of medical capacity arise. Then, infection control is
 197 performed at $t = t_a$ to achieve a constant $R_t < 1$ to decrease $I(t)$ back to I_0 . This process
 198 is similar to the combined process of Stages 1 and 2 in Figure 2. However, the choice of
 199 $R(t)$ before and after $t = t_a$ is arbitrary.

200 Process 2) Perform infection control to achieve $R_t = 1$ immediately at $t = 0$.

201 Here, we assume $R_N > 1$ for both processes.

202 The advantage of Process 1 is that there is no or small intervention cost, $C(R_a) < C(1)$,
 203 between $t = 0$ and $t = t_a$. Compared with the decision to initially take measure $R_t = 1$
 204 (Process 2), this saves intervention costs between $t = 0$ and t_a :

$$\int_0^{t_a} [C(1) - C(R_a)] dt. \quad (29)$$

205 Thus, it is the matter whether the saving of the intervention cost (Eq. (29) at $t = t_a$) remains
 206 positive even at the final stage, $t = t_b$, when the state returns to its initial state, I_0 . Thus, we
 207 calculate the average intervention cost of Process 1, $\langle C(R_t) \rangle_{\text{delay}}$, during the period from $t = 0$
 208 to $t = b$. From Eq. (14), the state of $I(t)$ at $t = t_a$ is $I(t_a) = I_0 e^{\gamma t_a \Delta_a}$, where $\Delta_a = R_a - 1$.
 209 We assume that $I(t)$ returns to I_0 at $t = t_a + t_b$, and $R_t = R_b = 1 - \Delta_b$ ($0 < \Delta_b < 1$) for
 210 $t_a < t \leq t_b$. Then, we have $I(t_a + t_b) = I(t_a) e^{-\gamma t_b \Delta_b}$. As $I(t_a + t_b) = I_0$, we obtained the
 211 equality

$$t_a \Delta_a = t_b \Delta_b. \quad (30)$$

212 Then, the average intervention cost between $t = 0$ and $t = t_b$ is written as

$$\langle C(R_t) \rangle_{\text{delay}} = \frac{t_a}{t_a + t_b} C(1 + \Delta_a) + \frac{t_b}{t_a + t_b} C(1 - \Delta_b). \quad (31)$$

213 From Eqs. (25) and (26), Eq. (31) satisfies the following condition:

$$\langle C(R_t) \rangle_{\text{delay}} > \frac{t_a}{t_a + t_b} \left[C(1) + \left. \frac{dC}{dR_t} \right|_{R_t=1} \Delta_a \right] + \frac{t_b}{t_a + t_b} \left[C(1) - \left. \frac{dC}{dR_t} \right|_{R_t=1} \Delta_b \right]. \quad (32)$$

214 Using Eq. (30), the right-hand side of Eq. (32) equals $C(1)$. Thus, we obtain

$$\langle C(R_t) \rangle_{\text{delay}} > C(1). \quad (33)$$

215 The right-hand side is the average intervention cost of Process 2. The average intervention
 216 cost, $\langle C(R_t) \rangle_{\text{delay}}$ in the delaying measure is found to be higher than that for a stationary in-
 217 fection state. The inequality has universality because Eq. (33) holds for any process with linear
 218 functions with parameters Δ_a and Δ_b . Furthermore, because any integrable function can be de-
 219 composed into a set of linear functions with arbitrary precision, Eq. (33) holds for any process
 220 of integrable $R(t)$ on the condition that the variable of state $I(t)$ returns to its initial state.

221 Apparently, the infection cost satisfies the similar inequality as above,

$$\langle M(I(R_t)) \rangle_{\text{delay}} > M(I(1)), \quad (34)$$

222 as the average infected population is higher in the delaying measure than in a stationary infection
 223 population with $R_t = 1$. The results show that society with a delaying measure must pay more
 224 intervention and infection costs during the process until the state $I(t)$ returns to its original state,
 225 even if it temporarily saves intervention costs. In other words, once the infected population

226 increases, society cannot return to the previous lower infection state without paying extra costs
227 instead of keeping a stationary state, as in Process 2. An increase in the infected population
228 always results in economic irreversibility in pandemics, except for the vicinity of the infection
229 peak. The universal result of the model is again independent of the details of the system.

230 **Discussion and Conclusion**

231 This study theoretically analysed the fundamental structure of economic irreversibility in infec-
232 tion control process during the infection-spreading phase. Delaying measures against the spread
233 of infection results in cost increases. Once the state variable $I(t)$ is increased, the system is irre-
234 versible because it cannot return to the previous low-infection state without extra expenditures
235 compared to keeping the stationary state of the low-infection. These general results contradict
236 the naive idea that infection control always results in economic damage.

237 The merit of keeping the infection population constant has been previously discussed by
238 Rowthorn²⁾; Rowthorn stated, ‘The most robust conclusion is that, if a relatively inexpensive
239 way can be found to reduce the net reproduction ratio to $r = 1$, that is, the policy to aim for
240 in the medium term’. This numerical finding is consistent with our analytical result. It should
241 be noted that the present result cannot show the level to which the society should decrease the
242 infected population. Additionally, our analysis is restricted to a principal part of the pandemic,
243 namely, the infection-spreading phase. These are limitations of our study.

244 The validity of the present study is subject to assumptions of the methodology. In addition
245 to the conventional methodological assumptions of a homogeneous mixing of the infected and
246 susceptible populations¹⁷⁾ and constant rates⁹⁾, we used the two principal assumptions:

- 247 1. The intervention cost depends on the effective reproduction number, R_t , and its cost func-
248 tion $C(R_t)$ is concave up as in Eq.(4).

249 2. Without infection control, the epidemic is in the infection-spreading phase, and increases
250 and decreases in the infected population obey exponential dynamics as in Eq. (14).

251 The first assumption is the same as the assumption of previous research^{2, 4)} through the relation
252 $R_t = R_N(1 - q(t))$, which is intuitively understandable as shown in the section “Formulation
253 with Cost-Benefit Analysis.” The exponential dynamics in the second assumption is a common
254 feature of pandemics. Thus, the results are not restricted to the specific modelling but are
255 general features in most pandemics, as long as the infection-spreading phase is expected to last
256 longer than the period of variation of the infected population.

257 Our study does not offer concrete cost values like conventional cost-benefit analyses. How-
258 ever, the present result reveals the universal structure of the costs, which is independent of the
259 coefficients of the cost, for example, c_1 , of Eq. (5). The universality found in this study is
260 similar to thermodynamics in physics¹⁸⁾. The theory of thermodynamics alone does not reveal
261 the physical quantity of a system as in the present study. However, it provides a quantitative
262 relationship among physical variables and shows physical irreversibility. Physical irreversibil-
263 ity is similar to the present result that an increase in the infected population is economically
264 irreversible.

265 Irreversibility of thermodynamics is caused by the deviation from thermal equilibrium.
266 Carnot’s cycle is known as a reversible thermodynamics process, which converts thermal en-
267 ergy into mechanical energy at maximum efficiency¹⁸⁾. This is called Carnot’s efficiency and
268 is analogous to CBA in the sense that CBA evaluates the efficiency of conversion from social
269 intervention cost into benefit (decrease in infected population, in the present case). Optimal
270 energy conversion is available in Carnot’s cycle because the cycle is at equilibrium, and thus,
271 there is no entropy production. In a non-equilibrium stationary state, it requires a finite cost to
272 keep the system stationary^{19, 20)}, in which the efficiency of energy conversion is different from
273 that at equilibrium. However, even if the system is out of equilibrium, the efficiency of energy

274 conversion²¹⁾ and an equality on irreversibly work²²⁾ can be analytically discussed with thermo-
275 dynamics and statistical mechanics. The present system corresponds to non-equilibrium, even
276 in the stationary state of a constant infected population, because the stationarity is maintained
277 by spending the infection control cost with $C(R_t = 1) > 0$ to inhibit an increase in the infected
278 population. Therefore, the application of concepts and methodology of non-equilibrium ther-
279 modynamics into CBA would be interesting²³⁾ because economic irreversibility^{24, 25, 26)} exists
280 and has universality, as shown here.

281 Our analysis of the infection-spreading phase explicitly showed that the increased state is
282 economically irreversible once the infected population increases, which is the universal result.
283 This result is not only applicable to COVID-19 and whether or not ‘herd immunity’ exists^{11, 12)}.
284 To the best of our knowledge, this is the first analytical study of economic efficiency in pan-
285 demic control. The result may provide guiding principles for infection control in pandemics
286 as thermodynamics gives several guiding principles for nature and industries. The following
287 question has not yet been clarified by our model: ‘To which level we should decrease infected
288 population?’ The question includes whether we should aim at the eradication of infection. Ana-
289 lytical studies to find conditions that determine the most effective infection control are important
290 and challenging for the future.

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342 **Data Availability**

343 Data sharing is not applicable to this article because no datasets were generated or analysed
344 during the current study. All figures except for the lower curve in Extended Figure 1 are gen-
345 erated by the explicit solutions shown in the text. The lower curve in Extended Figure 1 is
346 generated by numerical simulation (Euler method). As the initial condition is fully described in
347 the extended figure legend, the figure is also reproducible.

348 **End notes**

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355 **Authors contributions**

356 T.H. solely contributed to this study.

357 **ORCID ID**

358 <https://orcid.org/0000-0001-5520-6688> (T.H.)

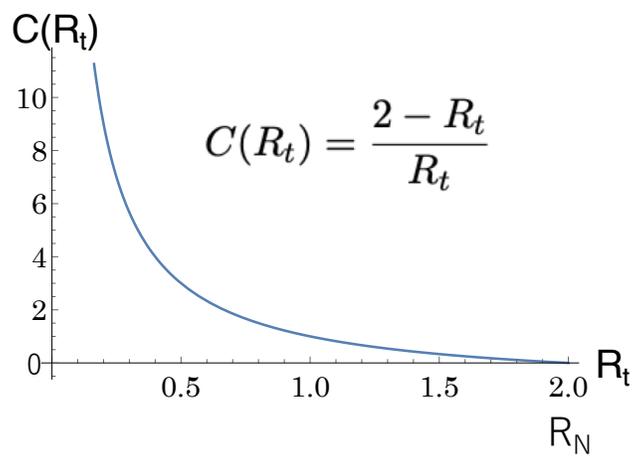
359 **Competing interests**

360 The author has no completing interest.

361 **Corresponding author**

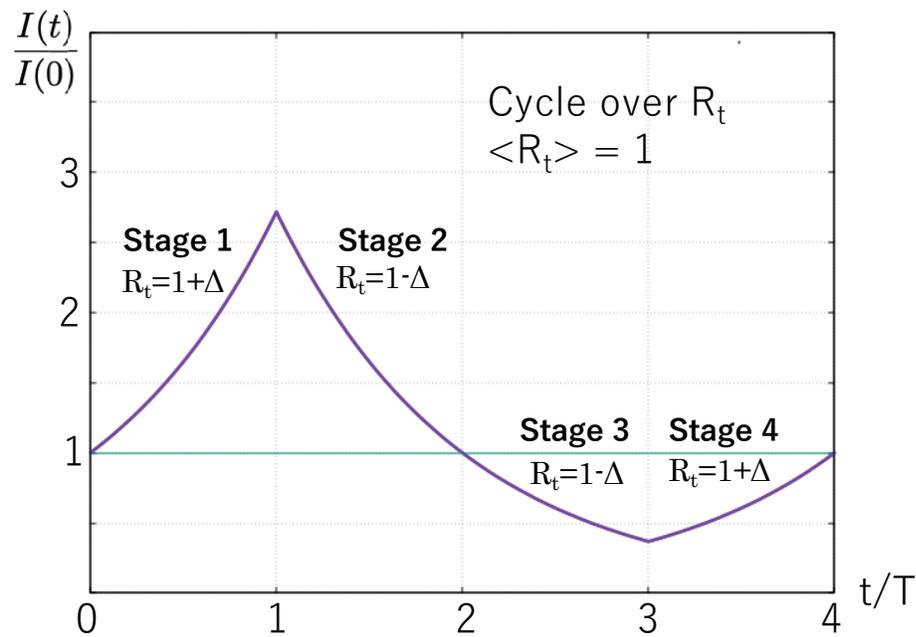
362 Tsuyoshi Hondou, hondou@mail.sci.tohoku.ac.jp

363 **Figures**

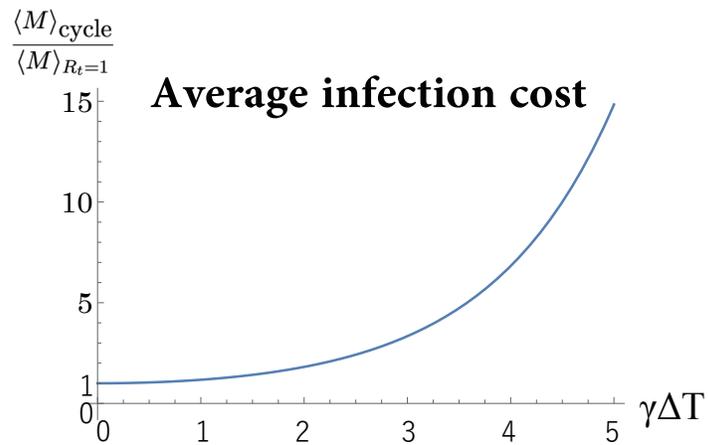


364 **Figure 1:** An example of intervention cost, C .

365 Here $C(R_t) = (2 - R_t)/R_t$, where $R_N = 2$.

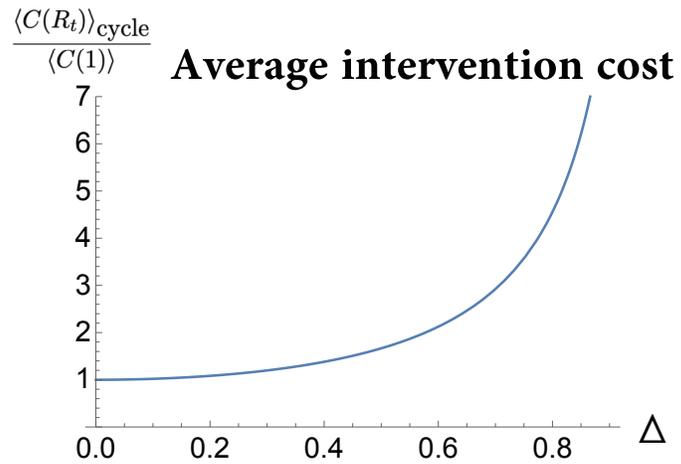


366 **Figure 2:** Trace of infected population during the cyclic process of infection control.
 367 It is shown that the infected population is also cyclic, and returns to the initial state at the end of
 368 the cycle. The average infected population $\langle I(t) \rangle$ over the cycle is larger than that for keeping
 369 the infected population stationary.



370 **Figure 3:** Large oscillation of intervention results in large infection cost.

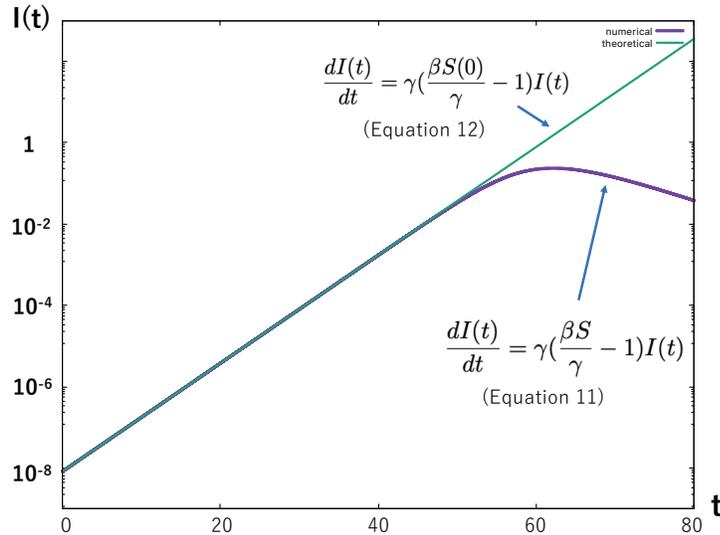
371 The average infection cost, $\langle M(I(t)) \rangle$, increases monotonically and exponentially as the am-
 372 plitude of R_t in the cycle, Δ , increases. The vertical axis is normalised by the average infection
 373 cost for the stationary state with $R_t = 1$, having an average effective reproduction number equal
 374 to that of the cycle. As the state variable $I(t)$ returns to its initial state in the cycle, the increase
 375 in average infection cost is irreversible.



376 **Figure 4:** Large oscillation of intervention also results in large intervention cost.

377 The average intervention cost, $\langle C(R_t) \rangle$, increases exponentially as the amplitude of R_t in the
 378 cycle, Δ , increases. The vertical axis is normalised by the average intervention cost for the
 379 stationary state with $R_t = 1$, having an average effective reproduction number equal to that of
 380 the cycle. We use $R_N = 2$ and $C(R_t)$ of Figure 1. The increase in average intervention cost in
 381 the cycle does not contribute to the benefit (decrease in average infection cost) at all, as Figure
 382 3 shows.

383 **Extended Data**



384 **Extended Figure 1:**

385 The validity of theoretical approximation leading to Equation 12 is shown.

386 We replaced the variable of susceptible persons, $S(t)$, in Eq. (11) with respect to the initial value
 387 $S(0)$ (Eq.(12)) for the evaluation of the infected population in the infection-spreading phase

388 because $S(t)$ is a slow variable. The upper line is a solution of Equation 12. The lower line is
 389 a solution of Equation 11 obtained using numerical calculation. The figure illustrates that the

390 approximation over $S(t)$ is precise in the infection-spreading phase, except for the vicinity of
 391 the infection peak. Here, we used $\beta = 0.51$ and $\gamma = 0.204$, which corresponds to the basic

392 reproduction number $R_0 = 2.5$ for demonstration. Numerical calculation for Equation 11 is
 393 performed using the Euler method, in which the initial values are as follows: Total population

394 $N = 1.2 \times 10^8 + 1$, $S(0) = 1.2 \times 10^8 / N$, $I(0) = 1/N$, $\hat{R}_{\text{rec}}(0) = 0/N$.