

A practical water–energy–climate solution for sustainable and resilient coastal cities: smart use of seawater in municipal services

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HKUST

Analysis

Keywords:

Posted Date: January 10th, 2022

DOI: <https://doi.org/10.21203/rs.3.rs-1179774/v1>

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1 **Title**

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15
16 **Abstract**

17 Municipal services for buildings in developed (sub)tropical coastal cities contributed 18%
18 of greenhouse gases (GHGs) in 2020. One mitigatory solution is the direct use of seawater
19 for district cooling and toilet flushing, which has been applied in Hong Kong on various
20 scales and achieved 30% water and energy savings. However, no systematic evaluation and
21 strategy for this solution are available. Herein, we develop a high-resolution quantitative
22 scheme to elaborate the co-benefits and optimal strategies for expanding this use of seawater.
23 We find that in Hong Kong, Jeddah, and Miami, using local seawater at the city-scale would
24 achieve life-cycle GHG mitigation (42%–56%), energy savings (45%–49%), and freshwater
25 savings (11%–43%). High-resolution analysis reveals that population density and district
26 marginal performance are essential to optimize the efficiency of seawater use. Our scheme
27 confirms the utility of seawater for municipal services and is an effective tool for innovative
28 municipal-service enhancement.

51 **MAIN TEXT**

52
53 **Introduction**

54 The major effects of climate change include intense droughts, water scarcity, flooding, rising sea
55 levels, and seawater intrusions (1). The combustion of fossil fuels is responsible for 78% of
56 greenhouse gas (GHG) emissions worldwide, and is thus widely regarded as a leading cause of
57 anthropogenic climate change. Over half of these GHG emissions originate from urbanized coastal
58 regions (<100 km from the sea), where 40% of the global population resides (2). These regions
59 account for more than 50% of the world economy and their populations are expected to double by
60 2050 (3, 4). The high population densities and anthropogenic activities in these regions, and their
61 natural climatic conditions, render them particularly sensitive to climate change (5).

62
63 One of the most significant repercussions of climate change in coastal regions is increased water
64 stress (6–8). Currently, the primary strategies to address these problems are cross-boundary water
65 transportation, seawater desalination, and wastewater reclamation (9). However, these strategies
66 are energy-intensive (10–13). For instance, cross-boundary water transportation from Guangdong
67 province in mainland China meets 70%–80% of Hong Kong’s freshwater needs, and this long-
68 distance transmission consumes over 200 GWh of electricity and releases up to 0.2 MtCO₂eq GHG
69 annually (14, 15). In contrast, seawater desalination is used to generate 50% of Saudi Arabia’s
70 freshwater supply, and this consumes up to 14 TWh and emits over 14 MtCO₂eq GHG annually
71 (16). Similarly, saltwater intrusion due to the overexploitation of groundwater has led to Florida
72 having the highest annual volume of wastewater reclamation (1.14 million cubic meters (mcm)) of
73 any US state (17); however, the energy requirements of a reclaimed water supply (0.5 to 1.0
74 kWh/m³) are much higher than those of a typical freshwater supply (0.03 to 0.15 kWh/m³) (18).
75 These examples illustrate that the use of alternative freshwater resources to relieve water stress
76 inevitably increases energy consumption and thus increases GHG emissions.

77
78 Another profound consequence of climate change is the alteration in global temperatures. It is
79 predicted that a 1°C increase in global average temperatures by 2050 (compared with today’s
80 temperatures) will lead to an average increase in the number of cooling degree days (CDDs) of 25%
81 (19). Significant increases of CDDs in (sub)tropical coastal regions lead to tremendous demands
82 for space cooling (20, 21). The International Energy Agency expects that the space-cooling
83 demands of (sub)tropical regions will increase from 14,000 GW to 30,000 GW worldwide by 2050.
84 A water-cooled air-conditioning system typically requires as little as half of the energy required by
85 a conventional air-cooled air-conditioning system. Thus, for a 30,000 GW cooling load, use of the
86 most efficient water-cooled air-conditioning system could result in annual electricity savings of
87 greater than 30,000 TWh compared with a traditional air-cooled system (22–24). However, if
88 current trends continue, the water consumption of water-cooled systems will exceed 400 billion m³
89 by 2050, which is similar to the national annual water consumption in China (25–29). Therefore,
90 although highly efficient water-based space cooling technology saves energy, it intensifies water
91 stress.

92
93 Climate change therefore creates a dual problem of water and energy security in hot (sub)tropical
94 coastal regions of the world, such as Hong Kong (HK). Since the 1950s, this problem has been
95 solved in various parts of HK by the direct use of seawater—subsequent to passage through a 5–10
96 mm coarse screen and electrochlorination treatment—as non-potable water in municipal services
97 (i.e., toilet flushing and district cooling). This achieves the co-benefits of water–energy–GHG
98 emission savings; the freshwater savings from seawater substitution for toilet flushing alone amount
99 to millions of cubic meters annually (30, 31). In particular, the largest seawater-cooled district
100 cooling system has been operating in Kai Tak district since 2013 (32). This system is estimated to

101 have saved 20.3 million kWh electricity from 2013 to 2020, which is equivalent to a 14,210 tCO₂eq
102 GHG reduction (33). This successful application of seawater in municipal services in HK suggests
103 that this approach could be a water–energy–climate solution for ensuring the sustainability and
104 resilience of coastal urban areas worldwide (see Fig. 1(a)).

105
106 However, the current seawater supply system in HK has not been systematically evaluated and thus
107 comprehensive insights on how such a system can be expanded or applied to other coastal cities are
108 not available. There is therefore a critical need for an explicit understanding of the large-scale
109 water- and energy-savings and environmental impacts of seawater use in municipal services, as its
110 use requires additional operations and infrastructures. In this study, we develop a high-resolution
111 quantitative scheme based on such a joint indicator to elaborate on the co-benefits of seawater usage
112 in municipal services: water–energy savings and GHG mitigation (see Fig. 1b). This universally
113 applicable scheme consists of high-resolution water–energy demand models and a life cycle
114 assessment (LCA) model, which quantify the above-mentioned co-benefits from such seawater
115 usage. It involves a quantitative strategy analysis that is performed by aggregating water, energy,
116 and climate benefits into a joint indicator using a local weighted matrix that reflects the relative
117 importance of water and energy security and GHG mitigation of each city. This analysis is an
118 effective and reliable approach for making trade-off decisions.

119
120 We use our high-resolution quantitative scheme to (1) precisely evaluate the water–energy–climate
121 co-benefits of a seawater-based system compared with a traditional freshwater-based system (i.e.,
122 business-as-usual [BAU]; see scenarios in the Material and Methods section); (2) determine the
123 localized weightings of water–energy securities and climate change mitigation from 2020 to 2030;
124 (3) assess the high-resolution joint performance and identify the hotspots of a seawater-based
125 system, and thereby determine the optimal expansion strategies; and (4) investigate the factors that
126 are likely to enhance the efficiency of a seawater-based system, namely effective population density,
127 distance to coastlines, and the district marginal performance. Our three study cities are HK and two
128 other typical coastal cities: Jeddah (JD; Saudi Arabia) and Miami (USA; specifically, metropolitan
129 Miami (MM)); all three cities have a hot climate and high living standards, suffer from severe water
130 stress, and have similar demographic characteristics, but have different urban morphologies.

131 132 133 **Results**

134 **Water–energy–climate co-benefits are achieved from seawater-based municipal services**

135 We employ bottom-up high-resolution water demand models quantify potential district (regional)-
136 level and city-level freshwater savings achieved by the use of seawater in municipal services (i.e.,
137 toilet flushing) in HK, JD, MM (Eq. (7)–(8)). These reveal that the annual potential city-level
138 freshwater savings for HK, JD, and MM are 93, 47, and 67 mcm, which accounts for approximately
139 43%, 23%, and 11% of their respective annual freshwater consumption. At a regional level in each
140 city, the potential freshwater savings in the Yuen Long district (HK), the central east region (JD),
141 and the 81st district (MM) are the highest, being 16, 15, and 11 mcm/year, respectively (Figs. 2a to
142 2c). We also calculate that the use of seawater in municipal services could result in substantial
143 annual city-level electricity savings, with those in MM being 3.3 and 4.5 times higher than those in
144 HK and JD, respectively (19.3 billion kWh vs. 5.9 and 4.3 billion kWh, respectively) (Figs. 2a to
145 2c). At a regional level, the North District in HK has the highest electricity saving potential (2.73
146 billion kWh/year), whereas those in the central east region (JD) and the 81st district (MM) are 1.05
147 billion and 0.6 billion kWh/year, respectively. Furthermore, we determine that a seawater-cooled
148 district cooling system (DCS) would significantly reduce the energy consumption of buildings and
149 thus reduce their indirect GHG emissions. The energy savings from a seawater-cooled DCS in the
150

151 three city case studies are found to be more than 20 times the energy penalty incurred from the large
152 volumes of seawater that must be pumped in such systems (see SI Section VI). In addition,
153 electricity savings are achieved by the seawater-based system through seawater toilet flushing, the
154 treatment of which consumes 90% less electricity than freshwater supply, and by saline wastewater
155 treatment (anaerobic sulfate reduction and sulfide autotrophic denitrification), which uses less
156 energy than conventional wastewater treatment (heterotrophic denitrification and nitrification) (34).
157

158 To fully assess these in the context of the additional infrastructure and operations required in
159 seawater-based systems, it is necessary to assess the corresponding life cycle environmental
160 impacts. Accordingly, in Fig. 3 we summarize the life-cycle environmental impacts that we
161 calculate for a seawater supply scenario and a BAU scenario for HK, JD, and MM in terms of global
162 warming potential (GWP), ozone formation potential for human health (OFP), fine particulate
163 matter-formation potential (FPFP), marine eutrophication potential (MEP), and marine ecotoxicity
164 potential (METP). It can be seen that the environmental impact intensities for most of the indicators
165 from the seawater supply scenario in HK are less than those for the seawater supply scenario in JD
166 and MM (Fig. 3a). The significantly lower environmental impact intensities for HK reflect the fact
167 that HK is a more compact urban region than JD and MM, with a higher economic density
168 (employment and population density), a higher morphological density (larger floor-to-area ratio
169 and smaller occupant load factor), and more complex mixed land use (35). Although the outlook is
170 best for HK, we also find that the seawater supply scenario is clearly superior to BAU scenarios
171 with respect to all impact indicators in MM, and substantially reduces the environmental impacts
172 with respect to non-marine indicators in HK and JD. For example, we calculate that the annual life
173 cycle GHG emissions in the seawater scenario for HK, JD, and MM are 2.7, 7.2, and 13 MtCO₂eq,
174 respectively, whereas those for the BAU scenarios are 6.2, 12.4, and 23 MtCO₂eq respectively (Figs.
175 3b to 3d). An uncertainty analysis of the LCA reveals that the coefficients of variation (CVs) of the
176 results are acceptable. We also calculate the paybacks for a seawater-based municipal services
177 system in the three cities, and reveals that these paybacks are shorter than the life expectancy of the
178 systems (SI Section VII).
179

181 **Contextualized dynamic weighting factors are defined for optimal planning**

182 To systematically plan the use of seawater to supply municipal services, we devise a weighting
183 matrix to integrate the multidimensional and geographically varying water–energy savings and
184 GHG mitigations. Figure 4 illustrates the weightings for three indicators—water security, energy
185 security, and GHG mitigation—for use in decision-making on seawater usage in municipal services
186 in HK, JD, and MM from 2020 to 2030. In HK and MM, the models show that GHG reduction
187 goals are the most important factor in decision-making, and their importance increases between
188 2021 and 2030 by 15.5% and 32.4% for HK and MM, respectively (HK: 0.58 in 2021 to 0.67 in
189 2030; MM: 0.74 in 2021 to 0.98 in 2030). In JD, however, the models show that GHG reduction
190 goals are not the most important factor in this decision-making, and their importance decreases
191 yearly by 30% in JD (i.e., 0.14 to 0.098). In JD, the models indicate that engineered water is the
192 most important factor in this decision-making, which reflects the fact that Saudi Arabia is one of
193 the most water-scarce nations on the planet and thus faces substantial challenges in ensuring water
194 security; nevertheless, its importance increases yearly by only 4.7% (0.86 to 0.90). Conversely, the
195 models show that the importance of engineered water increases the most in HK (by 27.4%; from
196 0.062 to 0.079), which implies that future water security in HK will increasingly rely on engineered
197 water.
198

200 **High-resolution data reveal the optimal strategy for use of seawater in municipal services**

201 As shown in the high-resolution results (Fig. S5), the use of seawater in municipal services does
202 not synchronously generate large savings in water usage or energy usage, or reductions in GHG
203 emissions, where these are measured by three independent indexes: a water performance index, an
204 energy performance index, and an environmental performance index, respectively. In particular,
205 high values for these performance indexes are scattered widely in HK and JD, whereas they are
206 more aggregated in MM. Rows 1 to 3 in Fig. 5 shows the analyzed results of modeling the use of
207 seawater-based municipal services in these cities. In HK, the Yuen Long district has the highest
208 water-performance index (0.192), the North district has the highest energy-performance index
209 (0.465), and the Island district has the highest environmental performance index (0.131). In JD, the
210 central east region has the highest water and environmental performance indexes (0.52 and 0.44,
211 respectively), whereas the central region has the highest energy performance index (0.45). Finally,
212 in MM, the 81st district has the highest water performance index (0.158), and the 96th district has
213 the highest energy and environmental performance indexes (0.119 and 0.123, respectively).

214
215 The joint performance index is formed by using the weighting matrix (Fig. 4) to integrate the three
216 independent performance indexes. The grid-level joint performance of the seawater supply in the
217 three cities in 2020 shows that HK has fewer areas with high joint-performance values than JD and
218 MM, and that HK has a more even distribution of higher-value areas than JD and MM (see Fig. S5).
219 The district-level results (the last row in Fig. 5) show that in HK the North and Island districts have
220 the highest joint-performance values (0.195 and 0.112, respectively); in JD, the central-eastern,
221 central, and southwestern regions have the highest joint-performance values (0.512, 0.449, and
222 0.197, respectively); and in MM, the 96th, 102nd, and 81st districts have the highest joint-
223 performance values (0.122, 0.113, and 0.113, respectively). A comparison of the independent
224 performance index and joint performance index results illustrates that these give different orders of
225 priority for areal deployment of a seawater supply system for municipal services. For instance, in
226 HK, the top three districts in terms of independent water performance are Yuen Long > Sha Tin >
227 Tuen Mun; the top three districts in terms of independent energy performance are North > Island >
228 Yau Tsim Mong; and the top three districts in terms of independent environmental performance are
229 Island > Tsuen Wan > Yuen Long. In contrast, the top three districts in terms of joint performance
230 are North > Island > Yuen Long.

231 232 **Essential factors for seawater-based municipal services, generalized from our high-resolution analysis**

233
234 Upper panel Figures 6a to 6c depict the relationships between the grid-level joint performance of
235 seawater-based municipal services and the effective population densities of the three cities. It can
236 be seen that in all three cities there is a consistent increase in joint performance as the effective
237 population density increases. In addition, the variability of the joint performance is higher when the
238 effective population density is less than 5,000 people/km² than when it is greater than 5,000
239 people/km², which implies that water–energy–GHG savings are not always obtained under the
240 former conditions. Figures 6d to 6f show that the maximum distance of HK, JD, and MM from their
241 respective coastlines to building sites is less than 50 km; however, there is no significant correlation
242 between the joint performance and this distance. Similarly, Figs. 6g to 6i illustrate the relationship
243 between the population served by municipal services utilizing seawater and the district-level
244 cumulative joint performance of such services in the cities. As can be seen, the marginal
245 performance varies significantly between districts in HK and MM but is more consistent between
246 districts in JD. HK is the most compact of the three cities, and the marginal performances of
247 seawater-based municipal services in the Island and Tsuen Wan districts are clearly high; in
248 comparison, the marginal performances of seawater-based municipal services in the North, Yuen
249 Long, and Sha Tin districts are lower, despite the high joint performance of such services in these
250

251 districts. The marginal performances of seawater-based municipal services in MM vary somewhat
252 between districts.

253 Co-benefits of seawater-based municipal services vary between cities

254
255 The above assessment indicates that the co-benefits of seawater-based municipal services vary
256 between cities. To determine which of our three study cities could achieve higher contextualized
257 co-benefits in terms of water–energy–GHG emission savings, we calculate the population-
258 normalized city-level joint significance from 2021 to 2030 using Eqs. 17 and 18. This city-level
259 indicator integrates the benefits of seawater-based municipal services for reducing a given area’s
260 local water–energy stress and facilitating achievement of its GHG mitigation goals. Consequently,
261 the variation in the benefits of seawater-based municipal services can be compared between
262 locations. Figure 6 lower panel demonstrates that MM benefits the most from seawater-based
263 municipal services, despite the decrease in benefits from 2023 (8.15×10^{-7}) to 2027 (7.20×10^{-7}).
264 JD derives the next-highest benefits from seawater-based municipal services (5.28×10^{-8} to $3.50 \times$
265 10^{-8}), and HK the least ($\sim 3.25 \times 10^{-8}$); however, the benefits in HK are more consistent and increase
266 from 2020 to 2030. Overall, these results show that seawater-based municipal services have a higher
267 potential to ensure water–energy security and enable the achievement of GHG emission reductions
268 in MM than in HK or JD.
269
270
271

272 **Discussion**

273
274 More than half of the 17 United Nations Sustainable Development Goals (UNSDGs) of the UN
275 2030 Agenda for Sustainable Development address social and environmental issues (36). Typically,
276 efforts to fulfill a water–energy–climate goal result in synergies between the three aspects of the
277 goal or a trade-off between one aspect and the other two (37). However, incorporating dynamic
278 weighting factors for a given region can facilitate a suitably tailored decision-making process that
279 accounts for the region’s requirements for water and energy security and climate change mitigation.
280 It follows that although the abatement of GHG emissions is a global goal, it is a priority to fulfill
281 the basic needs of a given region suffering from extreme water or energy shortages (38, 39). The
282 localized dynamic weighting method in this study thus reflects the nexus of requirements for water
283 and energy security, and climate change mitigation, in a specific region. This aids in the formulation
284 of developmental strategies that consider the actual demands of a region, thereby guaranteeing
285 water and energy security for its adequate socio-economic development and also contributing to
286 the achievement of global GHG reduction goals. Such an understanding of the various long-term
287 dynamic weightings of different regions of the world is critical for achieving the UNSDGs.
288

289 To combat anthropogenic climate change, HK aims to decrease its GHG emissions by 30% by 2030,
290 which is equivalent to a decrease of 14 MtCO₂eq per year (40). In this context, the city-level
291 introduction of seawater-based municipal services in HK, including toilet flushing and district
292 cooling, will realize life cycle annual GHG reductions of up to 3.5 MtCO₂eq per year, i.e., 25% of
293 the 2030 target, thus strongly contributing to a reduction in GHG emissions generated in the supply
294 of municipal services to buildings. Although energy security is less of a problem in JD than in HK
295 and MM, climate change affects all parts of the world, including Saudi Arabia. Specifically, climate
296 change-driven increased temperatures and decreased rainfall will exacerbate water stress in Saudi
297 Arabia, decrease groundwater recharge, and increase surface runoff (41). It is therefore significant
298 that our modeling reveals that city-level seawater supply to municipal services in JD would achieve
299 34.5% of its population-averaged annual GHG reduction goal (15 MtCO₂eq) (42), which is
300 significant in a region dependent on fossil fuels. However, compared with HK and JD, there is a

301 greater absolute reduction in GHG emissions in MM due to the implementation of city-level
302 seawater-based municipal services, and this reduction contributes to 18% of the population-based
303 2030 GHG reduction target for MM (56 MtCO₂eq) (43).

304
305 High-income regions typically solely use high-quality freshwater for municipal services and neglect
306 opportunities to use diverse water sources for various domestic purposes (44). Seawater is the most
307 reliable and resilient water source in coastal regions and it is also safer for human health to use
308 seawater, rather than reclaimed water (treated effluent), to replace freshwater in municipal services
309 (45). This is because the salinity of seawater serves as a clear warning of cross-contamination of
310 freshwater with seawater due to pipe misconnection. In contrast, the contamination of freshwater
311 with reclaimed water due to pipe misconnection is less easily detectable and thus poses significant
312 risks to human health, and is the major barrier to the large-scale application of reclaimed water for
313 toilet flushing.

314
315 Despite the above-described benefits of seawater-based municipal services as a practical means to
316 achieve water–energy–climate co-benefits in coastal cities, especially given the maturity of the
317 associated technical aspects, multiple challenges are associated with their use, and there are
318 limitations to our assessment. The greatest challenges of using seawater are the need to prevent
319 seawater mains failure and the unpredictable source contamination of seawater; this creates the
320 need for well-managed regular maintenance and constant monitoring of seawater at source. In the
321 50 years that seawater has been used for toilet flushing in HK, there were fewer recorded annual
322 seawater mains failures and leaks than in the parallel freshwater system (2,022 and 2,106 mains
323 bursts and leaks in the freshwater supply, and 34,079 and 6,392 in the seawater supply) (46).
324 Furthermore, a study of 200 years of groundwater chemistry data revealed that there have been no
325 significant impacts resulting from seawater leakage to groundwater from pipes supplying seawater
326 to municipal services (47).

327 328 329 **Materials and Methods**

330 **Determination of the localized weightings of water and energy security, and GHG mitigation**

331
332 The local priorities for water and energy security and GHG mitigation are assessed in terms of the
333 equivalent carbon emissions from engineered water (i.e., cross-boundary water transportation or
334 seawater desalination), imported energy (fossil fuels or electricity), and GHG reduction goals. We
335 calculate the equivalent carbon emissions (EC) by multiplying the carbon intensity of the GDP (CI)
336 and the costs of imported energy and engineered water. Historical (2010–2019) EC data for
337 imported energy and engineered freshwater are input into an ARIMA model to forecast the
338 equivalent GHG emissions to 2030 (see Eq. (1)). The finalized parameters (p, d, q) for the ARIMA
339 model are summarized in Table S9. The GHG mitigation goals are annualized into the equivalent
340 quantities of carbon reduction ($EC_{mitigation}$) from 2020 to 2030. The dynamic weighting matrix is
341 determined by the EC emissions from each component divided by the total equivalent carbon
342 emissions of the three factors (see Eq. (2)). Data for historical and projected engineered water,
343 imported energy, and GHG mitigation goals are summarized in SI Section V.

$$344 (1 - \sum_{i=1}^p p_i L^i)(1 - L)^d X_t = (1 + \sum_{i=1}^q q_i L^i) \epsilon_t \quad (1)$$

$$345 W_{decision_{i,t}} = \left[\frac{EC_{energy_{i,t}}}{EC_{i,t}} \quad \frac{EC_{water_{i,t}}}{EC_{i,t}} \quad \frac{EC_{mitigation_{i,t}}}{EC_{i,t}} \right]_{10 \times 3} \quad (2)$$

$$EC_{i,t} = EC_{energy_{i,t}} + EC_{water_{i,t}} + EC_{mitigation_{i,t}} = C_{energy_{i,t}} CI_{i,t} + C_{water_{i,t}} CI_{i,t} + EC_{mitigation_{i,t}} \quad (3)$$

where L is the lag operator; d is the difference number; ϵ is the noise; p is the autoregressive coefficient; X are the equivalent carbon emissions; q_i is the moving average coefficient; EC is the equivalent GHG emissions ($tCO_2eq/year$); C is the monetary costs ($USD/year$); and CI is the carbon intensity of GDP (tCO_2eq/USD).

Overall high-resolution quantitative assessment scheme

Gross floor area (GFA) and effective population density (EPD) are the two critical parameters for the water and energy demand models. The GIS data for residential and commercial land use in HK, JD, and MM (see Fig. S2–S4) are obtained from GIS databases, and are disassembled into 1 km^2 tiles for HK and JD and into 5 km^2 tiles for MM, based on these cities' geographic scales. We convert land-use data into a GFA using the floor-to-area ratio (FAR), and the effective population densities are calculated using the occupant load factor (OLF) and the calculated GFA. The water and energy demand models are used to quantify the water and energy demands in each grid. We conduct an LCA by inputting the population density-allocated infrastructure inventory and operation inventory of the seawater supply to calculate the environmental impacts at the grid level. The values of the performance indexes of water savings, energy savings, and GHG mitigation are determined for each tile. In addition, these three performance indexes are joined into a single index by using the local weighting matrix. District- or regional-level joint performance is determined by assembling the grid-level results. The assessment framework and assessment boundary are depicted in Fig. S1, and the computations are performed in ArcMap 10.6 (Esri, Redlands, California USA).

Grid-level GFA and EPD determinations

The original NextGIS land-use data of the three cities in the study, including residential and commercial types, are obtained and then disassembled into each predefined grid. The areas of each type of land use (LUA) are calculated in ArcMap 10.6. Briefly, the grid-level GFA of each type of building (residential and commercial) is calculated in terms of its FAR (see Eq. (4)), which is the initial step for GFA determination. Then, the population in each grid is determined using the OLF (see Eq. (5)) (48–50), and the convergence of the total population with the actual population is calculated (see Eq. 6). The calculated population is converged to the actual population with adjustment of the FAR, and then the final GFA in each grid is determined (convergence = 1). The initial FARs and OLFs of each type of land use and building are based on the local building design codes, and the adjustment of the FAR parameter is within these design codes (51, 52).

$$GFA = FAR_t \times LUA \quad (4)$$

$$Pop_{cal,j,t} = \max\left\{\frac{GFA_{non-domestic,j,t}}{OLF_t}, \frac{GFA_{domestic,j,t}}{OLF_t}\right\} \quad (5)$$

$$Convergence = \frac{\sum_{j=1} Pop_{cal,j,t}}{Pop_{act}} \quad (6)$$

where j is the grid ID; t is the iterative parameter; Pop_{cal} is the calculated population and Pop_{act} is the actual population; GFA is the gross floor area (m^2); OLF is the occupant load factor ($m^2/person$); FAR is the floor-to-area ratio; and LUA is the area of land use (m^2).

Water and energy demand models

The demand for seawater (WD_{SW}) includes seawater for a DCS (WD_{DCS}) and toilet flushing (WD_{TF}) (see Eq. (7)). The volume of seawater required for cooling is determined by the amount of heat that must be removed from an indoor environment and the design cooling range of the cooling water

(typically 5°C). The amount of heat is determined by the CDDs and the GFA in a specific location. The freshwater savings (see Eq. (8)) result from the replacement of freshwater with seawater in toilet flushing.

$$WD_{SW_{i,j}} = WD_{DCS_{i,j}} + WD_{TF_{i,j}} = \sum_{k=1}^2 \frac{C_{air} \rho_{atm} n_k GFA_{j,k} h_k \Delta T_{air_i}}{C_w \Delta T_{cw} \rho_w} + Pop_{i,j} N_{TF}^* V_{TF}^* \quad (7)$$

$$FWS_{i,j} = WD_{TF_{i,j}} \quad (8)$$

where i is the city; j is the grid ID; k is the land use or building type, including residential and non-residential types; n is the number of air exchanges per day; h is the height of a floor (m); N_{TF}^* is the daily number of toilet flushes per person; and V_{TF}^* is the average flushing volume (m^3 /flushing).

In this study, the energy demands of a seawater supply for toilet flushing and district cooling (ED_{SW}) and the conventional freshwater supply for freshwater toilet flushing and decentralized cooling (ED_{BAU}) are constructed. The total energy demand is the sum of all water processing and treatment components (see Eqs. (9) and (10)). Energy savings (ES) is the difference between the energy demands of the seawater supply scenario and the BAU scenario.

$$ED_{SW_{i,j}} = WD_{SW_{i,j}} \sum_{a=1}^4 EUI_a + WD_{TF_{i,j}} \sum_{c=1}^2 EUI_c + \sum_{k=1}^2 \frac{(C_{air} \rho_{atm} n_k V_{j,k} \Delta T_{air_i})}{EER_{wc}} \quad (9)$$

$$ED_{BAU_{i,j}} = WD_{TF_{i,j}} \sum_{b=1}^3 EUI_b + WD_{TF_{i,j}} \sum_{c=1}^2 EUI_c + \sum_{k=1}^2 \frac{(C_{air} \rho_{atm} n_k V_{j,k} \Delta T_{air_i})}{EER_{Ac}} \quad (10)$$

$$ES_{i,j} = ED_{BAU_{i,j}} - ED_{SW_{i,j}} \quad (11)$$

where EUI is energy use intensity (kWh/m^3); EER_{wc} and EER_{Ac} are the energy efficiency ratio of a water-cooled DCS and a conventional air-cooled cooling system; a represents the processes related to seawater (pumping from source, treatment, mains distribution, and lifting to storage tank); b represents the processes related to freshwater (treatment, distribution, and lifting to storage tank); c represents the wastewater treatment processes (a sulfate reduction, autotrophic denitrification, and nitrification integrated process for the seawater supply scenario and an anaerobic/oxic wastewater treatment for the BAU scenario, and sludge handling).

LCA model

The assessment boundary is defined in Fig. 8(b) and the functional unit is defined as the annual seawater supply and space cooling services provided to the population. In this study, the operational and infrastructural life cycle inventories (LCIs) are considered in the assessment. The quantities of newly built infrastructures on a city level are determined by two approaches: (1) if there is a similar entry to the required new infrastructure in the Ecoinvent 3.0 database, the quantity of the new infrastructure is calculated based on this existing entry; (2) if there is no existing entry, manufacturers' fact sheets are utilized to determine how much equipment and materials are needed for the given flow rates or cooling loads. The function GenerateNearTable in ArcMap 10.6 is utilized to determine the length of the additional water-distribution pipe, and the results represent the distances from the coastline to the infrastructure sites. This approach may overestimate material usage; however, this overestimation means that the LCI is conservative and thus has no negative effects on the performance assessment. Next, an infrastructure allocation model (modified from an empirical road development model) is applied to quantify the infrastructure attributed to each grid (see Eq. (12)) (53). The newly built infrastructures in each tile are then normalized by their corresponding life expectancy. Subsequently, the corresponding life cycle impact-assessment (LCIA) metrics, including all of the entries in the LCI, are generated by the ReCiPe Midpoint (H) method on the SimaPro platform. The LCIA of the seawater supply system at the grid level is

calculated by multiplying the LCI matrix and metrics matrix. For the BAU scenario, only the operational phase need be considered in the LCI. The detailed assumptions and LCI are given in SI Section III and IV.

$$AF_{i,j} = \frac{(0.684EPD_j^{-0.274}ICPC_i^{0.657})Pop_{cal,j}}{\sum_1^j(0.684EPD_j^{-0.274}ICPC_i^{0.657})Pop_{cal,j}} \quad (12)$$

where $AF_{i,j}$ is the infrastructure allocation factor; EPD is the effective population density (people/km²); and $ICPC$ is the income per capita (USD/capita).

Grid-level independent and joint performance index

The performance index (PI) is the proportion of water and energy savings and GHG mitigation in each tile (see Eqs. (13) to (15)). A PI value is a dimensionless number ranging from 0 to 1, where larger values correspond to greater benefits. The joint performance index integrating water, energy, and environmental performance is calculated by multiplying the independent PI values and the dynamic weighting matrix (see Eq. (16)).

$$PI_{water_{i,j}} = \frac{WDTF_{i,j}}{\sum_1^j(WDTF_{i,j})} \quad (13)$$

$$PI_{energy_{i,j}} = \frac{ED_{BAU_{i,j}} - ED_{SW_{i,j}}}{\sum_1^j(ED_{BAU_{i,j}} - ED_{SW_{i,j}})} \quad (14)$$

$$PI_{environmental_{i,j}} = \frac{GWP_{BAU_{i,j}} - GWP_{SW_{i,j}}}{\sum_1^j(GWP_{BAU_{i,j}} - GWP_{SW_{i,j}})} \quad (15)$$

$$PI_{i,j} = \begin{bmatrix} PI_{energy_{i,j}} & PI_{water_{i,j}} & PI_{environmental_{i,j}} \end{bmatrix}_{j \times 3}$$

$$PI_{joint_{i,t}} = PI_{i,j} W_{decision_{i,t}}^T \quad (16)$$

Population-averaged joint significance

A city-level joint significance index is calculated to represent the variation in the importance of seawater-based municipal services supply between locations. Thus, the quantities of saved water and energy and reduced GHG emissions are divided by the corresponding projected demands for engineered water, imported energy, and GHG mitigation in a given city. The city-level joint indexes are then integrated by the localized weighting matrix.

$$PI_{city_{i,t}} = \begin{bmatrix} \frac{FWS_i}{Water_{eng_{i,t}}} & \frac{ES_i}{Energy_{impt_{i,t}}} & \frac{GHG_{BAU-SW}}{GHG_{mtg_{i,t}}} \end{bmatrix}_{10 \times 3} \quad (17)$$

$$PI_{pop_{joint_{i,t}}} = PI_{city_{i,t}} W_{decision_{i,t}}^T Pop_{city,i}^{-1} \quad (18)$$

where FWS_i , ES_i , and GHG_{BAU-SW} are the city-level freshwater saving, energy saving, and GHG reduction achieved by using a seawater-based system; $Water_{eng_{i,t}}$, $Energy_{impt_{i,t}}$, and $GHG_{mtg_{i,t}}$ are the projected demands for engineered water, imported energy, and GHG reduction; and $Pop_{city,i}^{-1}$ is the reciprocal of the city-level population.

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608 Acknowledgments

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610 Funding:

611 The Hong Kong Research Grants Council (no. T21-604/19-R)

612 Hong Kong Innovation and Technology Commission (no. ITC-CNERC14EG03).

613

614 Author contributions:

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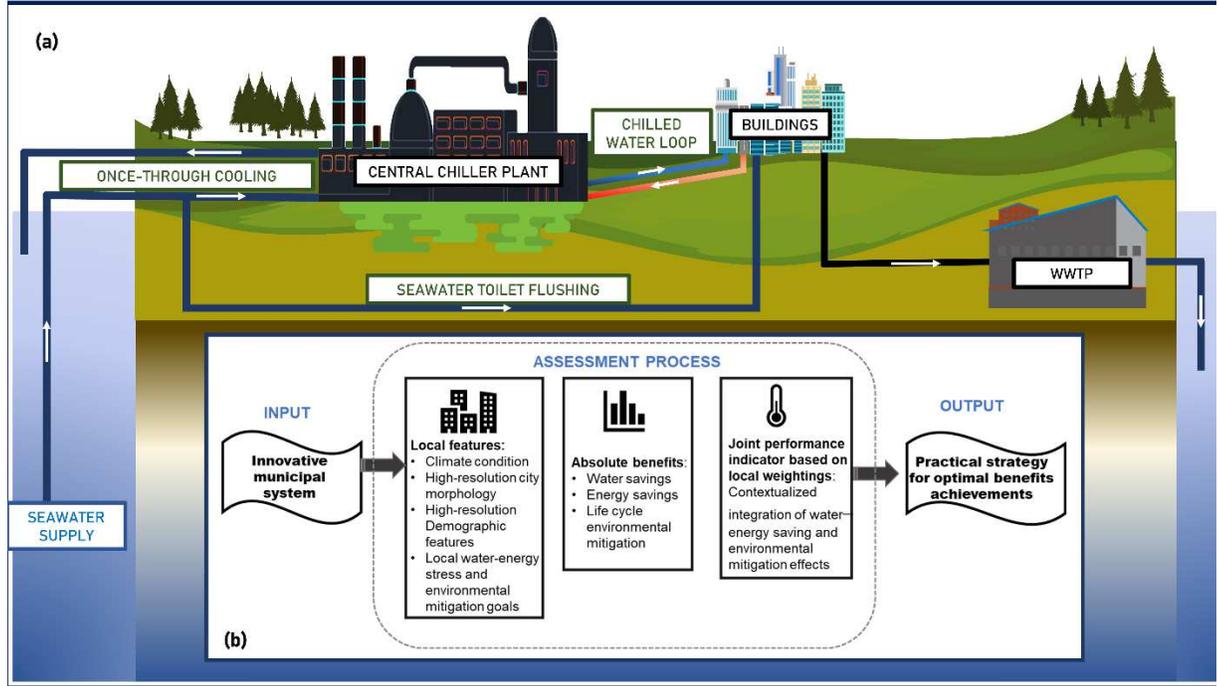
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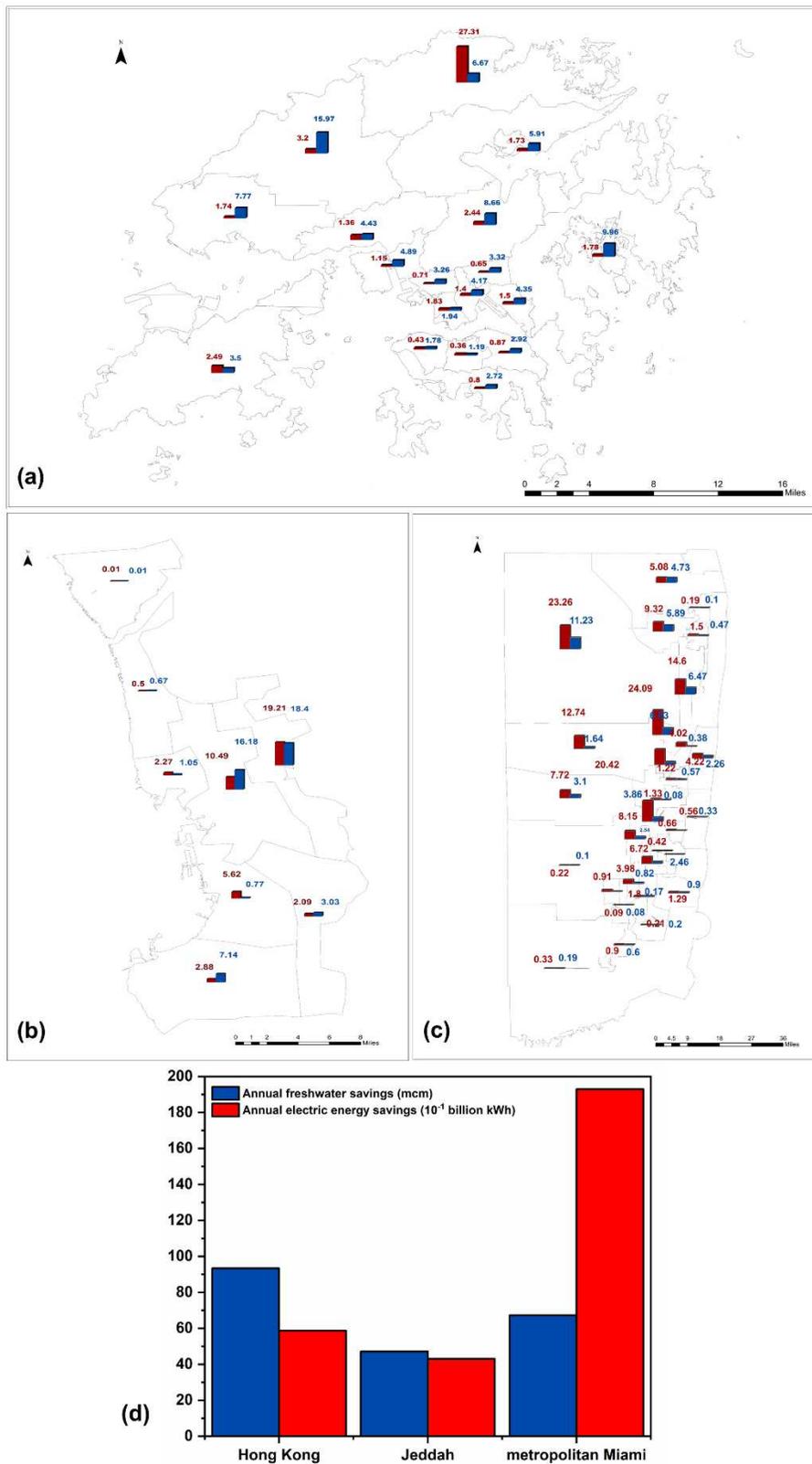
623 **Competing interests:** The authors declare no competing interest.

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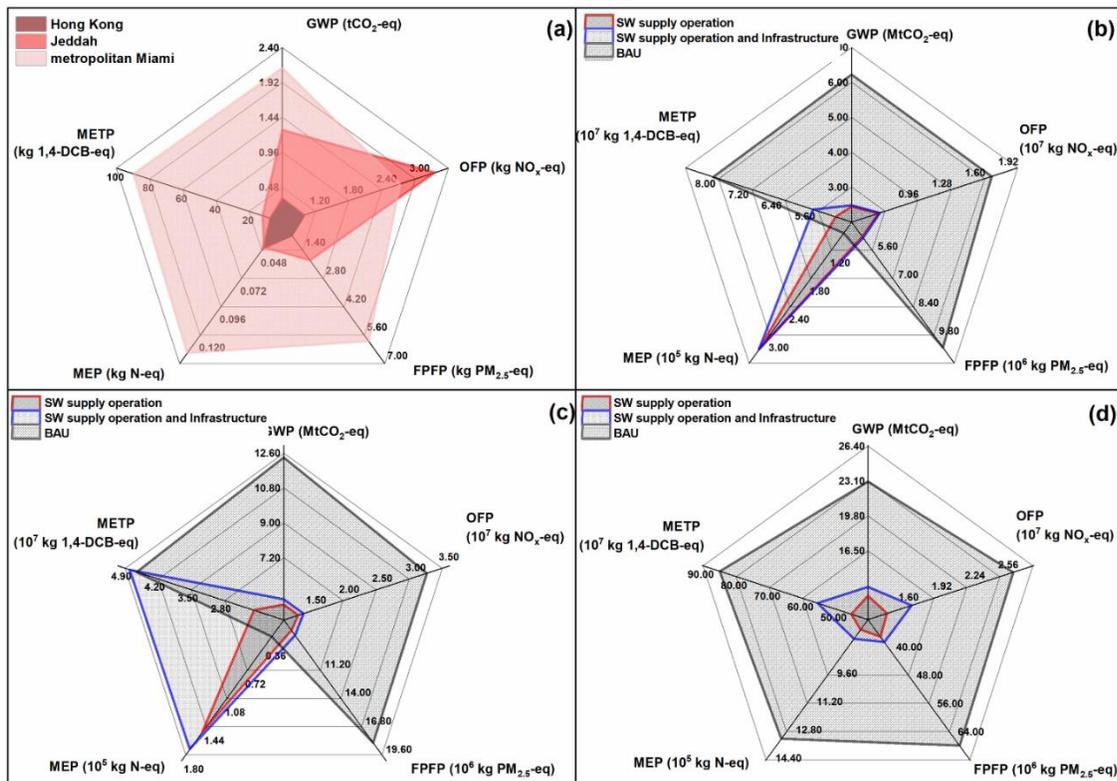
625 **Data and materials availability:** All data are available in the main text or in
626 supplementary materials.
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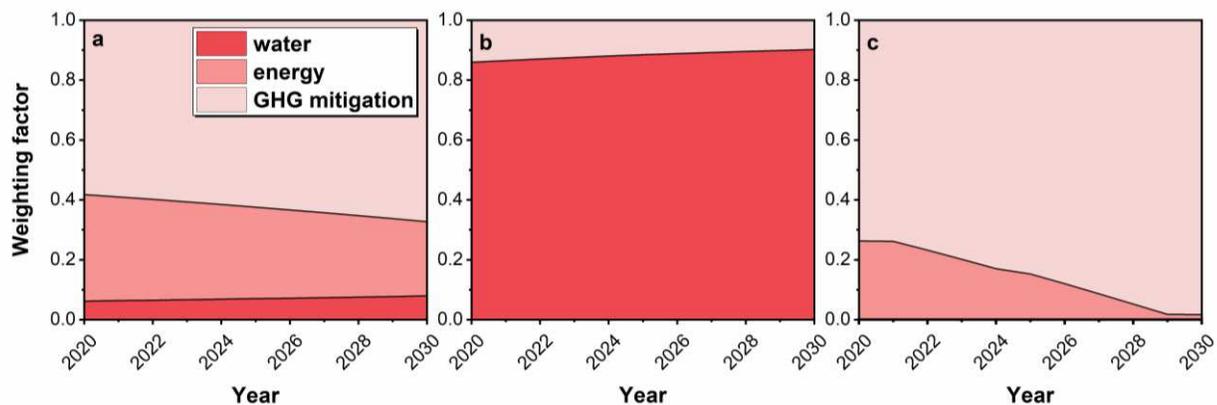
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 630 **Figure 1. Illustration of the seawater-based municipal services system and the high-resolution**
 631 **quantitative assessment scheme (a)** Graphical demonstration of seawater-based municipal service
 632 system for toilet flushing and a DCS; **(b)** quantitative high-resolution assessment scheme for such
 633 a system. In this study, the input is the seawater supply and the output is the practical strategy that
 634 optimizes the water–energy–GHG emissions savings in a city. WWTP: wastewater treatment plant.
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 637 **Figure 2. District and city-level water-energy synergies achieved from a seawater-based**
 638 **municipal services system. (a) to (c) District-level annual freshwater savings and electricity**
 639 **savings from the city-wide seawater-based municipal service system in HK, JD, and MM; (d)**
 640 **aggregated annual benefits from this system.**

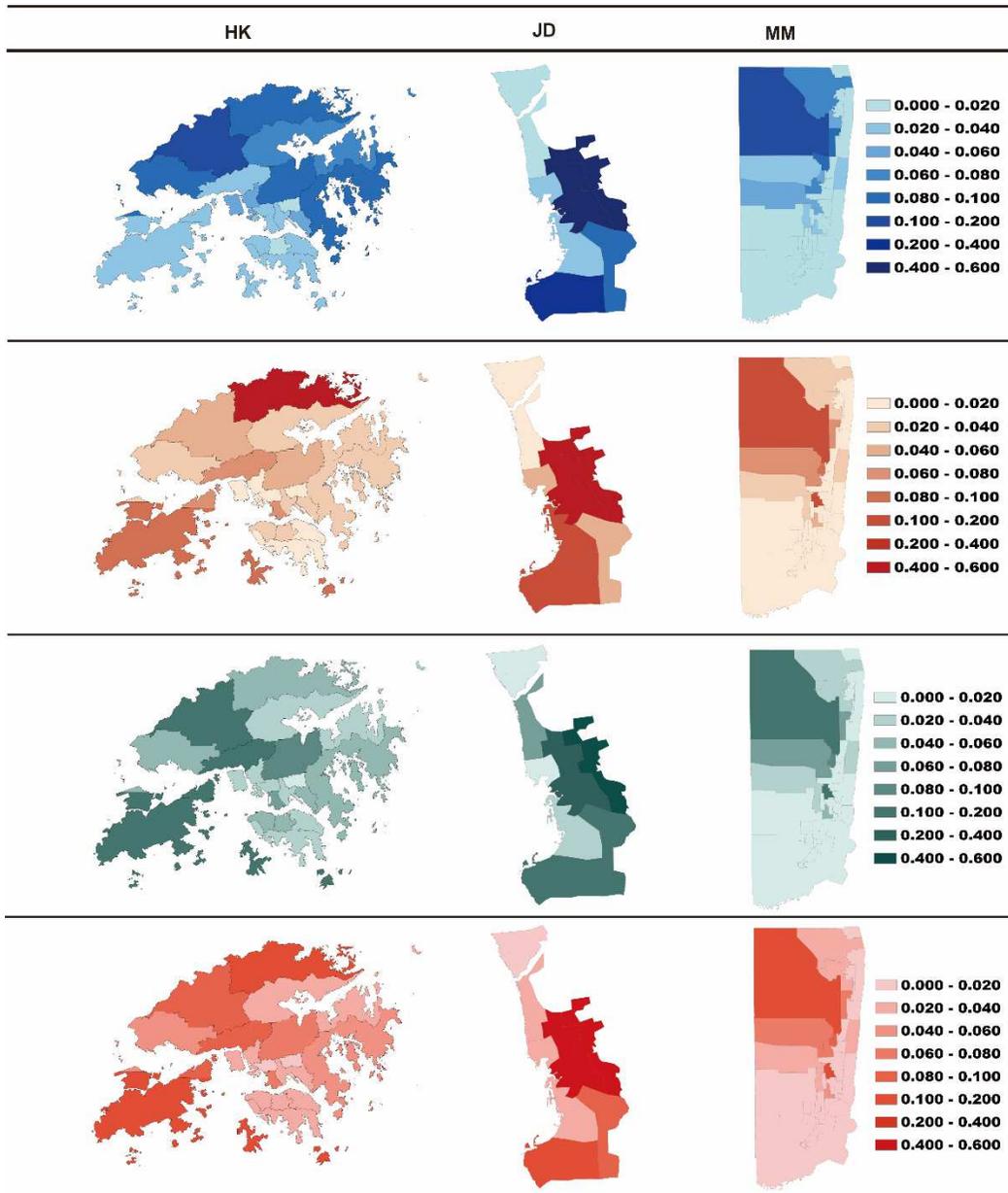


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 642 **Figure 3. Life cycle environmental impacts of a seawater (SW)-based municipal service**
 643 **system (a) Intensities of life cycle environmental impact from the SW system in three cases (unit:**
 644 **impact/person/year); (b)–(d) annualized life cycle impacts (LCIA) of city-wide SW system**
 645 **scenarios without and with infrastructures, and the business-as-usual (BAU; baseline) scenario in**
 646 **Hong Kong, Jeddah (Saudi Arabia), and metropolitan Miami (Florida, USA). GWP: global**
 647 **warming potential; OFP: ozone formation potential; FFPF: fine particulate formation potential;**
 648 **MEP: marine eutrophication potential; METP: marine ecotoxicity potential.**
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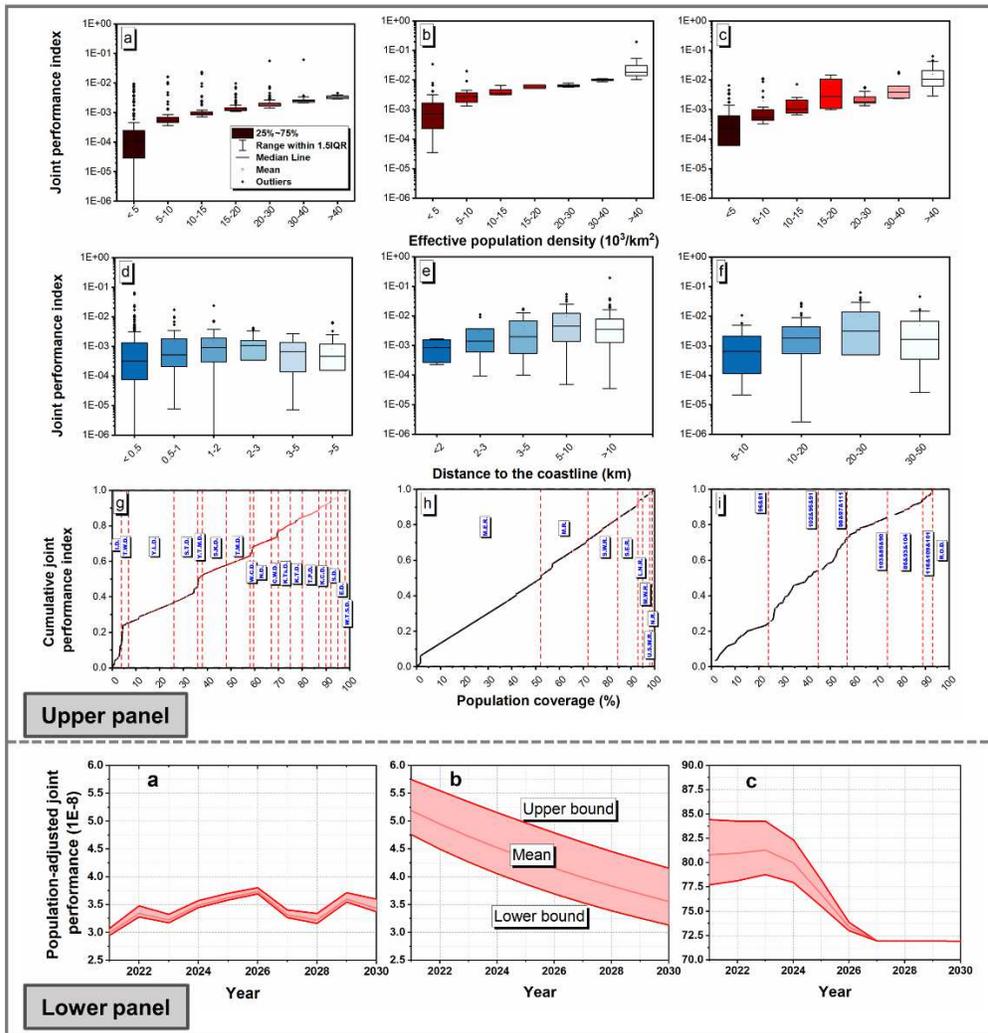


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Figure 4. Dynamic weighting factors (relative importance of water and energy security, and GHG mitigation) of the three cities studied (a: Hong Kong, b: Jeddah, c: metropolitan Miami) from 2020 to 2030. These factors are calculated by normalizing the equivalent carbon emissions of the engineered water, imported energy, and GHG mitigation goals for each city. The autoregressive integrated moving average (ARIMA) models predict future equivalent carbon emissions from historical data on engineered water and imported energy for an area; as JD and MM are not economic entities, historical data for Saudi Arabia and the United States are used to generate their respective ARIMA models.



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 661 **Figure 5. District-level independent performance in water–energy–GHG emission savings**
 662 **and joint performances in the three study locations (Hong Kong (HK), Jeddah (JD), and**
 663 **metropolitan Miami (MM)). Row-1: District-level independent water performance index; row-2:**
 664 **district-level independent energy performance index; row-3 district-level independent**
 665 **environmental performance index; row-4: district-level joint performance index. The water, energy,**
 666 **and environmental performances of each district are the shared benefits of this district, and the joint**
 667 **performance index is the integration of three independent performance indexes by the local**
 668 **weighting matrix.**
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 671 **Figure 6. Upper panel: Parameters related to the overall performance of a seawater-based**
 672 **municipal services system. (a)–(c): Grid-level joint performance index vs. effective population**
 673 **density in Hong Kong, Jeddah, and metropolitan Miami; (d)–(f): Grid-level joint performance index**
 674 **vs. distance from the application site to coastline; (g)–(i): Cumulative grid-level joint performance**
 675 **index vs. population coverage of a seawater-based municipal services system. The red dashed lines**
 676 **indicate different districts; the boxes with blue text show the abbreviations of the district names,**
 677 **and the list of full names of districts are summarized in Figs. S1 to S3; Lower panel: City-level**
 678 **population-normalized joint performance of the seawater-based municipal services system**
 679 **from 2020 to 2030 in three cities: (a), (b), and (c) are Hong Kong, Jeddah, and metropolitan Miami,**
 680 **respectively.**
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