

# Using the Person-Based Approach to develop a tailored intervention to prevent bacterial skin and soft tissue infections among people who inject drugs: A participatory study

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## Research Article

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## Abstract

**Background:** People who inject drugs (PWID) are at greater risk of developing bacterial skin and soft tissue infections (SSTI) than the general population. UK prevention interventions have achieved limited impact on the rising prevalence of SSTI among PWID. Innovative harm reduction interventions are needed. We present our approach to the co-development of a personalised, behavioural intervention, REACT (REducing bACTerial infections), which aims to prevent bacterial SSTI among PWID.

**Methods:** We followed the interrelated steps of the Person-Based Approach for intervention planning and development: (i) collating evidence, including published literature and consultations with PWID (n=15), service providers (n=6), and stakeholders (n=11); (ii) developing guiding principles; (iii) undertaking a behavioural analysis; (iv) developing a logic model, and; (v) designing and refining intervention materials.

**Results:** Published literature highlighted structural barriers to safer injecting practices, such as access to hygienic injecting environments, homelessness and social exclusion. Practices associated with bacterial SSTI included: (i) handwashing / injection-site swabbing; (ii) overuse of acidifier; (iii) use of non-sterile water for injection preparation; (iv) reuse of injecting equipment; and; (v) lack of injecting site rotation. Consultations indicated vein care and minimisation of pain as priorities, while emphasising the importance of service provider-client relationships during intervention delivery. The need to deliver REACT in a non-judgemental and non-stigmatising manner, and to address stigma among PWID when communicating intervention messages, were additional priorities. Providing practical, tailored resources was identified as important to address environmental constraints to safer injecting practices. Findings were used to iteratively refine the REACT intervention.

**Conclusion:** Our evidence-based, collaborative and iterative approach, enabled alignment of the aim of the behavioural intervention to priorities of PWID, ensuring an appealing and acceptable intervention design while maximising likely feasibility of delivery and behaviour change. Piloting will establish the feasibility and acceptability of REACT to service providers and PWID.

## Background

People who inject drugs (PWID) experience a range of health and social harms, including risk of overdose, blood-borne virus infection and the impacts of stigma and social and economic marginalisation, which lead to high levels of morbidity and premature mortality [1]. In addition, invasive bacterial skin and soft tissue infections (SSTI), such as *Staphylococcus aureus* and invasive Group A *Streptococci* (iGAS) are common among PWID. These can cause cellulitis, abscesses, ulcers and serious consequences including endocarditis, septic arthritis, osteomyelitis and septicemia [2, 3].

Recent national surveillance data from England, Wales and Northern Ireland found that over one third (38%) of PWID report experiencing an abscess, sore or open wound at an injection site during the previous year [4]. A London-based study reported high lifetime prevalence of abscess and/or cellulitis, at 64% among a sample of 455 PWID [5]. Increasing incidence of bacterial infections and their complications is evident among PWID over recent years both in the United Kingdom (UK) and United States of America (USA) [6-8]. In the UK, bacterial SSTI treatment costs have been estimated to reach approximately £77 million annually [9].

Risk factors for bacterial infection include frequency of injecting, injection practice, and needle and syringe re-use and sharing [10-12]. Across England, Wales and Northern Ireland sharing of needles, syringes and other injecting equipment was reported by 43% of people who injected in the last month [4]. Morbidity associated with bacterial SSTI can be exacerbated by poor wound care [5, 6] and delays to seeking healthcare [5, 13, 14]. PWID face multiple barriers to health care access including stigma and poor treatment from service providers creating feelings of mistrust, anxiety and fear about seeking help, as well as practical difficulties accessing help [14-16]

Given the significant and increasing public health concern about bacterial SSTI, there is an urgent need to develop acceptable, accessible and effective preventative interventions. Harm reduction services in England include opioid substitution treatment (OST) and needle and syringe programmes (NSP). Both offer promise for engaging with PWID to provide SSTI prevention and management interventions. There is also an opportunity to expand and scale up provision of such interventions to a wider range of providers, thus maximising opportunity for prevention among people who do not access traditional harm reduction services.

There are limited interventions with a primary objective of reducing the risk of bacterial SSTI and the author are unaware of any interventions in the UK. One study in France reported that a face-to-face educational intervention informed by self-determination theory in harm reduction centres involving observation and education about injecting practices reduced the likelihood of unsafe injection practices and injection site complications (including abscess, infection, bruising, oedemas) at 12 months [17, 18]. A second 6-week intervention co-designed with experts and PWID aiming to improve hand hygiene and using enablement, education and training from the Behaviour Change Wheel, demonstrated acceptability of face-to-face education and hand sanitiser provision, increased hand hygiene and reduced likelihood of injection-related complications [19]. Lastly, Philips et al [20], using the Information-Motivation-Behavioural Skills Model, highlighted that the 2-session SKIN intervention delivered in inpatient hospital units, which involves the provision of education about SSTIs, health seeking, injecting risk and hygiene practices, with individualised risk assessment, goal setting and a booster session reduced the rate of injection and increased likelihood of cleaning skin prior to injection [20]. These interventions focused on individual-level behaviours, within either harm reduction centres or hospital settings. There is a dearth of interventions which can be used flexibly by a range of professionals who engage with PWID in the community, focused more broadly on vein care and structural issues related to the risk of SSTI. For example, observation of injecting practices [17, 18] is unlikely to be feasible within a busy community pharmacy running NSP and OST.

Prevention interventions have not yet translated into population level reductions in SSTI [21]. We sought to address the gap in the UK evidence base by using the Person-Based Approach (PBA) to develop a new, individualised, behavioural, one-to-one intervention for PWID that aimed to prevent bacterial SSTI. The objectives were to:

- i. Identify key behavioural issues, needs and challenges of promoting safer injecting practices among PWID;
- ii. Develop a preliminary logic model outlining the proposed mechanisms of behaviour change;
- iii. Develop and refine resources to be used as part of an individualised behavioural intervention, which address the key behavioural issues, needs and challenges identified and thus facilitate behaviour change and reduced risk of bacterial SSTIs.

## Methods

### Ethics and consent

Research approvals from the University of Bristol's Faculty of Health Sciences Research Ethics Committee (reference: 108304) were obtained to undertake the study overall (which included a pilot phase and interviews with participants and service providers). Consultations that informed intervention development were classified as Patient and Public Involvement therefore the University of Bristol's Faculty of Health Sciences Research Ethics Committee has waived consent for this study. However, good research practice was followed throughout. Prior to the consultation, the researcher explained the purpose and procedures of the consultation, and explicitly asking the respondent if they understood everything, and wanted to contribute. They were also informed they stop the consultation at any time. All methods were carried out in accordance with relevant guidelines and regulations.

### Research setting

The study was undertaken in Bristol, the largest city in the Southwest of England where there are an estimated 4,940 opiate and/or crack users, the second highest rate in English cities, including a high proportion of people with complex needs and an ageing population [22]. The number of cases of methicillin-resistant *Staphylococcus aureus* (MRSA) among PWID has increased across Bristol, South Gloucestershire and North Somerset over recent years, reaching 16 cases (where injecting drug use was a confirmed risk factor) in 2018. In addition, the rate of MRSA colonisation among PWID is higher compared to the general population (8.7% versus 1.5%), which presents opportunities for colonised bacteria to pass through skin and enter the bloodstream, causing invasive disease [23].

### Study Conception

The intervention design was conceived during the Local Government Association-funded, and Design Council-led 'Design in the Public Sector' (DiPS) programme (2018-9). Using the Design Council's Double Diamond Model (2019) [24] four priority areas were developed: 1) Improved infection prevention and control; 2) Optimisation of harm reduction practice in the community; 3) Increased access to healthcare among PWID, and; 4) Improved adherence to treatment for bacterial infections [25, 26].

This paper addresses one workstream focused around priority area two: development of a brief individualised 1:1 motivational intervention to be delivered by a range of service providers who have regular contact with PWID and can therefore deliver the intervention opportunistically in practice (e.g. shared care workers, pharmacists delivering OST and NSP, hostel staff).

The DiPS programme co-developed a prototype for the intervention comprising a tailored conversation focussing on reducing risky injecting practices, self-care, sign-posting, and information relating to hospital admission. The prototype intervention consisted of a laminated set of images of injecting equipment and paraphernalia (Fig. 1) used to structure the 1:1 conversation about injecting practice and to identify areas where risk could be reduced. Details of locally available sources of healthcare were also included, alongside images of different stages of infection to support decisions around self-care and healthcare seeking.

Preliminary feedback from PWID and service providers suggested that the prototype intervention could be useful, acceptable, and feasible. However, feedback suggested a requirement to further optimise the prototype to be deliverable within different settings used by PWID by service providers without specialist harm reduction knowledge and training. The need to expand the reach of harm reduction advice delivered in drug services was noted in this preliminary feedback. Additional funding was sought to enable further development of the intervention and piloting in a range of settings.

## **Methodological approach**

In stage two of intervention development, we used the PBA to intervention planning and development [27]. This approach aims to combine behaviour change theory and mixed methods research to systematically investigate the beliefs, attitudes, needs and situation of the target intervention users during planning and development [27]. Through in-depth understanding of users' perspectives, the intervention can be designed or modified to ensure it is relevant, persuasive, accessible and engaging, and more successful to implement. This stage of intervention development comprised the following interrelated and iterative stages: (i) collating and analysing evidence; (ii) developing guiding principles; (iii) undertaking a behavioural analysis; (iv) developing a preliminary logic model, and; (v) designing and refining intervention materials.

### **(i) Collating and analysing evidence**

Primary and secondary evidence were collated and analysed relating to key behaviours and structural barriers that the intervention would need to address to reduce harm from bacterial SSTIs.

## **Review of the relevant literature**

Two members of the research team (HF & JK) with input from academic experts collated mixed methods, secondary research evidence highlighting relevant behaviours and structural barriers to preventing bacterial SSTI. Additional handsearching of citations and reference lists supplemented the original documents identified.

## **Consultations with target users and key stakeholders**

Consultations were conducted with intervention target users (PWID and service providers) and key stakeholders. Members of the study team (DH & CL), with specialist expertise in delivering harm reduction advice in a drug service, obtained feedback on the process of delivery of the prototype intervention from PWID (n = 15). Feedback and reflections of appropriateness, relevance, and potential for intervention effectiveness related to the prototype were captured using consistent templates to inform refinement of the intervention.

Consultations with service providers (n = 6) were also undertaken by a researcher (HF) to gain understanding about how the intervention could be delivered in practice, using a topic guide focused on: (i) current knowledge; (ii) intervention content and design, and; (iii) intervention delivery.

As evidence was gathered, potential refinements of the intervention prototype were discussed with key stakeholders (n = 11), who included an Assertive Engagement Worker (DH), the founder of a social enterprise that develops harm reduction equipment (AP), the chief executive of a drug and alcohol services charity (MT), multi-disciplinary academics (MH, JS), a pharmacist prescriber (JS), and public health professionals (GM, HE, DM).

In line with the PBA [27], findings and feedback from target users and stakeholders were collated in a Table of Planning document in relation to the following areas of relevance: 'understanding context of potential intervention implementation', 'potential targets for intervention', 'potential strategies for intervention', 'presentation and format', and 'implementation'. The possible implications and intervention features required to address the findings/feedback were documented. Prioritisation for changes were based on the MoSCoW (Must have, Should have, Could have, Would like) criteria informed by the guiding principles [28].

## **(ii) Developing guiding principles**

Guiding principles are a key feature of the PBA and are intended to maximise the acceptability of the intervention and future engagement [29]. They comprise a design objective and proposed intervention features which address the user/context-specific behavioural needs, issues, or challenges. These were iteratively developed based on understanding of the target users gained during the earlier stages.

## **(iii) Undertaking a behavioural analysis**

The behavioural analysis aimed to identify behaviours to be targeted by the intervention and their potential barriers and facilitators. These were mapped onto constructs from the COM-B (capability, opportunity, motivation - behaviour) model of behaviour change and the Behaviour Change Wheel [30] to clearly describe the intervention processes and components, and behaviour change techniques [31].

## **(iv) Logic model**

In line with the 2021 framework for developing complex interventions [32], a logic model was developed to provide a visual representation of the proposed mechanisms of change. This brings together the findings from the activities described previously and how these are anticipated to reduce harm from bacterial SSTI among PWID.

## **(v) Design and refining of intervention materials**

We produced an initial design brief for Michael Linnell of Linnell Publications, a professional designer specialising in harm reduction, with whom the team had worked previously, to produce an updated prototype for the intervention materials.

Feedback on the intervention materials was obtained through further consultations organised with key stakeholders and PWID (n = 3). Feedback was elicited on their perceptions of the positive and negative aspects of the intervention materials, how it was presented, the design, and suggestions for new content or messages. The responses were collated in a Table of Changes document.

Modifications to the intervention materials were made in line with the guiding principles [29]. This considered whether they were likely to impact on behaviour change or a precursor to behaviour change (e.g. acceptability, feasibility, persuasiveness, motivation, engagement). Prioritisation for changes were based on the MoSCoW criteria [28].

Researchers (HF & JK) also developed a short training manual containing information about the study, instructions for how to use the intervention materials, and a 'questioning and resources' guide to accompany it. A short online course was developed for service providers to provide the necessary information and knowledge underpinning delivery of the intervention. Key stakeholders were invited to review and comment on the documents to ensure the content was accurate, evidence-based and consistent with best harm reduction practice.

## **Results**

### **(i) Collating and analysing evidence**

#### **Review of the relevant literature**

The following behaviours were identified in the literature as related to the risk of developing bacterial SSTI among PWID: (i) handwashing / swabbing injection site practice prior to injecting is associated with reduced SSTI [33–38]; while an increased risk of SSTI is associated with (ii) vein damage from the overuse of acidifiers for injection preparation [39–41]; (iii) use of non-sterile water [42–44]; (iv) reuse of injecting equipment [25, 35, 37, 44–47]; and; (v) not rotating injecting sites (place on the body injected into) [48,

49] (Table 1). In addition, maintaining vein access and minimising pain were identified as important concerns for PWID which can be utilised to enhance engagement with harm reduction interventions [49].

Table 1

Evidence for key behavioural issues and structural barriers the REACT intervention is trying to address

BEHAVIOURAL ISSUE	KEY BEHAVIOURS	EVIDENCE FOR BEHAVIOUR	KEY FINDING(S)
Injecting practices contribute to greater risk of developing bacterial skin and soft tissue infections among people who inject drugs	1. Handwashing / swabbing	Larney, S., Peacock, A., Mathers, B. M., Hickman, M., & Degenhardt, L. (2017). A systematic review of injecting-related injury and disease among people who inject drugs. 2017; 171, 39–49. [33]	Four of six studies reported a reduction in skin infections associated with cleaning injection sites; only one of four studies to examine hand-washing prior to injection found this behaviour to be significantly associated with reduced skin infections.
		Vlahov D, Sullivan M, Astemborski J, Nelson K. Bacterial infections and skin cleaning prior to infection among intravenous drug users. Public Health Rep 1992, 107:595–598. [34]	Of all the persons surveyed, 556/1,057 (52.6%) reported cleaning their skin prior to injection at any time and 173/1,057 (16.4%) reported cleaning their skin all the time in the 6 months before the interview.  The frequency of subcutaneous abscesses was lower among those who reported skin cleaning all the time; a similar trend was noted for frequency of endocarditis.
		Murphy E, DeVita D, Liu H, Vittinghoff E, Leung P, Ciccarone D, Edlin B. Risk factors for skin and soft-tissue abscesses among injection drug users: a case-control study. Clin Infect Dis. 2001. [35]	Swabbing the injection site with alcohol before injection was found to have a protective effect against skin and soft-tissue abscesses. Significantly fewer people who had developed abscesses, in comparison with controls, had ever used alcohol to clean their skin before drug injection ( $p < 001$ ).
		Dwyer R, et al. Prevalence's and correlates of non-viral injecting-related injuries and diseases in a convenience sample of Australian injecting drug users. Drug and Alcohol Dependence 2009; 100: 9–16. [36]	Potentially serious or serious injecting-related injuries and disease associated with not always washing hands before injection in the previous 12 months (aOR: 9.3, 2.1–41.8).
		Hope V, Kimber J, Vickerman P, Hickman M, Ncube F. Frequency, factors and costs associated with injection site infections: findings from a national multi-site survey of injecting drug users in England. BMC Infect Dis. 2008 Sep 18;8:120. [37]	Weak evidence that cleaning injection site every time in the last 4 weeks was associated with a reduced prevalence of injection site infection (OR: 0.6, 0.4–0.8).
		Stein, M. D., Phillips, K. T., Herman, D. S., Keosaian, J., Stewart, C., Anderson, B. J., & Liebschutz, J. (2020). Skin-cleaning among hospitalized people who inject drugs: a randomized controlled trial. Addiction. [38]	60% of participants reported 'rarely or never' cleaning their skin before injecting during the past three months.

BEHAVIOURAL ISSUE	KEY BEHAVIOURS	EVIDENCE FOR BEHAVIOUR	KEY FINDING(S)
	2. Overuse of acids	Harris, M., Scott, J., Wright, T. et al. Injecting-related health harms and overuse of acidifiers among people who inject heroin and crack cocaine in London: a mixed-methods study. <i>Harm Reduct J</i> , 2019; 16, 60. [41]	<p>Overuse of acidifiers in injection preparation is common among people who inject drugs in the UK and could play a causative role in venous damage and associated sequelae (skin and soft tissue infection and associated complications).</p> <p>Of 418 participants who provided an estimate, 150 (36%) used more than ½ a sachet of acidifier, with 127 (30%) using a whole sachet or more.</p> <p>Associations observed between acidifier overuse, femoral injecting and deep vein thrombosis, but not skin and soft tissue infections. Painful injections and damage to peripheral veins were common and often attributed by participants to the use of citric acid.</p>
		Ciccarone D, Harris M. Fire in the vein: Heroin acidity and its proximal effect on users' health. <i>Int J Drug Policy</i> . 2015;26(11):1103–1110. [39]	<p>Preliminary findings show that different heroin source-forms and preparations have a two-log difference in acidity.</p> <p>Loss of functioning veins (venous sclerosis) is a root cause of suffering for long-term heroin injectors. In addition to perpetual frustration and loss of pleasure/esteem, venous sclerosis leads to a myriad of medical consequences including skin infections, for example, abscess.</p>
		Harris M. The 'do-it-yourself' New Zealand injecting scene: implications for harm reduction. <i>Int J Drug Policy</i> . 2013; Jul; 24(4):281-3. [40]	Opioid injectors in New Zealand using very small amounts of citric acid suffer little vein damage and rarely get skin and soft tissue infections.
		Harris, M, Scott, J, Hope, V, Wright, T, McGowan, C & Ciccarone, D. Navigating environmental constraints to injection preparation: the use of saliva and other alternatives to sterile water among unstably housed PWID in London. <i>Harm Reduction Journal</i> , 2020; 17 (1). 24-. [42]	<p>Multiple constraints to sourcing sterile water for injection preparation reported.</p> <p>Participant accounts suggest injection preparation with solvents including puddle water, toilet cistern water, whisky, cola soda and saliva when injecting in public and semi-public spaces. This relates to both behavioural and environmental constraints that increase risk of infection.</p>
3. Use of water		Lloyd-Smith, E., Wood, E., Zhang, R., Tyndall, M. W., Montaner, J. S., & Kerr, T. Risk factors for developing a cutaneous injection-related infection among injection drug users: a cohort study. <i>BMC public health</i> , 2008; 8, 405. [43]	No strong evidence that using a puddle to inject was a risk factor for developing a cutaneous injection-related infection among people who inject drugs (OR 1.32, 0.83–2.11).
		Hope, V, Marongiu, A., Parry, J., & Ncube, F. The extent of injection site infection in injecting drug users: Findings from a national surveillance study. <i>Epidemiology and Infection</i> , 2010; 138(10), 1510–1518. [44]	Higher levels of reported symptoms of injection site infection associated with reusing water to flush syringes (aOR:1. 28, 1. 03–1. 59).



BEHAVIOURAL ISSUE	KEY BEHAVIOURS	EVIDENCE FOR BEHAVIOUR	KEY FINDING(S)
4. Reuse of injecting equipment		<p>Dunleavy K, Hope V, Roy K, Taylor A. The experiences of people who inject drugs of skin and soft tissue infections and harm reduction: A qualitative study. <i>Int J Drug Policy</i>. 2019 Mar;65:65–72. [25]</p>	<p>Depletion of injecting equipment could lead to re-use of needles, seen as a cause of SSTI by some participants.</p> <p>Needles were re-used because of lack of time or inability to replenish supplies due, for example, to weekend closing of convenient NSP or if they woke in the middle of the night. This relates to structural barriers as well as behavioural barriers.</p>
		<p>Hope V, Kimber J, Vickerman P, Hickman M, Ncube F. Frequency, factors and costs associated with injection site infections: findings from a national multi-site survey of injecting drug users in England. <i>BMC Infect Dis</i>. 2008 Sep 18;8:120. [37]</p>	<p>Reporting an injection site infection was associated with cleaning needles/ syringes for reuse (aOR:1.5, 1.1–2.1).</p>
		<p>Darke S, Ross J, Kaye S: Physical injecting sites among injecting drug users in Sydney, Australia. <i>Drug Alcohol Depend</i> 2001, 62:77–82. [45]</p>	<p>Participants who had borrowed used injecting equipment in the preceding month had significantly more current health-related problems at their injecting sites than other participants (3.1 vs. 2.1, <math>t = 3.7</math>, <math>P &lt; 0.001</math>).</p>
		<p>Hope, V., Marongiu, A., Parry, J., &amp; Ncube, F. The extent of injection site infection in injecting drug users: Findings from a national surveillance study. <i>Epidemiology and Infection</i>, 2010; 138(10), 1510–1518. [44]</p>	<p>Higher levels of reported symptoms of infections were associated with sharing filters in the last four weeks (aOR:1.31, 09–1.59). No strong evidence was found for sharing spoons.</p>
		<p>Rance J, Rhodes T, Fraser S, Bryant J, Treloar C. Practices of partnership: Negotiated safety among couples who inject drugs. <i>Health (London, England : 1997)</i>. 2018;22(1):3–19. [46]</p>	<p>75% of participants reported sharing within their partnership. Only one participant reported sharing with someone other than their partner, while eight couples reported never sharing.</p> <p>Of the 26 couples who reported sharing needle–syringes, 20 believed they were hepatitis C virus concordant (8 HCV negative and 12 HCV positive) and 14 discordant (8 HCV-positive men and 6 HCV-positive women).</p>
		<p>Murphy E, DeVita D, Liu H, Vittinghoff E, Leung P, Ciccarone D, Edlin B. Risk factors for skin and soft-tissue abscesses among injection drug users: a case-control study. <i>Clin Infect Dis</i>. 2001. [35]</p>	<p>Use of a needle after someone else had used it (<math>p = 0.005</math>) and use of a dirty needle (<math>p &lt; 0.001</math>) were both significantly more common among cases who reported a skin and soft-tissue abscess than among controls.</p>
		<p>Wright NM, Tompkins CN, Jones L. Exploring risk perception and behaviour of homeless injecting drug users diagnosed with hepatitis C. <i>Health Soc Care Community</i>. 2005 Jan;13(1):75–83. [47]</p>	<p>Participants reported sharing injecting equipment, in particular spoons and filters.</p> <p>Re-using cleaned needles despite being aware that cleaning may not be effective in reducing the risk of hepatitis C transmission was also identified.</p>

BEHAVIOURAL ISSUE	KEY BEHAVIOURS	EVIDENCE FOR BEHAVIOUR	KEY FINDING(S)
	5. Rotating sites	Hope V, Parry J, Ncube F, Hickman M. Not in the vein: 'missed hits', subcutaneous and intramuscular injections and associated harms among people who inject psychoactive drugs in Bristol, United Kingdom. <i>Int J Drug Policy</i> . 2016 Feb;28:83–90. [48]	<p>More than half of those surveyed reported having had a 'missed hit', and for a quarter this happened at least once a month, with around one in six reporting having a 'missed hit' more than four times a month.</p> <p>Those who reported that they had experienced a 'missed hit' were twice as likely to also report having had symptoms of injection site infections and injuries.</p>
		Harris M, Rhodes T. Venous access and care: harnessing pragmatics in harm reduction for people who inject drugs. <i>Addiction</i> . 2012;107(6):1090–6. [49]	<p>The facilitation of venous access and care was an initial and enduring rationale for safe injecting practices. Difficult venous access resulted in increased contamination of injecting environments and transitions to femoral injecting.</p> <p>Advice and information on how to avoid venous sclerosis, and how to find and safely access less visible veins, was desired by the majority.</p>
ENVIRONMENTAL STRUCTURE	KEY STRUCTURAL CONSTRAINT	EVIDENCE FOR STRUCTURAL BARRIER	KEY FINDING(S)
Structural constraints act as barrier to safer injecting practices and contribute to greater risk of developing bacterial skin infections among people who inject drugs	Access to handwashing facilities among homeless people who inject drugs	<p>Harris, M, Scott, J, Hope, V, Wright, T, McGowan, C &amp; Ciccarone, D. Navigating environmental constraints to injection preparation: the use of saliva and other alternatives to sterile water among unstably housed PWID in London. <i>Harm Reduction Journal</i>, 2020: 17 (1). 24-. [42]</p> <p>Wright N, Tompkins CN, Jones L. Exploring risk perception and behaviour of homeless injecting drug users diagnosed with hepatitis C. <i>Health Soc Care Community</i>. 2005 Jan;13(1):75–83. [47]</p>	<p>Funding cuts have impacted not only on housing and welfare provision but access to clean water on the city streets among unstably housed people who inject drugs.</p> <p>Participants reported injecting in a variety of outdoor public places whilst they were homeless, including derelict buildings, back alleys, bushes and underneath bridges.</p>
	Citric acid sachet size	Harris, M., Scott, J., Wright, T. et al. Injecting-related health harms and overuse of acidifiers among people who inject heroin and crack cocaine in London: a mixed-methods study. <i>Harm Reduct J</i> , 2019: 16, 60. [41]	Acid sachet size poses a constraint to good practice. The sachet size is a strong signifier of appropriate quantity.
	Access to sterile water for injection preparation	Harris, M, Scott, J, Hope, V, Wright, T, McGowan, C & Ciccarone, D. Navigating environmental constraints to injection preparation: the use of saliva and other alternatives to sterile water among unstably housed PWID in London. <i>Harm Reduction Journal</i> , 2020: 17 (1). 24-. [42]	<p>Funding cuts have impacted not only on housing and welfare provision but access to clean water on the city streets (e.g. closure of public toilet and increased security in pubs and cafes) among unstably housed people who inject drugs.</p> <p>Drug treatment services, facing sustained budgets cuts of at least 18%, have reduced costs where possible, impacting on the availability of water provision in needle and syringe programme equipment packs.</p>

BEHAVIOURAL ISSUE	KEY BEHAVIOURS	EVIDENCE FOR BEHAVIOUR	KEY FINDING(S)
	Access to sterile equipment	McNeil R, Small W. 'Safer environment interventions': a qualitative synthesis of the experiences and perceptions of people who inject drugs. <i>Soc Sci Med.</i> 2014 Apr;106:151-8. [50]	Needle and syringe programmes increase access to material resources and safer injecting education. This is a facilitating factor.  Participants expressed understanding that safer environment interventions reduced an array of risks by changing physical and social environments (Kerr et al., 2007; Small et al., 2012a).
	Risky injecting environment	Dunleavy K, Hope V, Roy K, Taylor A. The experiences of people who inject drugs of skin and soft tissue infections and harm reduction: A qualitative study. <i>Int J Drug Policy.</i> 2019 Mar;65:65–72. [25]	Participants reported injecting in indoor environments that were unhygienic and higher risk practice when injecting new psychoactive substances.  Participants' experience of SSTIs could cause panic and stigma; there was limited knowledge of SSTIs prior to first-hand experience.
		Wright N, Tompkins CN, Jones L. Exploring risk perception and behaviour of homeless injecting drug users diagnosed with hepatitis C. <i>Health Soc Care Community.</i> 2005 Jan;13(1):75–83. [47]	Participants reported injecting in a variety of outdoor public places whilst they were homeless, including derelict buildings, back alleys, bushes and underneath bridges. Participants also reported urgency of injecting outside.

There was also evidence that structural constraints act as barriers to safer injecting practices and contribute to greater risk of developing bacterial SSTI among PWID. In brief, these included: (i) a lack of access to handwashing facilities when injecting in public spaces [42, 47]; (ii) citric acid sachets containing more than is needed for a single injection [41]; (iii) limited access to sterile water for injection preparation [42]; (iv) lack of access to sterile injecting equipment [50], and; (v) riskier injecting environment including public/semi-public environments [25, 47] (Table 1).

## Consultations with target users and key stakeholders

Consultations were undertaken in person with PWID (n = 15) between February and March 2020 and service providers by telephone identified as potential intervention deliverers (n = 6) between May and June 2020. Multi-disciplinary stakeholders (n = 11) were consulted during online meetings held between August 2020 and March 2021.

Table 2 demonstrates that target users discussed their injecting practices with DH and CL openly. They described injecting outdoors or in public spaces as the main barrier to safer injecting practice, since injecting was rushed resulting in more opportunities for contamination. An additional structural factor acting as a barrier to safer injecting is that equipment such as sterile water to prepare injections and post injection swabs to stem bleeding were not available from local drug services. While they acknowledged there were areas of injecting practice which could be improved, challenging the long-held beliefs of PWID and changing entrenched behaviours were anticipated to be difficult. A knowledge-behaviour gap related to habitual behaviours and structural factors was highlighted with individuals citing good knowledge of 'best practice' which they reported to follow although some accounts appeared inconsistent with a history of infections.

Table 2  
Key findings from consultations with service providers and people who inject drugs

Themes	Summary of Findings	Action points or intervention development
<b>(i) Service providers</b>		
Acceptability of intervention	<ul style="list-style-type: none"> <li>All service providers were receptive to the aims of the intervention and expressed willingness to be involved in future research activities to test it with their clients as part of the study.</li> </ul>	
Professional judgements	<ul style="list-style-type: none"> <li>Service providers frequently discussed with pride the importance of relationships they had developed with their clients.</li> <li>Delivery of the intervention would require a judgement by the service provider as to whether the client would be receptive at all, or during an encounter.</li> <li>Clients may be aware that their injection process differs from lower risk practice. As such, time and attention, and an understanding that some may not wish to describe their injection practice in detail, was required by service providers.</li> <li>Relevance of intervention messages and changes to injecting practices / health seeking behaviour could be increased if delivered to the client at a time of crisis (e.g. presenting with wound site infection).</li> </ul>	<ul style="list-style-type: none"> <li>Allow service providers autonomy and judgement to decide who and when the intervention is delivered to.</li> </ul>
Intervention delivery & training needs	<ul style="list-style-type: none"> <li>Some service providers had limited time to dedicate to intervention delivery (5–10 minutes). This could also be influenced by how receptive a client was during an encounter.</li> <li>All service providers could access a confidential space to deliver the intervention.</li> <li>Preferences for training related to the intervention included both face-to-face and online modules.</li> </ul>	<ul style="list-style-type: none"> <li>The intervention should be deliverable in the length of time available to the service provider (5 minutes upwards).</li> <li>Develop training module that can be delivered either face-to-face and online.</li> </ul>
Characteristics of target users	<ul style="list-style-type: none"> <li>Some service providers perceived that an intervention of this type would be most relevant to clients with a shorter injecting history.</li> <li>Greater barriers to safer injecting practices among clients with more chaotic lifestyles, long injecting history and complex social and health needs were noted.</li> <li>Openness of clients to discuss injecting practices appeared to differ geographically. Service providers who worked with clients in South Bristol commented that their job role and stigma created prevented open discussions and uncertainty as to whether their clients injected or not. This appeared less of a barrier among service providers based in East and Central Bristol. However, it is possible that this is related to the role of the provider as these were not consistent between geographical areas.</li> </ul>	<ul style="list-style-type: none"> <li>Allow service providers autonomy and judgement to decide who and when the intervention is delivered to.</li> <li>Develop guidance for service providers to overcome stigma around open discussion about injecting practices.</li> </ul>
<b>(ii) People who inject drugs</b>		
Structural barriers to change	<ul style="list-style-type: none"> <li>Injecting outdoors presented most danger to safer injecting practices – rushed and more opportunities for contamination.</li> <li>Lack of access to equipment like sterile water to prepare injections and post injection swabs acted as barriers to safer injecting practices with some people reporting using a range of higher risk water options and either not swabbing or using pre-injection swabs after injecting.</li> </ul>	<ul style="list-style-type: none"> <li>Address structural barriers as part of the intervention</li> </ul>

Themes	Summary of Findings	Action points or intervention development
Characteristics of target users	<ul style="list-style-type: none"> <li>• Challenging beliefs of people who have been using drugs a long-term with entrenched behaviours is difficult – especially if no history of bacterial infections at wound sites.</li> <li>• There was often scope for improving some aspect of the injecting practice. A wide range of different areas for harm reduction strategies were apparent.</li> </ul>	<ul style="list-style-type: none"> <li>• Encouraging clients to change one key aspect of their injecting practice is most realistic given habits which may have been formed over decades. Training should reinforce to service providers that this may be challenging for their clients.</li> <li>• Given the complexity and range of injecting practices identified as part of the consultation, a 'one size fits all' approach is not appropriate. Service providers should tailor harm reduction advice specifically to areas identified as more risky following (open) discussion with the client.</li> </ul>
Delivery of intervention & training needs	<ul style="list-style-type: none"> <li>• Clients may have good knowledge and report 'best practice' around injecting behaviours, although this may not always correspond with their history of wound site infections.</li> <li>• Images being used as a 'talking point' can help encourage more open discussions, but these may not always be reflective of actual practice.</li> </ul>	<ul style="list-style-type: none"> <li>• Service providers should be aware that social desirability bias may impact response from clients. Example questions to probe the client further could be provided as part of the training manual for service providers.</li> </ul>
<b>REACT Steering Group, Academic and Clinical Experts.</b>		
<b>Context to implementation</b>	<ul style="list-style-type: none"> <li>• The main causes of bacterial infections must underpin targets for behaviour change, including: hygiene measures, vein damage, equipment reuse, sharing, not rotating sites, subcutaneous injection, use of water.</li> <li>• Stigma and shame are major barriers to overcome in this intervention.</li> <li>• Encouraging clients to change one key aspect of injecting practice is most realistic in light of habitual practice which may have developed over decades.</li> </ul>	<ul style="list-style-type: none"> <li>• Focus on safer injection practices is required, incorporating reuse of needs, use of acids, water and rotating sites.</li> <li>• Provide resources to promote better hygiene.</li> <li>• Service providers should tailor harm reduction advice specifically to areas identified as most risky following open discussion with client.</li> <li>• Provide guidance for service providers to overcome stigma around open discussion of injection practices.</li> <li>• Universal messages about preventing infection should be included in the training manual.</li> </ul>
<b>Scope for supporting change</b>	<ul style="list-style-type: none"> <li>• Attending to the immediate priorities of PWID e.g. venous access and care, have the potential to re-engage clients.</li> <li>• Small, manageable changes are possible. Structural barriers can be addressed by supporting people to navigate existing structures differently e.g. provide swabs as part of intervention.</li> <li>• Providers outside of specialist drug treatment services need to be skilled in basic harm reduction practice. Those delivering the intervention need to be knowledgeable and non-judgemental.</li> </ul>	<ul style="list-style-type: none"> <li>• Frame intervention around priorities of PWID.</li> <li>• Address some structural barriers, in part, through practical resources to enable safer injecting e.g. hand sanitiser, swabs with instructions for correct use.</li> <li>• Training is required to support service providers to deliver the intervention.</li> </ul>
<b>Possible targets and strategies for intervention</b>	<ul style="list-style-type: none"> <li>• Delivery to coincide with teachable moments may encourage engagement with the intervention.</li> <li>• Structural barriers must be addressed alongside individual-level influences on practice and risk.</li> <li>• Focus on one intervention with a narrower focus.</li> <li>• Goal setting has the potential for increased stigma, sense of failure and focuses on individual rather than structural barriers.</li> </ul>	<ul style="list-style-type: none"> <li>• Address structural barriers (as above).</li> <li>• The focus of the intervention should be on primary prevention of bacterial infections</li> <li>• Do not include goal setting.</li> </ul>

Themes	Summary of Findings	Action points or intervention development
<b>Presentation, format and framing of intervention</b>	<ul style="list-style-type: none"> <li>• Use images and cards to support engagement, including a range of practices that PWID relate to and using cards flexibly to open conversations about pain, practices, self-care and seeking treatment.</li> <li>• Focus should be on supporting people to care for veins and avoid pain to reduce risk and enable PWID to prioritise earlier intervention, rather than including a 'list of things you should do' which could be stigmatising depending on the mode of delivery.</li> <li>• Avoid use of images of infections and focus on primary prevention rather than primary prevention and earlier intervention/ treatment.</li> </ul>	<ul style="list-style-type: none"> <li>• Guides to be developed to be used alongside the intervention 'cards'.</li> <li>• Frame intervention around vein care to focus on priorities of PWID.</li> </ul>

[Table 2. Key findings from consultations with service providers and people who inject drugs]

Providers highlighted the importance of existing relationships with clients and judging whether clients would be receptive to the intervention. They suggested that those with a shorter injecting history might be more receptive to the messages in the intervention compared to clients with more complex health and social needs and a longer injecting history. Stigma and willingness to discuss injecting practices also varied across the city which might affect uptake of the intervention. The intervention needs to be flexible to meet the limited time available to service providers and how receptive the client is to receiving the intervention.

In line with the literature, PWID and stakeholders noted the need to address the structural barriers cited above. PWID also highlighted the need to tailor the intervention to individual risks, and encouragement to change one aspect of injection practice if habits are entrenched.

Lastly, stakeholders' views and perspectives echoed barriers to behaviour change identified in the literature review (Table 1). Stakeholders highlighted the importance of framing the intervention around the priorities of PWID, particularly minimising pain and supporting vein access to support engagement with the intervention; and the need to avoid stigmatising PWID during the intervention. The latter could be achieved by not using goal setting which has the potential to increase stigma, a sense of failure and focuses on individual level rather than structural barriers and ensuring that the intervention is delivered by trained service providers with sensitivity (Table 2).

#### Refinement of the intervention

The intervention was refined using findings from the literature review and consultations. The initial intervention prototype included several interrelated topics spanning primary prevention and treatment of infection: improving injecting practices, self-care of existing bacterial SSTI, and sign-posting to relevant healthcare services. The intervention focus was realigned and narrowed to primary prevention: addressing the primary causes of bacterial SSTI among PWID. The following intervention themes were identified as key risk factors to developing bacterial SSTI: (1) poor handwashing and swabbing practice; (2) overuse of acids; (3) use of non-sterile water; (4) reusing injecting equipment, and; (5) not rotating sites.

Refining the focus of the intervention also enabled better alignment to the priorities of the target users – 'keeping veins healthier for longer' and 'minimising pain' – to maximise engagement with the intervention [49].

Practical resources tailored to participants were added to the intervention materials to support safer injecting practices (e.g. sterile water ampoules, hand sanitisers, wipes with instructions for correct use, street injecting kits developed in response to research findings [42]). These materials were supplemented by information resources already developed as required [51].

## (ii) Development of guiding principles

The guiding principles include three aims of the REACT intervention: (i) address priorities of PWID by supporting improved vein care and minimisation of pain; (ii) provide appropriate resources to enable less harmful injecting practices and overcome barriers to safer injecting practice at the structural level, and; (iii) deliver flexibly to meet the needs of target population (Table 3).

Table 3  
Guiding principles for REACT intervention.

Design objectives that address each key issue	Key intervention features relevant to each design objective
<p>i) To address priorities of people who inject drugs by making changes to their injecting practices to keep their veins healthier for longer and minimise pain</p>	<p>Provide tailored harm reduction advice to include discussion of the following topics:</p> <ul style="list-style-type: none"> <li>(i) environment person injects in</li> <li>(ii) handwashing/swabbing</li> <li>(iii) use of acids</li> <li>(iv) use of water</li> <li>(v) reuse of equipment (needles, cookers, filters)</li> <li>(vi) rotating sites</li> </ul> <p>Use of motivational interview techniques</p> <p>Positive, non-judgemental conversation between service provider and client</p>
<p>ii) To provide appropriate resources to enable less harmful injecting practices and overcome barriers to safer injecting practice at the structural level</p>	<p>Provision of following resources to help support harm reduction behaviours:</p> <ul style="list-style-type: none"> <li>• “Let’s give bacteria the Boot” SDF leaflet</li> <li>• Hand sanitisers and wipes (with instructions for use)</li> <li>• Injecting tips: #1 bacterial infections Exchange supplies leaflet</li> <li>• Injecting tips: #2 prevention and care: abscesses and ulcers Exchange supplies leaflet</li> <li>• Injecting tips: #3 staying safe on the street Exchange supplies leaflet</li> <li>• Water ampoules</li> <li>• Street injecting kit</li> <li>• Citric packets (with instructions for use)</li> </ul>
<p>iii) Flexible approach to delivery of intervention to meet needs of target population</p>	<ul style="list-style-type: none"> <li>• Use of intervention ‘cards’ as appropriate to act as a prompt to discussion on different topics</li> <li>• Delivery of shorter version to fit within constraints of appointment time or priorities of client</li> <li>• Tailor provision of resources depending on needs of client (e.g. previous experience of bacterial infections; difficulties prioritising safer injecting practice due to dependence; lack of opportunities to follow safer injecting practices; entrenched injecting practices; good knowledge of ‘best practice’; experience of stigma and shame meaning conversations about injecting behaviours are difficult)</li> <li>• Intervention delivery should be within the context of a confidential space to facilitate open discussion about stigmatised behaviours</li> <li>• Utilise existing relationship between client and service provider to overcome shame in open discussions about behaviours</li> </ul>

### (iii) Undertaking a behavioural analysis

Mapping the target behaviour and associated barriers alongside the intervention strategies, illustrates that the REACT intervention employs three intervention functions from the COM-B model: psychological capability, reflective motivation, and physical opportunity. A further six intervention functions: (education, training, persuasion, environmental restructuring, and enablement) from the Behaviour Change Wheel are used. In turn, these are enacted by six behaviour change techniques: instruction on how to perform a behaviour, information about health consequences, anticipated regret, prompts/cues, pros and cons, and restructuring the social

environment. This analysis provided an in-depth understanding of the behaviours and structural barriers the REACT intervention aims to target, in addition to the mechanisms through which change is anticipated (Table 4).



Table 4

Behavioural analysis of REACT intervention using the COM-B model of behaviour and Behaviour Change Wheel

Target behaviour	Barrier / facilitator to target behaviour	Intervention strategy	Relevant evidence	Target construct (COM-B) [1]	Intervention functions [1]	Behaviour change techniques [2]
Handwashing / swabbing	Lack of access to handwashing facilities when injecting in public spaces  Lack of swabbing of injection site prior to injecting  Use of swabs to stem bleeding after injecting	Information provision about importance of handwashing, cleaning surfaces & swabbing injection site  Provision of hand sanitiser & swabs	[34]  [55]	Psychological capability  Reflective motivation  Physical opportunity	Education (increasing knowledge or understanding)  Training (imparting skills)  Persuasion (using communication to induce positive or negative feelings or stimulate action)  Environmental restructuring (changing the physical or social contact)  Enablement (increasing means / reducing barriers to increase capability (beyond education and training) or opportunity)	4. Shaping knowledge  4.1. Instruction on how to perform a behaviour  5. Natural consequences  5.1. Information about health consequences  5.5. Anticipated regret  7. Associations  7.1. Prompts/cues  12. Antecedents  12.5. Adding objects to the environment
Use only necessary amount of acid during injection preparation process	Quantity of acid determined by packet size  Quantity used determined by visual cue of information	Information provision that excess acid required to dissolve these materials increases injection solution acidity but not psychoactive drug content  Provision of acid sachets with labelling that stresses "a whole sachet is far too much for most injections" during intervention delivery	[41]			

Target behaviour	Barrier / facilitator to target behaviour	Intervention strategy	Relevant evidence	Target construct (COM-B) [1]	Intervention functions [1]	Behaviour change techniques [2]
Use of water for injection preparation	<p>Lack of access to sterile water when injecting in public spaces</p> <p>Measures such as the closure of public toilets and increased security in pubs and cafes have reduced access to clean water for homeless people.</p> <p>Sterile water for injection is not included in most injection packs because of local budget constraints.</p>	<p>Information provision about hierarchy of water (intervention delivery &amp; leaflet)</p> <p>Provision of water ampoules / Street injecting kits</p>	[42]			
Minimise reuse of equipment (needles, cookers, filters)	Access to sterile equipment not always available	<p>Information provision about limiting reuse of equipment (needles, filters, spoons) and cleaning of equipment if it is reused</p> <p>Provision of street injecting kits</p>	[25]			
Rotating sites	Advice and information on how to avoid venous sclerosis, and how to find and safely access less visible veins, was desired by the majority.	<p>Information provision about rotating sites</p> <p>Signposting to healthcare professionals for support to identify veins</p>	[49]			

[Table 4. Behavioural analysis of REACT intervention using the COM-B model of behaviour and Behaviour Change Wheel]

## (iv) Logic model

The logic model provides the underpinning framework for the REACT intervention drawing together all the above. The logic model details the intervention aim and strategy, alongside the proposed intervention functions and behaviour change techniques. The process and intervention outcomes for a future intervention are also detailed (Table 5).

Table 5  
REACT Logic model

Intervention aim	Intervention strategy	Intervention functions and behaviour change techniques	Process outcomes	Intervention outcomes
<p>To reduce bacterial infections among people who inject drugs by:</p> <p>(i) making changes to injecting practices to keep veins healthier for longer and minimise pain</p> <p>(ii) providing appropriate resources to overcome structural barriers to safer injecting practice</p> <p>(iii) being flexible in approach to delivery of intervention to meet needs of target population</p>	<ul style="list-style-type: none"> <li>• Training of service providers</li> <li>• Staff time and expertise</li> <li>• Private / confidential space for brief motivational interview during appointment</li> <li>• Intervention 'cards' and resources to facilitate conversation about safer injecting practices</li> <li>• Resources to support behaviour change (e.g. hand sanitiser, sterile water, information leaflets)</li> </ul>	<p><b>Education:</b></p> <p>Instruction on how to perform a behaviour</p> <p><b>Training:</b></p> <p>Instruction on how to perform a behaviour</p> <p><b>Persuasion:</b></p> <p>Information about health consequences</p> <p>Anticipated regret</p> <p><b>Environmental restructuring:</b></p> <p>Prompts / cues.</p> <p>Adding objects to the physical environment</p>	<ul style="list-style-type: none"> <li>• Number of organisations in which the intervention is delivered</li> <li>• Number of organisations and individuals who received training to deliver the intervention</li> <li>• Number and length of appointments delivered by each service provider</li> <li>• Number of people who inject drugs who did not attend appointment (reach) or refused offer of taking part and reasons (e.g. competing priorities, illness)</li> <li>• Content covered in each appointment (e.g. handwashing/swabbing, use of acids)</li> <li>• Intervention resources provided during appointment (e.g. hand sanitiser, sterile water, information leaflets)</li> </ul>	<p><b>Primary outcome:</b></p> <ul style="list-style-type: none"> <li>• Reduction in development of bacterial infections (people who inject drugs)</li> </ul> <p><b>Mechanisms of change:</b></p> <ul style="list-style-type: none"> <li>• Acceptability of intervention delivery &amp; materials (service providers &amp; people who inject drugs)</li> <li>• Increase in knowledge/ understanding of safer injecting practices to keep veins healthier for longer and reduce pain (service providers &amp; people who inject drugs)</li> <li>• Increase in confidence to support people who inject drugs to use drugs more safely (service providers)</li> <li>• Increase in safer injecting practices to keep veins healthier for longer and reduce pain (people who inject drugs)</li> </ul>
<p><b>CONTEXT</b></p> <p>National policies, initiatives and campaigns; local policies, initiatives and campaigns; impact of COVID-19 pandemic; social norms and values; professional norms and values; organisational policies and procedures, structural barriers to safer injecting.</p> <p>People who inject drugs who access a range of services may have: previous experience of bacterial infections; difficulties prioritising safer injecting practice due to dependence; lack of opportunities to follow safer injecting practices (e.g. injecting outdoors); entrenched injecting practices; good knowledge of 'best practice'; experience of stigma and shame meaning conversations about injecting behaviours are difficult. Attending to immediate priorities of people who inject drugs has potential.</p>				

## (v) Design and refinement of intervention materials

The amended intervention was created, using a design brief, written content and suggested accompanying images, as a set of themed cards addressing risk factors for bacterial SSTI (see themes above). The designer selected a mid-century modern style and produced different versions of some cards for selection. Overall, PWID and key stakeholders provided positive feedback on the designs. Suggested alterations centred around using appropriate, clear language (e.g. 'part used amp' (ampoule) was changed to

'part used sterile water') and clear imagery (e.g. ensuring an image of a citric acid sachet could not be confused with a transparent plastic bag used for drugs and using colour coding to indicate the gradient of risk with water options). The depiction of masculine hands was perceived to be potentially alienating for women who inject drugs. This was addressed in the next iteration of the designs by including female hands alongside male. The cards included a title page with the aim of the intervention, suggested ways of using the cards to facilitate a positive, non-judgemental conversation and an overview of the themes. The study manual encouraged service providers to tailor the intervention to the client's needs, the time available and the purpose of the conversation, emphasising that not everyone will necessarily benefit from every card. The accompanying intervention cards and study manual (see Additional files 1 and 2) and training course are available on the Exchange Supplies website [52]. The intervention training was supplemented with pre-existing Exchange Supplies e-learning for NSP practitioners [53].

## Discussion

We report the methods and PBA taken to develop a novel behavioural intervention. To optimise the intervention prototype and materials, we used an evidence-based and iterative approach, incorporating consultation and engagement with PWID, service providers, stakeholders and subject experts. There are few bespoke, individualised interventions that aim to reduce the risk of invasive SSTI, therefore this intervention addresses a gap in provision for PWID. Development of new interventions is especially important given the upward trend and increasing health burden from bacterial infections observed over recent years [6, 7].

The initial prototype intervention focused on targeting individual-level behaviour change around prevention and treatment of bacterial SSTI. Using evidence and the PBA to engage with target users and service providers, we identified that factors within the socio-physical environment increase the risk of injecting-related harm and need to be addressed, thus broadening the focus beyond an individualised approach. For example, as noted elsewhere, messages regarding handwashing prior to injection could be stigmatising and counterproductive to a client who is homeless [42]; while provision of sterile water and hand sanitiser may overcome barriers to handwashing. As such, intervention development acknowledged that both individual-level behavioural change and structural barriers to safer injecting practice needed to be addressed to maximise the likelihood of benefit.

In response to the feedback obtained, we also focused to a greater extent on vein care and primary prevention, rather than healthcare seeking behaviour and secondary prevention. Using the PBA strengthened understanding of the psychosocial context of those using the intervention and the behaviours to be addressed [27]. The beneficial impact of this co-production, involvement and iterative prototyping for public health interventions has been demonstrated in another study in this field [54]. Our study strengthens this evidence base and provides a blueprint for the process.

The intervention we describe here shares features with previous interventions [17–20] via a focus on hand hygiene, education and enablement, and tailored risk reduction but includes a strong focus on collaborative intervention development. Assessing the acceptability and feasibility of the REACT intervention is the focus of an ongoing pilot study.

### Strengths and limitations

Strengths of our approach to intervention development include the use of an established research methodology, the PBA [29], and the collaboration with PWID, service providers, and key stakeholders including multi-disciplinary academics, harm reduction practitioners, public health professionals and suppliers of harm reduction materials using an iterative approach throughout to determine the design of the REACT intervention. To ensure we developed an intervention that was underpinned by theory, we used constructs from the COM-B model and Behaviour Change Wheel [30] to define the intervention processes and components and behaviour change techniques [31] to be targeted.

However, the views expressed by contributors may not be generalisable to PWID in different geographical locations and there may be different views among PWID at different stages of their injecting history. Furthermore, DH and CL are specialist harm reduction experts experienced at building a rapport with PWID therefore it is important to understand the acceptability and feasibility to deliver the intervention outside specialist drug services by service providers who may be less experienced at having these types of conversation. Structural barriers to lower-risk injection remain and we acknowledge that although addressed as far as possible by this intervention, there are a range of additional issues that this intervention cannot address (e.g. lack of safe spaces to inject in). Lastly, development of the intervention was time intensive, involving multiple stakeholders, and we cannot yet comment on the resulting acceptability or feasibility of the intervention when delivered in practice.

## Conclusions

Using the PBA, we have gained insight into the psychosocial context of the target population and optimal design features by using an iterative approach to intervention development and integrating feedback at each stage of intervention development. This allowed us to adapt features of the intervention in anticipation of likely intervention usage to increase persuasiveness and feasibility to deliver the intervention in practice. Future work will be piloting the intervention to establish the feasibility and acceptability of the intervention from the perspectives of service providers and PWID and the impact of the intervention on attitudes and motivations to change injection practice.

## Abbreviations

COM-B: Capacity Opportunity Motivation - Behaviour

DiPS: Design in Public Sector

iGAS: invasive Group A Streptococci

MRSA: methicillin-resistant Staphylococcus aureus

NSP: Needle and Syringe Programmes

OST: Opiate Substitute Therapy

PBA: Person-Based Approach

PWID: People Who Inject Drugs

REACT: REducing bACTerial infections

SSTI: Skin and Soft Tissue Infections

UK: United Kingdom

USA: United States of America

## Declarations

### Ethics approval and consent to participate

Research approvals from the University of Bristol's Faculty of Health Sciences Research Ethics Committee (reference: 108304) were obtained to undertake the study overall (which included a pilot phase and interviews with participants and service providers). Consultations that informed intervention development were classified as Patient and Public Involvement therefore the University of Bristol's Faculty of Health Sciences Research Ethics Committee has waived consent for this study. However, good research practice was followed throughout. Prior to the consultation, the researcher explained the purpose and procedures of the consultation, and explicitly asking the respondent if they understood everything, and wanted to contribute. They were also informed they stop the consultation at any time. All methods were carried out in accordance with relevant guidelines and regulations.

### Consent for publication

Not applicable.

### Availability of data and materials

All data generated or analysed during this study are included in this published article.

## Competing interests

None declared.

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## Authors' contributions

MT, DM, GM, JK developed the concept for this study (alongside other colleagues) and contributed to study design; HF, DH and CL conducted data collection and analysis with support from JK; all authors (HF, JK, DH, CL, LR, JB, HE, AP, MT, JS, MH, DM, MH & GM) provided stakeholder feedback and contributed to interpretation of results. HF prepared the first draft of the manuscript; JK and GM contributed to manuscript development. All (HF, JK, DH, CL, LR, JB, HE, AP, MT, JS, MH, DM, MH & GM) authors read and contributed to the final version.

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## Figures



Figure 1

Prototype intervention materials

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