

Contrasting Suitability and Ambition in Regional Carbon Mitigation

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1 **Contrasting Suitability and Ambition in Regional Carbon Mitigation**

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18 **Abstract**

19 Substantially enhancing carbon mitigation ambition is a crucial step towards achieving the Paris
20 climate goal. Yet this attempt is hampered by poor knowledge on the net economic effect of
21 mitigation for each emitter, by taking into account potential cost and benefit. Here we use a
22 global economic model with regional and sectoral disaggregation details to assess the
23 mitigation costs for 27 major emitting countries and regions, and further contrast the costs
24 against the potential benefits of mitigation valued as avoided social cost of carbon. We find
25 substantial variabilities across these emitters in both cost and benefit of mitigating each ton of
26 carbon dioxide and, more importantly, a strong negative spatial correlation between cost and
27 benefit. The relative suitability of carbon mitigation, defined as the ratio of normalized benefit
28 to normalized cost, shows great spatial mismatch with the mitigation ambition of emitters
29 indicated in their first intended nationally determined contributions. China is relatively suitable
30 for domestic carbon mitigation and could largely enhance their mitigation ambition. The
31 European Union, which is economically less suitable to reduce domestic emissions, could work
32 with many developing countries which are more suitable but less capable to reduce emissions.
33 Our work provides important information to improve concerted climate action and formulate
34 more efficient mitigation strategy.

35 **Main text**

36 In December 2015, 195 countries approved the Paris Agreement aiming to limit the rise of
37 global mean surface temperature to well below 2°C above the pre-industrial level and to work
38 towards 1.5°C warming ¹. Each party country agrees to submit its intended nationally
39 determined contribution (NDC) every five years to report its emission mitigation ambition and
40 implementation efforts. Whether the Paris climate goal can be achieved depends on the level of
41 each country's climate mitigation ambition, which is in turn affected by that country's
42 vulnerability to climate change, costs and affordability of mitigation, and other socioeconomic
43 and political factors ². Current mitigation efforts are not sufficient to keep the temperature rise
44 within 2°C ³⁻⁵, and fulfilling the mitigation ambition in all existing NDCs would still mean 3°C
45 warming ⁵. Achieving the 2°C or 1.5°C goal would require that party countries triple or
46 quintuple their ambitions ⁵. However, a primary barrier for a party country to enhance its
47 mitigation ambition is incomplete and uncertain information on the economic costs and benefits
48 of fulfilling such ambition. This is particularly true for major emitters due to large amounts of
49 potential costs and benefits.

50 Past studies have estimated the costs of carbon dioxide (CO₂) emission reduction under the
51 Shared Socio-economic Pathways (SSPs) based on integrated assessment models (IAMs) ⁶, and
52 have used carbon price, gross domestic product (GDP) loss or consumption loss as cost metrics
53 ⁶⁻⁹. The IAMs include a broad range of models with different settings of economic mechanisms
54 ¹⁰ important for assessing the carbon mitigation costs. Several IAMs depict details of energy
55 technology but include a simple economic module, by incorporating a growth function (e.g., in
56 the REMIND model ¹¹ and WITCH ¹²) or using GDP as an exogenous input (e.g., in POLES
57 ¹³). Other IAMs are built based on computable general equilibrium models (CGEs), including
58 GCAM ¹⁴, AIM/CGE ¹¹, and EPPA ¹⁵. These CGE-based models describe more realistic
59 behaviours of economic agents, including producers, consumers, governments and investors,
60 in response to price changes of goods and factors caused by carbon abatement. Although some
61 models assume regions to be economically isolated (e.g., RICE ¹⁶), in reality, one region's
62 carbon reduction cost will be affected by other regions' mitigation actions through changes in
63 international trade and capital flows. Thus many global models have adopted the GTAP
64 database to take into account the role of trade ^{15,11}, including the GTAP-E CGE model ¹⁷.

65 Knowledge on the potential benefits, in addition to costs, of carbon mitigation is necessary to
66 allow an understanding of the net economic effect. Here, the cost of carbon emission reduction
67 (RCC, US\$ per tCO₂) is defined as the potential GDP loss in a given country/region as a result
68 of action to remove one metric tonne of CO₂ emissions. The estimated RCC can be contrasted
69 against the potential benefits of emission reduction, whose economic value is defined here to
70 be equivalent to the social cost of carbon (SCC, US\$ per tCO₂) ¹⁸⁻²⁴ for each metric tonne of
71 CO₂ emissions that can be otherwise removed. In particular, the method established by Ricke
72 et al. ²⁵ allows calculation of country-specific SCCs based on climate model projections,
73 empirical climate-driven economic damage estimation and socioeconomic projections.
74 However, the RCC has not been quantitatively compared with the SCC for all individual

75 emitters of the whole world. This results in poor knowledge on the net economic effect
76 (contrasting benefit and cost) of emission mitigation for many emitters, and thus on whether
77 the mitigation ambition of a given emitter, relative to others, is in line with the cross-regional
78 ranking of the net effect for that emitter.

79 Here we contrast the RCC against the potential benefit, valued to be equivalent to the SCC,
80 for each of 27 countries or aggregated regions (Figure 1), under 10 mitigation scenarios linked
81 to the SSPs and Representative Concentration Pathways (RCPs). To derive the RCC, emissions
82 are assumed to be cut in 2020, for which year all data are available (Supplementary Figure 1);
83 this time choice is also consistent with the time horizon of SCC used here (2020 onwards). As
84 detailed in Methods, we separate the individual major emitting countries and regions, such as
85 China, the United States, the European Union, Japan, Russia, India, that are the major
86 participants in global climate negotiations. The amount of emissions removed under each
87 scenario are defined as the difference in emissions between each scenario and SSP5-RCP8.5
88 (aka SSP5-Baseline), which is assumed to represent the highest emissions²⁶. Under each
89 scenario, the average of projected emissions from a total of five IAMs (AIM/CGE, GCAM4,
90 REMIND-MAGPIE, IMAGE and WITCH-GLOBIOM)⁶ is used as the best estimate, with the
91 range of emissions used as the uncertainty range. The RCC is calculated with GTAP-E¹⁷ by
92 implementing carbon tax to achieve the emission reduction; and the SCC data are taken from
93 Ricke et al.²⁵. We then construct the relative suitability for mitigation (RSM) as the ratio of
94 normalized SCC to normalized RCC for each emitter. The normalization, which is based on the
95 min-max method, is conducted to cancel out the effect of systematic errors (for all emitters) in
96 the absolute values of RCC and SCC. We further contrast the each emitter's RSM against its
97 emission mitigation ambition, which is represented as the emitter's NDC-ambition score
98 estimated based on its first released NDC^{2,27}. We find a large gap between the RSM and
99 ambition of each emitter, and offers insight to enhance mitigation ambition through
100 improvement of international cooperation with mutual economic benefits.

101 **Reduction Cost of Carbon.** Figure 2 shows the spatial distribution of RCCs under each
102 mitigation scenario. Results are shown for 23 scenarios, including the 10 scenarios with
103 available SCC results and the other 13 scenarios for completeness. The global average RCC
104 ranges from US\$16.5 per tCO₂ (15.4–17.7) for Scenario SSP3-Baseline to 45.8 per tCO₂ (37.7–
105 62.4) for SSP1-RCP1.9. Scenarios with higher mitigation targets tend to have higher global
106 average RCCs. This is because higher emissions mitigation will lead to a higher marginal
107 mitigation cost²⁸⁻³⁰. In GTAP-E, the emission mitigation through carbon tax raises the cost of
108 fossil fuel use and thus reduces the industrial production and GDP. A larger carbon abatement
109 requires a higher carbon tax and thus a greater reduction in production for cutting one unit of
110 emission.

111 Figure 2 shows that under almost every scenario, the European Union and Switzerland have the
112 highest values of RCC whereas Thailand and Rest of Western Asia have the lowest RCCs.
113 Taking Scenario SSP2-RCP4.5 (which roughly represents middle of the road) as an example,
114 the RCCs of the European Union and Switzerland are US\$ 97.2 (89.7–114.7) per tCO₂ and
115 US\$ 93.3 per tCO₂ (86.2–111.2), respectively, which are more than five times that of the United

116 States at US\$ 18.4 per tCO₂ (17.1–21.5). Regions such as Thailand (US\$ -14.0 per tCO₂ (-19.0
117 – -10.4)), Rest of Western Asia (US\$ -4.5 per tCO₂ (-25.4–3.5)) and China (US\$ -0.8 per tCO₂
118 (-2.6–0.9)) would even obtain negative RCC values under SSP2-RCP4.5 — in other words,
119 these regions would obtain an economic gain from emission reduction. This is because when
120 all countries take action to reduce emissions and raise the cost of production worldwide, these
121 countries with relatively low reduction cost would have the relatively smaller decline of capital
122 rent, and attract more capital inflow for investment (Supplementary Figure 2).

123 The inter-regional difference in RCC is largely determined by the difference in mitigation
124 marginal cost, which is reflected in the carbon tax rate and is highly dependent on energy
125 consumption mix and energy intensity, across the countries/regions. In particular, the countries
126 with higher proportions of fossil fuels in their energy consumption mix require lower carbon
127 tax rates to achieve the same percentage of carbon abatement, because for them fossil fuels can
128 be substituted by non-fossil energy at relatively low costs. Examples of these countries include
129 Malaysia, Thailand, Korea, Rest of Southeast Asia and Mexico, for which more than 80% of
130 energy consumption is supplied by fossil fuels. In addition, the countries with higher energy
131 intensities tend to have lower carbon tax rates, because they can reduce energy intensities at
132 lower costs. As China, India and the United States have higher energy intensities than the
133 European Union and Switzerland, they have much lower mitigation marginal costs than the
134 latter two emitters.

135 Comparing the regional RCC and SCC further shows that emitters with higher SCCs tend to
136 have lower RCCs for all 10 scenarios with both RCC and SCC results available (Figure 3 and
137 Supplementary Figure 3). This contrast is associated with the geographical (latitudinal)
138 distribution of economies. As explained above, the inter-regional inequality in RCC is mainly
139 due to the differences in energy consumption mix and energy intensity, which leads to the RCC
140 being generally higher in developed than in developing regions. In contrast, the SCC tends to
141 be lower at high latitudes, where developed regions are mainly located, and higher at low
142 latitudes, where many developing regions are located^{25,31}. Although all countries would suffer
143 great losses as warming is aggravated in the long term, countries at high latitudes tend to suffer
144 less (and may even gain) from warming in the short run^{7,31}.

145 **Relative suitability of mitigation.** We further evaluate the RSM results to examine which
146 emitters are more suitable to cut emissions based on a cost-benefit analysis. Figure 4 shows that
147 under the 10 mitigation scenarios, Rest of Western Asia (1.5–3.5, depending on the scenario)
148 and India (1.2–4.4) have the highest values of RSM, and the European Union have the lowest
149 (0.01–0.04). The RSM values for China and the United States are much larger than that for the
150 European Union, with values of 0.73, 0.97 and 0.02 in Scenario SSP2-RCP4.5 (Figure 4). For
151 many emitters, the values of RSM do not change significantly across the 10 mitigation scenarios.
152 However, there are occasions when the RSM of an emitter under one scenario substantially
153 deviates from the RSM values under other scenarios, mainly as a result of a small percentage
154 reduction in emissions leading to a small value of RCC. For example, under SSP3-RCP6.0,
155 Brazil only need to cut emissions by 0.6%, as compared to a global average mitigation of 4.3%.

156 Detailed RSM results for each region under each scenario can be found in Supplementary Table
157 4.

158 Contrasting the cross-regional ranking of RCC and RSM is useful, given that mitigation cost is
159 often proposed as a key parameter to guide regional mitigation³². We find significant mismatch
160 between the ranking of RSM and RCC under every mitigation scenario (Supplementary Table
161 4). Under Scenario SSP2-RCP4.5, the RSM of Korea ranks the 16th highest, in contrast to its
162 RCC ranking at the 3th lowest; and the RSM of the United States ranks the 3th highest, in contrast
163 to its RCC ranking at the 16th lowest (Supplementary Figure 4). The contrast in ranking between
164 RSM and RCC suggests that considering both costs and benefits of emission mitigation of each
165 emitter (relative to other emitters) would provide more complete information for determining
166 regional mitigation ambition to achieve global emission reduction.

167 **RSM and NDC Ambition.** Figure 1 contrasts the RSM and NDC-ambition score^{2,27} of each
168 emitter under Scenario SSP2-RCP4.5. Results for other mitigation scenarios are similar
169 (Supplementary Table 4). Although China, Rest of Western Asia, Rest of South-East Asia and
170 the United States are relatively suitable mitigation regions with high values of RSM (ranked in
171 top 1/3), their NDCs do not show correspondingly strong mitigation ambition (ranked in bottom
172 1/3). These emitters could enhance their ambition not only because they are often major emitters
173 but also because they are economically more suitable regions of carbon mitigation (compared
174 to other regions). China's political leadership has announced their intention to become carbon
175 neutral before 2060^{33,34}, and it is expected that the country will announce substantially
176 strengthened emission mitigation ambition in its next NDCs, although the details are yet to be
177 released. The United States will very likely re-join the Paris Agreement and might even enhance
178 their ambition under the newly elected political leadership³⁵. The enhanced ambition of these
179 top two emitting countries would be very important for boosting global climate action to levels
180 consistent with the Paris goal.

181 Figure 1 shows that Rest of East Asia and Rest of South America rank medium (middle 1/3) in
182 RSM but low in mitigation ambition (bottom 1/3). These developing countries might need
183 external financial and technical aids through international collaborations to enhance their
184 affordability, capability and thus ambition of carbon mitigation. Figure 1 also shows that the
185 European Union and Switzerland have relatively low values of RSM but are among the most
186 ambitious regions in emission mitigation. These developed countries could consider to help the
187 aforementioned developing regions with higher RSM but lowest ambition to reduce carbon
188 emissions through financial and technical mechanisms. This would boost the world's ambition
189 and action as a whole to mitigate climate change at lower costs than if individual, uncoordinated
190 actions are taken. Several developed countries and states have attempted to link their local
191 carbon markets, aiming to reduce carbon emissions through capital and technology transfer.
192 For example, California and Québec have linked their Emissions Trading Systems in 2014, and
193 the European carbon market keeps expanding³⁶.

194 To further demonstrate the economic mutual benefits of cross-regional emission mitigation
195 collaboration, we conduct a hypothetical experiment based on Scenario SSP2-RCP4.5, in which

196 European Union, a region with low RSM and high ambition, transfers 10% of their mitigation
197 amount (30.4 (28.3–40.6) million tCO₂) to China, a region with high RSM and low ambition
198 (although with a recent ambitious pledge for carbon neutrality^{33,34}). We find that the RCC of
199 the European Union would decrease significantly from US\$ 97.2 per tCO₂ (89.7–114.7) to
200 US\$ 90.1 per tCO₂ (82.5–105.7). For China, its RCC would only increase slightly from US\$ -
201 0.8 per tCO₂ (-2.6–0.9) to US\$ 0.9 per tCO₂ (-0.7–2.2). Therefore, the double-win situation
202 could be achieved through the Sustainable Development Mechanism¹, with necessary
203 improvements, to support China’s carbon mitigation. This Sino-Europe collaboration would
204 also avoid US\$ 4.65 (3.55–7.37) billions of GDP loss for the world through trade-associated
205 inter-regional connections. If the transferred portion of emission mitigation increases to 50%,
206 the avoided world GDP loss would increase to US\$ 20.2 (15.8 – 31.2) billion; and the RCC
207 would become US\$ 5.9 per tCO₂ (4.5–6.9) for China and US\$ 52.1 per tCO₂ (42.0–64.3) for
208 the European Union. Country-specific results for GDP changes are shown in Supplementary
209 Table 5.

210 **Discussion.** Our study is subject to a few uncertainties and limitations. First, the emissions
211 under each scenario are averaged over simulation results from five IAM models. Although the
212 accuracy of each model is subject to errors in model parameters and assumptions⁶, the multi-
213 model averaging reduces the influence of errors in individual models. Second, we use SSP5-
214 RCP8.5 to be the scenario with the highest emissions, relative to which we calculate the
215 emission reductions under other scenarios. Exceptions occur under SSP3-Baseline (which is not
216 used in evaluating RSM), under which three emitters have emissions higher than under SSP5-
217 RCP8.5. In this case, we assume there is zero emission mitigation for that emitter. Third, the
218 calculation of SCC follows Ricke et al.²⁵, and is affected by the statistical method and
219 functional forms used to assess economic damage, although the relative ranking of countries is
220 robust under each scenario³¹. Fourth, the GTAP-E model used to calculate the RCC is a static
221 economic model, which calculate the changes in individual economies from one equilibrium to
222 another without explicitly specifying the path of economic evolution. Fifth, our calculation of
223 RCC is done for 2020, which is consistent with the time horizon of SCC (2020 onwards). Our
224 additional calculation of RCC for 2030 also shows cross-regional ranking similar to that for
225 2020 (Supplementary Table 4). Finally, although the uncertainties in the absolute values of both
226 RCC and SCC are large for individual emitters, the negative spatial correlation between RCC
227 and SCC is consistent across the mitigation scenarios (Supplementary Figure 3), so is the cross-
228 regional ranking of RSM (Supplementary Table 4).

229 This study offers a RSM-based framework to help raise regional emission mitigation ambition
230 towards achieving the Paris goal. More affordable and capable emitters with relatively high
231 RSM but low NDC ambition, such as China and Thailand, might consider to substantially raise
232 their mitigation ambition for their own economic and environmental interests. More affordable
233 emitters with low RSM but high ambition, particularly the European Union and Switzerland,
234 and less affordable developing countries with high RSM but low ambition might consider to
235 work collaboratively to reduce emissions and share credit of such action. Such cooperation
236 would be more economically viable for both parties and is supported by the 6th Article of the
237 Paris Agreement¹. Together, enhancement of domestic and internationally collaborative

238 mitigation action, aided by better knowledge on cost and benefit and thus enhanced ambition,
239 will be crucial for successful climate change mitigation.

240 **Methods**

241 2.1. Region and scenario setting

242 We separate the world into 27 countries and aggregated regions based on economic volume and
243 geographical location, similar to our previous study^{37,38}. These regions are detailed in
244 Supplementary Table 1. We obtain the emission data for different scenarios from the SSP
245 database (<https://tntcat.iiasa.ac.at/SspDb/>)^{6,39-42}. The scenarios with a brief methodology
246 framework are specified in Supplementary Figure 1. The SSP database includes 5 groups:
247 OECD (the OECD 90 countries and the European Union member states and candidates), REF
248 (the reforming economies of Eastern Europe and the Former Soviet Union), ASIA (Asian
249 countries except the Middle East, Japan and the Former Soviet Union states), MAF (the Middle
250 East and Africa), and LAM (Latin America and the Caribbean).

251 Then, we calculate the mitigation target in the year of 2020 for each group under each scenario
252 as the relative difference in emissions between SSP5-RCP8.5 (which is assumed to represent
253 the highest emissions²⁶) and that scenario.

$$254 M_{s,g} = (E_{s',g} - E_{s,g}) / E_{s',g}$$

255 Here, M and E denote the mitigation target and emission, respectively. The subscript s denotes
256 a scenario, s' denotes the reference scenario SSP5-RCP8.5, and g denotes each of the 5 groups
257 (OECD, REF, ASIA, MAF and LAM). $M_{s,g}$ is set to be zero when $E_{s,g}$ is greater than $E_{s',g}$, which
258 situation only occurs under SSP3-Baseline for which three emitters (Rest of Europe, Central
259 Asia and Russia Federation) have emissions higher than under SSP5-RCP8.5 by 10%.

260 Subsequently, the mitigation target of each of the 27 country/region ($M_{s,r}$) is set to be the same
261 as the target of the group ($M_{s,g}$) to which that country/region belongs. Detailed results of the
262 mitigation targets are shown in Supplementary Table 2.

263 2.2. RCC calculation

264 We calculate the RCC with the GTAP-E model^{43,44}. For each scenario, the economic effect of
265 emission reduction is simulated in GTAP-E by implementing carbon tax at a level consistent
266 with the emission mitigation target in 2020. All RCC values are expressed in 2014 constant
267 price.

268 The GTAP-E model is a multi-regional, multi-sector economic equilibrium model, developed
269 based on the GTAP model. As a comparative static analysis model, GTAP-E assumes that the
270 returns to scale of production remain unchanged in the completely competitive market; and

271 producers maximize the profits while consumers maximize the utility. The equilibrium of total
272 supply and demand determines the values of endogenous variables, such as commodities prices,
273 wages, capital return, and land rents. All economies (countries and regions) connect with each
274 other through commodity trade.

275 GTAP-E includes three representative agents, that are producers, private households, and
276 governments. The activity of producers is described by a sequence of nested constant elasticity
277 of substitution (CES) functions, which aim to reproduce the substitution possibilities across the
278 full set of inputs. On the top level, the total input is composed of two aggregate composite
279 bundles, i.e., intermediate demand and value added. The second level nest decomposes each of
280 the two aggregate composite bundles into their components, such that one is demand for
281 individual intermediate goods and the other is demand for primary factors. The final nest
282 accepts the Armington assumption to allow an incomplete substitution between domestically
283 produced goods and imported goods.

284 Built upon GTAP, GTAP-E improves the modelling of energy input structure, carbon dioxide
285 emission, and mitigation policy. (1) A new nesting structure of energy commodities is
286 introduced into the bundle of primary factors. The energy composite is combined with capital
287 to produce an energy-capital composite, which is in turn combined with other primary factors
288 in a value-added-energy (VAE) nest through a CES structure. The energy composite comprises
289 electricity and non-electricity energy. The non-electricity energy is composited by coal and
290 non-coal commodities, with non-coal further composited by gas, oil, and petroleum products.
291 (2) The carbon dioxide emission is also introduced, accounting for the emission from the
292 burning of fossil fuels by production sectors and households. The carbon dioxide emission
293 factors of fossil fuels are derived from Vermeulen (2014)⁴⁵. (3) The regional real carbon tax is
294 developed, defined as the nominal tax rate deflated by the income disposition price index. The
295 carbon tax could be employed to achieve the goal of carbon abatement, by reducing the
296 utilization of fossil fuels in production sectors and households.

297 The consumption preference of private households are represented by the constant differences
298 of elasticities implicit additive expenditure function by Hanoch (1975)⁴⁶. The Cobb–Douglas
299 function is adopted to represent government consumption. The aggregate volume of investment
300 comes from the identity that the nominal investment equals saving, where saving is the sum of
301 domestic saving and net capital inflows from foreign economies. Investment expenditures on
302 the composite goods are described by a Leontief utility function, and subsequently decomposed
303 into demand for domestic and imported goods.

304 Within each economy, the GTAP-E model allows capital and labour to move between
305 production sectors, and partially allows land to move between crop producing sectors. The full
306 employment of labour is assumed. The savings of regions are pooled to the global investment,
307 and the latter is allocated to different regions according to their return of capital.

308 The latest version (v10a) of the GTAP database is utilized, which is constructed from the input–
309 output tables of 141 countries and regions across the world with a base year of 2014⁴⁷. The

310 GTAP database contains 65 sectors and 5 primary production factors. For this study, the 141
311 countries and regions have been aggregated to 27 regions (Supplementary Table 1), which
312 specify major producers, consumers, and importers/exporters. The 65 production sectors are
313 aggregated to a total of 8 sectors (Supplementary Table 1).

314 2.3. SCC and RSM calculations

315 The RSM for each scenario and country/region is defined as follows:

$$316 RSM_{s,r} = nSCC_{s,r} / nRCC_{s,r}$$

317 Here, the subscripts *s* and *r* denote the scenario and country/region, respectively. For each
318 scenario and region, *n*SCC and *n*RCC are the values of respective SCC and RCC normalized
319 with the Min-max method, and thus range between 0 and 1. The RCC is calculated by GTAP-
320 E. The SCC for the 27 regions are mapped from the country-level SCC (cSCC, for 2020
321 onwards) data from Ricke et al. ²⁵.

322 As detailed in Ricke et al. ²⁵, the cSCC are calculated in several steps. First, the GDP growth
323 rates are calculated based on the GDP and population assumptions in the SSPs ⁴². Second, the
324 magnitude and geographic pattern of temperature change under different RCPs, the carbon
325 cycle and the climate system responses are obtained from climate models ⁴⁸⁻⁵¹. Third, damage
326 modules are used to convert country-level temperature and precipitation changes into country-
327 level economic damages ^{52,53}. Finally, the time series of future damage is converted to the
328 present value of cSCC with a discounting module ^{54,55}. Following Ricke et al. ²⁵, we adopt the
329 cSCC data computed by the central specification of the Burke–Hsiang–Miguel (BHM) damage
330 function (short run, no income differentiation) and a growth adjusted discount rate ($\rho = 2\%$, μ
331 $= 1.5$). The values of cSCC are converted to 2014 constant price in this study.

332 Supplementary Table 4 presents results of SCC, RCC, *n*SCC, *n*RCC and RSM for each scenario
333 and country/region.

334 2.4. NDC ambition score

335 We use the NDC ambition score of each country from Robiou du Pont and Meinshausen (2018) ²⁷,
336 which was calculated based on the country's first released NDC. Tørstad et al. ² also used this score
337 to discuss regional emission mitigation ambition. The score was determined based on the degree of
338 warming, ranging from 1.2°C (most ambitious) to above 5.1°C (least ambitious), had the NDC of a
339 given country been applied globally.

340 According to the ambition scores, we classify the regions into three categories: high ambition (top
341 1/3), medium ambition (middle 1/3), and low ambition (bottom 1/3). For 8 aggregated regions
342 (including Central Asia, Rest of Central America, Rest of Europe, Rest of North Africa, Rest
343 of South America, Rest of Southeast Asia, Rest of Sub-Saharan Africa, and Rest of Western
344 Asia) containing countries with different ambition scores, we take the emission weighted score

345 to represent the ambition of that region. For United Arab Emirates, the score is considered as
346 the same as Rest of Western Asia. Detailed results of ambition scores are shown in
347 Supplementary Table 1.

348 **Data availability**

349 All data used here are cited in the text or provided in the supplementary files. The datasets
350 generated during this study are available from the corresponding authors.

351 **Code availability**

352 All computer codes generated during this study are available from the corresponding authors
353 upon reasonable request.

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359 **Author contributions**

360 Y.L., M.D., and J.L. conceived the research. Y.L., M.D., Q.C. and J.L. designed the research.
361 Q.C., M.D. and Y.L. performed the research with inputs from Yawen.L., Q.L. and D.T.. M.D.,
362 Q.C. Y.L. and J.L. analysed the results. M.D., J.L., Q.C. and Y.L. led the writing with inputs
363 from K.H. and K.F. All authors discussed the results and commented on the manuscript.

364 **Competing interests**

365 The authors declare no competing interests.

366 **Reference**

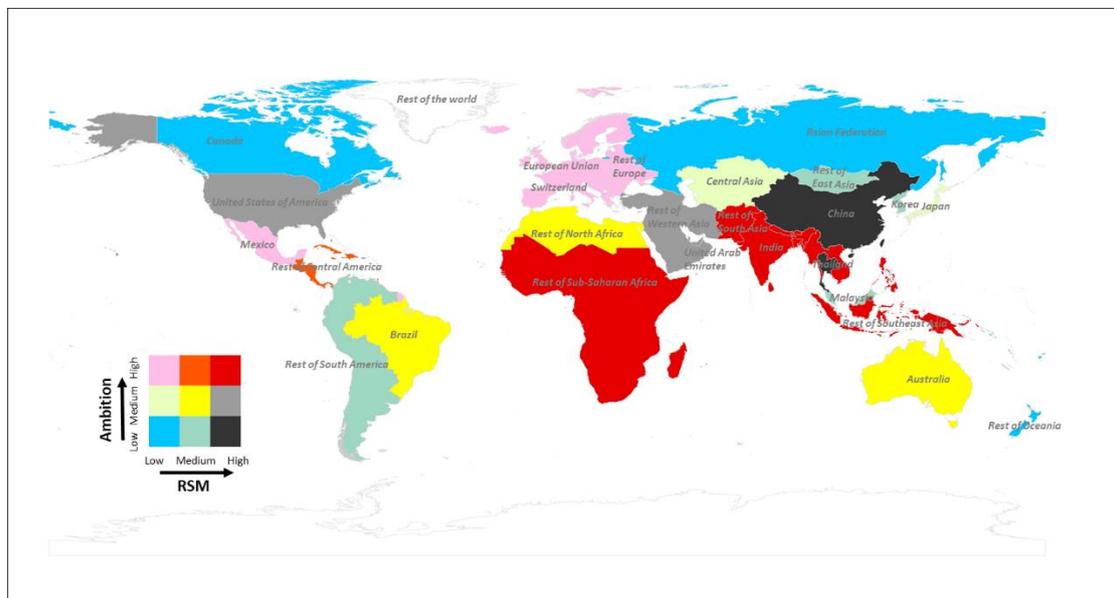
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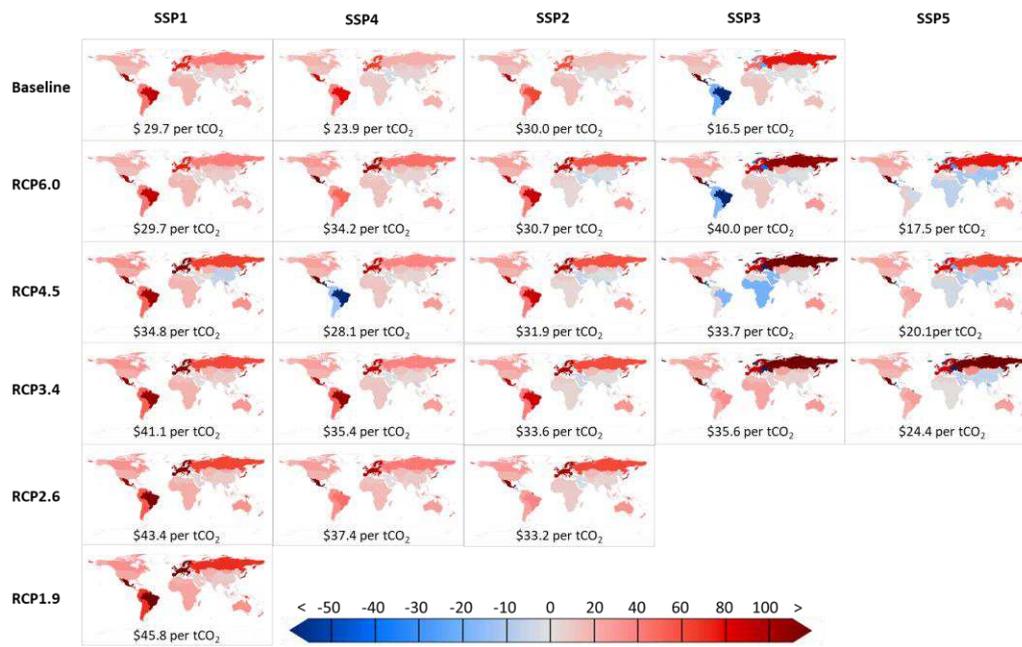
495 **Figures**



496

497 **Figure 1: Contrasting suitability and ambition of carbon mitigation among 27 emitting**
498 **countries and regions.** The RSM and NDC ambition for each region under SSP2-RCP4.5. For
499 both RSM and ambition scores, “High” represents the top 1/3 among the 27 regions, “Medium”
500 represents the middle 1/3, and “Low” represents the bottom 1/3.
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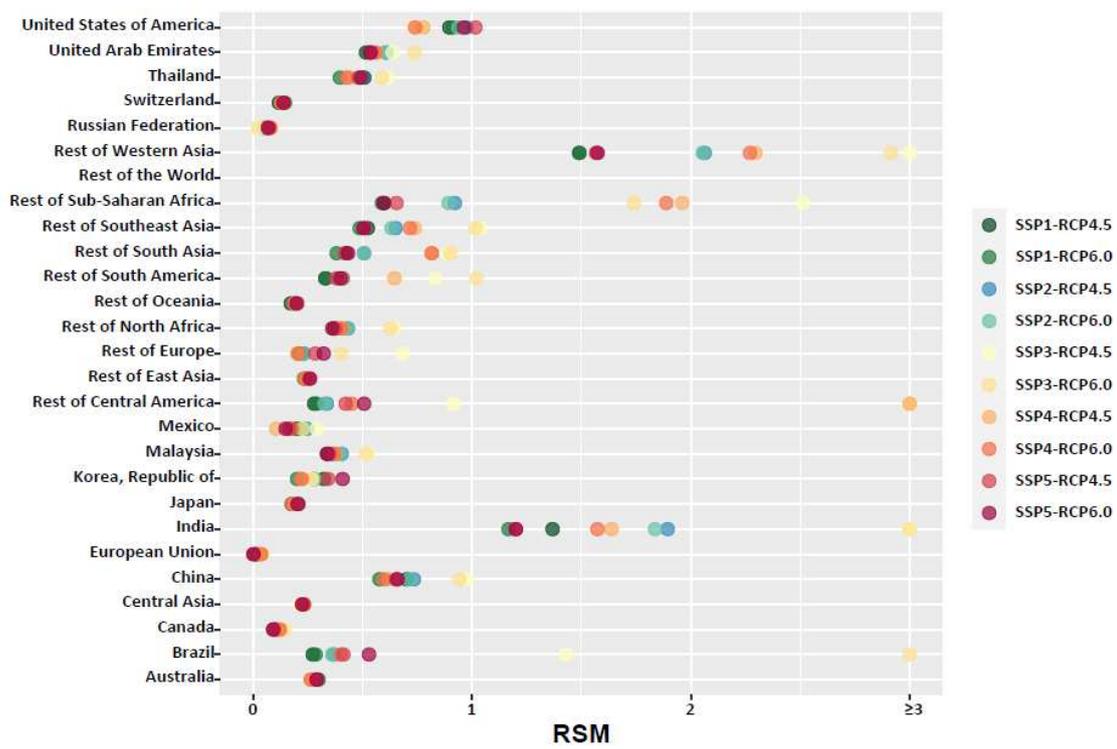


503

504 **Figure 2: Substantial cross-regional disparity in cost of carbon mitigation.** The RCC for
505 each region under each scenario (unit: US\$ per tCO₂).

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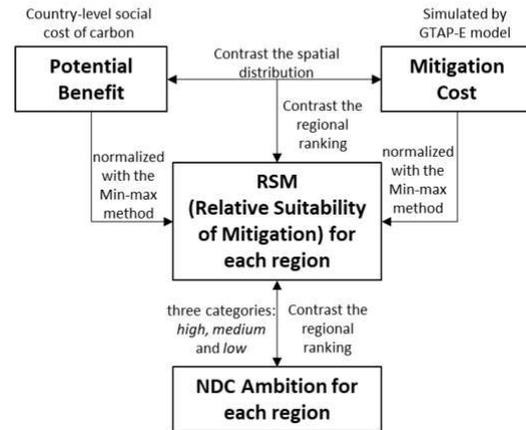
519 **Figure 4: Substantial cross-regional disparity in suitability of carbon mitigation.** RSM for
520 each region under each scenario.

521

(a)

	SSP1	SSP4	SSP2	SSP3	SSP5
Baseline	~5.5 W/m ²	~6.4 W/m ²	~6.5 W/m ²	~7.2 W/m ²	~8.5 W/m ²
RCP6.0	<i>RSM</i>	<i>RSM</i>	<i>RSM</i>	<i>RSM</i>	<i>RSM</i>
RCP4.5	<i>RSM</i>	<i>RSM</i>	<i>RSM</i>	<i>RSM</i>	<i>RSM</i>
RCP3.4					
RCP2.6					
RCP1.9					

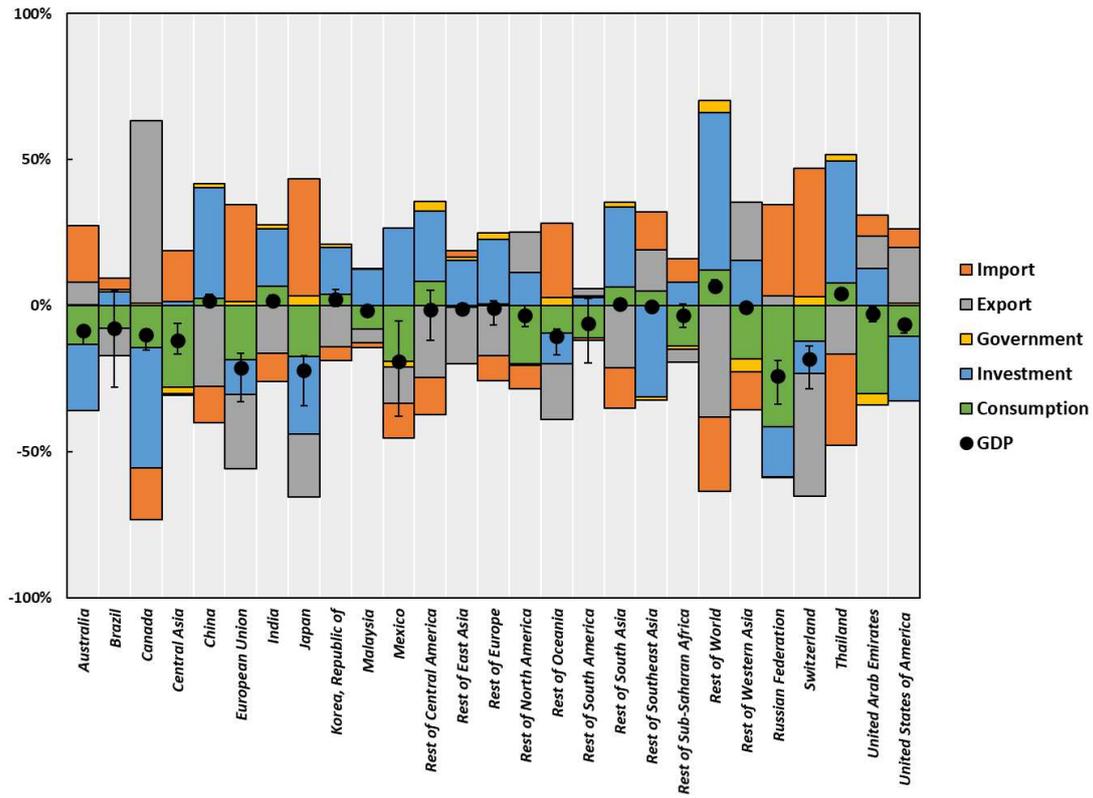
(b)



523

524 **Supplementary Figure 1: Scenarios and framework in this study.** (a) A total of 23 scenarios
 525 (shown in grey) used to calculate the RCC, relative to the reference scenario SSP5-RCP8.5
 526 (SSP5-Baseline, shown in red). The values in the first row indicate the rough amount of
 527 radiative forcing under “Baseline” for each SSP. Ten scenarios indicated with “*RSM*” have both
 528 RCC and SCC results available to calculate RSM. (b) Methodological framework of this study.

529



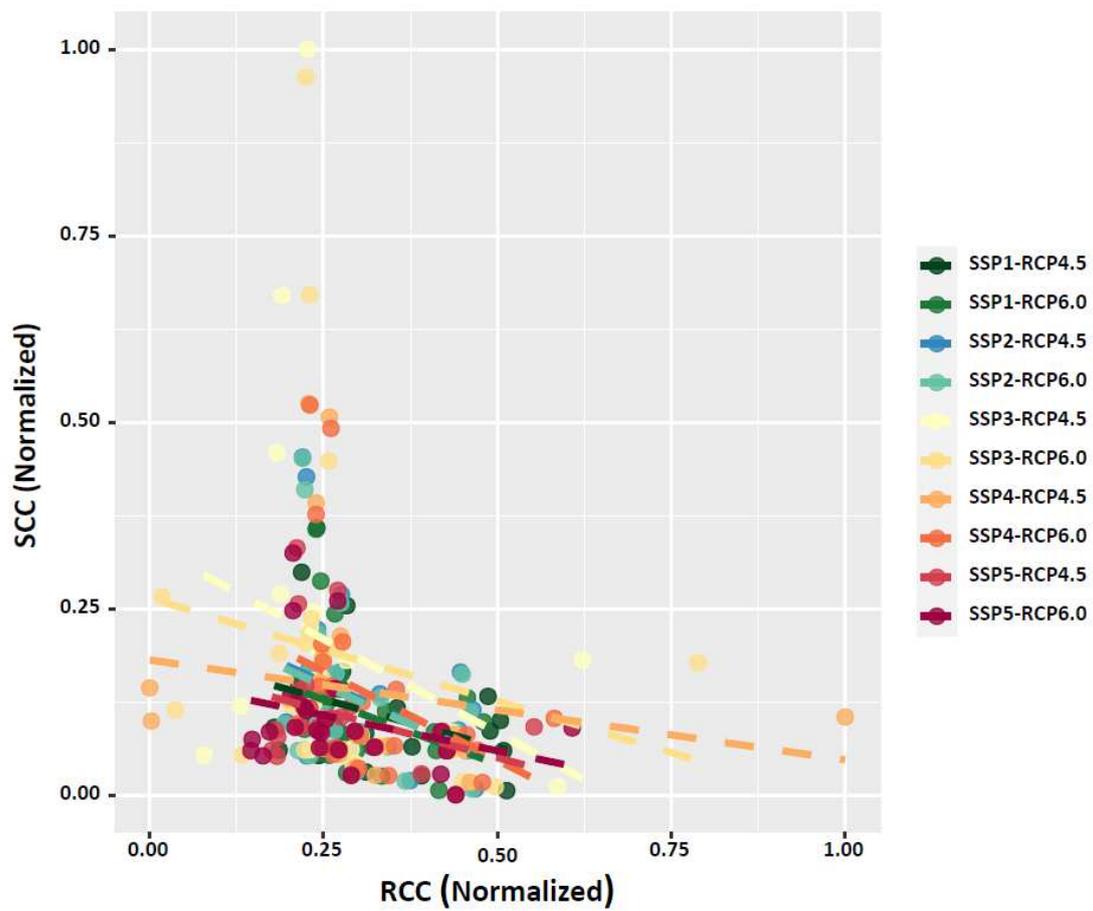
531

532 **Supplementary Figure 2. Decomposition of GDP change for each region on the**
 533 **expenditure side under SSP2-RCP 4.5.** The error bar represents the maximum and minimum
 534 GDP change based on results from five IAM models.

535

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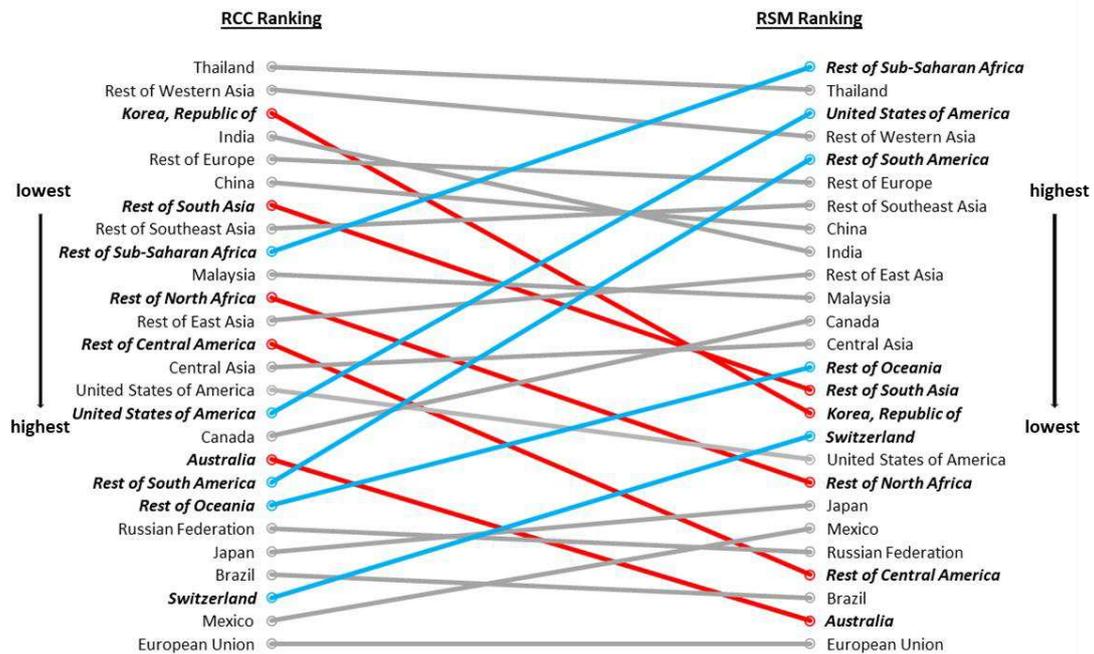
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538

539 **Supplementary Figure 3: Contrasting regional RCC and SCC under each mitigation**
540 **scenario.** Results are averaged over five IAMs. The dashed lines indicate linear fitting.

541



543

544 **Supplementary Figure 4: Contrasting the regional ranking of RCC and RSM under SSP2-**
 545 **RCP4.5.** Regions with gray lines have small differences (within 5) in ranking between RCC
 546 and RSM. Regions with blue or red line denote larger differences in ranking between RCC and
 547 RSM.

548

Figures

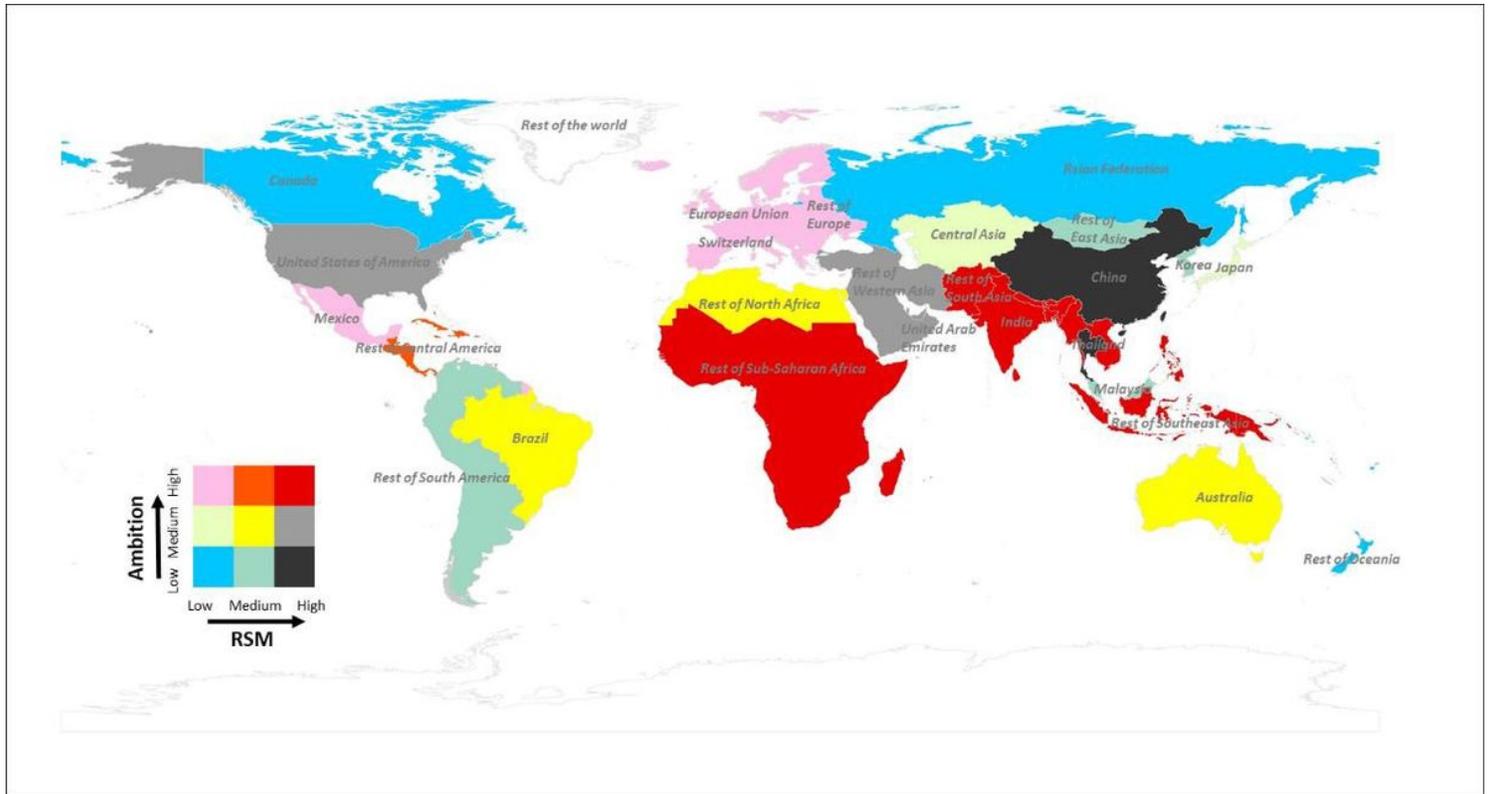


Figure 1

Contrasting suitability and ambition of carbon mitigation among 27 emitting countries and regions. The RSM and NDC ambition for each region under SSP2-RCP4.5. For both RSM and ambition scores, “High” represents the top 1/3 among the 27 regions, “Medium” represents the middle 1/3, and “Low” represents the bottom 1/3. Note: The designations employed and the presentation of the material on this map do not imply the expression of any opinion whatsoever on the part of Research Square concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries. This map has been provided by the authors.

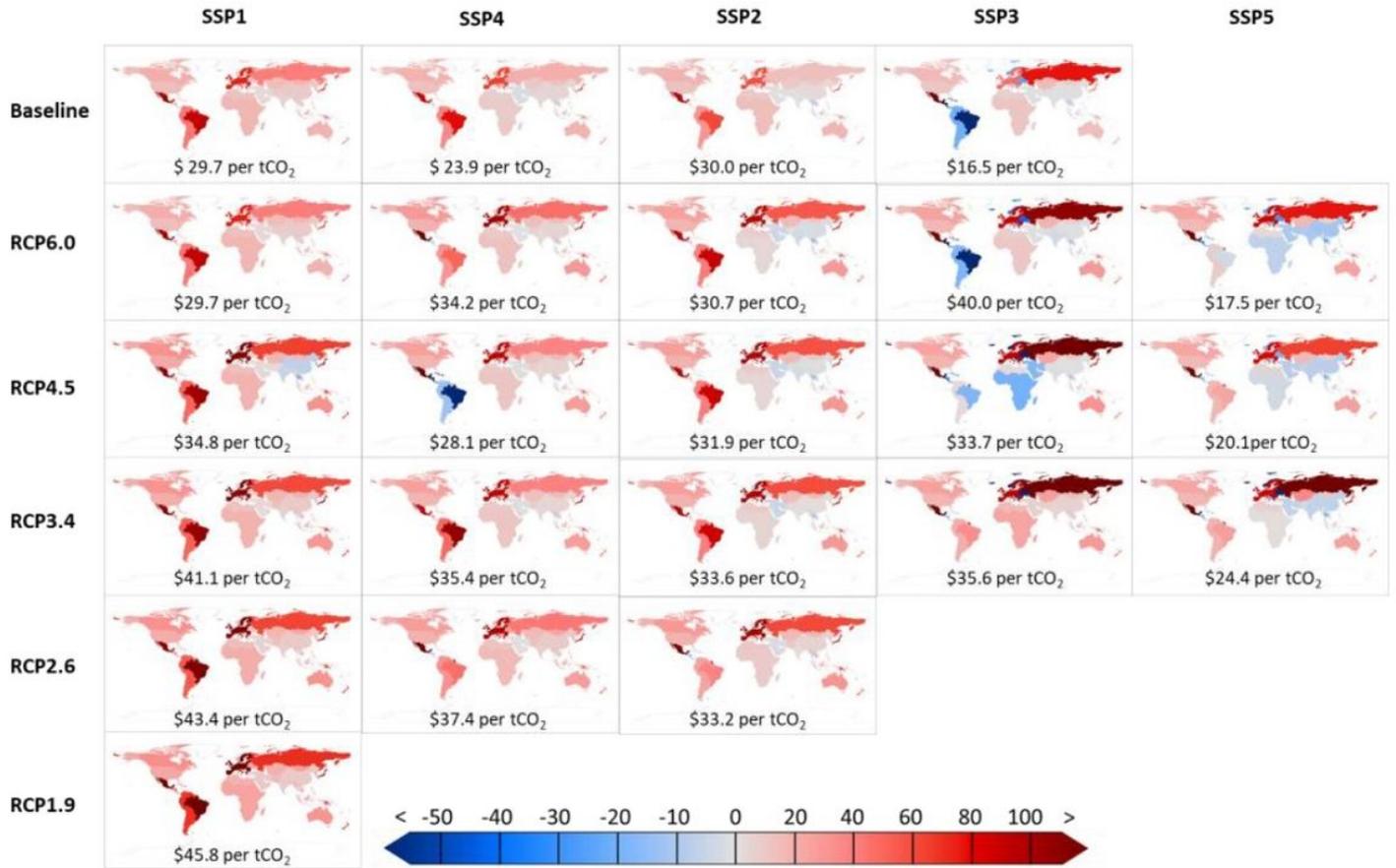


Figure 2

Substantial cross-regional disparity in cost of carbon mitigation. The RCC for each region under each scenario (unit: US\$ per tCO₂). Note: The designations employed and the presentation of the material on this map do not imply the expression of any opinion whatsoever on the part of Research Square concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries. This map has been provided by the authors.

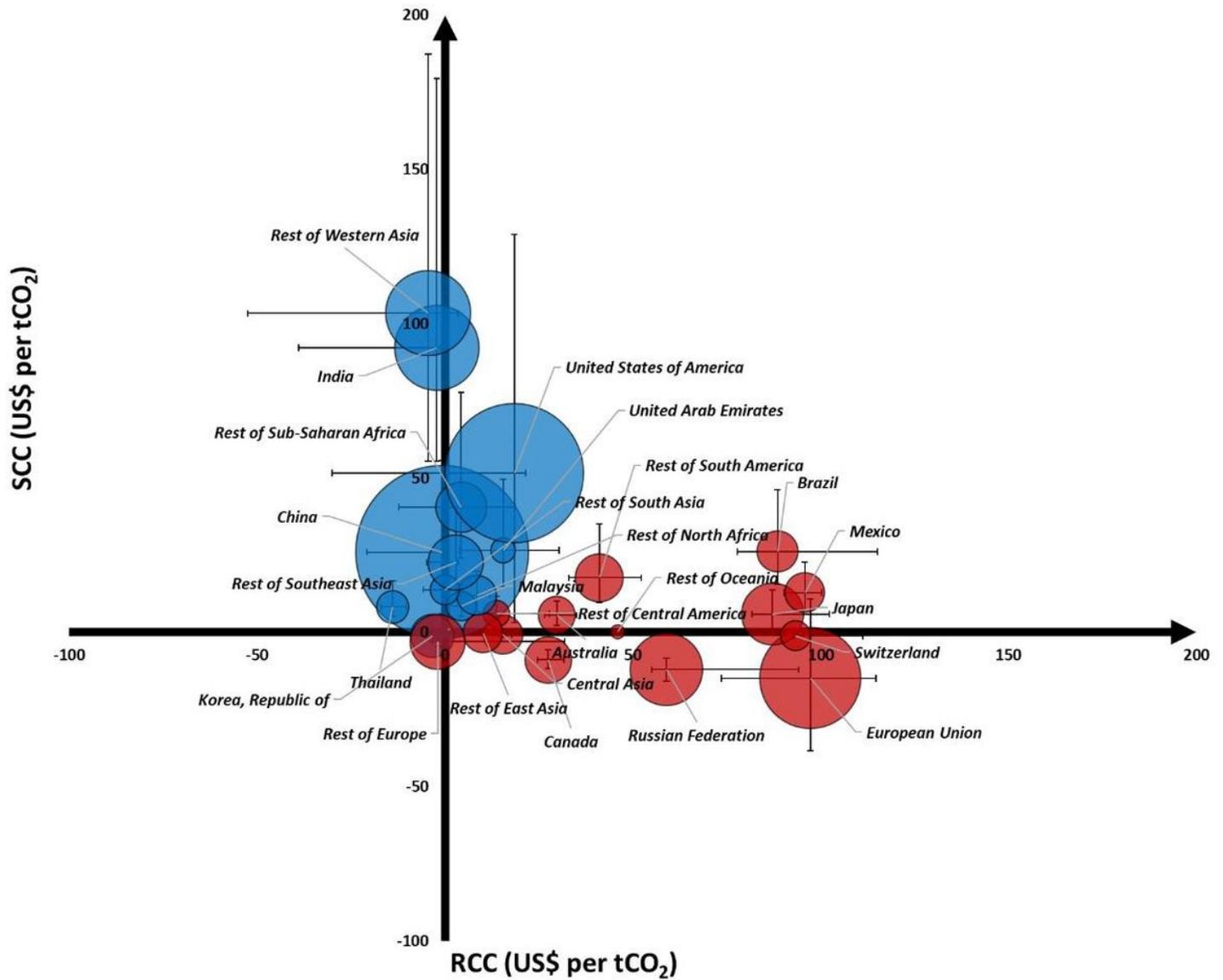


Figure 3

Contrast between costs and benefits of carbon mitigation for individual emitters. The RCC and SCC for each country/region under SSP2-RCP4.5. The size of the dots denotes the magnitude of regions' CO₂ emissions. Regions with higher SCC than RCC are shown with the blue color, and regions with higher RCC than SCC are shown with red color. The vertical error bar represents the 66% CI of SCC. The horizontal error bar represents the maximum and minimum RCC values based on results from five IAM models.

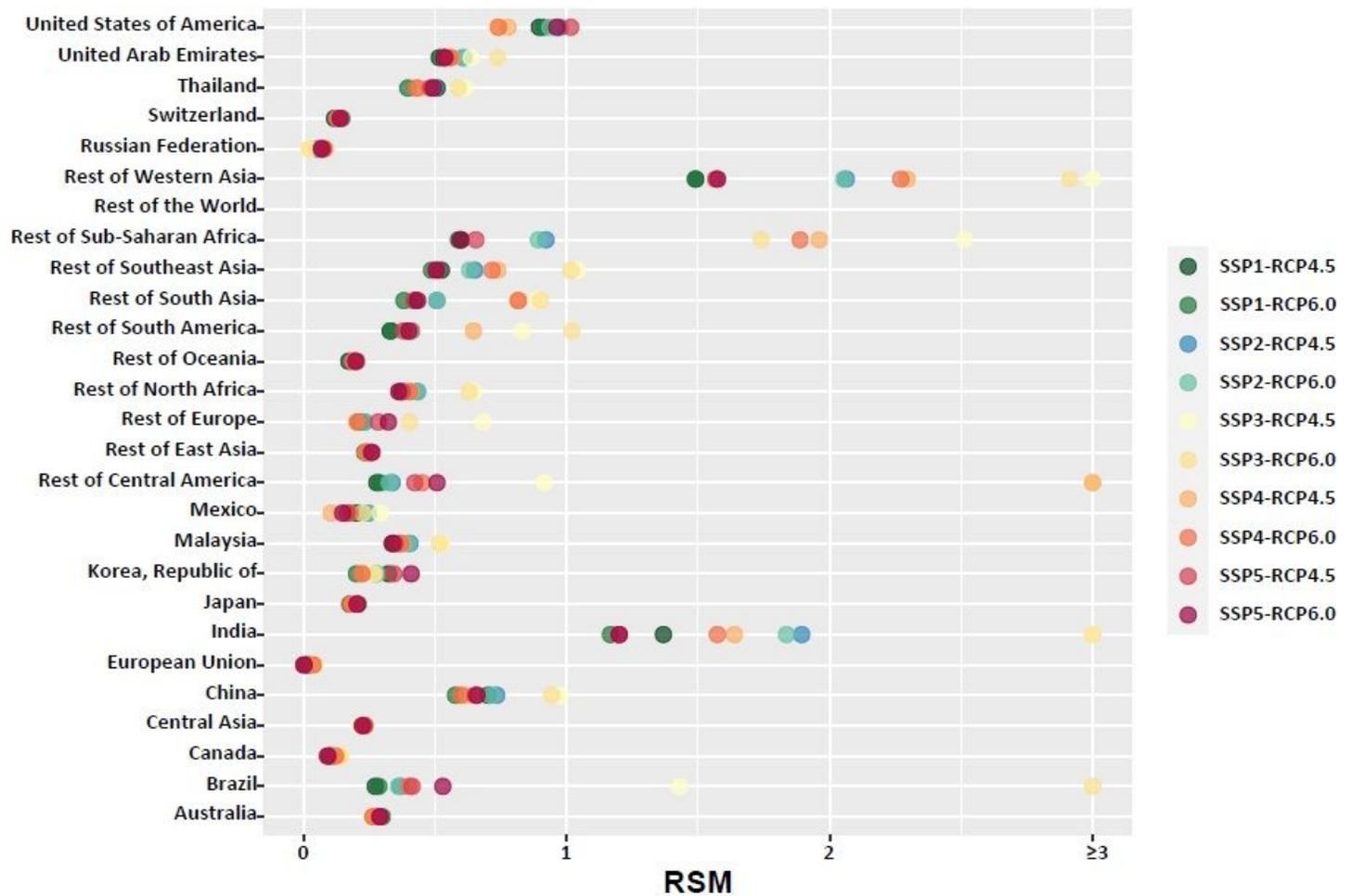


Figure 4

Substantial cross-regional disparity in suitability of carbon mitigation. RSM for each region under each scenario.

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