

Urban Flood Event and Associated Damage in the Benue Valley, Nigeria

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1 **Urban flood event and associated damage in the Benue valley, Nigeria**

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22 **Abstract**

23 Flooding events in the Lower Benue valley of Nigeria are often associated with huge damage to
24 properties and loss of life in the adjoining communities. Specific objective of this study is to
25 evaluate the impact of 2017 flood event as typical of the study area. Method used was an
26 integrated environmental approach that combines analysis of rainfall and discharge data with
27 social surveys, remote sensing and geographical information system. Standardized Precipitation
28 Index (SPI), Precipitation Concentration Index (PCI) as well as flood damage curves were
29 analysed with landuse/cover change and soil data to establish the nature of the flood and its
30 impacts. Result showed that the flood in the study area is essentially saturation overland flow,
31 which is more associated with saturation-excess than infiltration excess flow, and that the flood
32 events are recurrent and predictable. 85% of the affected residents are however poor, earning an
33 equivalent of US \$4.3 daily, and live in non-reinforced concrete masonry (64%) and wooden
34 buildings (24%). Many of the affected communities lived within flood plain and most buildings
35 were structurally deficient. Victims received no compensation, and the properties were generally
36 uninsured. The study recommends extensive flood control policy for the area and similar flood-
37 prone communities.

38 **Keywords:** Recurring flood disasters, Flood damage, Poor and vulnerable communities;
39 Response strategies

40 **1. Introduction**

41 **1.1. Background**

42 Flood, inundation or overflow of water resulting from different overland flow mechanisms, is
43 associated with frequent disastrous effects (Barredo, 2007; Berz, 2020; Yin, 2020; Zeleňáková et

44 al, 2020), including causing essential damages to livelihoods, properties, and some cases, deaths.
45 Overland flow mechanisms such as infiltration-excess, saturation-excess and preferential flows
46 become dominant in different soil and vegetation environment; largely impervious or loosely
47 vegetated but dry surfaces, near-stream humid and vegetated surface as well as areas
48 characterised by natural or artificial mole or pipes, respectively (Beven, 1986; Hussaini & Khan,
49 2020). Floods generally result from the interaction of physical processes, including certain
50 hydrological pre-conditions, meteorological or climate factors, runoff generation processes and
51 river routing at different scales (Nied et al., 2014). While floods are initiated by precipitation
52 excess or dam failure (Kunkel et al., 1999; Ologunorisa, 2001; Ologunorisa & Tersoo, 2006;
53 Adelekan, 2015; Albright & Crow, 2019; Tei et al., 2020), the effects are largely exacerbated by
54 blocked drainage systems and poorly planned settlements, among other urban planning problems
55 (Costa, 1985; Brown & Graham, 1988; Adelekan, 2011; Atufu & Holt, 2018; Asiedu, 2020;
56 Latrubesse et al, 2020).

57 Studies have shown that floods are not always disastrous; especially in areas such as parts
58 of the agricultural areas of sub-Saharan Africa, Asia and South America where deposited alluvial
59 plains in many flood-prone watersheds have accounted for productive farmlands (Fairbairn,
60 2005; Sommer et al., 2020). Floods also inundate wetlands with fresh wastes and nourish lakes
61 and streams with nutrients, among some other positive impacts (Ponnampereuma, 1984; Bai et al.,
62 2020. Firth et al., 2020). The impact (destructive or non-destructive) of flood is often dependent
63 on the strength (intensity and stretch) of rainfall and the environmental responses (coping,
64 adaptation or resilience) (Baker et al., 1988; Hu et al., 2019). Floods may also result into direct
65 or indirect fatalities (Janerich et al, 1981; Jonkman & Kelman, 2005; Davis et al, 2019; Knighton
66 et al., 2020). The effects include 40% - 47% of all weather-related disasters, loss of livelihoods

67 of about 2.3 billion people and 242,000 deaths between 1995 and 2015 (United Nations Office
68 for Disaster Reduction, UNISDR, 2015). The indirect effects include psychological and mental
69 illness of victims of flood-related losses. Alderman et al. (2012) indicated that flood in many
70 densely and poorly planned settlements may significantly correlate with increased risk of disease
71 outbreaks, increased mortality and prolonged psychological distress.

72 Di Baldassarre et al (2010) argued that flood-related losses and fatalities have
73 dramatically increased in Africa since about half of the century and that there is a growing global
74 concern on the need to identify the causes for the increased amount of damages. According to the
75 United Nations (2009) over 600,000 people were either displaced or suffered significant
76 economic loss across the West Africa in September 2009, and about over 500 deaths occurred in
77 flood-linked disasters in 2007. In general, fatalities due to flood appear to be an annual
78 occurrence, probably due to poor understanding of the flood disasters alongside poor settlement
79 planning system (Di Baldassarre et al., 2010). In Nigeria, coastal and urban floods have been
80 linked to numerous disasters, such that the National Emergency Management Agency (NEMA)
81 documented that flood events occurrence in four months (June – September) in 2012 directly
82 caused more than 363 human deaths with displacement of at least 1.2 million people. Only in the
83 state (Oyo State)’s capital of Ibadan in the southwestern Nigeria, more than a million people
84 were severely affected by the ‘Ogunpa flood’ disasters in 1980 (Smit and Parnell, 2012; Nwala,
85 2017). Life and properties worth millions of dollars have also been lost to flood events in
86 different parts of the countries, including the Niger Delta (Ologunorisa, 2001; Ologunorisa,
87 2004; Ologunorisa and Adeyemo, 2005), Lagos (Adelekan, 2016a, Olanrewaju et al, 2019),
88 Ibadan (Adelekan, 2016b), Akure (Eludoyin et al., 2007), Abuja (Adeleye et al, 2019), Chad
89 basin (Oyebande, 1991) and Yobe (Goes, 2002).

90 Efforts have emerged through the Ecological Fund initiative of the federal government of
91 Nigeria. The Ecological Fund was founded in 1985 through the Federation Account Act of 1981
92 with the prime aim of funding ecological projects to mitigate serious ecological problems that
93 include flooding and soil erosion (www.ecologicalfund.gov.ng). Despite the efforts through the
94 initiatives and other efforts of non-governmental agencies, the menace of flooding and associated
95 soil erosion has become a recurrent problem in almost all parts of the country, suggesting that the
96 initiatives are probably not working. Records of flood-related fatalities (Di Baldassarre et al.,
97 2010) revealed an increase in flood-related deaths in Nigeria and the entire African region since
98 the preceding 50 years. A review of recent studies on possible factors that might link to increased
99 fatalities during flood events revealed poor modeling or use of non-validated models (Bernhofen
100 et al, 2018), changing climatic conditions and anthropogenic factors, such as poor land use
101 management and urbanization that are capable of exacerbating the impact (Ekeu-wei, 2018).

102

103 **1.2. Research Problem**

104 Owing to heavy rain, settlements in the Nigerian Benue trough suffered flooding between August
105 and September, 2017. Within the Niger trough, residents of Lokoja and Makurdi, the
106 administrative capital of Kogi and Makurdi States in the western and eastern flange of the middle
107 belt of Nigeria have suffered severe flooding over the years (Onuigbo et al., 2017; Brooks et al.,
108 2020; Lawal, 2020). The flooding events of August-September, 2017 resulted in the
109 displacement of over 10,000 people, and the situation was described as being ‘in dire need of
110 humanitarian intervention’ and ‘desperately pathetic’ (Davies, 2017). The disturbing level of the
111 impact of flood on the mid-belt environment of Nigeria in 2017 is not unique; such is
112 representative of the situation in many flood prone communities in the sub-Saharan Africa,
113 including coastal and urban settlements (Douglas et al., 2008; Hula & Udoh, 2015; Kanu &

114 Imatari, 2016; Nkwunonwo et al., 2020; Plänitz, 2020). According to Nkwunonwo et al. (2020),
115 sub-Saharan African countries, including Nigeria are challenged by poorly understood and
116 under-studied flood hazards. Existing studies on disaster management have equally revealed
117 problems with flood management, preparedness as well as coping strategies (Adeleye, 2019);
118 many of the studies have linked the inadequate management of flood hazards to limited
119 development control (designing and implementing sustainable policy for ensuring efficient
120 regulations) of physical development (Ahmed and Dinye, 2011; Lekwot *et al.*, 2013). Douglas et
121 al (2008) posited that residents of low to middle economic settlements bare most burdens of
122 flood hazards because disaster response and mitigating facilities are generally poor.

123 This study has focused on determining the impact of flood events on affected on
124 communities in the Benue trough of Nigeria. Objectives were to analyse temporal characteristics
125 of rainfall, the effects of the flood events as well as the perception of the residents on the causes
126 and effects of flood hazards in the selected communities in the Benue trough of Nigeria. The
127 study is based on the hypothesis of suggested by Lovett (2000) that the ability to combine data
128 from different sources is adequate for effective environmental management. Consequently, the
129 study is aimed at strengthening the importance of freely available satellite imageries, especially
130 Landsat image data to complement climate and survey data for better decision for flood control
131 development in the region. The hypothesis is supported by the argument by Douglas et al (2008)
132 that flooding is related to heavy rainfall, extreme climatic events and changes in the built-up
133 areas. The extent to which this hypothesis is true is determined in this study from an integrated
134 perspective of climate analysis, remote sensing, social and field surveys, with geographical
135 information system.

136 **2. Materials and Methods**

137 **2.1. Study Area**

138 The study area, Makurdi, situated at the narrow end of the River Benue lying on both sides of the
139 riverbanks, is the administrative headquarter of Benue State (Figure 1). It is situated inside the
140 floodplain of the Lower River Benue valley with a physiographic stretch of about 73 m – 167 m
141 above sea level, and is often drained by River Benue which partitions it into Makurdi North and
142 South banks. Apart from River Benue, tributaries and headwater channels that drain the
143 communities in Makurdi include Kpege, Adaka, Asase, Idye, Urudu, and Demekpe streams; the
144 dense drainage system usually makes the area susceptible to inundation in the wet season.

145 

146 Dominant climate in the area is the Tropical Guinea Savanna, classified as Koppen's *Aw*
147 climate. The Guinea belt occupies the limits of tropical rainforest climate, and extends to the
148 central part of Nigeria where it forms a boundary with Sudan savanna climate, exhibiting a well-
149 marked single peak rainy season and a dry season. The 1951-2009 average minimum, mean and
150 maximum temperature values are 22.3 ± 2.5 °C, 27.8 ± 1.8 °C and 33.3 ± 2.6 °C, respectively while
151 mean relative humidity for same period is $69.8 \pm 14.2\%$ (Eludoyin et al, 2014). Mean annual
152 rainfall is about 1200 mm, with double peaks and little dry season; the rainy season lasts from
153 April to October, while dry season occurs between November and March. Geological underlain
154 is primarily sedimentary, with micaceous and feldspathic sandstone in some portions of the area,
155 and shale in some low-lying areas (Nyagba, 1995). Main soil types are hydromorphic soils that
156 developed on alluvium sediments along River Benue coastline, as well as red ferasols away from
157 the coastline (Nyagba, 1995). Given the influence of good drainage, rich soil and grassland that
158 makes cultivation relatively easier than what obtains in the rainforest belt, over 60% of the
159 indigenous people are small-scale or indigenous farmers, and many of the farmers are also

160 fishermen, depending on their locations. Other residents are either government workers or
161 commercial workers, but a number of the residents combine at least two occupational activities.
162 The population density as at 2016 was estimated at 405,000 and projected to be about 600,000 by
163 2021, based on the 1991 Nigerian Population Commission's estimated growth of 3.05% per year,
164 and net migration. Prior to the flood episode of August/September 2017, the study area
165 (Makurdi) has experienced flooding in many years, and significant damages were reported in
166 newsprints in 1996, 1999, 2000, 2002, 2004, 2005, 2007, 2008, 2012 and 2017 (Ologunorisa and
167 Tersoo, 2006; Shabu and Tyonum, 2013), especially as River Benue overflows its banks, due to
168 either heavy and prolonged rainfall or dam failure, such as the Lagdo dam failure in 2012, which
169 caused displacement of over 500 people and inundation of about 300 buildings (Ocheri and
170 Okele, 2012). The 2017 flooding event was next to that of 2012 in magnitude (Davies, 2017),
171 hence its selection for this study.

172 **2.2. Data**

173 Data used for this study include remotely sensed imageries of Shuttle Radar Topography
174 Mission, SRTM, and Landsat 8 Operational Land Imager (OLI, released on 15th of January,
175 2017; spatial resolution = 30m), which were used to derive essential topographical
176 characteristics, such as slope and drainage network (SRTM), as well as the land use/cover over
177 the study area. Both the Landsat and SRTM imageries for the study area were downloaded from
178 the archive of the United States of America's Geological Survey (USGS). Data also included 57
179 (1960 – 2017) daily rainfall and runoff data, as well as daily evaporation data for 36 years (1980
180 – 2017) that were obtained from the office of the Nigerian Meteorological Agency (NiMet) and
181 Nigerian Hydrological Service Agency (NiHSA) in Abuja Nigeria, respectively. Furthermore,
182 soil data and geological data were extracted from the Harmonised World Soil Database (HWSD)

183 Nigerian Geological Survey Agency, respectively. In addition, 400 residents of the study area
184 were selected using a systematic sampling procedure for administration of a set of semi-
185 structured questionnaire. Contents of the questionnaire were grouped into personal and socio-
186 economic attributes of respondents, perception on vulnerability to flood disasters and coping
187 strategies.

188

189 **2.3. Data analysis**

190 The remote sensing data were first corrected for geometric and radiometric corrections as
191 required for standard remote sensing imageries for quality enhancement and assessment
192 (Burrough, 1996). The imageries were thereafter georeferenced in ArcGIS software (version
193 10.5) by merging the coordinates of known points that were obtained from the existing
194 topographical maps of the area, and confirmed with the use of global positioning system (GPS,
195 Germin etrex version) on the physical structure as described by Stopher et al. (2015). Also, the
196 Landsat 8 imagery was classified using supervised classification (based on Maximum likelihood
197 Classification algorithm) into different dominant landuse system following Anderson (1976)'s
198 scheme for landuse/land cover classification. All the imagery data as well as soil and geological
199 data were analysed following the principles of remote sensing and geographical information
200 system in ArcGIS software as described in previous studies and the software's manual (Hillier,
201 2005; Crosier et al., 2006). The climate and discharge data were also investigated for non-
202 climatic heterogeneity and instrumental errors as advised by the World Meteorological
203 Organisation (1989) before analysed. The data were analysed for time series, dispersion using
204 standard extreme rainfall indices, mainly, Standardized Precipitation Index (SPI) and

205 Precipitation Concentration Index (PCI). The PCI was determined based on the recommendation
206 of Oliver (1980) and De Luis et al. (2011) (equation 1)

$$207 \quad PCI = \frac{\sum_{i=1}^{12} P_i^2}{(\sum_{i=1}^{12} P_i)^2} \times 100 \quad (1)$$

208 Where: P_i = the rainfall amount of the i th month. PCI less than 10% indicates low
209 precipitation concentration; 11 – 15% is interpreted as moderate and 16 and above is high.

210 The SPI is typically determined as probabilities, based on the likelihood of recorded
211 measure of precipitation; zero indicates the median precipitation amount and negative values
212 represent dry spell while positive values indicate wet condition over a period of at least 30 years
213 (McKee et al., 1993; Cheval et al., 2014). SPI was determined using equation 2.

$$214 \quad SPI = \frac{X - \bar{x}}{SD} \quad (2)$$

215 Where: $(X - \bar{x})$ = the rainfall anomaly and SD = standard deviation of the mean of the series.

216 In this study, monthly SPI were calculated for the period 1980 to 2017, using the rainfall data
217 obtained from the Makurdi station of the Nigerian Meteorological Agency; the body responsibly
218 for obtaining and keeping such records in the country. Also, the Mann – Kendall (MK) trend
219 test, a non-parametric test for determination of monotonic trends in a series of data was adopted
220 to assess statically significant trend of rainfall over the study period. The MK test is less affected
221 by the outliers than other trends' procedure (Birsan et al., 2005). The MK test statistic 'S' is
222 calculated based as described by Yue et al. (2002) (3)

$$223 \quad S = \sum_{i=1}^{n-1} \sum_{j=i+1}^n \text{sgn}(x_j - x_i) \quad (3)$$

224 Where:

$$Sgn(x_j - x_i) = \begin{cases} +1 & \text{if } (x_j - x_i) > 0 \\ 0 & \text{if } (x_j - x_i) = 0 \\ -1 & \text{if } (x_j - x_i) < 0 \end{cases}$$

X_i and X_j are the annual values in years i and j ($j > i$) respectively.

Perceptions of residents were analysed using frequency/percentage distribution analysis. The study area was also visited for visual assessment of flood damage after one of the occurrences in 2017.

3. Results

3.1. Rainfall and discharge characteristics

Some mean monthly characteristics of daily rainfall within the selected period are provided in Table 1. Rainfall averagely increased from March and peaked in August before it rescinded in September and October. The generally low rainfall from November to March characterizes the months as dry period. Coefficients of variation were higher in the dry period than in the other months (wet or rainy season). The results of the M-K test and Sen's slope that were used to examine monotonic trend and its magnitude indicate that while there is no monotonic trend in rainfall pattern between November and February, the period between April and July showed negative trend.

Insert Table 1

In general, mean monthly rainfall pattern reveals a continuously increasing pattern and probable soil water surplus in the wet season (due to reduced evaporation) that is capable of generating high proportion of overland flow, either as infiltration-excess or saturation-excess (Figure 2a) in the area. The assumption of saturation-excess flow becomes evident with the pattern of measured discharge at the Makurdi station of River Benue, which correspondingly

246 increased with rainfall (Figure 2b). Whereas rainfall has relatively increased over the studied
247 years ($y = 2968 + 4.876x$, $R^2 = 0.01$), mean annual discharge has relatively declined ($y = 109.9 -$
248 $0.329x$, $R^2 = 0.08$). Increased rainfall has been depicted as hazardous as more communities
249 become vulnerable to flood, and more communities in the study area have become notoriously
250 vulnerable to flooding, and the community and government have appeared to possess no solution
251 or control for years (Ologunorisa and Tersoo, 2006; Ajon et al., 2017). Reduced discharge may
252 be linked with landuse and land cover change (Eludoyin et al., 2017).

253 **Insert Figure 2**

254 Analysis of the return period for flood incidence reveals that peak discharge in 24 out of
255 the 46 years investigated occurred in September while peaks occurred in November in 20 times,
256 and at only one time did discharge peaked in November. Furthermore, the observed low and
257 statistically insignificant correlation that occurred in annual total rainfall between 1980 and 2017
258 (Figure 3a), and the wavelet transform result (Figure 3b) reveal low level of similarity in spectral
259 signals (rainfall occurrences) in the area. The low similarity level in the signal reveals the
260 presence of extreme rainfall cases in the wet season. Existing studies showed that the study area
261 experiences wet season whose prevalence is associated with the movement of south westerlies
262 over the Atlantic Ocean (Odekunle & Eludoyin, 2008). Also, studies (Hula and Udoh, 2015;
263 Agada and Nirupama, 2015) documented that areas in the guinea savanna of Nigeria, including
264 the present study area experience floods more in the wet period. Such documentation will easily
265 associate flood with rainwater overflow due to infiltration-excess or saturation-excess.

266 **Insert Figure 3**

267

268 Infiltration-excess flow occurs when the soil infiltration capacity or where when flood is
269 generated due to low infiltration capacity (the maximum rate at which a given soil can absorb
270 precipitation as it falls; Beston, 1964) or where soil storage capacity is extremely low, including
271 poorly vegetated, rocky, paved and concrete surfaces, cultivated and heavily grazed areas
272 (Ziegler et al, 2004; Bilotta, et al., 2007; Kechavarzi, et al., 2010). Saturation-excess flow, on the
273 other hands, prevails at near-stream areas and expansion of small, locally variable water table,
274 during storm condition (Chappell, et al., 2006).

275

276 **3.2. Extreme rainfall events**

277 Results of the SPI indicate alternating wet and dry sequences over the study period; with only
278 13.5% of the years exhibiting extreme wetness, and 54.1% were wet (near normal to very wet)
279 and 32.4% were dry (Figure 4). In addition, the PCI was 13 – 19.8 units in 2016 and 1982,
280 respectively; indicating moderate-to-high rainfall concentration. Given the SPI and PCI, it is safe
281 to characterize rainfall as being between ‘moderately irregular’ and ‘highly irregular’. Iskander
282 et al. (2014) described areas that are characterised by irregular PCI as that which possesses
283 tendency for high flood potential and consequentially high erosion-potential. The PCI during the
284 2017 flood event in Makurdi was 18.9 unit, indicating ‘highly irregular’, and suggesting that
285 flood can be linked with saturation overland flow; flood occurring when the soil is saturated due
286 to rainfall or moisture surplus (see also Olaniran, 1983).

287

Insert Figure 4

288 Also, the number of consecutive rain days peaked between August and September, when the
289 hazardous flood events occurred. Existing studies on Niger-Benue trough and few others
290 settlements in the country confirmed that most hazardous floods occurred in the wet season
291 (Ologunorisa and Tersoo, 2006; Taiwo, 2008), and are therefore triggered by saturation excess

292 flow, rather than the more spontaneous infiltration excess flow, which probably occurred in local
293 dominance in highly urbanised settlements.

294

295 **3.3. *Physical characteristics influencing flood recurrence***

296 The remote sensing–based analysis of relevant physical characteristics of the study area indicated
297 that the communities in Makurdi are within River Benue basin, and are characterized by varying
298 slope; relatively higher in the built-up area than other areas. The northern part of the study area
299 is largely drained by Plinthic Luvisols and fluvisol, while the southern part is dominated by
300 Ferric Acrisols. Both Fluvisols and Plinthic Luvisols are young, weak and poorly drained soils
301 (Batjes, 1997). The soils have derived from the largely sedimentary geology of the crystalline
302 basement rocks (Ofoegbu, 1983). Ofoegbu (1983) noted that part of Makurdi is geologically
303 underlain by three categories of geological composition, namely; alluvium, basalts, trachyte and
304 ryolite as well as shale and limestone. The satellite imagery used in the study also revealed the
305 dominance of alluvium and sandstone in the area (Figure 5d). Alluvium and associated alluvial
306 soil are very productive (Boettinger, 2005), and are therefore vulnerable to pressure for tillage as
307 population increases. In addition, analysis of land cover reveals that a significant portion of the
308 built-up area are concentrated around the River Benue (Figure 5e).

309

Insert Figure 5

310 Studies (including O’Connell et al, 2007, Konrad, 2016) have established causative links
311 between agriculture intensification, urbanization activities and flooding. In the study area Acha
312 and Aishetu (2018) reported construction and livelihood activities within the Benue floodplain
313 and along waterways. Consequently, the flood vulnerability analysis of the area classified about

314 37.3% (representing 307.5 sq. km or 34.1% of the entire built up area) of the entire land area as
315 medium to high hazard zone (Figure 6).

316 Insert Figure 6

317

318 **3.4. Flood damage: case study of the 2017 event**

319 Analysis of some socio-economic variables across randomly selected responses from the
320 study area indicates that the residents of the most affected (flooded) communities in the flood
321 event were relatively poor people (Table 2). Majority of the affected people were working class
322 (aged 25 – 45 years), who's income was at most NGN 600, 000 (US \$1, 520) per annum; about
323 74.8% of the respondents have lived for at least 4 years before the flood event and 95% have
324 experienced flooding events in the study area before the 2017 event. Residential houses with
325 concrete frame and unreinforced masonry was less damaged (damage percentage = 1.8%) than
326 residential unreinforced masonry buildings (22.4%). The unreinforced masonry structure
327 therefore incurred more damages than concrete frame with unreinforced masonry wall structures
328 (Table 3).

329 Insert Table 2

330 Insert Table 3

331 The two indices of flood damage reveal that the unreinforced building and commercial building
332 types were more damaged than the concrete frame buildings. Furthermore, the results of flood
333 vulnerability or depth-damage curves are presented as Figure 7. Figure 7 were generated for
334 dominant building uses (residential and commercial) and type or make-up (Unreinforced
335 Masonry Building or UMB and Concrete Frame with Unreinforced Masonry Building (CFUMB)
336 types). Values of R^2 (Coefficient of Determination, Wheeler et al, 2013) was low, generally less

337 than 50%; suggesting that water or flood depth is not a significant predictor of damage to the
338 building and residential contents. Escarameia *et al.* (2012) argued that other flood characteristics
339 such as duration, velocity as well as variations in building structure and material and responses
340 of affected communities are other factors. Also, damage whereas became obvious at UMB at 20
341 cm flood depth, it was at 40 cm with CFUMB and 23 cm with the commercial buildings. This is
342 probably because since the floor elevation is first vulnerable (submerged by flood), buildings
343 with higher floors such as the CFUMB were not as damaged as those with lower floor elevation
344 structure.

345 **Insert Figure 7**

346 In general, only 3.6% of the total damages occurred with the CFURMB, while the
347 URMB and Commercial Building type experienced 40% and 34% damage ratios, respectively
348 (refer to Table 3). Observations from the 2017 flood occurrence reveal that the commercial
349 building type comprises a general set of old or abandoned residential buildings as well as
350 wooden structures that were converted to economic uses. Such wooden and unorganized
351 structures are normally expected to incur high damage ratio at any flood event (Komolafe *et al.*,
352 2018). Also, 81.9% of the respondents noted that the depth of flood water that displaced the
353 study area between August and September, 2017, was in excess of one meter above the ground
354 level, and the heavy rainfall lasted roughly four days. An average of eight hundred and eleven
355 thousand (NGN 811,814.97 or US\$ 2, 127.96) was lost by residents whose income (of 86.7%)
356 was at most NGN 600,000 or US\$ 1572.74 per annum.

357

358

359 **3.5. Impact of flood warning system**

360 At least 64.3% of the respondents claimed to be forewarned about the likelihood of a flood event
361 by the Nigerian Meteorological Agency and the Nigerian Association of Hydrological Science
362 but were not sure of the magnitude. Duru (2017) noted that the Benue State Commissioner for
363 Water Resources and Environment noted that they '*were actually aware that there would be*
364 *flooding but it was the magnitude we (that they) did not know*'. With such warning, a youth
365 organization typically embarked on campaign to sensitise the vulnerable communities on
366 cleaning of many blocked drainage channels (Plate 1) that have been implicated for preventing
367 free runoffs, and consequently aggravating flooding.

368

Insert Plate 1

369 Also, 73.1% of respondents argued that construction of more drainage channels could prevent
370 the flooding problem but only 59% claimed to have received any assistance from the State
371 Government while 12.3% noted that relatives have provided some aid. However, 81% of the
372 affected people argued that the responsibility to manage flood disaster in the area is
373 governments' and not residents'.

374 **4. Discussion and conclusion**

375 The study area is typical of communities that are vulnerable to flood in the wet season or during
376 any course of extreme rainfall event, due to their closeness to water bodies. The entire Niger-
377 Benue region, Niger Delta and coastline of the Atlantic Ocean are vulnerable to flood in Nigeria
378 as many near-stream communities in the world (Ologunorisa & Adeyemo, 2005; Lindersson et
379 al., 2020). Consequently, flood-related hazards have been referred to as 'natural hazard' even
380 when studies across urban areas in the country (e.g. Omiunu, 1981; Oguntala & Oguntoyinbo,
381 1982; Olaniran, 1983; Oriola, 1994; Rashid et al., 2007; Adelekan, 2016a, b) and many others in

382 other parts of the world (Wens et al., 2019; Lindersson et al., 2020) have argued that flood is
383 fundamentally an anthropogenic disaster with strong societal links involving drivers, impacts and
384 feedback mechanisms. A report of the UNISDR (2015) referred to population growth and socio-
385 economic development in flood-prone areas as the main driver of past decades' flood damages.
386 It is obvious in the study area that the communities are flood prone due to their near-river (River
387 Benue) location and seasonal heavy rainfall. The seasonal heavy rainfall between June and
388 October of every year suggests that the recurring flood disasters are predictable. The perception
389 of early warning by the Nigerian Meteorological Agency is shared by the respondents on the
390 2017 flood disaster suggests that the effects can be reduced or avoided, with right responses.
391 When compared with records of flood events in many other areas, it can be assumed that
392 occurrence of flood disasters in many near-stream communities, especially in developing are
393 recurrent and not unexpected but the preventive strategies are either weak or unavailable.
394 Ologunorisa & Adeyemo (2005) recounted that persistent victims of flood in the Niger Delta are
395 quite aware of the causes of the hazards to include heavy, prolonged rainfall and river overflow
396 but decided to tolerate the hazard for economic reasons (mainly occupational).

397 One striking attributes victims of flood and other disasters in the sub-Saharan Africa is
398 that they are poor and their properties are largely uninsured (NEST, 1991; Odemerho, 1993;
399 Omodanisi et al, 2014) unlike what ensures in many developed countries (Martínez-Gomariz et
400 al, 2020). Like Ologunorisa & Adeyemo (2005) observed for victims of flood in the Niger Delta,
401 most of the flood victims in the study area were not compensated or given any relief. Also,
402 many of the affected buildings were actually within the floodplain of River Benue or its
403 tributary; analysis of the landuse/cover suggest that about 34% of the built-up in Makurdi are

404 within the floodplain of the river. These places easily become submerged with increase in the
405 volume of the river.

406 Furthermore, properties damaged in the 2017 flood hazard were relatively (to the income
407 of the residents) high, and given unreliable/poor insurance policy in the country, poor planning
408 policies and increased rate of land exposure due to urban growth, more records of hazards is
409 predicted. Coping or/and adaptive responses are largely are largely individualistic, and as such,
410 the poor (86.8% who earn at most US \$ 4.3; NGN 600,000 by 360 days; Table 2) will be
411 unlikely able to cope, except with government intervention. The huge impact of the 2017 flood
412 disaster after many blocked drainage channels have been cleared in the affected communities
413 suggests that the response was inadequate. In general, the study concluded on the need for an
414 extensive flood control policy for the affected area and similar flood-prone communities. The
415 policy will be strengthened by inclusion of plan for structural control, including channelization,
416 canalization, dredging, building of flood walls and embankments, as well as monitoring and
417 enforcement of the set-back rules to water bodies.

418

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421 **Conflicts of interest/Competing interests:** There are no competing interest by the authors

422 **Availability of data and material:** Data are available in repository with the Federal University
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424 **Code availability:** Not applicable

425 **Ethics approval:** Approval to conduct social surveys was obtained through the Federal
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427 **Consent to participate:** All the participating authors agree to participate in the research.

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Figures

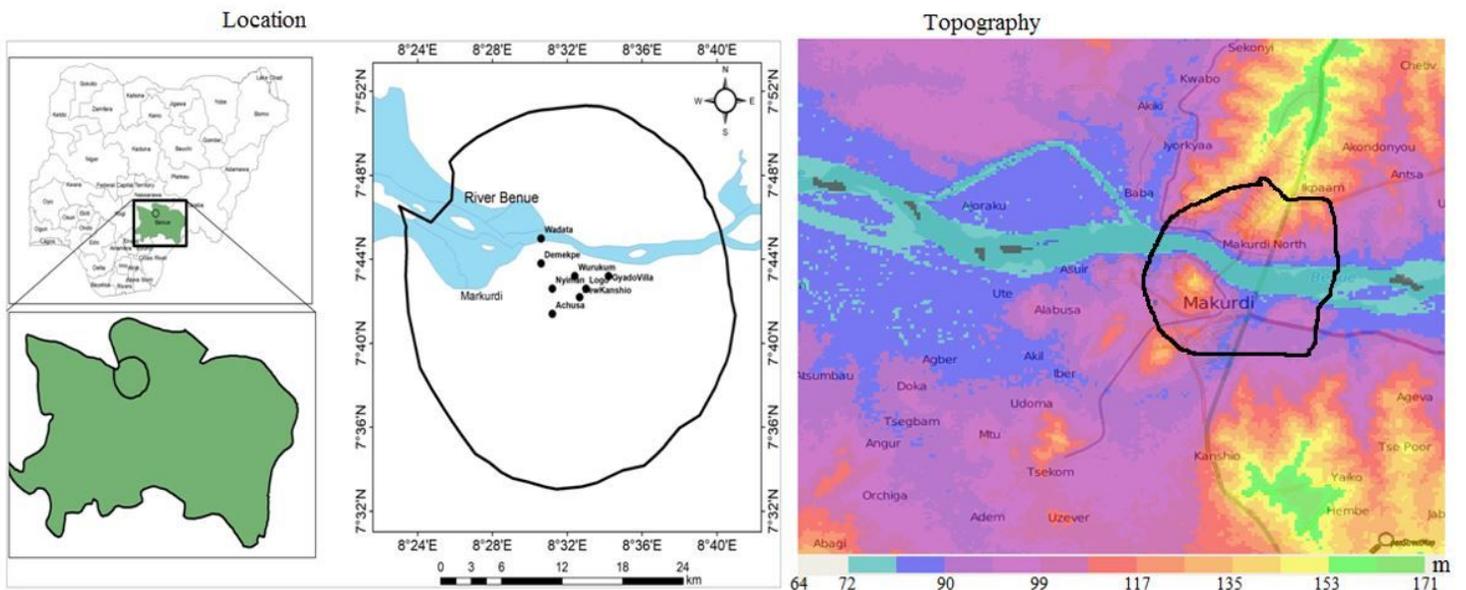


Figure 1

Location and topography of the study area, Makurdi in Benue State, Nigeria Note: The designations employed and the presentation of the material on this map do not imply the expression of any opinion whatsoever on the part of Research Square concerning the legal status of any country, territory, city or area or of its authorities, or concerning the delimitation of its frontiers or boundaries. This map has been provided by the authors.

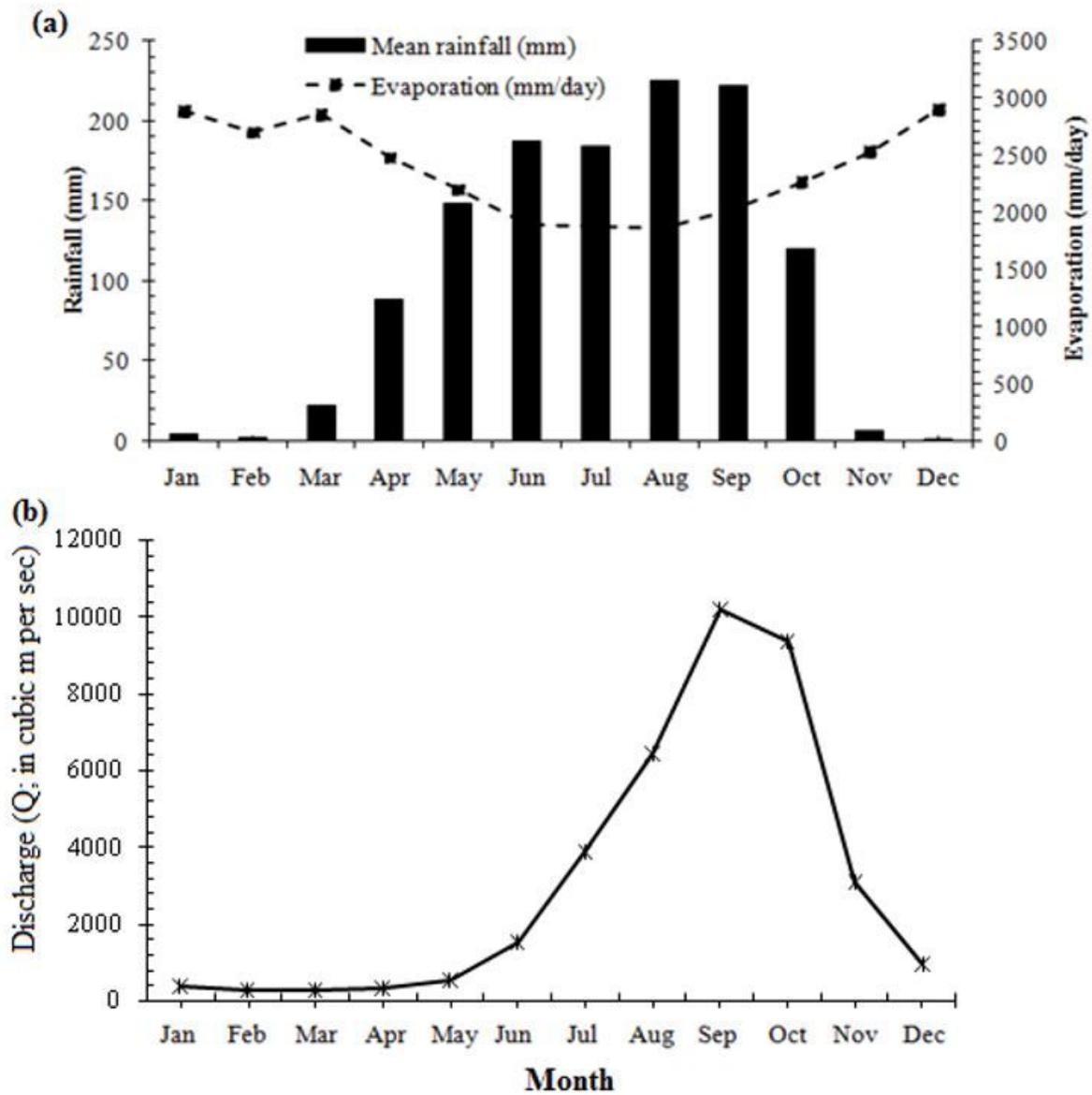


Figure 2

Monthly mean rainfall, evaporation and corresponding discharge of River Benue at Makurdi, Nigeria

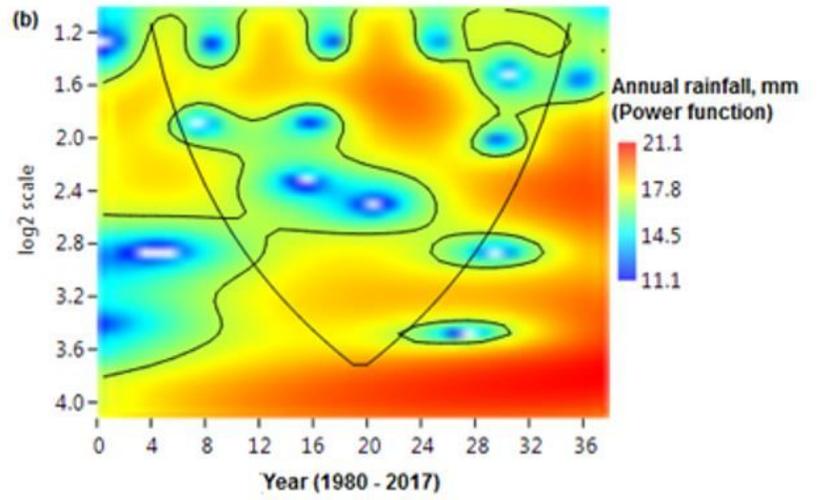
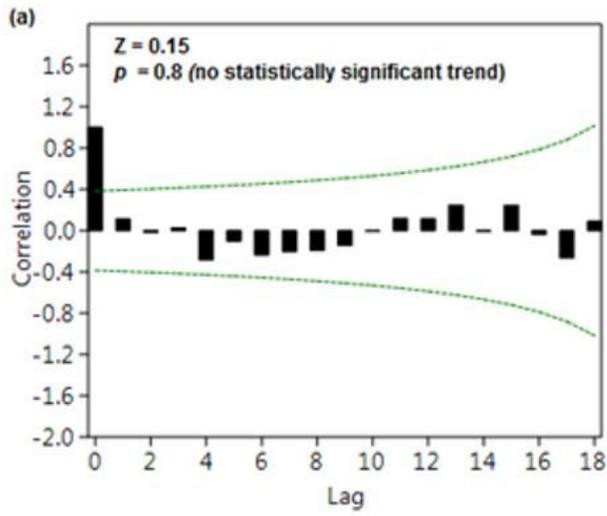


Figure 3

Time-rainfall relationship and variability

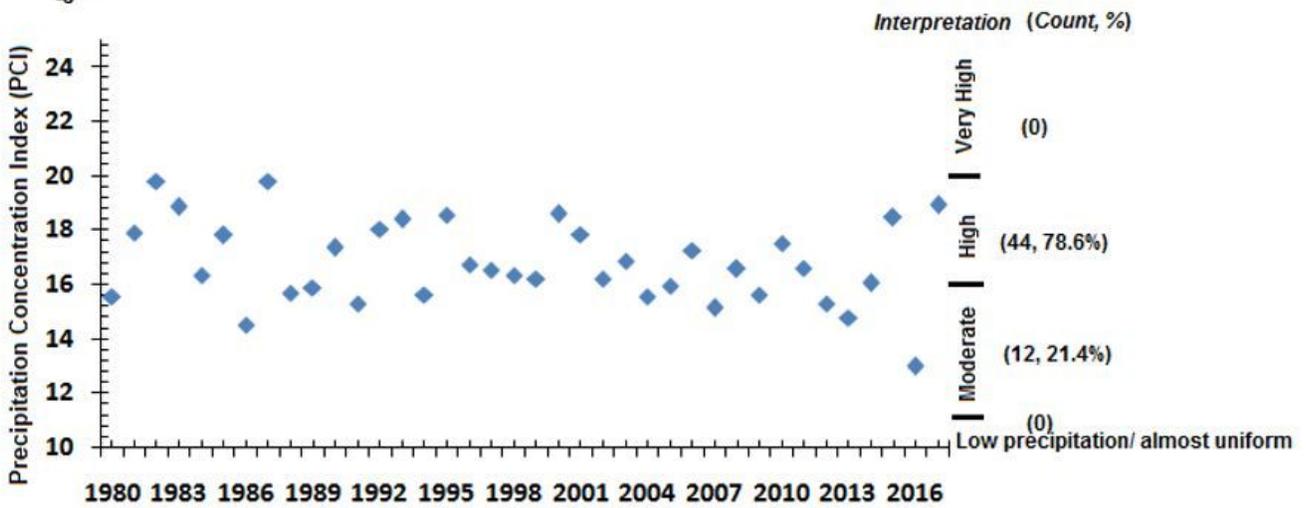
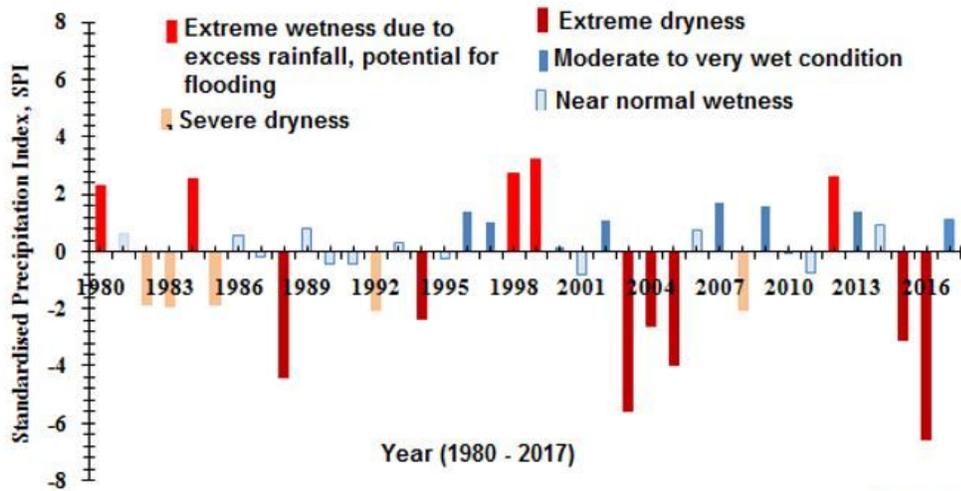


Figure 4

Results of SPI and PCI

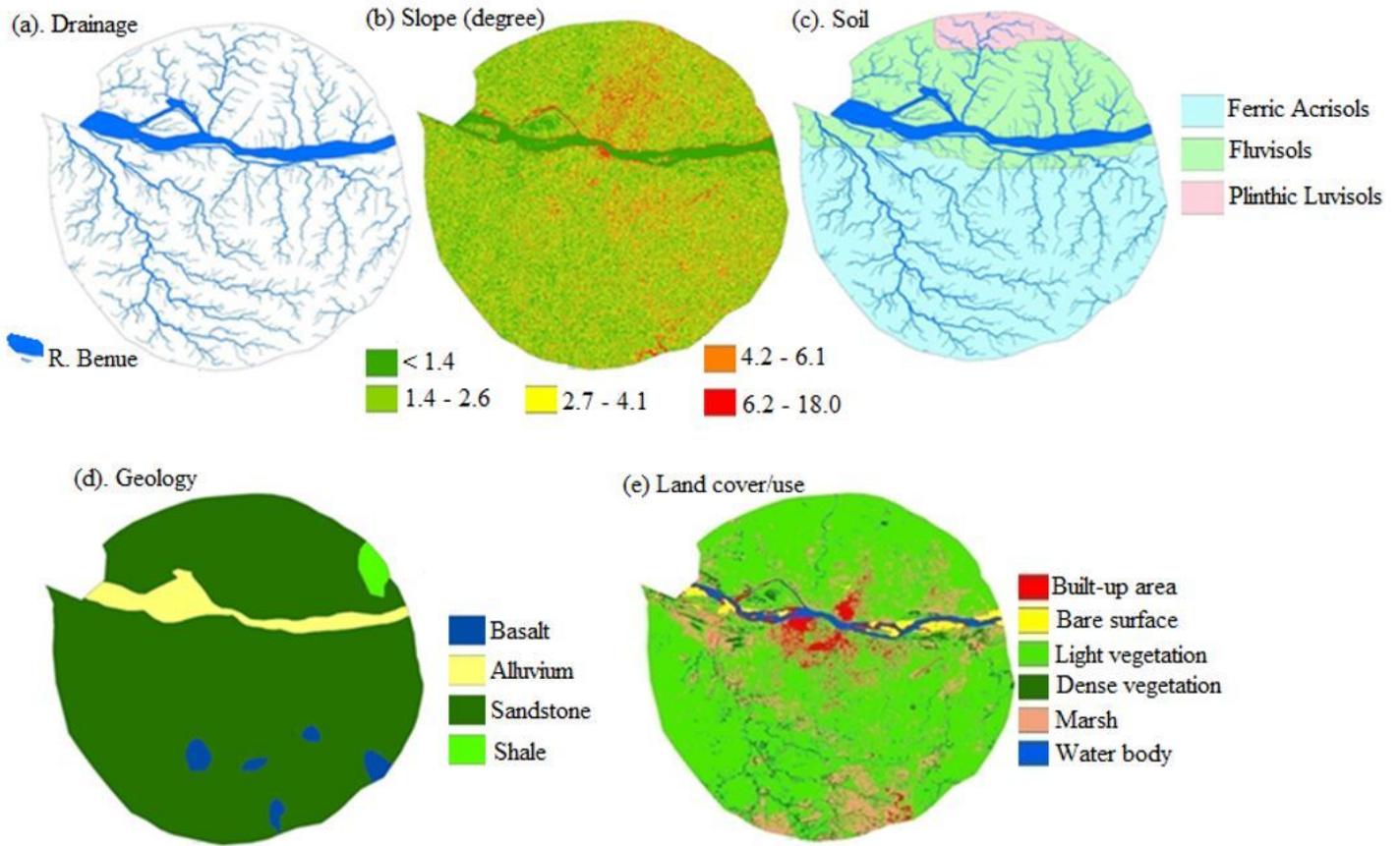


Figure 5

Some characteristics of Benue Basin around Makurdi, the study area

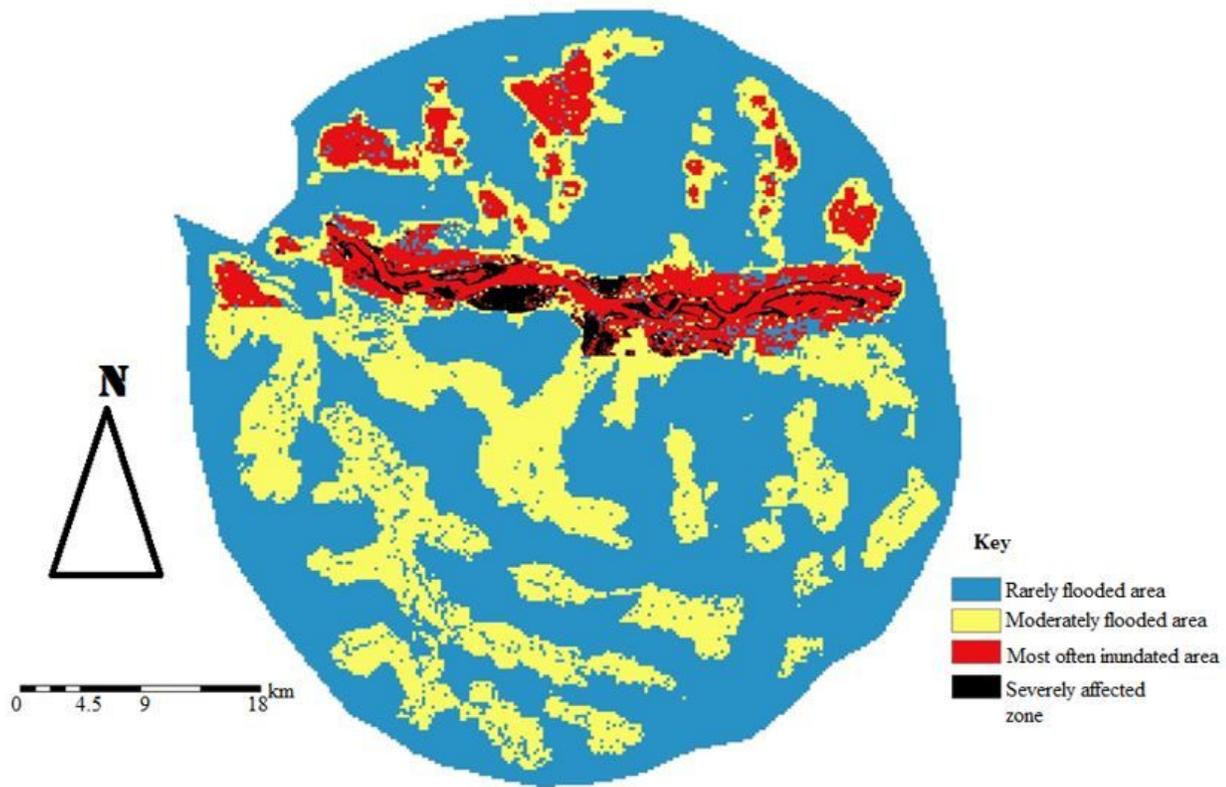


Figure 6

Vulnerability of the study area to flood hazards

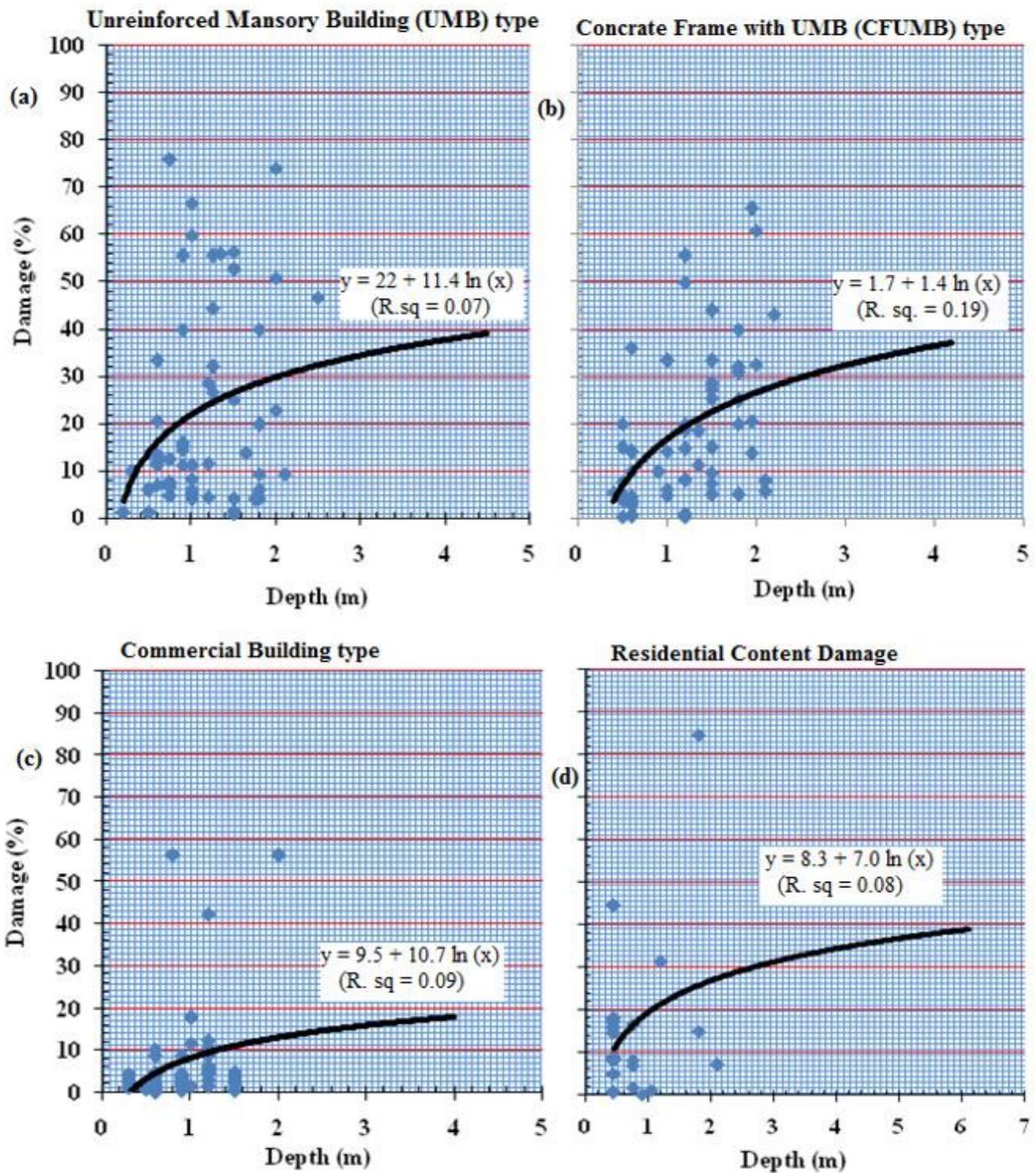


Figure 7

Flood vulnerability or depth-damage curves for different building types in the study area

Supplementary Files

This is a list of supplementary files associated with this preprint. Click to download.

- [Plate1.jpg](#)