Fidelity Evaluation of the Compared Procedures for Conducting the PREDIAPS Implementation Strategy to Optimize Diabetes Prevention in Primary Care

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Research

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Abstract

Background:

Assessing the fidelity of an implementation strategy is important to understand why and how the strategy influences the uptake of evidence-based interventions. The present study aims to assess the fidelity of the two procedures for engaging primary care (PC) professionals and for the deployment of an implementation strategy for optimizing type 2 diabetes prevention in routine PC within the PREDIAPS randomized cluster implementation trial.

Method:

We conducted an observational descriptive fidelity evaluation study of the PREDIAPS implementation strategy. Nine PC centers from the Basque Health Service (Osakidetza) were allocated to two different procedures to engage physicians and nurses and deploy a implementation strategy to model and adapt the clinical intervention and its implementation to their specific contexts: a Global procedure, promoting the cooperation of all healthcare professionals from the beginning; or a Sequential procedure, centered first on nurses who then pursued the pragmatic cooperation of physicians. Process indicators of the delivery and receipt of implementation strategy actions among centers and groups compared and the comparison of documented modifications to the planned implementation strategy were used to assess the following components of fidelity: adherence, dose, quality of delivery, professionals' responsiveness and program differentiation.

Results:

Generally, the procedures compared for professionals engagement and deployment of the implementation strategy were carried out with the planned differentiation. Nonetheless, some unexpected between-group differences were observed, the initial rate of collaboration of nurses being higher in the Sequential (93%) than in the Global (67%) groups. Exposure rate to the programmed implementation actions (% of hours received out of those delivered) were similar in both groups by professional category, with nurses (86%) having a higher rate of exposure than physicians (75%). Professionals identified half of the planned discrete strategies and their rating of strategies' perceived usefulness was overwhelmingly positive, with few differences between Sequential and Global centers.

Discussion

The PREDIAPS implementation strategy has been implemented with high fidelity and minor unplanned reactive modifications. Professionals' exposure to the implementation strategy was high in both groups. The centers' organizational context (i.e., work overload) led to small mismatches between groups in participation and exposure of professionals to implementation actions.

TRIAL REGISTRATION

Clinicaltrials.gov identifier: NCT03254979. Registered 16 August 2017, <https://www.clinicaltrials.gov/ct2/show/NCT03254979>

Contributions To The Literature

- Fidelity evaluation is necessary to advance knowledge about the effectiveness of implementation strategies to favor adoption of evidence-based interventions
- The present study aims to advance scientific research on fidelity evaluation given the lack of frameworks for assessing the fidelity of implementation strategies
- Core components of fidelity assembled from various existing frameworks are used to evaluate the fidelity of PREDIAPS implementation strategy and of two procedures for its deployment: adherence, dose, quality of delivery, participant responsiveness, modifications made and program differentiation.

Background

Fidelity evaluations within implementation trials are key in order to determine the internal and external validity of studies [1–4]. They are necessary to investigate both the receipt and the scope of an implementation strategy to improve the adoption of evidence-based practice in routine settings [4, 5]. Additionally, they help in the interpretation of outcome results of interventions translated to real practice and inform the optimization of both the clinical intervention and/or implementation strategy to favor adoption of the intervention and implementation and future scale-up in other contexts and settings. [6–9]. Fidelity evaluation is especially necessary in multisite trials, where the “same” implementation strategy may be enacted and received in different ways [10, 11]. In general, a variety of factors can affect the delivery and receipt of a given implementation strategy, for example, the complexity of the evidence-based clinical intervention [12, 13], characteristics of the recipients, and/or contextual factors and influences surrounding the implementation process [14, 15]. Consequently, factors related to adherence to the planned implementation strategy, dose received, i.e., the extent to which the recipient was exposed to the implementation strategy, participant responsiveness and actual

involvement, as well as modifications made and the role of context, become central issues for understanding the impact of implementation initiatives to improve real-world clinical practice [4, 3].

Despite the importance of implementation fidelity evaluation, first, there is currently no framework explicitly establishing either a set of procedures or specific requirements to guide the evaluation of the fidelity of an implementation strategy [4, 16]. And second, likely linked to this first issue, under-reporting of fidelity of implementation strategies is the rule rather than the exception in the implementation research literature [4]. A major problem is that “implementation fidelity” has, until recently, been defined as the degree to which a given program is implemented as it was originally planned and it has been generally conceived as a concept that is for measuring the deployment of the evidence-based intervention under study [2, 17]. Yet, in complex interventions, the program includes the evidence-based intervention and the supporting implementation strategies aimed at facilitating the adoption of this intervention by those responsible for delivering it [3, 18]. As the field of implementation expands and the use of hybrid trial designs grows [19], the distinction between intervention-level fidelity and implementation strategy-level fidelity is becoming increasingly important.

In this study, the general aims were to evaluate the fidelity of two procedures being compared for deploying the PREDIAPS implementation strategy to optimize type-2 diabetes prevention in primary care (PC) [20] and to advance and inform the analysis and interpretation of implementation and clinical effectiveness results of the associated trial. To this end, and given the lack of specific frameworks to guide the evaluation of implementation fidelity, we have used several useful frameworks related to process and fidelity evaluation. First, the Medical Research Council (MRC) developed a comprehensive framework to guide the planning, execution and reporting of process evaluations [21]. In short, the framework focuses on four key elements to be targeted and addressed in a process evaluation: i) the description of the intervention and its causal assumptions, ii) its implementation, in other words, how the intervention was delivered with particular emphasis on fidelity (whether the intervention was delivered as planned), dose (the quantity of intervention implemented) and reach, iii) the mechanisms of impact on the expected outcome, and iv) the overarching context. Nonetheless, the MRC Framework has certain limitations. Notably, it emphasizes the delivery of a given evidence-based intervention, with the implementation strategy aimed at facilitating the adoption of this intervention by those responsible for delivering it, typically considered to act alone as a moderating factor of effectiveness.

Second, Slaughter et al [4] proposed a strategy for rating the fidelity of implementation strategies, based on the criteria for assessing fidelity set out by Dane et al. [6] and Dusenbury et al. [1], which points to three main fidelity dimensions: “adherence”, which strategies were actually used during implementation versus which were planned; “dose”, the quantity of the implementation strategy delivered and extent to which the recipients actually received it; and “participant responsiveness”, how the delivery process of an implementation strategy is received by its recipients. In addition, “program differentiation”, defined as the degree of enactment of differentiated procedures or strategies in one condition from that in the other condition, should be also considered as an important element of implementation fidelity evaluation [1].

Third, strategy mapping for complex interventions described by Huynh et al [22] offers a method for implementation evaluation that serves to enhance the specification of the strategies used and provide a structured scheme to report the timing in which the strategies have been applied. And lastly, the FRAME framework developed by Stirman et al. [23] is a valuable framework for reporting and characterizing modifications in implementation strategies that may occur when they are tailored to local contexts. In this regard, the FRAME offers a tool to report not only when and how modifications occurred, but also whether these modifications were planned or not, the reasons (goals and contextual factors) motivating such changes, and their impact on the overall fidelity.

To further understanding of fidelity within implementation research in general and the PREDIAPS project specifically, the objectives of the present study were to:

- To describe the process indicators of the PREDIAPS trial and deployment procedures of the PREDIAPS implementation strategy [20], including a clear description of the context in which it has been implemented
- To assess the fidelity of the delivery of the PREDIAPS implementation strategy among the groups compared, in terms of the dose of both the strategy delivered and that actually received by professionals and centers involved, the planned and unplanned modifications that took place, i.e., adherence, and the degree to which elements can reliably differentiate one type of procedure for engagement and deployment of the strategy from another, i.e., program differentiation.
- To assess the perceived usefulness of the implementation strategy by professionals involved (responsiveness) and the impact of the strategy on an important implementation contextual factor, namely, the centers’ organizational readiness for change.

Methods

Design

This is an observational descriptive fidelity evaluation study of the 2.5-year enactment of an implementation strategy to improve the adoption of an evidence-based healthy lifestyles intervention for the prevention of type-2 diabetes in primary care - the PREDIAPS Trial. Briefly, the PREDIAPS is a randomized cluster implementation trial conducted in nine Basque Health Service (Osakidetza) PC centers that aims to assess the effectiveness

and feasibility of different engagement procedures to perform a facilitated interprofessional collaborative process - the PREDIAPS implementation strategy- to optimize type-2 diabetes prevention in routine PC. The protocol has been published elsewhere [20].

Headed by a local leader and an external facilitator, centers were expected to perform a collaborative structured process to adapt an evidence-based intervention to promote healthy lifestyles and its implementation to their specific context. Centers were randomly allocated to one of two arms. One arm was to apply this strategy to engage staff globally, promoting the cooperation of all healthcare professionals from the beginning, while the other arm applied the strategy sequentially, centering first on nurses, who then sought the pragmatic cooperation of physicians. The research protocol was approved by the Basque Country Clinical Research Ethics Committee (Ref. no.: 08/2015) and the protocol was registered in Clinicaltrials.gov (identifier: NCT03254979, registered 16 August 2017).

Participants

PC centres: Osakidetza PC centers identified by managers as having adequate organizational readiness for change seeking to optimize the primary prevention of T2D were considered eligible. Centers were finally included if, after a session introducing the intervention, they succeeded in gaining written agreement to collaborate from the majority (> 51%) of the nursing staff of the center and a substantial proportion of the physicians whose patients would be involved through the nurses.

PC Users: Patients aged 30 years or more who sought medical attention at least once through the participating centers between 2 March 2017 and 2 March 2018, and had been classified as at high risk of developing T2D and/or prediabetes (abnormal fasting glucose level or glucose intolerance plus an additional known cardiovascular risk factor) but did not have a documented diagnosis of T2D in their health record were eligible to participate in the T2D prevention program at the centers. The final definition of the target population was the result of actions implicit in the implementation strategy.

Recommended evidence- and clinical practice guideline-based clinical intervention:

A program was recommended based on scientific evidence and the clinical practice guidelines available, reviewed by our research group in 2016 [24]. This program involved first screening for T2D risk. Then, patients identified as at high risk should be invited, and if they agree, participate in an intensive structured intervention program focused on the prescribing of personalized plans for lifestyle change (low-energy low-fat diet or Mediterranean-type healthy diet; and at least 150 minutes of moderate physical activity a week). Lastly, patients should be followed up, initially with frequent contact and then annual check-ups.

Implementation strategy for facilitating the adoption of the recommended intervention in routine clinical practice.

The strategy is based on the creation of an inter-professional community of practice that undertakes a process of modelling, adapting and integrating the recommended clinical intervention into the local context, led by the clinicals themselves, a local leader and an external facilitator [20]. This translates into the following actions to be carried out over the course of an implementation phase lasting 1 year (including holiday periods):

- Selection by consensus in the center and subsequent **training of the local leader** (3 sessions, 15 hours in total). The goal is for the leader to acquire knowledge and skills concerning the primary prevention of T2D and planning for the implementation of primary prevention in practice, as well as communication and leadership skill and techniques. Further, seeking to offer ongoing support and facilitation to the local leaders, 4-hour **Ongoing leader support meetings** are to be held monthly, for preparing the actions to be taken in each of the sessions held in the centers and reviewing the progress made.
- **Training for the clinical intervention** (90-minute theoretical and practical training session) and the software support tool (6-hour practical training session on the PVS-OSABIDE_AP tool)
- **Collaborative modeling of the local T2D prevention program:** creation of an inter-professional community of practice lead by the local leader and external facilitator, completion of a needs assessment and process to identify areas for improvement, and mapping of actions, parties responsible, flows and procedures for the intervention program (three 90-minute study, discussion and consensus sessions)
- **Plan-Do-Study-Act (PDSA) piloting cycles:** process involving short pilot studies of specific actions seeking to assess their efficiency and, thereby, optimize the set of actions in the program (each cycle involving a 90-minute session for planning and/or evaluation of the cycle)
- **Standardization and integration of the program:** final specification of the objectives, intervention target population and screening or identification strategy, key components of the intervention and follow-up: detailed mapping of actions and processes; staff involved, material and organizational components, as well as components related to the context of the center, etc. (one 90-minute study, discussion and consensus session)

The full set of actions of the implementation strategy take a total of 20 hours. Once the program has been deployed in the centers and seeking to assess progress and provide ongoing support to encourage intervention programs being sustainably integrated into each center's portfolio of services, a set of **Regular audits and ongoing facilitation sessions** are to be held over the second year post-implementation (six 90-minute

sessions, a session every 2 months). The specific discrete implementation strategies used in the PREDIAPS trial, as cataloged by the Expert Recommendations for Implementing Change (ERIC) taxonomy [25], are described elsewhere [20].

Random allocation to the procedures compared

As described elsewhere [20], with the aim of isolating the effect of two different procedures to engage professionals and perform the PREDIAPS facilitated interprofessional collaborative implementation strategy to optimize T2D prevention in routine PC, centers were randomly assigned to: a Global strategy, seeking involvement and cooperation between physicians and nurses from the outset; or a Sequential strategy, first led by nurses, and then seeking the pragmatic involvement and cooperation of physicians later in the process. Specifically, physicians within the Sequential group were involved from the second PDSA cycle, and consequently, they only participated in 4.5 hours of the core implementation strategy actions estimated to take 20 hours in total. The allocation process was conducted using a random number sequence generated by computer prior to the start of the trial by an external researcher from the Primary Care Research Unit of Bizkaia.

Measures

In order to evaluate the fidelity of the two procedures to perform the PREDIAPS collaborative modeling implementation strategy to optimize T2D prevention in PC, the following four factors were measured with their specific indicators.

1 - Process indicators: dose

The following indicators related to the process of conducting the PREDIAPS trial and the actions embedded to deploy the implementation strategy are specified:

1. Percentage of centers included out of all those approached
2. Percentage of healthcare professionals who initially collaborated out of the total number of professionals at each center
3. Actions carried out over time (training, work sessions, etc.).
4. Participation of collaborating healthcare professionals in each action and actual exposure to the implementation strategy actions compared to that originally planned (% of hours/action received out of the total number of hours that would be implied by participation in all the actions of the strategy, i.e., 20 hours or 4.5 hours).

Regarding center characteristics, three indicators are provided for each collaborating center: (1) center size, measured in terms of the number of users assigned to receive care at each center (the catchment population) and the number of practitioner lists; (2) center location (Suburban, City center or Town-rural); and (3) the aggregated socioeconomic status of people assigned to each center as measured by the Deprivation Index. This index is an ordinal variable, categorized into five levels (deprivation quintiles; 1 representing high and 5 low socio-economic status), providing a relative measure of the socioeconomic characteristics of the population of census tracts. Its design allows socioeconomic and environmental inequalities between residents to be estimated by census tract in Spain. The calculation takes into account the percentages of residents in a tract who, according to the most recent data available (2016 census), are manual workers, unemployed, or on temporary contracts, or overall or specifically among young people, have a low level of educational attainment.

2- Fidelity: adherence, modifications and program differentiation

The degree of fidelity in the execution of the implementation strategy for each procedure for conducting the PREDIAPS implementation strategy and its active ingredients are assessed by comparing three sources of information: i) the protocol for the implementation strategy [20]; ii) actual process indicators; and, iii) the reports, material and products resulting from the sessions. The FRAME framework [23] for reporting modifications (planned or reactive) to evidence-based interventions is used in order to evaluate and describe modifications made to the planned implementation strategy. Specifically, for each of the modifications, the following were specified: the reason, by whom they were requested or encouraged, when and how they took place, and the degree to which they affect fidelity depending on whether they were (or were not) planned in advance. Lastly, program differentiation is determined by comparing the degree to which indicators of adherence, dose and modifications can be reliably differentiated between one type of procedure for engagement and deployment of the strategy and another [1].

3- Impact of the implementation strategy on implementation contextual factors

The effect of the implementation strategy on each center's organizational willingness to change was measured prior to the initiation of the implementation strategy (baseline level) and at the end of the implementation phase, straight after modeled prevention programs were put into practice and offered to patients, with the *Organizational Readiness for Knowledge Translation* (OR4KT) questionnaire [26, 27]. The Spanish version of the OR4KT instrument is composed of 59 items assessing 6 dimensions and 23 sub-dimensions related to organizational readiness for knowledge translation: Organizational Climate, Organizational Support, Contextual Factors, Change Content, Leadership, and Motivation. For this assessment, seven PC professionals were identified from each center (two physicians, two nurses, two members of the administrative staff, and

the mid-level manager of the center) and each individually completed the questionnaires at each time point. A center-level score was obtained by taking the mean of individual responses and a score of 64 points was set as the cut-off for organizational readiness for change [27].

4- Perceived usefulness of the implementation strategy among healthcare professionals: participant responsiveness

A structured group interview was carried out with the local leaders from the centers involved (n = 9). Six open-ended questions focused on the implementation strategies perceived to be part of the PREDIAPS trial, the perceived value of these strategies, and recommendations for their optimization. This interview was video-recorded with prior consent from the participants. Specifically, the following questions were used:

1. a) personal rating of the implementation process and associated strategies (through questions such as, *"Specifically, which aspects of the process for optimizing practice do you consider the most important or useful for doing your job?"*)
2. b) recommendations for optimizing the PREDIAPS implementation strategies for achieving the following among the staff: (i) build personal competence, (ii) engage staff and (iii) enhance interprofessional cooperation (through questions such as, *"In your opinion, which aspects should be strengthened to build competence among staff for putting the innovation into practice in a sustainable way in your center."*

Analysis

Frequencies and proportions were used to describe characteristics and process indicators related to professional participation and exposure rates for each collaborating center and for the Global and Sequential groups. The mean deprivation quintile for all patients under the care of each of the collaborating centers in 2016 was used to estimate the Deprivation Index at center level. In each group, pre-to-post implementation strategy change in organizational willingness to change as measured by the Spanish version of the OR4KT [27] was assessed by an independent samples t-test. Regarding the qualitative study based on a structured group interview, responses to the questions were extracted from both the paper surveys and the audio of the discussion that emerged. For the analysis and interpretation of this information, the ERIC strategies [25] referred to in the healthcare professionals' responses were identified and coded positively or negatively. These strategies were then classified by center and question grouping.

Results

Of the 12 PCH centers put forward by the management of the 4 participating Osakidetza integrated healthcare organizations, 9 were recruited to the project. Of these nine centers, six were classified as being located in an "Urban city" area and three were allocated to each of the comparison groups, while the only center classified as "Residential", which had the lowest mean Deprivation Index, was allocated to the Global strategy group, and the only two "Urban-rural" centers were allocated to the Sequential strategy group. Centers described as "large" based on the catchment population and number of practitioner lists were more represented in the Global than in the Sequential group, which contained the two smallest centers. Regarding baseline organizational readiness for change as measured by the OR4KT, only two of the nine centers obtained an overall score around or above 64 points. Mean scores among the Global and Sequential centers did not exceed this cut-off.

Across the 9 centers, 137 physicians and nurses originally agreed to collaborate (70% of all the physicians and 82% of all the nurses assigned to these centers) (Table 1). The initial collaboration rate among nurses was higher in the Sequential (94%) than in the Global (69%) group. The overall exposure rate to the programed implementation strategy actions (% of hours received out of those delivered; maximum = 20 hours) was slightly higher in the Sequential than the Global group for both categories, with nurses (89.4% vs 85%) having a higher rate of exposure than physicians (82.6% vs 75%). Assessing the exposure of collaborating professionals in each category to the implementation actions, the percentage of nurses exposed to at least 80% of the actions was again a higher in the Sequential group (70% vs 60% in the Global group).

Table 1
Collaborating primary care centers' characteristics and baseline organizational readiness for change

	<i>Global</i>					Sequential					
	PC1	PC2	PC3	PC4	<i>TOTAL</i>	PC5	PC6	PC7	PC8	PC9	<i>TOTAL</i>
	A	Zu	I	P		Er	Sv	Eg	Za	So	
Type of PC	Suburban	City center	City center	City center	<i>NA</i>	City center	City center	City center	Town-rural	Town-rural	<i>NA</i>
Mean Deprivation Index of the population	1.5	3.9	3.5	2.9	<i>NA</i>	3.9	3.8	2.8	2.8	2.9	<i>NA</i>
Catchment population, n	15201	16552	22438	14897	<i>69088</i>	12348	17877	12948	10324	7374	<i>60871</i>
Initial collaboration	10/12	13/14	8/15	6/11	<i>37/52</i>	6/7	7/9	6/9	4/5	5/5	<i>28/35</i>
Physicians	8/12	8/13	14/15	5/11	<i>35/51</i>	7/7	9/9	9/9	4/6	5/5	<i>34/36</i>
Nurses	10	12	7	6	<i>35</i>	8	8	9	6	5	<i>36</i>
Practitioner lists											
Exposure rate*	72%	66%	78%	84%	<i>75%</i>	85%	82%	80%	77%	89%	<i>82.6%</i>
Physicians**	90%	89%	79%	82%	<i>85%</i>	90%	81%	86%	98%	92%	<i>89.4%</i>
Nurses											
% professionals exposed to 80% of the IS***	30%	15%	37%	83%	<i>41.2%</i>	33%	37%	14%	25%	80%	<i>37.8%</i>
Physicians	62%	75%	43%	60%	<i>60%</i>	86%	55%	55%	75%	80%	<i>70.2%</i>
Nurses											
Baseline Organizational Readiness for Change	57.6 (7.0)	60.7 (6.7)	63.9 (7.2)	56.6 (9.0)	<i>59.6 (7.7)</i>	64.2 (6.1)	50.2 (9.7)	56.7 (10.1)	59.3 (15.0)	61.3 (12.4)	<i>58.3 (11.3)</i>
Organizational Climate	53.6 (11.1)	59.6 (6.2)	61.4 (9.4)	46.1 (14.8)	<i>55.2 (11.9)</i>	60.4 (8.3)	45.7 (15.0)	49.6 (8.6)	57.1 (13.4)	57.5 (18.8)	<i>54.1 (13.6)</i>
Contextual Factors	58.9 (6.3)	61.1 (6.4)	61.4 (11.3)	57.9 (10.4)	<i>59.8 (8.5)</i>	61.8 (9.6)	52.1 (10.3)	59.3 (6.4)	61.3 (17.2)	67.1 (8.0)	<i>60.3 (11.2)</i>
Change Content	62.7 (8.9)	72.2 (2.3)	63.5 (9.9)	64.7 (6.7)	<i>65.8 (8.1)</i>	70.2 (7.3)	56.3 (14.5)	63.9 (10.6)	66.7 (13.0)	70.4 (8.0)	<i>65.5 (11.6)</i>
Leadership	54.2 (14.2)	59.6 (8.3)	63.9 (9.7)	53.6 (9.4)	<i>57.8 (10.9)</i>	58.6 (9.3)	47.8 (14.4)	51.0 (14.6)	53.2 (24.6)	52.1 (24.7)	<i>52.5 (17.3)</i>
Organizational Support	57.1 (13.4)	51.4 (14.6)	66.8 (11.0)	54.6 (12.3)	<i>57.5 (13.5)</i>	66.4 (9.0)	41.4 (11.3)	57.5 (14.9)	58.3 (20.1)	61.7 (14.09)	<i>57.1 (16.7)</i>
Motivation	58.9 (7.3)	60.4 (13.5)	66.4 (5.5)	61.4 (13.4)	<i>61.8 (10.4)</i>	68.1 (12.5)	57.9 (10.0)	59.2 (13.8)	59.6 (20.3)	59.2 (13.8)	<i>60.8 (13.9)</i>
* Independent of the professional taking part, that is, considering substitutions due to staff turnover; ** Exposure rate in physicians is calculated from the total number of hours planned, this being 20 and 4.5 hours for physicians in the Global and Sequential arms, respectively; *** IS = implementation strategy; Considering all professionals that have been involved as staff turnover has occurred randomly in the course of the process.											

Table 2 and Appendix Table 1 describes the actual execution of the actions of the implementation strategy and its components, including modifications (planned or reactive), over the course of the 2.5 years during which the deployment of the strategy and setting up of the intervention

program were due to take place (March 2017-May 2019). All nine centers held the three leader training sessions and the ten sessions led by the local leader supported by the external facilitator which comprise the core strategies and actions within the implementation phase. The rates of participation in each of the sessions of the strategy were over 50% of the staff in each category in almost all cases and confirm differing patterns of execution of the actions by centers and by group (Global vs Sequential) (Fig. 1 Appendix). In the post-implementation phase, five sessions were held to support and monitor the setting up of the intervention program. As a component of the strategy, before each of the sessions held in their center, 11 coordination and preparation sessions were run for the leaders, led by the facilitator, of which 5 were for following-up the setting up of the program and monitoring progress.

Table 2
PREDIAPS implementation strategy and action timing mapping

YEAR 1 (March 2017-March 2018)		MONTH											
Implementation strategy component	Actions conducted	1 Mar	2 Apr	3 May	4 June	5 July	6 Aug	7 Sept	9 Oct	9 Nov	10 Dec	11 Jan	12 Feb
Strengthening of Local Leadership	3-day leader training workshop (Lt _i)	X _{Lt1-3}											
Goals: to provide the local coordinator with interpersonal and organizational skills to support the implementation	(5 hours/session)												
Discrete implementation strategies: Recruit, designate and train for leadership (ERIC 57); Conduct educational meetings (ERIC 15); Ongoing support for implementation (ERIC 55)	Ongoing leader support meetings (Ls_i) (4 hours/meeting)		X _{Lsm1}	X _{Lsm2}				X _{Lsm3}		X _{Lsm4}	X _{Lsm5}		
Training in the clinical intervention	Session 1: Primary prevention of T2D in PC: evidence and recommended practice	X _{s1}											
Goals: to provide initial training in the recommended type 2 diabetes (T2D) prevention clinical intervention and the ICT support tool in the electronic health record	(90 min/session)	M ₁											
Specific implementation strategies: Conduct educational and skill development meetings (ERIC 15 and 19); Changes in record systems (ERIC 12)	Session 2: ICT application for the promotion of healthy habits in the EHR (6 hours/session)	X _{s2}											
Collaborative planning of the intervention program	Session 3 – Needs assessment and prioritization of areas for improvement (90 min);			X _{s3}									
Goals: to plan the local program based													
X: Completed; M: Modification; v: Type 2 diabetes prevention program initiation; X _{Lt} = Leader training; X _{Lsm} = Leader support monitoring sessions; X _s = Core implementation session at each center; X _p = PDSA cycle session; X _{ms} = Regular audits and ongoing facilitation sessions													

YEAR 1 (March 2017-March 2018)		MONTH											
<i>on shared decision-making: objectives, actions, agents, work flow, organization and sharing out of tasks</i> Discrete implementation strategies: <i>Conduct local needs assessment (ERIC 18); Conduct educational and outreach meetings (ERIC 15); Conduct local consensus discussions (ERIC 17); Intervention mapping (ERIC 48, 51, and 59); Conduct ongoing training (ERIC 19); Plan-Do-Study-Act cycles (ERIC 14); Develop a formal implementation blueprint (ERIC 23).</i>	Session 4/5 – <i>Planning T2D prevention program (180 min);</i>			X _{s4}	X _{s5}								
	Session 6/7 – <i>Plan-Do-Study-Act cycles 1 and 2 (90 min each);</i>							X _{p1}		X _{p2}			
	Session 8 – <i>Refresher training (180 min);</i>											X _{s8}	
	Session 9 – <i>Plan-Do-Study-Act cycle 3, plus engagement of physicians in the Sequential group (90 min);</i>												X _{p3} <i>M₂</i>
YEAR 2 (March 2018-March 2019)		MONTH											
Implementation strategy component	Actions conducted	13 March	14 April	15 May	16 June	17 July	18 Aug	19 Sptb	20 Octb	21 Nov	22 Dec	23 Jan	24 Feb
Continuation of... Strengthening of local leadership	Ongoing support meetings (4 hours/meeting)	X _{Lsm6}		X _{Lsm7}				X _{Lsm8}		X _{Lsm9}		X _{Lsm10}	
Continuation of... Collaborative planning of the intervention program	Session 10 – <i>Standardization of the local program (90 min)</i>	X _{s10} ^v											
Ongoing sustainability Goals: <i>to continually support and assess innovation being put into practice</i>	Regular audits and ongoing facilitation sessions (6 sessions, 90 min each)			X _{ms1} <i>M_{4.1}</i>					X _{ms2}		X _{ms3} <i>M_{4.2}</i>		X _{ms4} <i>M_{4.3}</i>
Discrete implementation strategies: <i>Develop quality monitoring</i>													
X: Completed; M: Modification; v: Type 2 diabetes prevention program initiation; X _{Lt} = Leader training; X _{Lsm} = Leader support monitoring sessions; X _s = Core implementation session at each center; X _p = PDSA cycle session; X _{ms} = Regular audits and ongoing facilitation sessions													

YEAR 1 (March 2017-March 2018)		MONTH				
<i>systems (ERIC 27); Audit and provide Feedback (ERIC 5);</i>	Ongoing supportive training	M_3				X
						M_5
YEAR 3 (March 2019-May 2019)		MONTH				
Implementation strategy component	Actions conducted	25	26	27	28	
		March	April	May	June	
Continuation of...	Ongoing support meetings (4 hours/meeting)	X_{Lsm11}				
Strengthening of local leadership						
Continuation of...	Regular audits and ongoing facilitation sessions (6 sessions, 90 min each)	X_{ms5}				
Ongoing sustainability		M_6				
X: Completed; M: Modification; v: Type 2 diabetes prevention program initiation; X_{Lt} = Leader training; X_{Lsm} = Leader support monitoring sessions; X_s = Core implementation session at each center; X_p = PDSA cycle session; X_{ms} = Regular audits and ongoing facilitation sessions						

In the process of executing the strategy, various unplanned and reactive modifications were made (see Appendix Table 1). Specifically, three actions were carried out in addition to those planned: two were related to training, one of these being a session for one center and the other for new nursing staff from several centers; and one was a repeat session for encouraging participation of medical staff in one of the Sequential strategy centers, on this occasion involving managerial staff of the integrated healthcare organization, seeking to boost the involvement of physicians. All of these modifications were requested by the centers themselves via the local leader. On the other hand, three of the planned actions were not carried out as intended. Specifically, of the planned six ongoing monitoring and facilitation sessions, a maximum of five were held, with fewer in some centers, mainly due to scheduling constraints and heavy workloads. Additionally, not all centers managed to organize and run one of the planned Ongoing supportive training sessions.

Figure 2 shows the pre- to post-implementation strategy changes (means and standard deviations) in dimensions of organizational readiness for change by comparison group. Negative changes were observed in three dimensions in both groups, more marked in the Global group in the cases of Organizational Climate and Contextual Factors and similar in the two groups in Change Content. On the other hand, positive changes were observed in Motivation in both groups. The largest mean change (4.4 points, sd = 14.9) seen was in Organizational Support in the Sequential group. In the case of Leadership, the change was slightly negative in the Global group and positive in the Sequential group. Notably, only one center obtained an organizational readiness for change score of over 64 points in the post-implementation strategy measurement. None of the pre-to-post changes within groups were statistically significant.

Table 2 displays the original implementation plan involving 11 ERIC discrete implementation strategies and the intervention mapping, which consisted of a combination of 3 ERIC discrete strategies, yielding a total of 14 discrete strategies. In the group surveys/interviews regarding the perceived usefulness of the implementation strategies, the healthcare professionals recognized half of these 14 planned strategies. Appendix Table 2 lists the 14 planned strategies, as well as 3 additional ERIC implementation strategies that were perceived by the healthcare professionals to be part of the implementation process. In general, the strategies that were identified were rated positively, with 10 ERIC strategies described by the healthcare professionals as useful for their own professional development, valuable for the optimization process, and/or specifically helpful to build competence, engage professionals, and/or enhance inter-professional collaboration. Room for improvement was noted for only two ERIC strategies delivered - audit and feedback (ERIC 5) and conducting educational meetings (ERIC 15). While centers assigned to both groups identified the need for increased frequency, length, or quality of educational sessions, only one center (assigned to the Global arm) indicated a need for more audit and feedback sessions. Few differences were observed in the perception of strategies received between centers assigned to each arm. Healthcare providers in the centers assigned to the Global strategy identified the importance of conducting cyclical small tests of change (ERIC 14) and revising professional roles (ERIC 59), while none in the Sequential group identified these strategies. In contrast, one Sequential group center noted the value of promoting adaptability (ERIC Strategy 51), while no Global group centers did. Facilitation (ERIC 33) and need to mandate change (ERIC 44) were identified as important by more Global than Sequential arm centers, while providing audit and feedback (ERIC 5) and conducting local needs assessment (ERIC 18) were identified by more Sequential than Global arm centers. See Appendix Table 2.

Discussion

Fidelity evaluation is necessary to advance knowledge and understanding about the effectiveness of implementation strategies designed to facilitate adoption of evidence-based interventions and practices [4, 17]. The PREDIAPS project seeks to generate scientific evidence concerning the optimization of healthcare practice in primary prevention of T2D in Osakidetza PC centers through the application of implementation science as a way to achieve feasible, sustainable and effective translation of the recommended evidence-based clinical intervention to clinical practice [20]. A first step in this process is to ascertain whether the implementation strategy and the procedures for putting it into practice in the groups and centers compared has been executed as planned or there have been modification or variations that could hypothetically have an impact on the outcomes of interest.

Part of the present evaluation of PREDIAPS implementation strategy's fidelity involves examining the implementation strategy dosage, that is, the degree of passive exposure to the planned implementation strategies and actions. In general, we can state that the professionals involved in both comparison groups had a notably high degree of exposure to the implementation strategy and that, as planned, the procedures for involving the professional groups and delivering the PREDIAPS strategy actions were executed differently in the two arms. Additionally, the exposure indicators suggest that professionals assigned to execute the strategy through sequential engagement of colleagues (starting with nurses who later sought the engagement of the physicians) had an unexpectedly higher degree of exposure to the implementation strategy actions, particularly in the case of nurses, the staff responsible for providing the active element of the clinical intervention. As described in the literature, commonly reported obstacles faced by physicians to fully engaging in implementation actions included heavy workload, staff turnover, difficulties in investing time and effort improvement initiatives beyond providing care, and existing practice priorities [28–30].

Dosage can also be evaluated subjectively, in terms of perceived receipt of the implementation strategies by the healthcare professionals. Although all healthcare professionals participating in the PREDIAPS trial were exposed to the 14 ERIC discrete implementation strategies with minor modifications, our qualitative evaluation of their experience indicates that they only recognized having received half of them. Many of the strategies that did not emerge from the surveys and group discussion related to “more structural” implementation actions like developing a formal implementation blueprint, changing record systems, or developing and organizing quality monitoring systems. This may be due to the fact that healthcare professionals are not implementation specialists and did not pay attention to or notice these changes. They also failed to identify several “ongoing” implementation activities, such as ongoing training and ongoing support, and local discussion and consensus sessions (collaborative modeling sessions). It is possible that these activities were seen to be typical, or standard, implementation tools that were too obvious to mention in the evaluation session. It is also possible that these strategies were not strong enough to be detectable. In any case, differential participation or exposure to the strategy could compromise the future implementation of the clinical intervention that we are seeking to promote [31]. Therefore, future analysis and interpretation of the main outcomes of interest should be adjusted for the degree of participation of professionals in general and/or exposure to the actions of the implementation strategy as a function of study arm and professional group [11, 30].

A second factor of interest in the evaluation of the fidelity of the execution of an implementation strategy is the extent of changes and adjustments that may have been made in the process of putting it into practice. Nevertheless, an adequate fit between “fidelity” of the strategy and the necessary “adaptability” to the local context of centers remains a great challenge in implementation trials [32]. Few modifications were made to the PREDIAPS implementation strategy. With respect to the planned implementation strategy [20], it proved unfeasible to carry out some activities, for example, the total number of planned monitoring and ongoing facilitation sessions. As commented previously, difficulty in scheduling meetings due to work overload or other competing priorities are common barriers faced by facilitators in improvement initiatives [30, 33]. There was demand among professionals for additional actions related to specific core strategies within the overall implementation strategy like training actions regarding the clinical intervention. Contextual factors, for example, site characteristics, needs and priorities are considered to be among the main drivers for tailoring implementation strategies [34], and one of the approaches used is to permit flexibility in order to enhance alignment and involvement while offering support and guidance towards change [33, 34].

Regarding participant responsiveness, all the ERIC discrete implementation strategies identified by the healthcare professionals in the evaluation session were described as beneficial. Specifically, ten ERIC discrete strategies were perceived to be useful by at least one center. Such a positive evaluation is indicative of the high quality of the delivery of all strategies identified. Notably, however, two of these ten strategies (conducting educational meetings and audit and feedback) were also mentioned as needing improvement by at least one individual in five of the nine centers. Nonetheless, the same two strategies were the most mentioned overall, and therefore also the most positively evaluated. The high frequency of mention within the evaluation session likely correlates with high exposure to these strategies, and this may imply more time for critical thinking about these specific strategies that were an important part of the implementation plan.

Interestingly, healthcare professionals also perceived receipt of ERIC strategies that were not necessarily specified a priori in the implementation plan or incorporated as part of a planned modification. These previously unidentified strategies included creating a learning collaborative, facilitation, and the mandating of change. Given the emphasis of the implementation strategy on facilitation to create a learning collaborative to develop and adapt the implementation strategy to an individual center's context, it is not surprising that these two strategies were identified by at least half of the centers. The positive evaluation of these strategies seems to indicate the perceived value of external support and building teamwork in the successful implementation of complex interventions in the healthcare setting [33, 35]. Moreover, the participants felt that mandating change (socially and/or organizationally) fostered engagement in half the centers in the Global arm and built competence in one

center in the Sequential arm. In the PREDIAPS trial, the perception of these additional discrete implementation strategies provides further evidence of an appropriate dose having been received and suggests further ecological validity of the overall implementation plan. Lastly, the lack of large qualitative differences in perceived receipt of implementation strategies observed between centers assigned to the Global and Sequential collaborative processes provides subjective evidence that exposure to planned implementation strategies seems to have been fairly similar, regardless of the deployment procedure.

Within the present study, we measured one of the factors repeatedly associated in the literature with implementation success, namely, organizational readiness for change [36, 27], in order to assess its potential impact on the implementation strategy being used. Only two of the centers showed an above-threshold readiness for change at baseline, one from each of the comparison groups. Comparing pre- and post-implementation scores, changes of more than 4 points were observed in some OR4KT dimensions, but it is not clear whether this magnitude of change is meaningful [26, 27]. First, centers from both comparison groups showed improvements in Motivation but obtained lower scores on Change Content. As the Change Content dimension mainly refers to the attributes and complexity of changes, while the Motivation dimension refers to commitment as well as to pressure for change and adequacy of knowledge and skills, a possible explanation is that centers maintained or improved their motivation to integrate diabetes primary prevention into their routine practice even after realizing and experiencing the difficulties inherent to the change required. On the other hand, differences were also found in changes between the two groups. For example, the Sequential group but not the Global group reported a marked improvement in Organizational Support, while the negative change observed in Organizational Climate was more pronounced in the Global group. The Organizational Climate for change dimension measures, in general, the degree of cohesion, cooperation and trust among staff. It is plausible that the implementation process had a negative impact in centers allocated to the Global group, in which the engagement procedure involved both professional categories, physicians and nurses. It is not rare to find evidence of struggles faced by practice optimization initiatives where cooperation between these two professional categories has been attempted [37, 38]. In contrast, the Sequential group reported an improvement in Organizational Support, a dimension which reflects and values a supportive climate, and monitoring and evaluation processes hypothetically related to the change effort or the innovation being conducted. This improvement might have been related to the utility attributed to specific implementation actions within the implementation strategy as reported in the qualitative evaluation and commented on previously. Considering the influence of organizational readiness for change on the implementation of evidence-based interventions [26, 27], the observed changes experienced within centers and comparison groups should be taken into account in the future analysis and interpretation of PREDIAPS study implementation outcomes.

Conclusions

The present study has some important limitations. The first, and possibly most important, is the small number of participating centers, which limits the potential generalizability of the findings to other PC centers in the Basque Country or other health systems. Second, the emphasis on the beneficial aspects of the implementation strategies identified in the qualitative inquiry may have biased our evaluation of participant responsiveness. The qualitative evaluation was carried out exclusively with the local leaders, who, though best positioned to provide related information, might have a different perspective to that of their colleagues. Furthermore, most of the open-ended questions posed in the evaluation session tended to be phrased positively in terms of usefulness. Future studies of participant responsiveness should consider researcher/interviewer bias in the design and realization of the evaluation. In interpreting our results, potential social desirability bias in participant responses should also not be ruled out. And lastly, the main limitation regarding the assessment of the impact of the implementation strategy on organizational readiness for change within the present study is that causation cannot be inferred. Slight-to-moderate changes were observed, demonstrating a certain sensitivity to change captured using the OR4KT tool, but there was no control group in which no implementation strategy was used. Therefore, it is not clear that changes observed in organizational readiness resulted from the implementation strategy adopted.

Despite these limitations, a major strength of this study is the nature of the results obtained regarding fidelity, as they demonstrate that professionals involved were capable of identifying and rating the implementation actions conducted. Moreover, the data presented in this manuscript provides a practical example from the PREDIAPS trial that brings to life the core components of fidelity assembled from various existing frameworks. These components include adherence to the planned implementation strategies, dose/exposure to the strategies, quality of delivery, participant responsiveness to the strategies received, modifications made and program differentiation. Given the lack of operational definitions and existing frameworks to evaluate the fidelity of implementation strategies, this paper helps advance scientific research on fidelity. The present fidelity evaluation has fulfilled one of its most important goals, namely, it alerts us to potential confounding factors in the interpretation of findings due to differences between comparison groups, these being associated with both exposure and results.

Declarations

Ethics approval and consent to participate

The research protocol has been approved by the Basque Country Clinical Research Ethics Committee (Ref. no.: 08/2015). The Primary Care Research Unit of Bizkaia is explicitly authorized by the Healthcare Management of the Basque Health System to extract and use data from the electronic health records for research purposes.

Consent to publication

Not applicable

Availability of data and materials

Since data supporting the present study will mostly concern to process data and reports from specific professionals of the Basque Health Service-Osakidetza, it will be only shared upon justified request to the study guarantors.

Competing interests

The authors declare that they have no competing interests.

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Authors' contributions

GG and AS conceived the idea and are the study guarantors. They were primarily responsible for the study design and planning, obtained funding, and are responsible for project coordination and supervision, analysis and interpretation of results and manuscript preparation. HLR and SP collaborated in the study design, obtained funding, and contributed to study coordination, interpretation of results and manuscript preparation. AS, SP and HLR were responsible for the analysis of results and critically reviewed the manuscript.

They led the implementation process and participated in fieldwork at each of the collaborating centers. They also collaborated in obtaining data and in the analysis and interpretation of study results. The PREDIAPS group contributed to the fieldwork for this study in relation to patient recruitment, intervention deployment and data collection. This study is an action-research project and all collaborators are members of the research team. All contributors approved this version submitted for publication. All authors read and approved the final manuscript.

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Figures

Figure 1

Estimated pre- to post-implementation strategy change in organizational readiness for change as measured by the OR4KT Note: Numbers of people involved (n) for OR4KT baseline to post-implementation phase change measurement for Global and Sequential groups were as follows: Global n=24; Sequential n=33; Standard deviation of the estimated change baseline to post change measurement for Global and Sequential groups were as follows: Organizational Climate (13.5; 11.0); Contextual Factors (9.5; 10.2); Change Content (10.2; 10.8); Leadership (13.1; 14.8); Organizational Support (12.9; 14.9); and Motivation (9.8; 12.7).

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