

Economic cost-benefit analysis for the agricultural use of sewage sludge treated with lime and fly ash

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25 **Economic cost-benefit analysis for the agricultural use of sewage sludge treated**
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36
37 **Abstract** A tool for calculating the economic and environmental impacts of the use of
38 byproducts of industrial processes that can substitute for perishable resources is
39 presented. This is exemplified by fly ash (the fine fraction of ash originating from coal
40 burned to generate electricity and collected by filtering exhaust gases leaving the
41 furnace), added to soil as a component of sewage sludge stabilized with fly ash and
42 lime (NVS). Application to soil of NVS has potential agricultural and environmental
43 advantages and disadvantages. The costs and benefits of such application were
44 calculated using both a database and expert opinions. The calculations assumed a
45 representative assemblage of soils and crops, with weights assigned to each crop type
46 and soil characteristic. The annual weighted benefits (additional income for the farmer)
47 and costs per hectare reached 324 \$/He and 131 \$/He respectively. Major potential
48 benefits include: Chemical fertilizer replacement, 159 \$/He; Improvement to the soil's
49 physical properties, 75 \$/He; Supply of vital trace elements, 33 \$/He. Major potential
50 costs are: Regulatory limitations on marketing of crops pending proof of absence of risk
51 of heavy metals or radionuclides accumulation in these crops, (17 \$/He and 36 \$/He
52 respectively); Application and incorporation cost, 50 \$/He. The presented estimates of
53 the costs and benefits refer to a hypothetical "representative soil" depicting a typical
54 Israeli soil. It is possible to maximize potential benefits by applying fly ash only to the
55 most suitable agricultural soils while improper use of fly ash will increase the costs
56 incurred from its use.

57
58 Key words: byproducts recycling, cost-benefit analysis, fly ash, stabilized sludge

60 1. Introduction

61

62 Fly ash is a byproduct of burning coal to generate electricity and it is used primarily
63 as a component in building and infrastructure materials but a relatively small quantity is
64 used in agriculture. In the present study we shall calculate the costs and benefits of fly
65 ash use in agriculture with the aim of demonstrating the considerable potential benefit of
66 such use. Fly ash is primarily applied to soil admixed in sewage sludge pasteurized
67 with lime and the ash. Upon the dissolution of the lime (about 10% of the sludge
68 weight), the sludge heats up ($>70^{\circ}\text{C}$), the pH rises (>12) and the fly ash (sludge to ash
69 ratio of 1:1) fluidizes the sludge, enabling close contact between the sludge and the
70 lime.

71 Application of sludge stabilized with lime and fly ash (N-Viro Soil[®]; NVS) to
72 agricultural soils, substitutes for fertilizer inputs (Fine et al. 2014), improves the structure
73 of problematic soils (Korcak 1995; Fine and Mingelgrin 2018) and reduces the
74 infectiousness of plant pathogens in sandy soils (Gips 2008; Fine and Mingelgrin,
75 2018). Accordingly, Tsadilas and coworkers (2014; 2018), reported that application to
76 an agricultural soil of a mixture of coal fly ash and municipal sewage sludge at
77 appropriate rates increased substantially wheat grain and biomass yield and improved
78 soil quality. Pasteurization of sewage sludge using lime and fly ash is a simple process,
79 which is also applicable to sludge of primary sewage treatment (Logan and Burnham
80 1994). In contrast, composting requires the early, expensive anaerobic digestion aimed
81 to reduce volatile components. In practice, the agricultural value of NVS increases as
82 the level of preliminary treatment of the sludge is reduced (Fine 2015). The main
83 disadvantages in using NVS as compared to other soil additives rich in organic matter,
84 are the fact that the sludge component in the NVS comprises only 50% of the final
85 product (up to 15% of the dry matter) and the fact that the final product's volume is
86 greater than that of the raw sewage while its density drops considerably. However, one
87 outstanding advantage of NVS for the farmer is that its cost is borne by the urban sector
88 (which on its part, benefits from a relatively low cost of sludge removal), and currently,
89 the direct cost to the farmer in Israel is mainly the cost of NVS incorporation into the
90 soil.

91 The use of fly ash offers considerable environmental benefits. As a constituent of the
92 NVS, the contributions of fly ash to the environment include: Reduction in the release of
93 ammonia and other greenhouse gases which occurs during sludge composting or the
94 manufacture of chemical fertilizers; Replacement of non-renewable resources (including
95 fossil fuels used to manufacture commercial fertilizers or mined phosphorous-containing
96 minerals). Finally, fly ash applied to soils can reduce the application of pest-controlling
97 chemicals and its use conform to the recycling (or zero-waste) principle.

98

99

100 **2. Methodology – the economic calculations**

101

102 A number of investigations employed the LCA (life cycle analysis) methodology to
103 reach a quantitative estimate of the effects of the use of fly ash (e.g., Epstein et al.
104 2011; Hong et al. 2013). These studies concentrated generally on the benefits accruing
105 from that use rather than on an overall economic balance which encompasses both
106 costs and benefits, including the value of environmental effects. Likewise, the IPCC
107 (Intergovernmental Panel on Climate Change) reported an estimate on the damage due
108 to greenhouse gasses for the years 2005-2006 (IPCC, 2006), with the environmental
109 costs (rather than the cost/benefit balance) evaluated by an LCA-type methodology.

110 The methodology presented in this study for estimating the cost and benefit to
111 farmers of the use of coal ash, is based on itemizing the benefits and costs and
112 assigning a value to each item in nominal terms. Thus, it is possible to sum up the cost
113 or the benefits and compare the total cost to the total benefit. This methodology is a tool
114 for calculating the economic and environmental impacts of the use of a byproduct of any
115 industrial process that can substitute for non-renewable resources.

116 The price of fly ash is based on its value to the specific consumer (e.g., industry,
117 construction, road infrastructures or agriculture) and that includes expenses such as
118 transportation and application costs as well as its scarcity (shadow) price. Presently,
119 demand for fly ash in Israel exceeds its supply, which is expected to drop further due to
120 the planned reduction in the future use of coal for electricity generation.

121 The possible environmental effects (benefits and damages) of using fly ash must also
122 be given their appropriate weight in determining the true price of fly ash. Estimating the
123 environmental costs and benefits is linked primarily to a market failure arising from the
124 fact that environmental effects which are difficult to estimate, are not taken into account
125 in determining the market price. Environmental costs and benefits when applying fly
126 ash (as NVS) to agricultural fields are presented in this study in terms of quantified
127 revenues and annual costs per hectare. It may be possible to improve the precision of
128 the estimates by including additional advantages and disadvantages of NVS application
129 (if such can be defined) and by refining the methodology needed to calculate the
130 economic value of each.

131 The data used in the cost–benefit calculations of the, including the estimated
132 effects of field application of fly ash embedded in NVS on the environment, was
133 extracted from relevant research work performed in Israel (e.g., Fine 2018; Shargil et al.
134 2015; Teutsch 2018) and around the world (e.g., Logan and Burnham 1994; Korcak
135 1995; Veeresh et al. 2003; Manoharan et al. 2010) and from interviews with
136 agronomists, both at the Israeli Ministry of Agriculture and in the private sector, whose
137 assessments were translated into monetary terms. One primary, obvious benefit arising
138 from the application of NVS is the increase in yield, but we have tried to break down and
139 estimate the value of individual factors contributing to the higher yields (more efficient

140 use of plant nutrients, improvement in soil structure, etc.) and therefore, the higher yield
141 itself is not treated directly as a benefit.

142

143 In performing the calculations, the following assumptions were made:

- 144 1. Fly ash is applied at the standard NVS application rate adopted in Israel – 50 m³
145 of NVS per hectare.
- 146 2. Application to any given area is limited to once every five years (even though it is
147 permitted to apply NVS every year).
- 148 3. Revenues and costs are calculated per hectare per year. When they are spread
149 over a number of years, they are calculated using standard accounting principles,
150 spreading the cost over five years and using 7% capitalization interest (in
151 economic terms, this type of payment spread is defined as PMT). The rate of
152 interest for capitalization was set at 7% as this is the accepted practice for
153 investments in agriculture in Israel.
- 154 4. Costs and revenues are converted into U.S. Dollar according to the average
155 prices in 2019.
- 156 5. An exposure level was determined for every benefit, damage or risk, namely the
157 fraction of the relevant entity (e.g., total cultivated area or total yield) which it is
158 reasonable to assume will generate the benefit or will incur a given cost due to
159 the application of the NVS. In the absence of any other information, it was
160 assumed that the exposure level was equal to the ratio between the size of the
161 area to which the benefit or the damage was applicable and the total area
162 available for the application of NVS. When information enabling a more accurate
163 estimate was available (e.g., from the aforementioned recommendations and
164 estimates made by experts), the rate of exposure was determined accordingly.

165

166 The following is a brief list of the benefits, the costs and examples of the equations
167 used for their quantification. Also given are the references that served as sources for
168 the quantitative information used in the calculations. These references can be accessed
169 through the Israel National Coal Ash Administration's website at the address:

170 http://www.coal-ash.co.il/tab_publish_plan.html.

171

172

173 **3. Benefits from the application of fly ash as a constituent of NVS**

174

175 **3.1. Replacement of chemical fertilizers and soil fertility improvement**

176

177 NVS contains a higher fraction of organic matter than most soils and its
178 application increases organic matter content in the root zone, the magnitude of the
179 increase being a function of the quantity applied per area and the amount of sludge in
180 the additive. The application of 50 m³ of NVS per hectare, releases 150 kg of nitrogen,

181 40 kg of phosphorus and 140 kg of potassium in the first year after application. In the
182 second year after application of the NVS, nitrogen availability is 70 kg/He, phosphorus
183 availability is 40 kg/He and potassium availability is 40 kg/He. Fertilizer prices (per kg of
184 pure element, nominal price) are: Nitrogen 1.95 \$/Kg; phosphorus 1.57 \$/Kg; and
185 potassium 0.88 \$/Kg. Therefore, using a calculation based on the total value
186 accumulated over five years (at 7% interest) and computing the average price per year,
187 the annual savings in fertilizer application is 159 \$/He. The exposure coefficient is 1,
188 because the contribution applies to all the areas treated with NVS.

189

190 **3.2. Higher soil water availability (WI)**

191

192 The pozzolanic properties of fly ash and hence of NVS as well, may improve the
193 soils' physicochemical properties. This is especially significant in sandy soils in which
194 NVS addition improves the otherwise poor water holding capacity, thus generating
195 higher water availability and soil stabilization against wind erosion. It is assumed that
196 the increase in yield due to the improved water availability in the NVS-treated soil
197 should be similar to the differences in yield between areas in which the rainfall differs in
198 an amount that contributes to the soil's water content a quantity equivalent to the
199 increase in water availability due to NVS application. The effect of NVS application to a
200 sandy soil is to approximately double the water content at field capacity from about
201 2.5% to about 5% and hence an increase in available water content in the root zone
202 contributed by 6mm rain (Bar-Tal 2008). The contribution made by rainfall to grain
203 yields in areas above the drought line (200 mm/year) per hectare is 10 kg/mm under
204 normal fertilizing conditions and therefore, the expected rise in grain yield will be 60
205 kg/He, which produces a 3% change in net income. This can be expressed as:

206

$$207 \quad WI = YR \times RE \times (0.2) \quad (1)$$

208

209 Where *YR* is the rate of change in yield, which is 3% of the average annual profit margin
210 per hectare (*RE*). The annual profit margin was determined according to the standard
211 profit margin on wheat at 489 \$/ He; 3% of which is 14 \$/He. Given that sandy soils
212 constitutes roughly 20% of the area available for application of NVS, the exposure
213 coefficient was taken as 0.2 and the weighted benefit to the area was therefore 4 \$/He.

214

215 **3.3 Improvements to the soil's physical properties (TL)**

216

217 As stated above, fly ash addition can improve marginal soils by raising water retention
218 capacity in sandy soils; by stabilizing dune sands against wind erosion, for example by
219 encouraging the formation of biological crusts; by reducing runoff from crust-forming
220 soils such as loess; and by reducing plasticity and cracking in high-sodium, clayey soils.

221 The calculation of the associated benefits was performed on a potato crop. Potatoes are
222 an important crop in the light soils in the northwest Negev region in Israel.
223 It was assumed that wind erosion occurs at a frequency of once every 15 years (F). The
224 average net income (RE) is 1367 \$/He (Gal and Medlag 2012) and the interest rate
225 used was again taken as 7%. The estimated benefit (TL) arising from soil improvements
226 achieved by the application of fly ash or NVS is:

$$227 \quad TL = PMT(Rate, F, RE) = 150 \text{ \$/He} \quad (2)$$

228
229
230 Prevention of runoff and erosion (caused by either wind or water) is relevant to a wide
231 range of soils, but given that most of the benefit can be expected to accrue in sandy and
232 loessial soils, we shall only consider those soil types and hence the exposure coefficient
233 was taken to be 0.5 and the weighted benefit in the area was estimated at 75 \$/He.

234 **3.4 Reduced demand for irrigation water (Q)**

235
236
237 Higher water retention capacity in the soil achieved by the addition of fly ash enables
238 saving of irrigation water. This refers mainly to pre-sowing irrigation, meant to ensure
239 germination and crop establishment. It was assumed that the volume of pre-sowing
240 supplementary irrigation is around 500 m³/He and that in sandy soils it was possible to
241 save 100 m³/He (S) by adding fly ash or NVS. Given that the cost of irrigation water (P)
242 is 0.41 \$ per m³, the value of the reduction in irrigation water volume is:

$$243 \quad Q = S \times P \quad (3)$$

244
245
246 Or total savings of 41 \$/He. About one third of the total area available for the application
247 of NVS is irrigated and therefore, the exposure coefficient is 0.3 and the weighted
248 benefit for each representative area unit is 12 \$/He.

249 **3.5 Reduction in loss of nutrients by leaching**

250
251
252 It is assumed that most of the loss by leaching involves mineral nitrogen and that
253 under Israeli conditions (semi-arid), the leaching of other nutrients is negligible. As
254 compared with chemical fertilizers, the release of nitrogen from manure is relatively
255 slow, slowing down its downward leaching. Nitrogen use efficiency under cereals is
256 assumed to be ~50% of fertilizer N applied (Raun and Johnson 1999), and it is
257 reasonable to assume that only ca. 25% of the mineral nitrogen formed by
258 mineralization of manure organic nitrogen will be leached due to its slow release
259 character. This is about half the leaching rate of the mineral nitrogen applied as a
260 commercial fertilizer which is exposed to leaching from the moment it is applied to the

261 soil. Accordingly, measurements taken in a sandy, commercial field have shown that the
262 efficiency of use of nitrogen applied as NVS was much higher than the efficiency of
263 nitrogen added as a commercial fertilizer, much of which was leached away (Fine and
264 Mingelgrin 2018). Based on the conservative assumptions detailed above, the loss of
265 nitrogen by leaching in rain-fed fields was 50 kg/He, valued at 100 \$/He. In irrigated
266 areas, fertilization is better regulated (e.g., by fertigation) and the leaching potential is
267 hence lower. Accordingly, the exposure coefficient was taken as 0.8 and when spread
268 out over five years, the benefit from applying NVS was calculated to be 18 \$/He. It
269 should be noted that preventing nitrogen leaching has environmental benefits the value
270 of which was not quantified.

271

272 **3.6 Reducing of plant pathogens and weeds in soils**

273

274 The biocidal effect of NVS results from the formation of gaseous ammonia. The high
275 pH of NVS causes the production of ammonia gas in the soil (e.g., Gips 2008). This
276 biocidal activity can be utilized to save some of the cost of soil disinfection often
277 practiced for field crops. We assumed conservatively that the saving would be 136
278 \$/He, effective only in the year of NVS application. When spread out over five years, the
279 saving will be 33 \$/He per year. Adopting an exposure coefficient is 0.3, (only irrigated
280 areas), the weighted benefit is 10 \$/He.

281

282 **3.7 Contribution of essential micronutrients**

283

284 Application of fly ash or NVS contributes vital trace elements as was demonstrated for
285 a range of crops and soils (e.g., Ukwattage et al. 2013). Although the benefits accruing
286 from the addition of trace elements is calculated in the present study on the basis of its
287 value to the farmer, some elements such as selenium and molybdenum which originate
288 in the fly ash are beneficial to human health and in the future it may be possible to
289 charge the customer for their presence in the product. Thus, on packages of potato
290 chips produced in Italy under the tradename Selenella appears the statement that it is
291 rich in selenium as a sales promoting slogan. The cost of a single application of trace
292 elements is estimated at 54 \$/He and three applications are normal practice for
293 vegetable crops per growing season. Addition of trace elements is not a standard
294 practice for field crops, but higher micronutrients uptake and yield were observed (e.g.,
295 in forage legumes) even five years after NVS application. For the sake of conservative
296 calculations it was assumed that the micronutrients will be available to vegetables only
297 during the year of NVS application. Assuming a total value of 163 \$/He for the vegetable
298 crops, 38 \$/He per year over five years was the value assigned to the added
299 micronutrients. For field crops, the total savings was estimated at 54 \$/He during the first
300 year and the availability goes down gradually over the next 4 years to yield an average

301 of 30 \$/He per year. Assuming that this applies to all the areas treated with NVS and
302 that the area of intensive (e.g., vegetable) cropping is one quarter of the total cultivated
303 area, the weighted advantage for the total area is 33 \$/He ($38 \times 0.25 + 30 \times 0.75$).

304

305 **3.8 Higher soil temperatures**

306

307 Application of fly ash or NVS darkens the surface of light colored soils (e.g., sand or
308 loess), thus decreasing their albedo and causing their surface to heat up. That could be
309 advantageous for winter vegetables such as potatoes (for which the profit margin is
310 1358 \$/He). It was assumed that frost events occur at a frequency of once every five
311 years. Given that the effects of NVS on soil temperature are not known, a minimum
312 value was taken of a 10% reduction in loss of yield due to a frost event. This provides a
313 benefit of 33 \$/He per year. The exposure coefficient used was 0.4 (sand and loess
314 areas) and the weighted benefit was estimated at 13 \$ /He. In contrast, excessive
315 heating of the soil in the summer will have a negative effect and if it becomes necessary
316 to cool potatoes before harvesting in the summer, irrigation will be applied. Such an
317 event will, of course, decrease the value of the elevation in soil temperature.

318

319 **3.9 Summary of the benefits**

320

321 The principal advantages arising from the application of NVS to agricultural soils
322 are the addition of the major plant nutrients (nitrogen, phosphorus and potassium);
323 Reduction in nitrogen loss (dry land cropping); Addition of essential trace elements;
324 Rise in the organic matter content in the soil (resulting in better soil structure);
325 Reduction in soil borne diseases; And better water retention.

326

327

328 **4. The costs of agricultural application of fly ash or NVS**

329

330 **4.1 Higher soil salinity**

331

332 Application of the recommended quantities of NVS using the appropriate
333 application regime, should not increase salinity. Yet, the application of large quantities
334 (such as those required at times to control soil borne diseases), might cause salinity
335 damage, mostly due to addition of the soluble nitrate. The calculation of the cost of
336 salinization damage was performed based on an estimate of the quantity of soluble
337 salts added with the NVS (about 154 kg/He) and the cost of flushing out the salt (based
338 on the cost of desalinating the volume of water required to leach out the salts). The
339 calculated cost of the salt added to the soil once every five years is 52 \$/He and in
340 annual terms at market interest rates, that means 13 \$/He per year. Assuming that the

341 aforementioned cost refers only to dry land cropping, the exposure coefficient is 0.5 and
342 the weighted annual cost is 6 \$/Hectare. That is a stringent assessment because, as
343 state above, under a proper application regime there will not be any salinization damage
344 since most of the salinity is due to addition of nitrogen (an essential nutrient) as nitrate
345 and during the years following application the nitrate will disappear by plant and
346 microbial uptake, chemical transformations and leaching.

347

348 **4.2 Contamination by heavy metals and other toxic elements**

349

350 Field trials using fly ash and NVS demonstrated that the concentration of toxic
351 elements (e.g., cadmium, lead and arsenic) in test plants grown in fields to which NVS
352 or fly ash were applied, were usually very low and similar to the concentrations in the
353 commercial control. Yet, regulatory agencies expressed fear that the application of fly
354 ash to agricultural land will result in the accumulation of toxic metals in the environment
355 and in the crops. Accordingly, the Israeli Ministry of Agriculture required that edible
356 crops grown on a NVS-loaded soil must be monitored for a number of years before
357 approval is granted for their marketing. Since such crops cannot be marketed during the
358 monitoring period, the farmer incurs a significant loss caused by the reduced availability
359 of cropping alternatives. A case in point is the prohibition of marketing leafy vegetables
360 for 3 years which incurs a loss of income estimated at 543 \$/He per year (Gal and
361 Medlag 2012; The difference between the average value of leafy vegetables and root
362 vegetables). With an exposure coefficient at 5% out of the entire area treated with NVS
363 and spread over five years at 7% interest, the damage is estimated at 17 \$/He per year.

364

365 **4.3 Contamination by radionuclides**

366

367 Although it is clear beyond any doubt that there is no danger of a buildup of radio-
368 nuclides in the soil or in crops harvested from soils treated with fly ash or NVS (e.g.,
369 Koch 2002; Koch 2010; Chakin 2013; Katz and Shwartz 2013 and laboratory results
370 from testing various crops), monitoring for the presence of radionuclides continues in
371 crops for years while these crops are not authorized for marketing. Not growing a
372 vegetable crop was estimated to result in a loss of earnings totaling 543 \$/He per year.
373 Assuming a 7year prohibition period and an exposure coefficient of 5% of the total area
374 available to NVS application and after spreading the loss over 5 years at 7% interest
375 rate, the cost is estimated to be 36 \$/He annually.

376

377 **4.4 Contamination by boron (B)**

378

379 Boron concentrations in fly ash and in NVS are higher than in most sludges and
380 manures and therefore, application of NVS could lead to boron toxicity in sensitive

381 crops. Yet, even if boron surplus accumulates in the soil, it is likely to disappear after a
382 short time because boron is leached away easily by rain or irrigation water. In Israel, no
383 damage caused by the presence of boron was observed even after the application of
384 exceptionally large quantities of NVS in any crop, (e.g., Fine and Mingelgrin 2018).
385 Nevertheless, the potential risk to sensitive crops reduces the area and crops suitable
386 for the application of NVS. It was estimated that the potential damage from excess
387 boron would reach 543 \$/He per year, but in view of boron's leachability, this damage
388 would last for 2 years only. With a 5% level of exposure to particularly sensitive crops
389 and at the aforementioned rate of interest for 5 years, the estimated cost would be 11
390 \$/He per year.

391

$$392 \quad B = \text{PMT}(7\%, 5 \text{ year}, \text{PV}(7\%, 2 \text{ year}, 543) \times 0.05) = 11 \text{ \$/He} \quad (4)$$

393

394 Where PV is the present value.

395

396 **4.5 Lower availability of phosphorus and trace elements native to the soil**

397

398 Even though there is hardly any evidence of reduced availability of any essential
399 elements due to NVS or fly ash application (including in four experiments involving
400 ground nuts, which are especially sensitive to iron deficiency, Fine et al. 2014; Fine
401 2015). Nevertheless, it was decided to take this possibility into account because of the
402 potential rise in pH and soluble calcium content in soils amended with NVS (but see
403 section 4.6). Given that the content of trace elements in the soil rises following the
404 application of NVS, it should suffice to add a chelate such as EDTA (10 mg/liter in 1500
405 m³ of irrigation water) to ensure their availability. The quantity of EDTA required would
406 be 15 kg per hectare per season at a cost of 122 \$. Taking a conservative approach,
407 the chances of any shortage of trace elements or P were assessed at 10% of the area
408 grown to vegetables (exposure coefficient of 3%) for 5 years after application.
409 Therefore, and the damage was estimated at 6 \$/He per year.

410

411 **4.6 Rise in pH and the concentration of carbonate and calcium in the soil**

412

413 A rise in pH and calcium concentration can reduce phosphorus and trace
414 element availability to the plant, primarily in soils of low calcium carbonate content. Yet,
415 no such damage was observed upon NVS or fly ah addition. The rise in pH that
416 accompanies NVS application lasts only for a few hours or, at most, a few days after
417 application and it soon disappears due to carbonization of the surplus hydroxyls
418 following wetting of the soil and breakdown of the added organic matter. Damage can
419 however, be caused by a lasting rise in pH if the application regime and post application
420 management are not suitable. A reasonable estimate is that this will occur on about

421 10% of the dryland farming area (i.e., exposure coefficient of 0.1) and that the damage
 422 will reach 20% of the potential standard profit margin. The standard profit margin for
 423 dryland forage crops is 1087 \$/He (Gal and Solomon 2014). The calculation for a five
 424 year period with the interest rate and other conditions as defined above, yields a cost of
 425 5 \$/He per year. Although the main potential damage is a reduction in the availability of
 426 phosphorus and trace elements in the soil (section 4.5), in the interest of caution, we
 427 treated this phenomenon separately so as to cover other, unexpected potential forms of
 428 damage which may be caused by a rise in pH and carbonate content in the soil.

429

430 **4.7 Application and incorporation**

431

432 NVS application costs around 2 \$ per m³ and incorporation cost is again 2 \$ per
 433 m³. Thus, application of 50 m³/He, assuming an exposure coefficient of 1 and that NVS
 434 is applied once every five years, will involve an annual cost of 50 \$/He.

435
$$\text{PMT}(0.07,5,200) \times 1 = 50 \text{ \$/He} \quad (5)$$

436 **5. Summary and conclusions**

437

438 Table 1 summarizes the results of the cost-benefit analysis of long term use of fly ash
 439 and NVS in agriculture in terms of the potential annual damage and benefit per hectare.

440

Benefit	\$/He	Costs	\$/ He
Replacement of Synthetic Fertilizers	159	Higher soil salinity	6
Higher Soil Water Availability	4	Introduction to the Soil of Heavy Metals and Other Toxic Elements	17
Improvements to the Soil's Physical Properties	75	Introduction to the Soil of Radionuclides	36
Savings in Irrigation Water	12	Addition of Boron to the Soil	11
Reduced Leaching of Nutrients	18	Decreasing Availability of Phosphorus and Essential Trace Elements in the Soil	6
Reduction of Plant Pathogens and Weeds in Soils	10	Elevation of pH and Concentration of Carbonates and Calcium in the Soil	5
Addition of essential nutrients	33	Application and Incorporation	50
Higher Soil Temperature	13		
Total weighted benefit	324	Total weighted cost	131

441 **Table1.** Weighted benefits and costs of the application of fly ash or NVS to agricultural
 442 soils (in \$ /He; 2019 prices and under the assumptions stipulated in the text)

443

444 Short and long term effects of the application of fly ash and NVS on crops, the soil and
445 the environment determine the economic viability of the application for the farmer. NVS
446 can replace chemical fertilizers while offering an added benefit of slow release,
447 improves the soil's physical and chemical properties and helps control weeds and soil
448 borne pathogens. Most of studies, both in Israel and around the world show that the
449 proper application of fly ash as a component of NVS can improve the fertility of soils and
450 that under all reasonable circumstances such applications do not adversely affect the
451 quality of the soil as a substrate for growing plants. The agricultural use of NVS
452 contributes not only to the profitability and the sustainability of the agricultural
453 enterprise, but it also contributes to the quality of the rural and urban environments. The
454 contribution to the environment is made, for example, by eliminating ammonia and
455 greenhouse gases emission which occurs during sludge composting or the manufacture
456 of chemical fertilizers. NVS amendment results in a reduction in the use of non-
457 renewable resources (e.g., fossil fuel used for the manufacture of commercial fertilizers
458 or minerals containing phosphorus, potassium or trace elements quarried for the
459 production of such fertilizers.). Finally, NVS can be used as a partial substitute for pest-
460 control chemical agents and, since it contains sludge and coal ash, its use conforms to
461 the maximum-recycling principle. The redirection of NVS to agriculture after a very cost-
462 efficient process of sludge-pasteurization, contributes to the urban sector by reducing
463 the cost of both sludge treatment and removal.

464
465 The assessment of costs and benefits conducted in this study is based on
466 conservative and stringent assumptions such as the inclusion of the costs of potential
467 damages even if the likelihood of their occurrence is extremely low. Cost calculations
468 took into account the concern for long term damage to the soil caused by unforeseen
469 factors associated with the application of fly ash, notwithstanding the fact that the
470 information and experience accumulated over the years on all matters pertaining to the
471 application of NVS to agricultural soils indicate that the likelihood of such damage to
472 occur is slight. Field trials conducted in Israel and elsewhere, as well as the many years
473 in which NVS has been used in commercial fields, prove that the risk of long term
474 damage due to its application to the soil is very low. Nevertheless, monitoring continues
475 in those areas where NVS was applied in the manner in which any new additive is
476 monitored, so as to remove all doubts about possible damage as unlikely as they may
477 be.

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480 **Declarations**

481 **Availability of data and materials**

482 All related data and materials are available upon request.

483 **Competing interests**

484 The authors declare that they have no conflict of interest.

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487 **Authors' contributions**

488 Efrat Hadas: Coconceptualization, methodology, software, resources, writing-original draft.

489 Uri Mingelgrin: Methodology, writing-review&editing, visualization.

490 Pinchas Fine: Validation, formal analysis, investigation, writing-review, &editing,
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492

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