

Assessing a national policy on strengthening chronic care in primary care settings of a middle-income country using patients' perspectives.

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Abstract

Background To improve care for patients with chronic diseases, a recent policy initiative in Thailand focuses on strengthening primary care including training of the team to deliver healthcare based on the concept of Chronic Care Model (CCM). This study aimed to assess the perception of patients on the health care services after the implementation.

Methods We conducted a cross-sectional survey of 4,071 patients with hypertension and/or diabetes registered to 27 primary care units and 11 hospital Non-communicable diseases (NCDs) clinics in 11 provinces.

The patients were interviewed at home using a validated questionnaire of the Patient Assessment of Chronic Illness Care (PACIC+). It contains 20 items from the original PACIC, which measure different parts of the CCM, and an additional 6 items assess the 5A Model including assess, advise, agree, assist, and arrange subscales. Upgraded primary care unit (PCUs) were ordinary PCUs with the multi-professional team including a physician. Trained upgraded PCUs were upgraded PCUs with the training input. Structural equation modeling was used to create subscale scores for CCM and 5 A model characteristics. Mixed effect models were employed to compare subscale of patient perception of the care quality between trained upgraded PCUs, upgraded PCUs, ordinary PCUs and NCD clinics.

Results There was an independent association between every PACIC subscale (as a measure of CCM) and facility type with the maximum likelihood for patients of ordinary PCU reporting high to highest scores (ORs: 1.46-1.85; $p < 0.05$) compared to hospital NCD clinics. This is also the case for patients: seeing the same doctor on repeated visits (ORs: 1.82-2.17; $p < 0.05$) or having phone contacts of the providers (ORs: 1.53-1.99; $p < 0.05$). Similarly, across all of the 5A model subscales, ORs for patients attending ordinary PCU responded with high to highest scores were 1.48-2.10 times compared to those for patients attending hospital NCD clinics ($p < 0.05$).

Conclusions The training and allocation of family physician approach in PCU may not satisfy the patients' perception on quality of chronic care. Further studies might focus on other factors such as mismatch between health workforce and workload as a key factor influencing the success of the policy implementation.

Background

Low- and middle-income countries (LMICs) do not only face a disproportionately heavy burden of chronic non-communicable diseases (NCD) but also have difficulties in scaling-up service delivery models such as the Chronic Care Model (CCM), a well-structured approach to caring patients with chronic diseases, proven effective in high-income countries.^{1,2} So far, empirical data on the application of CCM or other strategies to address healthcare needs of patients with NCD in primary care settings of LMICs primarily confines to pilot scale or individual studies.^{3,4}

CCM is a well-accepted approach to improve the quality of care of chronic diseases. It composed of six domains: community, health system, self-management support, delivery system design, decision support and clinical information system.⁵ The challenges of chronic care include a health system that incorporate adequate service components to provide quality of care such as case detection, identification of risk groups and patients, treatment and long-term follow-up, promotion of treatment adherence, and life-style modification.²

To meet the need for better chronic care, studies have shown that financial and infrastructural resources alone are insufficient.² LMIC health systems also require human and institutional capacity strengthening to improve the effectiveness, quality, distribution, and continuity of care through smart designs and use of technology.^{6,7} In a low- and middle-income country setting, adapting disease guidelines requires non-physician clinicians to deliver care and to ensure effective implementation of standardized protocols for diagnosis, treatment, and monitoring.^{7,8}

Despite the presence of universal healthcare coverage (UHC) in Thailand over the past two decades, provision of chronic care for patients with hypertension and/or diabetes in primary care settings has faced a challenge of shortage of health workforce

especially nurses.⁹ Furthermore, the Policymakers have been increasingly aware of the importance of training needs for quality improvement of chronic care.¹⁰ To address the limitations, the Ministry of Public Health has taken a policy initiative to strengthen the chronic care for patients with diabetes or hypertension with a two-pronged strategy: a) allocation of a family physician and multidisciplinary health professional as a team to primary care settings at subdistrict of a well-defined population of approximately 10,000; b) training of the team to deliver healthcare based on the concept of CCM. Recently, a systematic review confirms that Self-Management Support is the most frequent CCM intervention that is associated with statistically significant improvements, predominately for diabetes and hypertension.¹¹ To address the knowledge gap of up-scaling the chronic care, assessments of patients' perspective is a critical input for. The present study we aimed to assess the perception of patients on the health care services after the policy implementation using the validated questionnaire of the Patient Assessment of Chronic Illness Care (PACIC+).¹²

Methods

Settings

Our study was undertaken in the context of public healthcare systems under supervision of the MOPH and local authorities which cover around 80% of the whole population. We focused on primary care settings comprising NCD clinics in referral (tertiary to secondary care) hospitals and primary care units (PCU) at subdistrict level of both municipality and non-municipality. In each district, NCD clinics and PCUs form a referral network of healthcare facilities providing outpatient care for patients with chronic or acute conditions (only applied to PCUs). In general, each NCD clinic is staffed with a doctor, 3-6 nurses, and 1-4 public health workers in full-time. Part-time staffs of each NCD clinics vary considerably across districts in types and number. Each NCD clinic might be staffed with part-time staffs as follows: 0-4 dentists or dental hygienists, 0-2 pharmacists, 0-1 physiotherapist, and 0-1 dietitian. Similarly, each PCU might be staffed with 0-1 doctor, 1-2 nurses, and 1-6 public health workers in full-time. Part-time staffs of each PCU also vary considerably across subdistricts in types and number.

Policy interventions

To improve care for patients with chronic diseases, a recent policy initiative in Thailand focuses on strengthening primary care with the two-pronged strategy. Since 2016, the first strategy of allocation of family physicians and teams had been applied to an accumulated number of 1137 primary care units (PCU) or 11.6% of the total of 9777 in 74 provinces. [http://pcc.moph.go.th/pcc/dashboard/?p=teamCount_rpt]. A physician trained in family medicine and new medical equipment (such as ultrasonography, ECG monitor) were distributed to each selected PCU dubbed "upgraded PCU". The physician is assigned to provide full-time clinical services of 3-5 days a week to the upgraded PCU in addition to outpatient care services in the referral hospital including NCD clinics. Due to lag time in implementing the training, a number of upgraded PCUs had not received the training at the time of our study (started 2 months after the first batch (N=13) of trained upgraded PCUs). In contrast, patients seeking care at ordinary PCUs have only one day per week to receive care from the team and a physician with or without training in family medicine. Ordinary PCUs did not receive any additional resources since they were expected to refer patients with repeatedly uncontrolled hypertension or diabetes to upgraded PCUs or hospital PCUs.

In July 2019, the MOPH implement the second strategy by proving training program to 13 of 21 upgraded PCUs in 11 provinces. These provinces comprise 21 clusters of PCUs, each with 1 upgraded PCU as a node of the cluster, and another 0-1 ordinary PCUs. The total number of ordinary PCUs in the implemented district of these provinces was 8. From each of the 13 upgraded PCUs, the head and 2-3 clinicians attended two consecutive training workshops (1 and a half days each). The first one started with a didactic lecture addressing the concepts of the strategy and tools for translating the concepts into practices i.e., system thinking and design thinking.^{13,14} Two small group sessions followed the lecture to discuss experiences and ideas related to the translation of the knowledge tailored to specific settings. Reading materials focusing on WHO's Integrated People-centered Health Service (IPCHS)¹⁵ and CCM¹ were shared with the participants. The second workshop followed one month after the first to explore the feasibility and barriers of implementing the strategy making use of the participant experiences. The participants were expected to transfer the knowledge and skills to the rest of the team members in each

upgraded PCU. To ensure fidelity of the implementation theory, follow up support and encouragement throughout the study period were carried out by two implementation support practitioners. They paid a visit to each team of the participants aiming at activating implementation-relevant knowledge, skills, and attitudes, and to operationalize and apply these in the context of the participants. In doing so, they aimed to trigger both relational and behavioral outcomes. For instance, the application of the concept of risk stratification of the patients was encouraged in order to customized clinical transactions according to the needs of specific patients instead of treating all patients similarly which usually results in superficial provider-patient dialogue and refilling medications over a period of just 3-5 minutes for each patient. Nevertheless, there was no systematic check of the fidelity.

Rationale of study design

In real world practices, evidence-based interventions (EBIs) are implemented in complex, multi- faceted and dynamic environments, which arguably means that the same intervention would rarely work in the same way in different contexts.¹⁶ A three-dimensional framework emphasizes the relationship between: (a) the type of the evidence being used, (b) the ability of the context to cope with change and (c) the facilitation needed for a successful change process. So, while the tools and strategies used to implement an intervention are important, the context of implementation equally matters. Based on this rationale, we consulted stakeholders (policymakers, a major healthcare payer, healthcare providers and research funder) and ended up with the study design and sampling as follows.

The study design and sampling served assessment need in terms of contextual assessment and assessment of the policy interventions. The outcome of interest in our study is patients' assessment of the quality of care, a key component of overall quality of care according to the WHO European Framework for action on integrated health services delivery.¹⁷ Our outcome of choice was considered appropriate for the timing of assessment started just 2 months after the training to enable the team of clinicians of each selected upgraded PCU in organizing patient-centered care for diabetes or hypertension. In fact, there is another tool for assessing chronic care using provider perspective (Assessment of Chronic Illness Care) but it has been proved inappropriate for widespread use due to over-reporting problem.¹⁸ We expected the findings at the initial stage of the policy implementation will be a guiding light on whether the policy is heading in the right direction rather than assessing its effectiveness.

Patient survey Population and samples

All patients with diabetes or hypertension who made regular visits to the 13 trained upgraded PCU were asked to participate in the study. To compare with PCUs without training we selected other 3 groups of patients who attended other PCUs in the district: first, those in the other 8 untrained upgraded PCUs; second, 8 ordinary PCU in the same district as the untrained upgraded PCUs, and a hospital NCD clinics located in the same district as the upgraded PCU. The number of PCUs and hospital NCD clinics in the same district agreed to participate included: 21 upgraded PCUs (13 trained upgraded PCUs, 8 untrained upgraded PCUs), 6 ordinary PCU and 11 hospital NCD clinics (Fig 1). The hospital NCD clinics were included since they were supposed to care for the most complicated patients (single end-organ involvement) referred from PCUs. Upgraded PCUs were supposed to care for less complicated patients (repeated poor control of BP or FBS/HbA1c) regardless of training exposure. Ordinary PCUs were assigned to take care of patients in well- controlled status without complications.

In total, 4071 patients gave informed consent and were interviewed at home using the PACIC+ questionnaire by trained field workers during September 2019.

Data collection

The Chronic Care Model (CCM) identifies six domains that are essential to provide good quality of care for chronic illnesses: the community, the health system, self-management support, delivery system design, decision support and clinical information systems. High quality care models e.g. patient centered medical home and chronic care model had been proven effective in improvinG diabetes care or care for patients with multiple chronic conditions. In a similar vein, 5A model has achieved

widespread acceptance and reflect the core elements of patient-centered care in chronic diseases. The “5A” model represents an evidence-based approach to induce a behavioural change. The key elements are: assessment of present behaviour (Assess), patient counselling (Advise), collaborative agreement with the patient about realistic goals (Agree), assisting the patient during his lifestyle changes (Assist) and frequent follow-ups (Arrange). Another CCM evaluation tool is the Patient Assessed Chronic Illness Care (PACIC). The PACIC is a 20-item survey which measures the patient’s perceived quality of care retrospectively for 6 months. The PACIC+ additionally addresses the evidence-based 5A model for behavioral changes and was developed in order to fill the same gap for the 5A model that existed for the CCM. The 20 items from the PACIC are complemented by another 6 items in order to improve content validity and to enable the assessment of factors related to the 5A model, a counseling model for behavioral changes.

In our study, the PACIC+ questionnaire was adopted from Thai version of the Patient Assessment of Chronic Illness Care (PACIC) validated in outpatient clinic of a university hospital in Thailand with high reliability (Cronbach’s alpha per subscale varied from 0.58 to 0.81 and that of the summary scores were 0.89 and 0.91).¹² The PACIC+ contains 26 items. Twenty items are from the original PACIC, which measure different parts of the CCM, and an additional 6 items assess the 5A Model. Each item asks the patients to evaluate the care they have received in the past 6 months on a 5-point scale: 1 (Almost never), 2 (Usually not), 3 (Sometimes), 4 (Mostly) and 5 (Almost always). It takes approximately 5–10 min to complete. The items of the PACIC+ are grouped into CCM subscales and 5A Model subscales. The CCM subscales constitute: Patient Activation (items 1–3); Delivery System (items 4–6); Goal Setting (items 7–11); Problem solving (items 12–15); Follow-up (items 16–20). The 5A Model consists: Assess (items 1, 11, 15, 20, 21); Advise (items 4, 6, 9, 19, 24); Agree (items 2, 3, 7, 8, 25); Assist (items 10, 12, 13, 14, 26); and Arrange (items 16, 17, 18, 22, 23). Furthermore, summary scores can be calculated for the PACIC (items 1–20) and the items related to the 5A Model (items 1–4, 6–26). Each subscale is scored by averaging the answers of each item in the subscale. Subscales take values between 1 (Almost never) and 5 (Almost always).

In our study, there were 3 sections in the questionnaire: 1) personal information of the respondents; 2) perceptions of the interactions with providers, and 3) PACIC+ items. Supplement provided details of the 3 sections [see Additional file 1]. In brief, the personal information consists of demographic profile, type of chronic conditions, duration of the conditions and health insurance status. Section 2 explored perception about: channel of contact with providers, receiving care from the same provider on repeated visits.

Statistical analysis

We constructed 2 set of latent variables as subscale from the PACIC+ items to reflect the components of chronic care model and 5 A model. The subscales for components of chronic care model (CCM) included patient activation, delivery system, goal setting, problem solving and follow-up and for the 5 A model components included assess, advise, agree, assist, and arrange.^{19,20} Confirmatory factor analysis was performed using structural equation modeling to evaluate the fitness of the data to the PACIC+ scale structure. The extent to which the items loaded on to the hypothesized variables and the correlation [see Table A1, A2 in Additional file 4] were examined. For CCM subscales, almost all the factors have factor loadings of 0.60 or greater, only 4 items had standardized factor loadings less than 0.6. The goodness of fit for the overall model was moderate, and the value of RMSEA and CFI were 0.092 and 0.863, respectively. For 5A the overall goodness of fit was slightly lower than that of CCM. Percentage of categorical variables and mean (standard deviation) by type of primary care setting were calculated and tested for statistical significance with chi-square test and t-test respectively. For comparison of subscale scores across type of primary setting, median and interquartile range were calculated and compared with Kruskal wallis test.

To examine the individual factor and type of primary care setting that associated with patient perception measures, PACIC, each subscale was categorized in to binary variable cut at percentile 75th (0=low score, and 1=high score) and treated as the outcome variable. Chi-square’s test was performed to explore the association between each independent variable and each outcome and variables that provided p-value of less than 0.10 were included in the multivariable regression analysis. The multilevel regression analysis was considered, as the first level was individual, and the second level was the primary care cluster. Mixed effects logistic regression model was used to examine the association between each subscale and the

explanatory variables with a random intercept for “primary care unit (PCU)” level to take into account the correlation among patients in the same PCU. Independent variables that were in the multivariable regression analysis included individual level: sex, age, education (primary, secondary and bachelor), chronic diseases (DM, HT, and both), duration of the chronic disease condition, know about family doctor (yes/no) know health care provider’s name (yes/no), type of contact channel (no, mobile phone, Line application, and others), seeing same doctor on repeated visits, (yes/no) and insurance scheme (universal health, social security, civil servant, and others) and type of primary care setting (trained PCU, upgraded PCU, ordinary PCU, and NCD clinic in hospital). Odds ratio and 95% CI were calculated and reported. Stata version 16 (StataCorp. 2019. College Station, TX) was used for the statistical analysis.

Results

Baseline characteristics of respondents

Most of the 4071 respondents were: female (73%) aged 59 on average with primary level of education (81%). Patients in untrained upgrade. were significantly younger than other settings. Almost half (49%) of them were hypertensive and 38% had both hypertension and diabetes with average duration of 7-10 years, patients with diabetes and hypertension were highest in hospital clinics. (Table 1). Majority of them reported a well-controlled status (66%). Eighty two percent was covered with universal coverage scheme, the biggest public health insurance with the largest population coverage. All of the subscale scores for components of CCM and 5A for the trained upgraded ordinary PCUs were highest, followed by the trained upgraded PCUs scores obtained in the other 3 types of healthcare facilities (Table 1).

Relationships between the policy interventions, context, and outcome

Using mixed effect modeling adjusted for age, sex, education, and duration of the chronic conditions; we found association between CCM subscales and individual patient characteristics or health facility type (healthcare setting) as follows.

Across the 5 subscales of CCM, ORs for patients attending ordinary PCU (OPCU) responded with high to highest scores were 2-4 times compared to those for patients attending hospital NCD clinics (Table 2) [see Additional file 2]. This is also the case for patients exposed to different service delivery components regardless of healthcare settings: seeing the same doctor on repeated visits (ORs: 1.82-2.17) or having phone contacts of the providers (ORs: 1.53-1.99). Similarly, irrespective of healthcare settings, patients with hypertension were less likely to do so as compared to those with diabetes for 2 subscales: goal setting (OR 0.84) or follow-up (OR 0.71). Patients with both diabetes and hypertension were more likely than those with diabetes to make such a report problem solving/contextual counseling (OR 1.24). In contrast, there was no statistically significant association between health insurance status and patients’ reports of any subscale.

Considering care for behavioral change, the analysis revealed association between the 5A model subscales and individual patient characteristics or healthcare setting as follows. Across the 5A subscales, ORs for patients attending Ordinary PCU responded with high to highest scores were 1.40-2.00 times compared to those for patients attending hospital NCD clinics (Table 3) [see Additional file 3]. Irrespective of healthcare settings, patients who met the same doctor on repeated visits reported a higher OR than those who did the opposite (OR: almost 2). Patients having mobile phone contacts of the providers also reported a higher OR than those who did not (ORs: 1.79-2.14).

In the opposite, patients with other contact channels were less likely to do so (ORs: 0.65-0.74) regardless of healthcare settings. There was no statistically significant association between health insurance status and patients’ reports of any 5A subscale.

Discussion

According to patients’ perspective, the present study found that the patients’ perspective on quality of care at ordinary PCUs was superior to that at other healthcare facilities regardless for all the components of CCM and 5A model. In the following we explored plausible explanation for this finding.

The training intervention and allocation of family physicians

In contrast to other studies in developed country settings, our findings did not support the training benefits of primary care providers on caring for patients with the chronic conditions using CCM. Thom et al, using randomized controlled-trials; RCT, demonstrated improved PACIC scores at 12 months from baseline (mean score: 3.82 vs 3.13; $P < .001$) and a significant difference in total PACIC score against usual care among low-income patients with poorly controlled diabetes, hypertension or dyslipidemia receiving care from trained health coaches in a US healthcare setting.²¹ Their training was more intensive in terms of duration (40 hours over 6 weeks) and specificity of clinical skills such as active listening and nonjudgmental communication; helping with self-management skills as compared to that of our study context. Likewise, an upgraded study of clinical trial involving 57 patients with uncontrolled diabetes in a primary care setting in Brazil, showed outcome improvement over six months including PACIC score (33 to 68, $p < 0.001$) after repeated motivational interviews (MI) delivered by trained community health agents (CHA) on top of usual care.²² In comparison to the training in our study, a distinctive feature of the training in this Brazilian study is ongoing assessment and feedback on MI skills of the CHA using a standardized tools (a fidelity checklist adapted from the “1-Pass Coding System for Motivational Interviewing”). The lack of fidelity check and feedback in our study settings might contribute to inconsistency of the implementation among trained upgraded PCUs hence diluted the magnitude of associations

Looking at the allocation of family physicians as an integral part of the policy intervention, these ORs discussed above also indicated insufficient evidence to support the expected effect of this policy component upon the quality of care.

Patients seeking care at ordinary PCUs have only one day per week to receive care from the team and a physician with or without training in family medicine. Ordinary PCUs did not receive any additional resources since they were expected to refer patients with repeatedly uncontrolled hypertension or diabetes to upgraded PCUs or hospital PCUs.

The ability of the context to cope with change

In real world practices, evidence-based interventions (EBIs) are implemented in complex, multi- faceted and dynamic environments, which arguably means that the same intervention would rarely work in the same way in different contexts.¹⁶ In our study context and literature, we considered three contextual factors with potential to influence the effect of the policy interventions as follows.

Workforce-workload imbalance

Apart from the seemingly limitations in the training approach identified by our study, imbalance of health workforce against workload could be a major barrier to scaling-up quality improvement of chronic care.^{2,23} Using a multi-professional projection approach for Thailand, Pagaiya N et al highlighted a severe shortage of nurses in year of 2026 whereas the supply of doctors, pharmacists, and physiotherapists is likely to be surplus.⁹ In primary care settings, the study identified the proportion of workload as 100% for nurses and 20% for doctors or other health professionals.

Hence, the shortage of nurses(not addressed by the policy) might explain difficulty to improve quality of care for chronic diseases especially for those upgraded PCUs with higher number of registered population (10,000 per PCU) than that of ordinary PCUs(<10,000 per PCU). This notion is supported by bigger ORs for the PACIC scores or 5A-model scores reported by the patients seeking care at ordinary PCUs than those at other facilities (Table 2 & 3) [see Additional file 2,3]. The patients in the ordinary PCUs were more likely to spend less time than for those in the upgraded PCUs and hospital clinics due to fewer number of patients and less complicated condition. This might have great impact on their perception towards the care received.

In effect, no statistically significant association ($p > 0.05$) was found in a linear regression analysis of proportion of well-controlled DM or HT against ratio of nurse to population using clinical datasets of all health facilities in the main report of our study.²⁴ Similar findings were found in case of doctor-to-population ratio vs proportion of well-controlled DM or HT. These findings indicated the allocated number of family physicians (1 for every 10,000 population) could not match the workload

and has not addressed the more obvious deficit of nurse staffs in primary care settings. In this respect, our study provided an early signal to policymakers regarding a need to consider focusing on allocating more nurses to primary care settings taking account of workload which does not only correlate to the number of patients but also to type of patient case-mix. The findings on smaller ORs, indicating lower quality of care, for upgraded PCUs versus those of ordinary PCUs attest a need to take account of increasing demand from complicated patients referred from ordinary PCUs to upgraded PCUs and hospital NCD clinics.

Mobile communication tools...a system enabler

Self-management support in chronic care could be enhanced by mobile communication tools such as telephone or online applications as indicated by accumulated evidence from randomized controlled-trials or systematic reviews.^{25,26} Our study provided evidence indicating the benefit of mobile telephone to support self-management of chronic care in a large scale (Table 2 & 3) [see Additional file 2,3]. Compared to patients without any mobile contact channels, those with mobile phone contacts were more likely to give a high to highest PACIC scores or 5A model scores, ORs ranging from 1.8-2.1, $p < 0.05$. In developed countries reported figures of citizens lacking basic digital skills in terms of digital literacy were around 40% in Europe and the U.S.²⁷ Based on our findings, it is implicated that mobile phone should be the first choice for the application of mobile information and communications technology; ICT to support self-management in chronic care.

The effects of patient-provider relationships and UHC

Better patient-provider relationships improve health and quality of care. The patient-provider relationship improves patients' confidence in self-management of chronic conditions.²⁸ In our study context, we paid attention to the arrangement for patients seeing the same doctors on repeated visits. Seeing the same provider helps patients develop a better relationship and make clinical decisions in a way that they prefer.^{29,30}

With ORs close to 2 for the patients seeing the same doctors on repeated visits as compared to those without ($p < 0.05$) based on PACIC scores or 5A model scores, our study supported the importance of patient-provider relationships viewing from patients' perspective.

Finally, with regard to equitable access to quality chronic care, our study findings of no association between health insurance status and the scores on PACIC or 5A model scale (ORs: 0.70-1.93; $p > 0.05$) render support of the effect of universal healthcare coverage in filling the inequity gaps. Nonetheless, concern about inadequacy in the power of tests could not be excluded.

Implication

In accordance with the patients' perspective, policymakers might find the training approach insufficient for strengthening chronic care at primary care setting due to with overburdened service load. The failure might also indicate a need to incorporate fidelity check into any training program dealing with chronic care aimed at addressing the complex healthcare needs. In addition, PACIC+ might be useful to assess and monitor the progress in nationwide implementation of the chronic care development in primary care settings.

Limitations

With female patients overrepresented in our study, the results could hardly be applied to male patients. Causal inference is problematic given the cross-sectional design of our study. We did not account for conventional patient outcomes such as blood pressure, HbA1c, adherence to medications. Despite the limitations, the sampling design involving primary care facilities in vast areas and the large number of respondents enable us to assess the possibility of scaling-up policy interventions on quality improvement of chronic care using the validated standardized tools (the PACIC+) in a middle-income country with UHC. Given the paucity of evidence like this in a middle-income country setting, our study has made an important contribution to fill the knowledge gaps in scaling-up evidence-based approaches to strengthen chronic care model in primary care setting of middle-income countries with UHC.

Conclusions

The training and allocation of family physician approach in PCU may not satisfy the patients' perception on quality of chronic care. Further studies might focus on other factors such as mismatch between health workforce and workload as a key contextual factor influencing the success of the policy implementation. In addition, studies with more rigorous designs such as effectiveness trials or real-world implementation trials are needed to ascertain the effectiveness of training or other approaches using both patient assessment and patient outcomes as indicators.

Abbreviations

CCM: Chronic care model; NCD: Non-communicable disease; PCU: Primary care unit; LMICs: Low- and middle-income countries; UHC: Universal healthcare coverage

Declarations

Ethics approval and consent to participate

The present study was approved by the Institutional Ethical Review Board of the Faculty of Medicine Ramathibodi Hospital (ID: COA. MURA2019/1018). Written informed consents to participate were obtained from all participants.

Consent for publication

Not applicable.

Availability of data and materials

The datasets generated and/or analyzed during the current study are not publicly available as they contain sensitive information and data could potentially identify participants.

Competing interests

The authors declare that they have no competing interests.

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Authors' contributions

PB, WA and SS designed and conducted the study. WA performed data analysis. PB prepared the first draft for all the authors to comment and edit until the final draft was completed. All authors have read and approved the manuscript.

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Table

Table 1 Health facility types and individual patients' characteristics (N=4071)

| | N | Hospital NCD clinic n=1160 | Trained upgraded PCU n=1822 | Upgraded PCU n=757 | Ordinary PCU n=332 | P- value |
|---|------|----------------------------------|-----------------------------------|-----------------------|-----------------------|-------------|
| Female | 2980 | 74.66 | 73.48 | 72.2 | 69.49 | 0.26 |
| Age, mean (SD) | 4071 | 58.73(22.21) | 60.76 (18.11) | 53.17 (25.63) | 59.5 (20.58) | <0.001 |
| Educational attainment | | | | | | |
| <=primary | 331 | 79.31 | 80.01 | 85.83 | 89.76 | <0.001 |
| Secondary | 633 | 17.4 | 17.06 | 12.58 | 8.43 | |
| Bachelor | 109 | 3.29 | 2.93 | 1.59 | 1.81 | |
| Chronic diseases | | | | | | |
| Diabetes | 553 | 16.47 | 13.01 | 12.15 | 9.94 | <0.001 |
| Hypertension | 1988 | 35.00 | 52.94 | 57.20 | 55.72 | |
| Diabetes and hypertension | 1529 | 48.53 | 34.05 | 30.65 | 34.34 | |
| Duration of disease, mean (SD) | 4071 | 9.39 (7.51) | 8.34 (7.07) | 7.39 (6.87) | 7.08 (6.42) | 0.002 |
| Know about family doctor name | 2306 | 64.51 | 50.58 | 59.18 | 57.23 | <0.001 |
| Know family doctor name | 2418 | 49.87 | 69.48 | 50.53 | 57.83 | <0.001 |
| Communication Channel | | | | | | |
| No | 2952 | 73.85 | 67.00 | 77.75 | 89.09 | <0.001 |
| Phone | 849 | 19.65 | 25.74 | 16.16 | 9.70 | |
| Line | 47 | 1.13 | 1.21 | 1.19 | 0.91 | |
| Others | 210 | 5.37 | 6.05 | 4.90 | 0.30 | |
| Same doctor | 2699 | 49.40 | 71.06 | 72.26 | 85.84 | <0.001 |
| Insurance | | | | | | |
| Universal Coverage Scheme; UC | 3353 | 74.91 | 82.55 | 89.83 | 90.36 | <0.001 |
| Social security scheme; SSS | 174 | 7.16 | 2.58 | 3.83 | 4.52 | |
| Civil Servant Medical Benefit Scheme; CSMBS | 379 | 14.48 | 9.06 | 5.02 | 2.41 | |
| Others | 165 | 3.45 | 5.82 | 1.32 | 2.71 | |

| | N | Hospital NCD clinic n=1160 | Trained upgraded PCU n=1822 | Upgraded PCU n=757 | Ordinary PCU n=332 | P-value |
|--------------------------------|------|----------------------------|-----------------------------|--------------------|--------------------|---------|
| CCM score, Median (IQR) | | | | | | |
| Patient activation | 4071 | -0.04 (1.62) | 0.14 (1.13) | -0.004 (1.49) | 0.21 (1.40) | <0.001 |
| Delivery | 4071 | 0.01 (1.44) | 0.16 (0.89) | -0.05 (1.28) | 0.23 (1.18) | |
| Goal setting | 4071 | -0.03 (1.46) | 0.16 (0.99) | -0.04 (1.46) | 0.22 (1.28) | |
| Problem solving | 4071 | 0.01 (1.25) | 0.15 (0.83) | 0.001 (1.10) | 0.20 (0.97) | |
| Follow-up | 4071 | -0.08 (1.38) | 0.05 (1.40) | -0.11 (1.60) | 0.03 (1.57) | |
| 5A score, median (IQR) | | | | | | |
| Assess | 4071 | -0.08 (1.38) | 0.12 (1.08) | -0.08 (1.43) | 0.14 (1.11) | |
| Advise | 4071 | -0.03 (1.40) | 0.14 (0.93) | -0.07 (1.38) | 0.23 (1.13) | |
| Agree | 4071 | -0.02 (1.35) | 0.16 (0.95) | -0.04 (1.33) | 0.20 (1.13) | |
| Assist | 4071 | -0.04 (1.58) | 0.15 (1.07) | -0.05 (1.62) | 0.20 (1.28) | |
| Arrange | 4071 | -0.08 (1.36) | 0.14 (1.00) | -0.03 (1.38) | 0.20 (1.02) | |

Figures

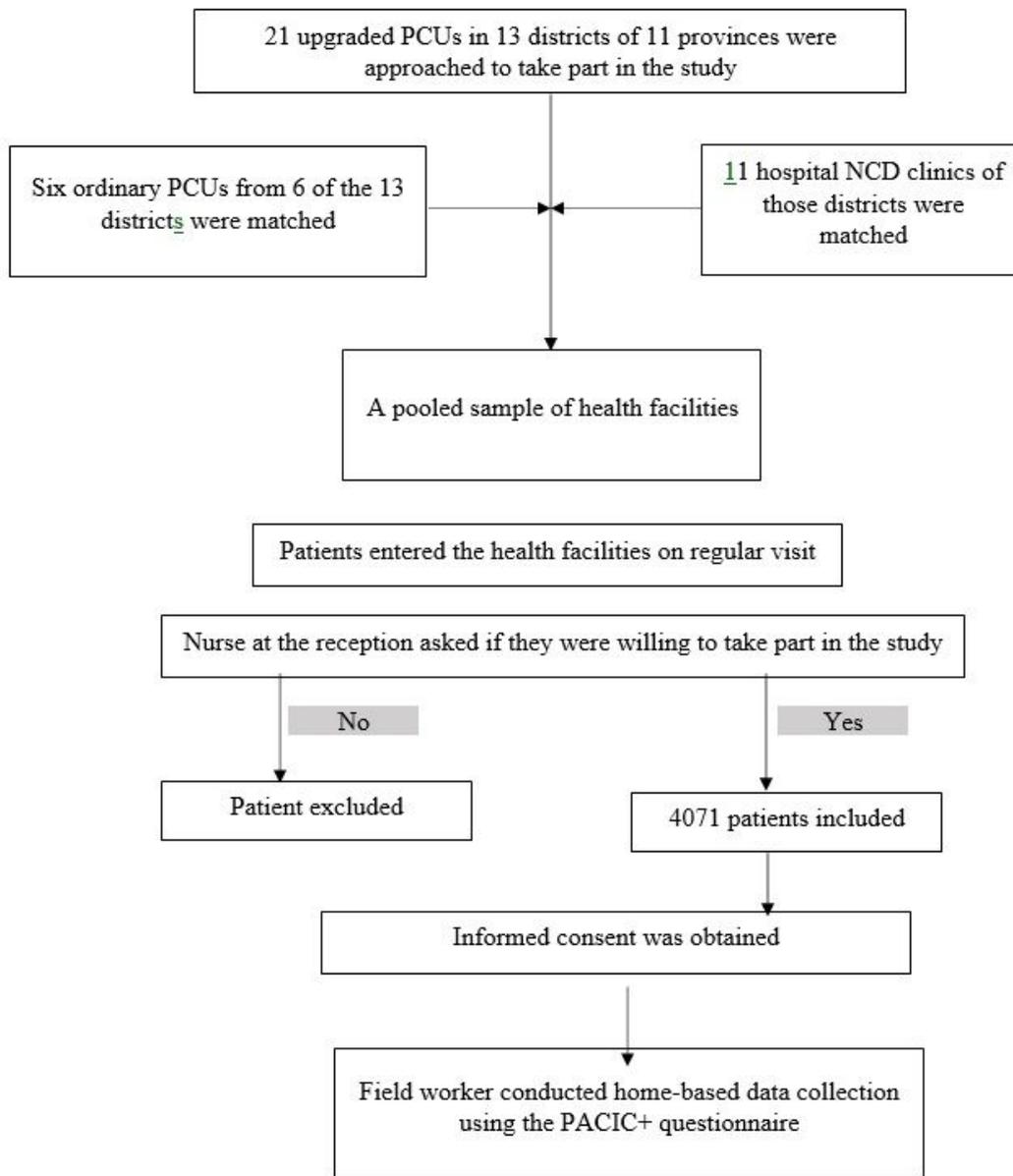


Figure 1

Flow of activities on sample selection and data collection

Supplementary Files

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- [AdditionalFile1Questionnaire.pdf](#)
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