

Institutional “Paris Agreement Compatible” Mitigation Scenarios Evaluated Against the Paris Agreement 1.5°C Goal

Robert Brecha (✉ robert.brecha@climateanalytics.org)

Climate Analytics <https://orcid.org/0000-0002-6716-6545>

Gaurav Ganti

Climate Analytics <https://orcid.org/0000-0001-6638-4076>

Robin Lamboll

Imperial College <https://orcid.org/0000-0002-8410-037X>

Zebedee Nicholls

University of Melbourne <https://orcid.org/0000-0002-4767-2723>

William Hare

Climate Analytics

Jared Lewis

University of Melbourne

Malte Meinshausen

University of Melbourne <https://orcid.org/0000-0003-4048-3521>

Michiel Schaeffer

Climate Analytics <https://orcid.org/0000-0003-0052-5088>

Matthew Gidden

Climate Analytics

Article

Keywords: Paris agreement, emission reduction targets, environment

Posted Date: June 21st, 2021

DOI: <https://doi.org/10.21203/rs.3.rs-599934/v1>

License:   This work is licensed under a Creative Commons Attribution 4.0 International License.

[Read Full License](#)

Version of Record: A version of this preprint was published at Nature Communications on August 16th, 2022. See the published version at <https://doi.org/10.1038/s41467-022-31734-1>.

1 Institutional “Paris Agreement Compatible” Mitigation Scenarios
2 Evaluated Against the Paris Agreement 1.5°C Goal

3

4 Robert J. Brecha^{1,2,*}, Gaurav Ganti¹, Robin D. Lamboll³, Zebedee Nicholls^{4,5,6}, Bill Hare¹, Jared Lewis^{5,6},
5 Malte Meinshausen^{4,5,6}, Michiel Schaeffer^{1,7}, Matthew J. Gidden^{1,8}

6

7 ¹ Climate Analytics, Berlin, Germany

8 ² Hanley Sustainability Institute, Renewable and Clean Energy Program and Physics Dept., University of Dayton,
9 Dayton, OH, USA

10 ³ Grantham Institute for Climate Change and the Environment, Imperial College London, UK

11 ⁴ Australian-German Climate and Energy College, The University of Melbourne, Australia

12 ⁵ School of Geography, Earth and Atmospheric Sciences, The University of Melbourne, Australia

13 ⁶ Climate Resource, Melbourne, Australia

14 ⁷ The Global Center on Adaptation, the Netherlands

15 ⁸ International Institute for Applied Systems Analysis, Laxenburg, Austria

16

17 *Corresponding author: robert.brecha@climateanalytics.org

18 Abstract

19

20

21 Since its adoption in 2015, governments, international agencies and private entities have increasingly
22 recognized the implications of the Paris Agreement’s 1.5°C long-term temperature goal (LTTG) for
23 greenhouse gas emissions reduction planning in both the near- and long-term. Governments have
24 submitted or are preparing updates of their Nationally Determined Contributions (NDCs) and are
25 encouraged to submit long term low greenhouse gas development plans (Article 4 of the Agreement¹),
26 aimed at aligning short- and long-term strategies. The foundations on which country targets are based are
27 guided, directly or indirectly, by a variety of sources of information judged to be authoritative, including
28 scientific research institutes², international agencies, or private companies. Importantly, such
29 authoritative sources also affect planning and decision making by investors³ who aim to anticipate climate
30 policies, and their decisions in turn can drive or hold back setting ambitious emissions-reduction targets.

31
32 Assessing if a given emissions mitigation pathway (here, we use the term “scenario” synonymously)
33 adheres to the Paris Agreement requires some historical context of the climate negotiation process. The
34 Cancun Agreement had previously established a goal of limiting global temperature to “below 2°C”⁴,
35 which was interpreted by the scientific community as a 66% probability (or ‘likely’ chance) of maintaining
36 this limit⁵. Article 2.1.a of the Paris Agreement strengthens this target to “holding the increase in the
37 global average temperature to well below 2°C above pre-industrial levels and pursuing efforts to limit the
38 temperature increase to 1.5°C”, while Article 4.1 requires parties to “achieve a balance between
39 anthropogenic emissions by sources and removals by sinks of greenhouse gases”¹. The strengthened
40 temperature goal therefore requires a substantially higher margin and likelihood of holding warming
41 below 2°C, for example the “very likely” level of 90% probability of not exceeding 2°C, as well as achieving
42 net-zero emissions in this century⁶. Further, pathways highlighted by the Intergovernmental Panel on
43 Climate Change (IPCC) in the Summary for Policymakers (SPM) of the Special Report on Global Warming
44 of 1.5°C (SR1.5) are “as likely as not” to limit warming to 1.5°C by the end of the century (i.e., with 50%
45 probability)⁷. Scenarios that achieve these three climatic outcomes can be considered Paris Agreement
46 compatible⁸.

47
48 A large number of emission mitigation pathways generated by Integrated Assessment Models (IAMs) have
49 been assessed and categorized with respect to their climate outcomes⁹. Most IAMs represent different

50 greenhouse gases and aerosol precursors over a long-term horizon (2100), a necessary characteristic for
51 assessing the consistency with the Paris Agreement LTTG. The SR1.5 database also included a small
52 selection of non-IAM pathways (including two scenarios from the International Energy Agency, and one
53 from Shell). Whereas the climate outcomes of the IAM pathways were assessed by the SR1.5 author team,
54 the temperature statements of the non-IAM pathways were self-assessed.

55
56 IEA and Shell are among a number of influential organizations publishing scenarios in the grey literature
57 that claim consistency with the Paris Agreement LTTG. However, this has not been verified by a peer-
58 reviewed, transparent temperature assessment of these “institutional” and other non-IAM scenarios on
59 an equal footing with IAM scenarios. We present the challenges to such an assessment and implement a
60 framework to analyze the climate outcomes of these scenarios. We further assess key underlying energy
61 system features that drive emissions pathways, thus providing an evaluation of the structural dynamics
62 that lead a given scenario to satisfy (or not) the Paris Agreement LTTG.

63 64 Challenges to assess climate impact of institutional scenarios

65 Skea *et al.* propose a categorization of energy system scenarios in terms of being *outlooks*, *exploratory*,
66 or *normative*¹⁰. *Normative scenarios* are explicitly associated with the achievement of a desired end state
67 (in this case, a temperature goal) and have primarily been the subject of investigation by the Integrated
68 Assessment Modelling community. Here, we define “institutional scenarios” as normative scenarios
69 modelled by organizations that have historically been most associated with either *outlook* or *exploratory*
70 scenarios, and we assess scenarios from institutions including Shell¹¹, BP¹², the IEA^{13,14}, and Equinor¹⁵ –
71 these scenarios explicitly claim consistency with the Paris Agreement LTTG (*Table 1*).

72
73 We identify three challenges to understanding the stated climate outcome of published institutional
74 emission pathways. These include the time horizon of the scenarios, the limited representation of
75 greenhouse gases, aerosol emissions, and inconsistent, opaque assessments of climate outcomes. Most
76 scenarios (except the “Sky 1.5” scenario from Shell) do not extend beyond mid-century. “Outlook”

77 scenarios were intended to provide policy makers and other stakeholders an expert view of likely
78 developments in the energy sector over the time scale of one or two decades. Due to large uncertainties,
79 alternative scenarios are proposed that try to cover a range of potential technological or socioeconomic
80 developments. Uncertainties increase significantly over longer time horizons, however, the temporal
81 scope of the Paris Agreement necessitates both near-term (*i.e.*, peak warming) and long-term (*i.e.*, end-
82 of-century warming) evaluation to assess compatibility with the LTTG.

83

84 The second key challenge is that most institutional scenarios focus on CO₂ emissions from the energy
85 sector (and sometimes include industrial process emissions). To evaluate the temperature outcome, a
86 representation of all greenhouse gases and aerosol precursor emissions is needed, including non-energy
87 CO₂, emissions from land use, land use change and forestry, and non-CO₂ emissions (from methane, for
88 instance). Some institutional scenarios, such as the IEA NZE scenario include some discussion of these
89 emissions but do not report detailed data in their publicly available scenario data, preventing a thorough
90 comparison. The Sky 1.5 scenario from Shell is the only scenario we assess here that represents a detailed
91 greenhouse gas emission pathway or presents any data on aerosol precursor emissions (although the only
92 aerosol precursor it includes is SO₂).

93

94 The final challenge identified here is transparency in the quantification of the climate impact of the
95 scenario. There are three manifestations of this problem in the scenarios we assess. First, some scenarios
96 (including the IEA Sustainable Development Scenario, and the BP scenarios) make references to
97 temperature outcomes that are difficult to trace back to a concrete assessment. Second, some scenarios
98 present carbon budget constraints that vary widely for the same temperature goal; for example, the
99 Equinor Rebalance scenario and the Shell Sky scenarios report carbon budgets larger than 700 GtCO₂, but
100 only Shell claims to achieve the 1.5°C goal. Third, even where a climate model is used to assess the climate
101 outcomes (*e.g.*, Shell Sky), the comparability with the simplified climate model parameters used in the
102 IPCC assessments is limited.

Table 1 Institutional scenario characteristics - claims, time horizon and gas coverage

Institution (Scenario)	Scenario Claim	Scenario Endpoint	Gas Coverage
Equinor ¹⁵ ("Rebalance")	Page 33: "Rebalance is designed to be a well below 2°C scenario, and we assume cumulative emissions of 740 Gt for the 2018-50 time period to be within this target"	2050	Energy CO ₂
Shell ("Sky 1.5")	Page 93: "The Joint Program analysis of the Sky 1.5 scenario implies a carbon budget that is higher than the 580 Gt number presented by the IPCC, yet still results in warming of 1.5°C in 2100, albeit with overshoot to around 1.7°C in the middle of the century. [...] the implied central estimate (median) carbon budget for 1.5°C is 747 Gt CO ₂ ."	2100	Energy CO ₂ Industrial Process CO ₂ AFOLU CO ₂ CH ₄ N ₂ O HFCs PFCs SF ₆
BP ¹² ("Rapid")	Page 13: "[...] which cause carbon emissions from energy use to fall by around 70% by 2050. This fall in emissions is in line with scenarios which are consistent with limiting the rise in global temperature by 2100 to well below 2-degrees Celsius above pre-industrial levels."	2050	Energy CO ₂
BP ¹² ("Net Zero")	Page 13: "Global carbon emissions from energy use fall by over 95% by 2050, broadly in line with a range of scenarios which are consistent with limiting temperature rises to 1.5-degree Celsius."	2050	Energy CO ₂
IEA ¹³ ("SDS")	Page 102: "If emissions were to remain at zero from 2070, the SDS would provide a 50% probability of limiting the temperature rise to less than 1.65°C, in line with the Paris Agreement objective of "holding the increase in global average temperature to well below 2°C". If negative emissions were to be deployed after 2070 in the SDS, the temperature rise in 2100 could be limited to 1.5°C with a 50% probability."	2040	Energy and Industrial Process CO ₂
IEA ¹⁴ ("NZE")	Page 48: "In parallel with action on reducing all other sources of GHG emissions, achieving net-zero CO ₂ emissions from the energy sector by 2050 is consistent with around a 50% chance of limiting the long- term average global temperature rise to 1.5 °C without a temperature overshoot"	2050	Energy and Industrial Process CO ₂

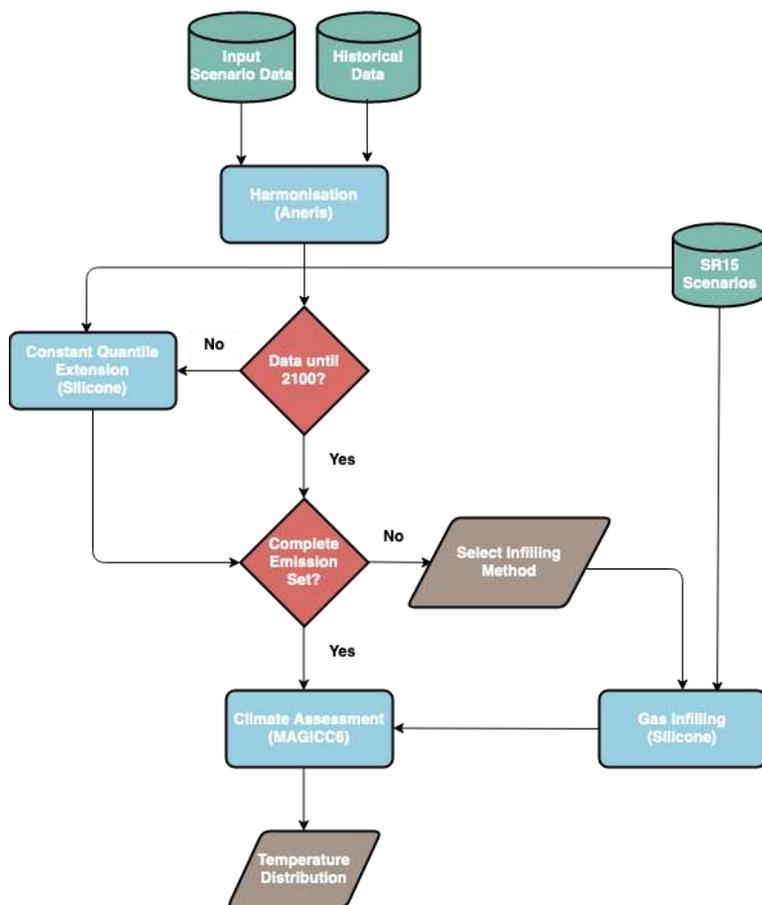
104

105 A framework to assess the climate impact of institutional scenarios

106 Given the relative opacity in the self-assessed climate impact of institutional scenarios, we propose a
 107 consistent set of steps to perform such an assessment, in a manner that allows for comparison with IAM
 108 scenarios (*Figure 1*). We briefly outline the steps here, with further details presented in *Methods*. We first
 109 check if the scenarios extend until 2100 - if not, we extend the data from the last available year until 2100
 110 using the Constant Quantile Extension (CQE) method¹⁶. The CQE method extends an emission trajectory
 111 by applying the position (quantile) of the last reported data point with respect to a distribution of

112 emissions scenarios and applying the same position to future timesteps. The CQE method has previously
 113 been applied to extend the emission levels implied by the Nationally Determined Contributions (NDCs)
 114 that are defined until 2030^{17,18}. Adding to the existing publications of the method, we study its robustness
 115 in further detail in *Supplementary Material Section 1*.

116



117

118

Figure 1 Assessment framework

119 We then proceed to infer missing emission species using the Quantile Rolling Windows (QRW) infilling
 120 method, a technique that has been previously applied and documented¹⁹. Where a scenario provides a
 121 discussion of missing emission species in the report, but does not report a timeseries in the public data,
 122 we still select this method as a default for reasons of transparency. The impact of alternative infilling
 123 methods can be found in the *Supplementary Table S2*. The resulting multi-gas emission trajectories are
 124 provided as an input to the reduced complexity coupled carbon cycle and climate model MAGICC6²⁰ in its

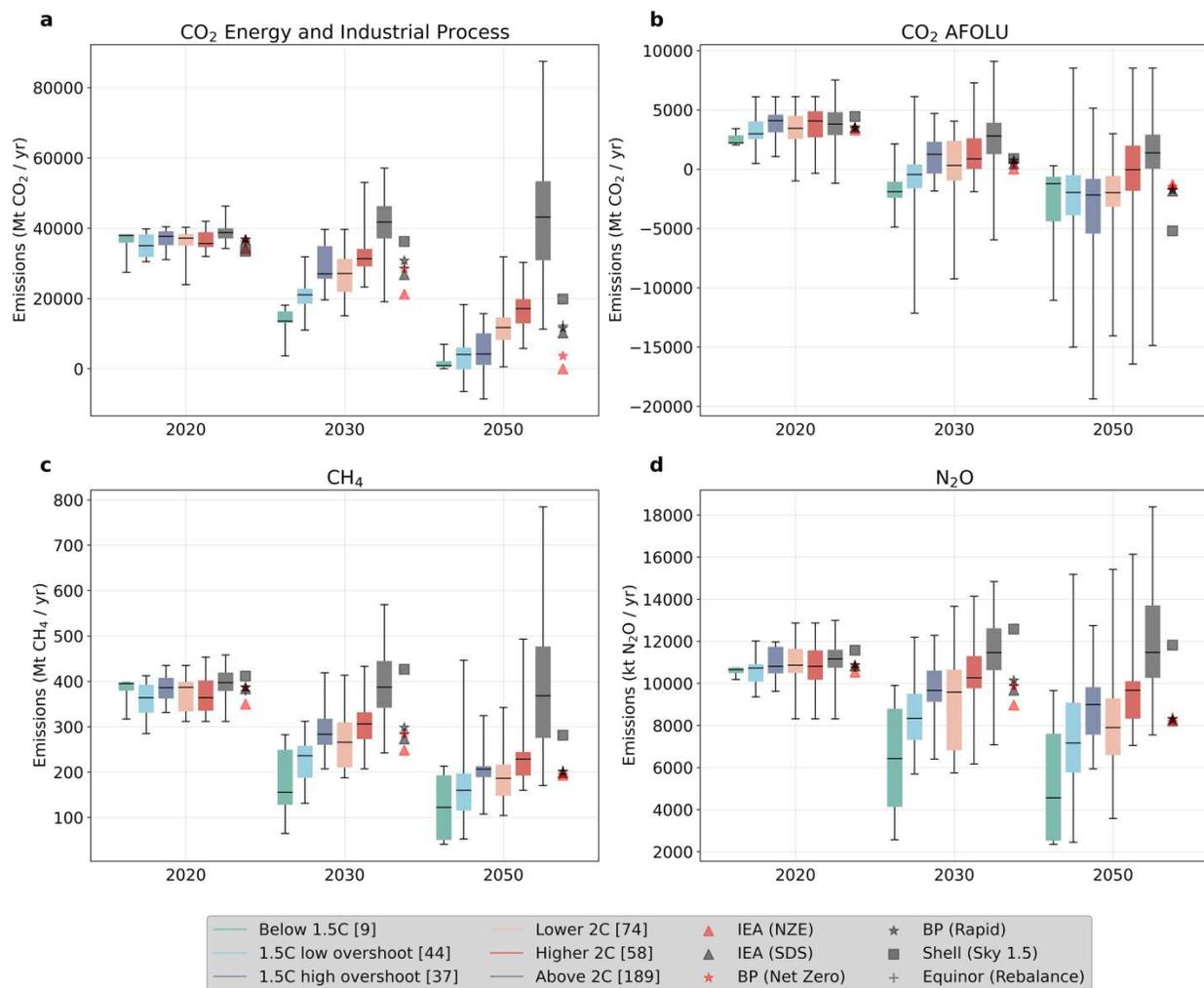
125 probabilistic setup. The scenarios are then classified using the same algorithm as in SR1.5. Any reduced
126 complexity climate model (e.g., FaIR²¹) which implements the *openscm* interface can be similarly applied.

127 Evaluating the multi-gas emission trajectories

128 The key variable for each scenario is CO₂ emissions from energy and industrial processes, whose
129 relationship with other variables helps us construct a multi-gas emissions pathway (the process of deriving
130 a multi-gas emissions pathway based on CO₂ emissions alone is termed “infilling”). Comparing the values
131 for this key variable in the SR1.5 database and the institutional scenarios provides a first order
132 approximation of the climate implications of the institutional scenarios (*Figure 2a*). The two pathway
133 classes in the SR1.5 that meet the warming limit of the Paris Agreement result in 2030 emission levels of
134 13.6 GtCO₂ [13.2 - 16.1 interquartile range] for the “Below 1.5C” (henceforth referred to as no overshoot
135 pathways) category and 21 GtCO₂ [18.6 - 22.6 interquartile range] for the “1.5C low overshoot” category.
136 Apart from the IEA NZE scenario (that is close to the median of the low overshoot pathways), all other
137 institutional scenarios assessed here are either above the interquartile range of the low overshoot
138 pathways or, in the case of Shell’s Sky 1.5 scenario, outside the range of the low overshoot pathways. By
139 2050, the IEA NZE scenario lies below the median of the low overshoot pathways, and the Shell Sky 1.5
140 scenario remains above the low overshoot pathways as well as the interquartile range of the “1.5C high
141 overshoot” (henceforth referred to as high overshoot pathways) pathways.

142

143 The reported energy and industry CO₂ emissions have implications for the infilled greenhouse gases,
144 notably for CO₂ emissions from Agriculture, Forestry and Land Use (AFOLU), CH₄, and N₂O emissions.
145 Methane emissions (*Figure 2c*) reach 2030 levels of 156 Mt CH₄ (129 - 248 interquartile range) for the no
146 overshoot pathways and 236 Mt CH₄ (189 - 257 interquartile range) for the low overshoot pathways. In
147 comparison, the Sky 1.5 scenario from Shell reaches a 2030 level of 426 Mt CH₄, which is above the
148 interquartile range of even the high overshoot scenarios. We explore the reasons for sensitivity to infilling
149 methods and related analytical considerations in further detail in *Supplementary Information Section 2*.



150

151 **Figure 2** Comparing emission characteristics between the SR1.5 pathways and the institutional scenarios assessed in this study.
 152 All emissions (apart from panel a) are infilled using the QRW method, except for Shell Sky 1.5 which reports these emissions, (a)
 153 CO₂ emissions from energy and industrial processes, (b) CO₂ emissions from AFOLU, (c) CH₄ emissions, (d) N₂O emissions. The
 154 box represents the interquartile range with the median represented by the solid horizontal line. The whiskers represent the full
 155 range across the corresponding pathway class.

156 CO₂ emissions from AFOLU (Figure 2b) show a large variation in the SR1.5 pathways. Most infilled
 157 scenarios cluster in the interquartile range of the high-overshoot and 2°C scenarios, with the reported
 158 2050 value from Shell a high outlier and implying a heavy reliance on land-based CDR that goes well
 159 beyond most of the low- and high overshoot pathways. Due to the overlapping ranges between the
 160 different pathway classes (e.g., high overshoot characteristics overlap with the low overshoot

161 characteristics), it is not sufficient for a pathway to be located in the low overshoot CO₂ emission range to
162 assess its compatibility with the Paris LTTG.

163

164 Climate categorization and properties of scenarios

165 Most of the scenarios we assess here overshoot the 1.5°C warming limit by a significant margin (*Figure*
166 *3c*). Equinor’s Rebalance scenario peaks at a median warming of 1.73°C above pre-industrial (here 1850-
167 1900 is used as a proxy for pre-industrial) levels in 2060, and a similar margin of overshoot is observed in
168 BP Rapid (1.73°C in 2058), Shell Sky (1.81°C in 2069) and the IEA SDS (1.78°C in 2056). All of these scenarios
169 would be classified as “Lower 2°C” pathways and are inconsistent with the Paris LTTG, failing to hold
170 warming well-below 2°C (nor pursuing 1.5°C). BP’s Net Zero scenario results in a median end of century
171 warming of 1.5°C (consistent with the scenario claim), the high temporal overshoot (median peak
172 warming of 1.65°C) results in the pathway being classified as a ‘1.5°C high overshoot’ pathway. The one
173 exception to note is the recently-released IEA NZE scenario which we assess as a ‘1.5°C low overshoot’
174 scenario. This scenario has the lowest maximum peak exceedance probability, and we assess it to be close
175 to meeting the condition of being ‘very likely less than 2°C’ (>90% likelihood).

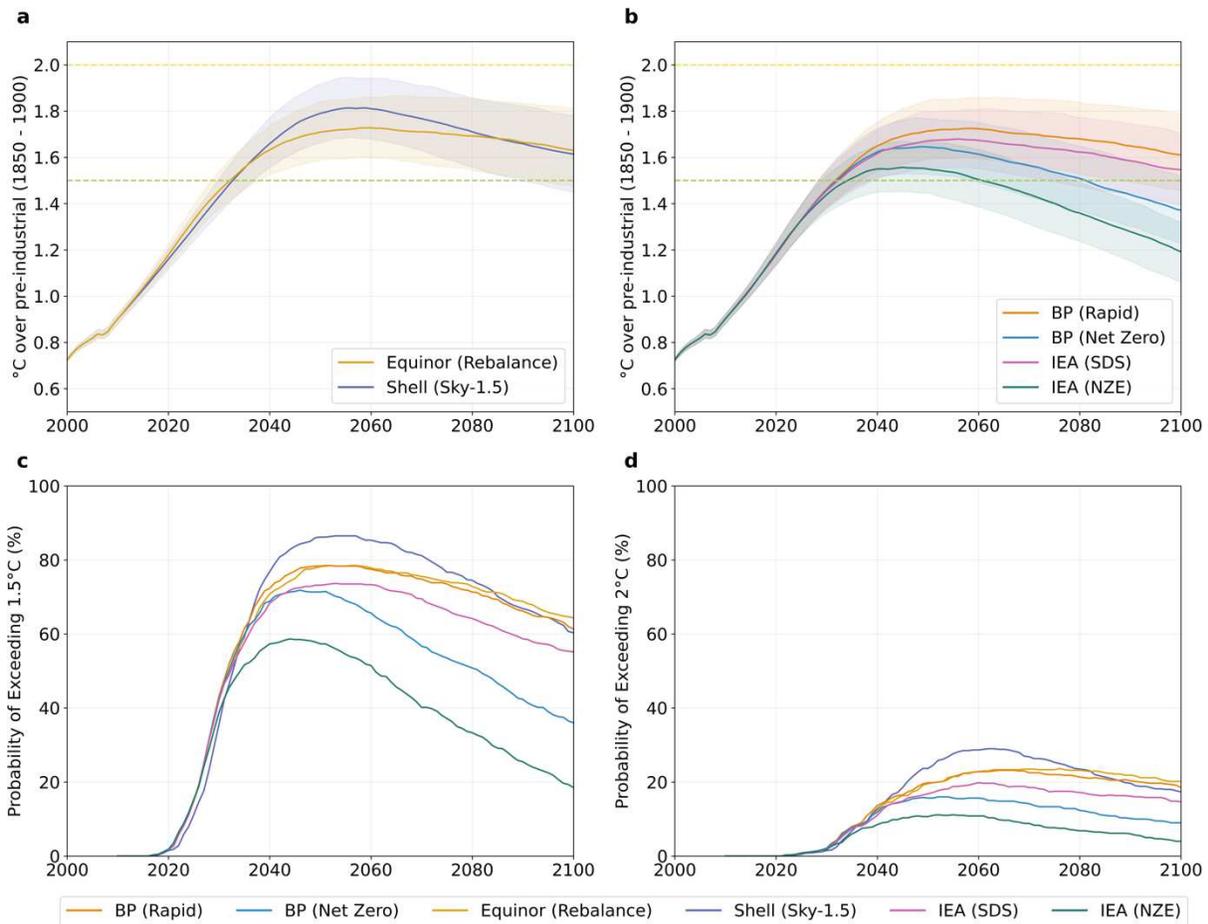
176

177 A key potential source of uncertainty, even with our internally consistent method, is in regards to the
178 climate categorisation due to different infilling methods. Among the five scenarios with a large number of
179 gases infilled (Shell is omitted here), four are situated in the same climate category irrespective of the
180 infilling method (see *Supplementary Table 4*). One scenario (IEA NZE) would be situated in a higher climate
181 category (1.5°C high overshoot) when the RMS method is applied – we trace this back to the specific
182 characteristics of the pathway selected to infill under the RMS method. This uncertainty can be reduced
183 by more complete multi-gas modelling, with non-CO₂ emissions assessed in a manner consistent with the
184 actual production of fossil fuels, biofuel production, among others.

185

Table 1 Key climate outcomes for assessed institutional pathways using the QRW infilling method

Source	Scenario	Median Level of Peak Warming	Median Year of Peak Warming	SR1.5 Climate category	P1.5°C Max (2100)	P2°C Max (2100)
Equinor	Rebalance	1.73°C	2060	Lower 2°C	78% (64%)	23% (20%)
Shell	Sky	1.81°C	2059	Lower 2°C	86% (60%)	29% (17%)
BP	Rapid	1.73°C	2058	Lower 2°C	78% (61%)	23% (18%)
BP	Net zero	1.65°C	2049	1.5°C high overshoot	71% (36%)	16% (9%)
IEA	SDS	1.68°C	2056	Lower 2°C	73% (55%)	19% (14%)
IEA	NZE	1.56°C	2045	1.5°C low overshoot	58% (18%)	11% (4%)



187
 188 **Figure 3** Climate assessment of the institutional scenarios using MAGICC6. (a) and (b) temperature rise above 1850 – 1900 (the
 189 solid line is the ensemble median and the plumes are the 33rd – 66th percentile), (c) Probability of exceeding 1.5°C, (d) Probability
 190 of exceeding 2°C.

191 Comparing technology-agnostic mitigation levers

192

193 Whether a given scenario will achieve the aim of the Paris Agreement is a strong function of the underlying
 194 energy system transformation. Warszawski *et al.*,²² (2020) propose a set of mitigation levers that can be
 195 used to compare the mitigation options selected by different pathways²². These include CDR deployment,
 196 changes in energy intensity of final energy (CI_t), change in energy demand (E_t) and relative reduction in
 197 non-CO₂ emissions (all reductions relative to a base year, which the authors select as 2018). We select
 198 2010 as the base year for comparison, and the indicators CI_t and E_t in 2030 and 2050 with respect to that
 199 base year to evaluate the energy system mitigation characteristics (*Supplementary Table S5*). We do not

200 include scenarios from BP in this comparison because they do not report Final Energy in the data they
201 make available. Since we have used the infilling methods to complete the set of greenhouse gases in the
202 institutional pathways, it would be inconsistent to then evaluate those indicators against the non-CO₂ and
203 non-energy-system emissions levers.

204

205 Final energy and the carbon intensity of that energy behave independently as levers that can both be used
206 to reduce emissions. For example, the Equinor Rebalance and the IEA NZE scenarios have final energy
207 demand consistent with the range of 1.5°C compatible SR1.5 scenarios at about 90% of the 2010 level,
208 illustrating the increasing importance of energy efficiency, whereas Shell Sky 1.5 has a demand 50% higher
209 than the SR1.5 scenarios. On the other hand, the carbon intensity in Rebalance is much higher, as is that
210 of Shell Sky 1.5, in line with 'higher 2°C' pathways and approximately 40% of the 2010 CI, rather than 5-
211 10% as in SR1.5 PA-compatible scenarios. Only the IEA NZE scenario has both E_t and CI_t consistent with
212 low overshoot pathways both in 2030 and in 2050.

213

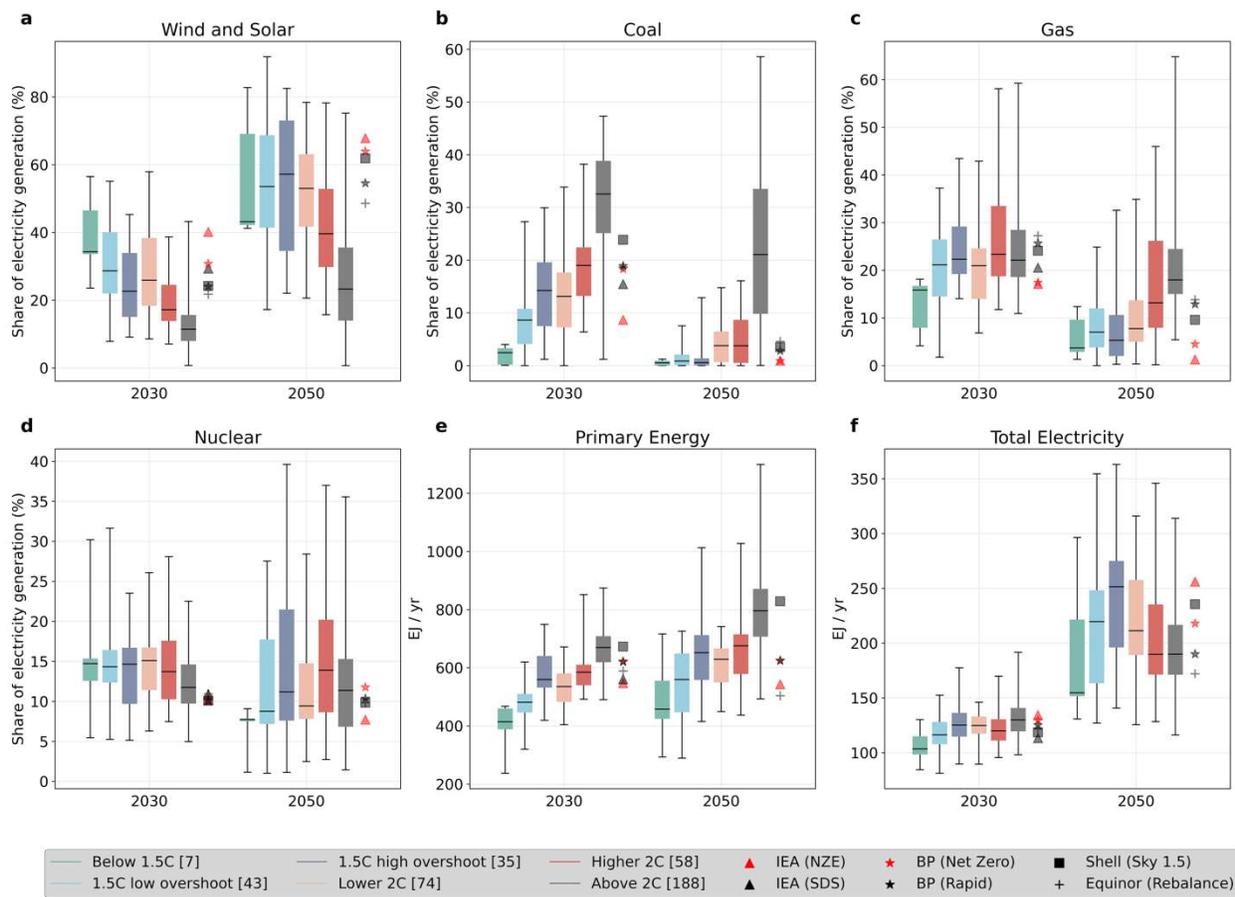
214 [Comparing technology preferences across the pathways](#)

215 The speed and depth of transformation in the electricity sector provides a significant indication of
216 potential achievement of a temperature goal, given that all other energy sectors depend to a greater or
217 lesser degree on electrification. In IAM scenarios there is a clear relationship between the share of coal
218 that remains in electricity generation and the temperature categorization, although in all cases coal
219 generation decreases strongly (*Figure 4a*). The Equinor and Shell scenarios tend to match more closely
220 the remaining coal generation of the higher-temperature IAM scenarios; the BP Net Zero scenario has
221 more coal generation in 2030 than the PA-compatible IAMs, although it converges to those scenarios by
222 2050. This latter feature indicates a somewhat slower transition away from coal and helps explain the
223 categorization as non-PA-compatible. The IEA NZE scenario shows the most similar behavior to the IAM
224 scenarios that are PA compatible, most closely matching low-overshoot scenarios in 2030 and then below-
225 1.5°C scenarios in 2050.

226 In the case of natural gas, results shown in Figure 4c indicate that those scenarios closest to Paris
227 Agreement compatibility also tend to be those with the most rapid decrease in natural gas shares in

228 electricity generation, including the IEA NZE scenario. However, the range of use of natural gas is large,
229 depending on scenario and model, and therefore reflects the uncertainty in the literature as to the
230 'bridging' role for natural gas in the power sector²³⁻²⁵. Part of this uncertainty is due to the potential in
231 some models for significant fossil-fuel carbon capture and storage potential. Given that levelized costs of
232 solar PV and onshore wind are already cheaper in many regions of the world than new fossil fuel based
233 electricity generation even without the additional costs of CCS, economic decisions about low-carbon
234 sources are likely to favor the former²⁶.

235 On the other hand, IAM scenarios with low- or no-overshoot tend to have lower levels of wind and solar
236 share in electricity generation in 2050 than do the IEA NZE, Shell Sky and BP Net Zero scenarios (~45% vs.
237 60%-65%), possibly reflecting a historical tendency of IAMs to underestimate the potential for higher
238 shares of variable renewable energy²⁷⁻³¹. All models tend to show similar characteristics for nuclear power
239 by mid-century with a share in electricity generation somewhat lower than at present, but higher in
240 absolute terms due to the increasing contribution of electricity in the energy system (*Figure 4f*, compared
241 to *Figure 4e*), with primary energy either decreasing or growing only slightly by mid-century in 1.5°C
242 compatible scenarios.



243

244 **Figure 4** Key energy system characteristics across pathways. (a) Share of coal in electricity generation, (b) Share of natural gas in
 245 electricity generation, (c) Share of nuclear in electricity generation, (d) Share of wind and solar in electricity generation, (e)
 246 Primary energy, (f) Total electricity

247

248 Implications for mitigation scenario development and decision-makers

249 The Paris Agreement sets not only a long-term temperature goal, but also intermediate conditions
 250 constraining allowable temporary overshoot of 1.5°C. More recent literature also introduces a further
 251 bound on the energy system transformation through sustainability limits on the potential for deployment
 252 of bioenergy with carbon capture and storage (BECCS) and of carbon-dioxide removal (CDR)^{7,32–38}.
 253 Pathways that delay reductions in fossil fuel consumption in the near-term and thus lead to a high
 254 overshoot of 1.5°C run the risk of counting on an over-dependence on CDR later in the century. In addition,
 255 anthropogenic greenhouse gas emissions beyond CO₂ must be reduced as well; in some cases, such as
 256 with some methane emissions, this will tend to occur along with the reduction in combustion or recovery

257 of fossil fuels. However, emissions from agriculture, such as methane and N₂O will require mitigation as
258 well.

259

260 Since normative scenarios relevant to the Paris Agreement and published by institutions such as the IEA
261 and fossil fuel companies provide important input to policymakers and investors, they should provide a
262 complete pathway to the end of the century for all GHG emissions for all sectors so that temperature
263 assessments can be made. A methodology for evaluating total GHG and aerosol precursor emission
264 pathways is presented here in a manner that allows intercomparisons even in the absence of such
265 provided pathways, while acknowledging the uncertainties inherent in using such techniques. Published
266 institutional pathways that do not actually lead to the LTTG of the Paris Agreement will likely provide a
267 misleading view of the transformations needed for reducing GHG emissions both in the near-term and
268 the long-term.

269

270 For the most part, the institutional pathways analyzed here do not achieve the Paris Agreement LTTG, or
271 do so with substantial interim overshoot. Primarily, this is due to a continued reliance on fossil fuels that
272 is greater than IAM pathways that achieve the PA goal. For example, although the use of coal shows a
273 steep decline in all pathways, it is notable, and of particular importance for policymakers and for
274 investment decision-making, that the role of natural gas is less clear, demonstrating a large range of
275 uncertainty in the various pathway categories. In general, though, pathways that achieve the PA LTTG
276 without significant overshoot do not appear to allow for a bridging role for natural gas; however this is an
277 area ripe for further investigation.³⁹⁻⁴¹ On the other hand, some of the institutional pathways indicate the
278 potential for higher and faster penetration of renewable energy uptake than do many IAMs, also an
279 important signal for discussions about meeting the PA LTTG.

280

281 Our focus has been on institutional pathways, but similar limitations are valid for the growing literature
282 of bottom-up energy modeling approaches that find the potential for 100% renewable energy based
283 systems by mid-century⁴²⁻⁵¹, which tend to outpace estimates of renewable penetration rates compared
284 to IAMs^{27,52,53}. A claim of 100% RE by 2050 may align with power-sector benchmarks for PA-compatibility,

285 but it is not sufficient to guarantee these pathways meet the LTTG. They should also be self-consistently
286 evaluated by including full GHG pathways. The trend in the scientific community is towards full data and
287 model transparency, an increasingly important part of the science-policy interface. In the case of claims
288 on pathway compatibility with international climate agreements, this transparency should extend to the
289 data and assumptions required to confirm such statements.

290

291 References

- 292 1. UNFCCC. Paris Agreement. https://unfccc.int/sites/default/files/english_paris_agreement.pdf
293 (2015).
- 294 2. Keppo, I. *et al.* Exploring the possibility space: Taking stock of the diverse capabilities and gaps in
295 integrated assessment models. *Environ. Res. Lett.* (2021) doi:10.1088/1748-9326/abe5d8.
- 296 3. Carrington, G. & Stephenson, J. The politics of energy scenarios: Are International Energy Agency
297 and other conservative projections hampering the renewable energy transition? *Energy Res. Soc.*
298 *Sci.* **46**, 103–113 (2018).
- 299 4. UNFCCC. Cancun Agreement. [https://unfccc.int/process/conferences/the-big-](https://unfccc.int/process/conferences/the-big-picture/milestones/the-cancun-agreements)
300 [picture/milestones/the-cancun-agreements](https://unfccc.int/process/conferences/the-big-picture/milestones/the-cancun-agreements) (2010).
- 301 5. Intergovernmental Panel on Climate Change (IPCC). *Climate Change 2014: Synthesis Report.*
302 *Contribution of Working Groups I, II and III to the Fifth Assessment Report of the*
303 *Intergovernmental Panel on Climate Change.* <https://www.ipcc.ch/report/ar5/syr/> (2014).
- 304 6. Schleussner, C. F. *et al.* Science and policy characteristics of the Paris Agreement temperature
305 goal. *Nat. Clim. Chang.* **6**, 827–835 (2016).
- 306 7. Intergovernmental Panel on Climate Change (IPCC). Global Warming of 1.5°C. An IPCC Special
307 Report on the impacts of global warming of 1.5°C above pre-industrial levels and related global
308 greenhouse gas emission pathways, in the context of strengthening the global response to the
309 threat of climate change,. (2018).
- 310 8. Rogelj, J. *et al.* A new scenario logic for the Paris Agreement long-term temperature goal. *Nature*

- 311 **573**, 357–363 (2019).
- 312 9. Huppmann, D., Rogelj, J., Kriegler, E., Krey, V. & Riahi, K. A new scenario resource for integrated
313 1.5 °C research. *Nat. Clim. Chang.* **8**, 1027–1030 (2018).
- 314 10. Skea, J., van Diemen, R., Portugal-Pereira, J. & Khourdajie, A. Al. Outlooks, explorations and
315 normative scenarios: Approaches to global energy futures compared. *Technol. Forecast. Soc.
316 Change* **168**, 16–18 (2021).
- 317 11. Shell. *The Energy Transformation Scenarios*. (2021) doi:10.18356/4f98b590-en.
- 318 12. BP. *Global Energy Outlook 2020*. [https://www.bp.com/content/dam/bp/business-](https://www.bp.com/content/dam/bp/business-sites/en/global/corporate/pdfs/energy-economics/energy-outlook/bp-energy-outlook-2020.pdf)
319 sites/en/global/corporate/pdfs/energy-economics/energy-outlook/bp-energy-outlook-2020.pdf
320 (2020).
- 321 13. IEA. *World Energy Outlook 2020* . <https://www.iea.org/reports/world-energy-outlook-2020>
322 (2020).
- 323 14. International Energy Agency. *Net Zero by 2050 - A Roadmap for the Global Energy Sector*.
324 www.iea.org/t&c/ (2021).
- 325 15. Equinor. *Energy Perspectives 2020*. (2020).
- 326 16. Gütschow, J., Jeffery, M. L., Schaeffer, M. & Hare, B. Extending Near-Term Emissions Scenarios to
327 Assess Warming Implications of Paris Agreement NDCs. *Earth’s Futur.* **6**, 1242–1259 (2018).
- 328 17. Rogelj, J. *et al.* Paris Agreement climate proposals need a boost to keep warming well below 2 °C.
329 *Nature* **534**, 631–639 (2016).
- 330 18. Geiges, A. *et al.* Incremental improvements of 2030 targets insufficient to achieve the Paris
331 Agreement goals. *Earth Syst. Dyn. Discuss.* 1–18 (2019) doi:10.5194/esd-2019-54.
- 332 19. Lamboll, R. D., Nicholls, Z. R. J., Kikstra, J. S., Meinshausen, M. & Rogelj, J. Silicone v1.0.0: An
333 open-source Python package for inferring missing emissions data for climate change research.
334 *Geosci. Model Dev.* **13**, 5259–5275 (2020).
- 335 20. Meinshausen, M., Raper, S. C. B. & Wigley, T. M. L. Emulating coupled atmosphere-ocean and

- 336 carbon cycle models with a simpler model, MAGICC6 - Part 1: Model description and calibration.
337 *Atmos. Chem. Phys.* **11**, 1417–1456 (2011).
- 338 21. Smith, C. J. *et al.* FAIR v1.3: A simple emissions-based impulse response and carbon cycle model.
339 *Geosci. Model Dev.* **11**, 2273–2297 (2018).
- 340 22. Warszawski, L. *et al.* All options, not silver bullets, needed to limit global warming to 1.5°C: a
341 scenario appraisal. *Environ. Res. Lett.* (2021) doi:10.1088/1748-9326/abfeec.
- 342 23. Smith, C. J. *et al.* Current fossil fuel infrastructure does not yet commit us to 1.5 °C warming. *Nat.*
343 *Commun.* **10**, 1–10 (2019).
- 344 24. Pfeiffer, A., Millar, R., Hepburn, C. & Beinhocker, E. The ‘2°C capital stock’ for electricity
345 generation: Committed cumulative carbon emissions from the electricity generation sector and
346 the transition to a green economy. *Appl. Energy* **179**, 1395–1408 (2016).
- 347 25. International Energy Agency. *Net Zero by 2050 A Roadmap for the Global Energy Sector.* (2021).
- 348 26. IRENA. *Towards 100% Renewable Energy: Status, Trends and Lessons Learned.* (2019).
- 349 27. Creutzig, F. *et al.* The underestimated potential of solar energy to mitigate climate change. *Nat.*
350 *Energy* **2**, 17140 (2017).
- 351 28. Pietzcker, R. C. *et al.* System integration of wind and solar power in integrated assessment
352 models : A cross-model evaluation of new approaches. *Energy Econ.* **64**, 583–599 (2017).
- 353 29. Creutzig, F., Nemet, G., Minx, J. C., Change, C. & Nemet, G. Climate change mitigation easier than
354 suggested by models. 1–17 (2021).
- 355 30. Shiraki, H. & Sugiyama, M. Back to the basic : toward improvement of technoeconomic
356 representation in integrated assessment models. *Clim. Chang.* **162**, 13–24 (2020).
- 357 31. Nemet, G. F. *How Solar Became So Cheap: A Model for Low-Carbon Innovation.* (Routledge,
358 2019).
- 359 32. Fuss, S. *et al.* Betting on negative emissions. *Nat. Clim. Chang.* **4**, 850–853 (2014).
- 360 33. Fuss, S. *et al.* Research priorities for negative emissions. *Environ. Res. Lett.* **11**, 115007 (2016).

- 361 34. Jackson, R. B. *et al.* Focus on negative emissions. *Environ. Res. Lett.* **12**, 110201 (2017).
- 362 35. Roe, S. *et al.* Contribution of the land sector to a 1.5 °C world. *Nat. Clim. Chang.* **9**, 817–828
363 (2019).
- 364 36. Fuss, S. *et al.* Negative emissions — Part 2 : Costs , potentials and side effects. (2018).
- 365 37. Hanssen, S. V. *et al.* The climate change mitigation potential of bioenergy with carbon capture
366 and storage. *Nat. Clim. Chang.* 1–7 (2020) doi:10.1038/s41558-020-0885-y.
- 367 38. Creutzig, F. Economic and ecological views on climate change mitigation with bioenergy and
368 negative emissions. *Bioenergy* **8**, 4–10 (2016).
- 369 39. Zhang, X., Myhrvold, N. P., Hausfather, Z. & Caldeira, K. Climate benefits of natural gas as a bridge
370 fuel and potential delay of near-zero energy systems. *Appl. Energy* **167**, 317–322 (2016).
- 371 40. Hausfather, Z. Bounding the climate viability of natural gas as a bridge fuel to displace coal.
372 *Energy Policy* **86**, 286–294 (2015).
- 373 41. Gürsan, C. & de Gooyert, V. The systemic impact of a transition fuel: Does natural gas help or
374 hinder the energy transition? *Renewable and Sustainable Energy Reviews* vol. 138 110552 (2021).
- 375 42. Brown, T. W. *et al.* Response to ‘Burden of proof: A comprehensive review of the feasibility of
376 100% renewable-electricity systems’. *Renew. Sustain. Energy Rev.* **92**, 834–847 (2018).
- 377 43. Clack, C. T. M. *et al.* Evaluation of a proposal for reliable low-cost grid power with 100% wind,
378 water, and solar. *Proc. Natl. Acad. Sci. U. S. A.* **114**, 6722–6727 (2017).
- 379 44. Elliston, B., Diesendorf, M. & MacGill, I. Simulations of scenarios with 100% renewable electricity
380 in the Australian National Electricity Market. *Energy Policy* **45**, 606–613 (2012).
- 381 45. Teske (ed.), S. *Achieving the Paris Climate Agreement Goals Global and Regional 100%*
382 *Renewable Energy Scenarios with Non-energy GHG Pathways for +1.5°C and +2°C.* (Springer,
383 2019). doi:<https://doi.org/10.1007/978-3-030-05843-2>.
- 384 46. Heard, B. P., Brook, B. W., Wigley, T. M. L. & Bradshaw, C. J. A. Burden of proof: A comprehensive
385 review of the feasibility of 100% renewable-electricity systems. *Renew. Sustain. Energy Rev.* **76**,

- 386 1122–1133 (2017).
- 387 47. Jacobson, M. Z. Roadmaps to Transition Countries to 100% Clean, Renewable Energy for All
388 Purposes to Curtail Global Warming, Air Pollution, and Energy Risk. *Earth's Futur.* **5**, 948–952
389 (2017).
- 390 48. Jacobson, M. Z., Delucchi, M. A., Cameron, M. A. & Mathiesen, B. V. Matching demand with
391 supply at low cost in 139 countries among 20 world regions with 100% intermittent wind, water,
392 and sunlight (WWS) for all purposes. *Renew. Energy* **123**, 236–248 (2018).
- 393 49. Jacobson, M. Z. *et al.* 100% Clean and Renewable Wind, Water, and Sunlight All-Sector Energy
394 Roadmaps for 139 Countries of the World. *Joule* **1**, 108–121 (2017).
- 395 50. International Renewable Energy Agency (IRENA). *Global Energy Transformation: A Roadmap to*
396 *2050. Global Energy Transformation. A Roadmap to 2050*
397 [http://irena.org/publications/2018/Apr/Global-Energy-Transition-A-Roadmap-to-](http://irena.org/publications/2018/Apr/Global-Energy-Transition-A-Roadmap-to-2050%0Awww.irena.org)
398 [2050%0Awww.irena.org](http://irena.org/publications/2018/Apr/Global-Energy-Transition-A-Roadmap-to-2050%0Awww.irena.org) (2019) doi:Doi 10.1002/(Sici)1097-0029(19990915)46:6<398::Aid-
399 Jemt8>3.0.Co;2-H.
- 400 51. Ram, M. *et al.* Global Energy System based on 100% Renewable Energy - Power, Heat, Transport
401 and Desalination Sectors.Study by Lappeenranta University of Technology and Energy Watch
402 Group, Lappeenranta, Berlin, March 2019. *Energy Watch Group*
403 <http://energywatchgroup.org/new-study-global-energy-system-based-100-renewable-energy>
404 (2019).
- 405 52. Grubb, M., Wieners, C. & Yang, P. Modeling myths : On DICE and dynamic realism in integrated
406 assessment models of climate change mitigation. *WIREs Clim Chang.* 1–26 (2019)
407 doi:10.1002/wcc.698.
- 408 53. Grubb, M. *et al.* Induced innovation in energy technologies and systems : a review of evidence
409 and potential implications for CO 2 mitigation OPEN ACCESS Induced innovation in energy
410 technologies and systems : a review of evidence and potential implications for CO 2 mitiga.
411 *Environ. Res. Lett* **16**, (2021).
- 412 54. Riahi, K. *et al.* The Shared Socioeconomic Pathways and their energy, land use, and greenhouse

- 413 gas emissions implications: An overview. *Glob. Environ. Chang.* **42**, 153–168 (2015).
- 414 55. Hoesly, R. M. *et al.* Historical (1750-2014) anthropogenic emissions of reactive gases and aerosols
415 from the Community Emissions Data System (CEDS). *Geosci. Model Dev.* **11**, 369–408 (2018).
- 416 56. Gütschow, J. *et al.* The PRIMAP-hist national historical emissions time series. *Earth System Science*
417 *Data* vol. 8 (2016).
- 418 57. Gidden, M. J. *et al.* A methodology and implementation of automated emissions harmonization
419 for use in Integrated Assessment Models. *Environ. Model. Softw.* **105**, 187–200 (2018).
- 420 58. Gidden, M. *et al.* Global emissions pathways under different socioeconomic scenarios for use in
421 CMIP6: a dataset of harmonized emissions trajectories through the end of the century. *Geosci.*
422 *Model Dev.* **12**, 1443–1475 (2019).
- 423 59. Lamboll, R. D., Nicholls, Z. R. J., Kikstra, J. S., Meinshausen, M. & Rogelj, J. Silicone v1 . 0 . 0 : an
424 open-source Python package for inferring missing emissions data for climate change research.
425 *Geosci. Model Dev* **13**, 5259–5275 (2020).
- 426 60. IPCC. *Global Warming of 1.5°C. An IPCC Special Report on the impacts of global warming of 1.5°C*
427 *above pre-industrial levels and related global greenhouse gas emission pathways.*
428 (Intergovernmental Panel on Climate Change, 2018).
- 429 61. Gieseke, R., N Willner, S. & Mengel, M. Pymagicc: A Python wrapper for the simple climate model
430 MAGICC. *J. Open Source Softw.* **3**, 516 (2018).
- 431 62. IPCC. *Climate Change 2013: The Physical Science Basis. Contribution of Working Group I to the*
432 *Fifth Assessment Report of the Intergovernmental Panel on Climate Change.*
433 <https://www.ipcc.ch/report/ar5/wg1/> (2013).

434

435 Methods

436 **Data Sources and Handling**

437 In this study, we construct a harmonized dataset of institutional scenarios and compare them with the
438 scenarios underlying the Special Report on 1.5°C (SR1.5). For this, we harmonize all emissions to 2010
439 values in line with the approach adopted in SR1.5 - we use historical data from the SSP database⁵⁴ and
440 harmonized scenario data^{55,56}) from the SR1.5 scenario database hosted by IIASA⁹. In this work, we assess
441 normative scenarios (*i.e.*, scenarios that claim to reach a Paris Agreement future) from four institutions:
442 Equinor, the International Energy Agency, Shell and BP. For scenarios where data for 2020 are not
443 available, we extend the data series to 2020 based on the historical trend observed in the data reported
444 by the study. We note that this does not account for the effect of COVID-19 on emissions; however, the
445 IEA projects a strong growth in emissions in 2021 and hence the bias induced by this assumption (in one
446 year) is unlikely to affect our assessment. To fill in missing gases, we use CO₂ emissions from energy and
447 industrial processes as the lead gas. Scenarios from Equinor and BP do not report industrial process
448 emissions. For these scenarios we assume that industrial process emissions follow the same trajectory as
449 the IEA Sustainable Development Scenario (SDS).

450

451 **Harmonization**

452 We harmonize all emission trajectories to the 2010 values from our historical dataset using the
453 harmonization package *anemis*⁵⁷. We select a constant ratio harmonization method, with the ratio
454 (between the historical data and the scenario data in the base year) converging to 1 in the last available
455 scenario year. For the Shell scenarios that report data until 2100, we use the default method selected by
456 *anemis* (reduce ratio to 2080), which is the default adopted in the CMIP6 emission harmonization
457 routines⁵⁸.

458

459 **Extending Series Until 2100**

460 Published scenarios from IEA, Equinor, and BP have data to 2040 or 2050. We extend these data from the
461 last available scenario data point to 2100 using the Constant Quantile Extension (CQE) method¹⁶ and
462 implemented in the Python package *silicone*⁵⁹. We first identify the position (quantile) of the scenario
463 emissions in the last available year with respect to an underlying distribution of emission pathways. We
464 then apply the same quantile to the emission distribution to extend the scenario emissions until 2100. In

465 this paper the underlying emission distribution is drawn from the database of scenarios underlying the
466 Special Report on 1.5°C^{9,60}. With the CQE, we attempt to capture some element of the underlying model
467 dynamics while extending the pathway. A drawback of this method is that the underlying distribution of
468 emissions may not represent structural transition in the energy system models (used by the three
469 institutions) appropriately. To evaluate the validity of the method, we assess its effectiveness in
470 reconstructing known data (here, data from the SR1.5). We truncate each pathway (*i.e.*, model and
471 scenario combination) in the SR1.5 database at 2050 and then use the CQE method to extend the
472 pathways to 2100. We then calculate the root mean square difference between the original value and the
473 extended value in each time step, normalized by the spread of values in that time step, defined by:

474

$$475 \quad \epsilon = \frac{\sum_i \sqrt{\sum_t \frac{(p_{i,t} - q_{i,t})^2}{n_t \sigma_t^2}}}{n_i}$$

476 where ϵ is the error, $p_{i,t}$ is the CQE-extended value of pathway i at time t , $q_{i,t}$ is the originally projected
477 value at that time, $n_{i(t)}$ is the number of pathways (times) being summed over and σ_t is the standard
478 deviation of original projections at that time. This effectively compares the error when using the CQE
479 method with the error from using the average value in the database at that time – a value of one
480 corresponds to the error in using the average value in the database at each time. The results of this
481 method being applied to various emissions types can be found in **Supplementary Table S1**. For CO₂
482 emissions from energy and industrial processes, the error measured this way is 0.22 indicating that this
483 method, for the dataset considered here, is far better than simply using the average value from the
484 database.

485

486 **Gas Infilling**

487 Gas infilling (*i.e.*, inferring missing emission species) is necessary to construct a complete, multi-gas
488 emissions trajectory that can be used to assess the climate impact of a scenario. In this paper, we apply
489 the infilling approaches implemented in the Python package *silicone*⁵⁹. The key premise of the infilling
490 techniques is that there is a relationship between the emissions that are represented in the scenario and

491 emissions that are to be inferred - the different infilling methods correspond to different ways of defining
492 that relationship. In the main body of this paper, we use the ‘Quantile Rolling Windows’ (QRW) technique
493 to infer missing emission species. We use CO₂ emissions from energy and industrial processes
494 (Emissions|CO₂|Energy and Industrial Processes) as the lead gas consistently. We provide a short
495 description of the QRW infilling method here, as a summary of the published methodology⁵⁹. In the QRW
496 method, a weight of $\frac{1}{(1+(\text{lead value difference})^2)}$ is applied to all data points at equally spaced data points
497 across the infiller lead. Then, the median of the follower value at these points is selected and returned.
498 The QRW technique gives the best balance between robustness to small changes and accuracy in infilling
499 results. We use it here in preference to the RMS closest technique, which is slightly more accurate when
500 applied to the SR1.5 database but more variable, and as a whole-pathway technique means that the
501 values at one time are influenced by values at another. This latter feature is best avoided when we are
502 using techniques to project emissions forward in time from an earlier stage. For those scenarios that
503 report 2020 emissions that account for the impact of the COVID-19 pandemic, we include the reported
504 2015 value to reduce the bias introduced by interpolating between 2010 and 2020 (this applies to Shell
505 Sky and IEA NZE). We assess sensitivities to two other common infilling methods that have been used in
506 the literature (the ‘Equal Quantile Walk’ and ‘RMS pathway matching’ methods).

507

508 **Climate Assessment**

509

510 To assess the climate impact of the scenarios, we provide the constructed multi-gas emission pathways
511 as an input to the reduced complexity carbon cycle and climate model MAGICC6²⁰ using a Python-based
512 wrapper Pymagicc⁶¹ to process the data. The probabilistic distribution of climate impacts is assessed using
513 600 sets of parameters that reflect the climate sensitivity range assessed by the IPCC in the 5th
514 Assessment Report and the Special Report on 1.5°C, as well as to represent carbon cycle uncertainties.
515 Updated distributions, in line with the forthcoming 6th Assessment Report of the IPCC or more recent
516 literature may lead to different conclusions about the climate implications of these scenarios. We
517 calculate the temperature rise relative to the 1986 – 2005 mean value and add 0.61°C to make the
518 comparison relative to the 1850 – 1900 reference level. This follows the approach from AR5⁶² (Chapter 6,

519 Figure 6.12 – 6.13) that was subsequently used in the SR1.5. The categorisation follows the categories in
520 SR1.5 that are described in further detail in *Supplementary Table S3*.

521 Funding

522 RJB acknowledges support from the EU Horizon 2020 Marie-Curie Fellowship Program (H2020-MSCA-IF-
523 2018, proposal number 838667 - INTERACTION). GG, MG, MS, BH acknowledge support German Federal
524 Ministry for the Environment, Nature Conservation and Nuclear Safety (grant no.
525 16_II_148_Global_A_IMPACT). RDL acknowledges support from funding from the EU Horizon 2020
526 research and innovation programme under grant agreement No 820829 (CONSTRAIN).

527

528 Acknowledgements

529 We would like to thank Daniel Huppmann for developing the SR1.5 python notebooks, Yann Robiou du
530 Pont for reviewing an earlier draft of this manuscripts, and Shivika Mittal for discussions on transparency
531 and data issues in IEA scenarios.

532 Author Contributions

533 RJB, MJG, BH and MS conceived the research and analysis. GG, RJB and ZN carried out the analyses. GG,
534 RDL and ZN performed sensitivity and robustness analyses of results. MM leads the development of
535 MAGICC and created the climate parameter configuration used in this study. ZN, RDL, JL, and MJG
536 developed and maintain software utilized by the methodology used in this study. RJB, GG and MJG
537 developed the rough draft of the manuscript. All authors contributed to the submitted manuscript.

538

539 Code and Data Availability

540 The software and scripts we used to perform this analysis are available at: [https://gitlab.com/gaurav-](https://gitlab.com/gaurav-ganti/institutional_scenarios)
541 [ganti/institutional_scenarios](https://gitlab.com/gaurav-ganti/institutional_scenarios). The repository will be made available over the course of the review process
542 and will be made available as requested to reviewers.

543 [Competing Interests Statement](#)

544 The authors NO competing interests.

Supplementary Files

This is a list of supplementary files associated with this preprint. Click to download.

- [brecha2021supplement.docx](#)