

COVID-19 in Kerala: analysis of measures and impacts

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1 **COVID-19 in Kerala: analysis of measures and impacts**

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10

11 **In the absence of an effective vaccine or drug therapy, non-Pharmaceutical**

12 **Interventions are the only option for control of the outbreak of the coronavirus disease**

13 **2019, a pandemic with global implications. Each of the over 200 countries affected¹ has**

14 **followed its own path in dealing with the crisis, making it difficult to evaluate the**

15 **effectiveness of measures implemented, either individually, or collectively. In this paper**

16 **we analyse the case of the south Indian state of Kerala, which received much praise in**

17 **the international media for its success in containing the spread of the disease in the**

18 **early months of the pandemic, but is now in the grips of a second wave. We use a model**

19 **to study the trajectory of the disease in the state during the first four months of the**

20 **outbreak. We then use the model for a retrospective analysis of measures taken to**

21 **combat the spread of the disease, to evaluate their impact. Because of the unusual**

22 **aspects of the Kerala case, we argue that it is a model worthy of a place in the discussion**

23 **on how the world might best handle this and other, future, pandemics.**

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24 **Introduction**

25 The emergence of a novel coronavirus, severe acute respiratory syndrome coronavirus 2
26 (SARS-CoV-2)², has led to a global health emergency³, with the resulting disease
27 coronavirus disease 2019 (COVID-19) spreading globally. COVID-19 can manifest with no
28 symptoms up to severe illness⁴, with symptoms including respiratory disease, severe
29 pneumonia⁵ and in extreme cases death. The disease is particularly dangerous to those with
30 underlying medical conditions and older people⁴. Non-Pharmaceutical Interventions (NPIs)
31 have been the only tool available so far to control the virus spread^{6,7}.

32 India has been hit hard by COVID-19, reporting over 821,000 cases on 10th July, 2020¹
33 despite not having reached the peak of the outbreak⁸. In the South Indian state of Kerala, the
34 pattern has been different from the rest of India. The state has a population of 33.3 million⁹,
35 but reported only 1,208 cases of COVID-19 as of 30th May 2020¹, of which the majority were
36 linked to exposed or infected people travelling into Kerala from the rest of India or abroad.
37 Countries of comparable sizes such as Canada (35.2 million¹⁰) reported 91,600 cases on the
38 same day, with similar introduction date¹. The aggressive implementation of NPIs in Kerala,
39 including track and trace, quarantining, and lockdown, has been lauded as the predominant
40 reason for Kerala's early success in avoiding a worse outbreak¹¹.

41 In this paper we use a susceptible-exposed-infected-recovered (SEIR) model to evaluate,
42 retroactively, the impact of the actions taken in Kerala to contain the disease, in the four
43 months since the first recorded appearance of the disease in Kerala on 30th January, 2020, and
44 discuss implications for the future, in the light of the model results.

45

46 Kerala followed a multi-strand approach to contain the spread of COVID-19, from 30th
47 January 2020 when a medical student returning from Wuhan (China) tested positive. The
48 strategy was implemented in three stages:

49 Phase 1: initial stage (January 30 to March 24);

50 Phase 2: lock-down stage (March 24 to June 1); and

51 Phase 3: unlock stage (June 1 onwards).

52 During the phase 1, travellers coming from COVID-19-reported countries were monitored at
53 all points of entry into the state; and suspected cases were placed under quarantine in

54 government hospitals, and all identified primary contacts were placed under self-quarantine.

55

56 At the beginning of Phase 2, there were 109 confirmed cases. Within Phase 2, on 16th April

57 the national government announced the identification of hotspot districts in every state in

58 India, classifying the districts into red, orange and green zones, corresponding to the number

59 of active cases in each district¹². On 20th April lock-down was relaxed for districts in Kerala

60 in the green and orange zones. Subsequently, a repatriation scheme was initiated through

61 which 127,089 Keralites had returned to the state by 30th May¹³. Passengers coming from

62 outside Kerala were quarantined for 14 days at home or at facilities provided by the

63 government. Local health workers monitored adherence to quarantine at the individual level.

64

65 In Phase 3, travel restrictions were implemented in red zones only; public transport restarted

66 operations; and offices and shops were allowed to open. The active cases in Kerala increased

67 from 16 on 8th May to 1,231 on 9th June¹³, though the spread of disease through contact was

68 restricted to ~ 10%. The implementation of strict quarantine measures and public

69 participation has been credited with the low rate of contact transmission.

70

71 The Kerala plan included: 1) testing the population according to World Health Organisation

72 directives and strict quarantine of all cases suspected of infection; 2) implementation of travel

73 bans across sub-state administrative (district) boundaries and state borders; 3) a public

74 outreach campaign, “break the chain”, focusing on hygiene; 4) use of citizen science for data
75 collection and management¹⁴; 5) organisation of a special youth task force of 236,000
76 volunteers for supporting the more-vulnerable senior citizens and others under quarantine,
77 with delivery of food, medicine and other needs¹⁵; and 6) arranging community kitchens to
78 deliver cooked food to stranded migratory labourers and others in need. The overall approach
79 was a decentralised and distributed one, with a clear plan of action at every level of
80 administration, with full community engagement.

81

82 The Kerala COVID-19 model used in this work is based on the generic class of SEIR models,
83 with additional partitioning of the population into hospitalised and out-of-hospital
84 compartments, with a third dealing with people travelling into the state (Figure 1, see details
85 in methods section). The model was fitted to observations. Variants of the model were then
86 generated, to test the effects of (1) reduced testing; (2) no travel restrictions; (3) no out-of-
87 hospital measures; (4) no in-hospital quarantine; and (5) all measures removed. Treatment of
88 the out-of-hospital measures included consideration of the consequences of: no quarantine of
89 out-of-hospital population with no lock-down; no track-and trace; and their combined effect
90 (see methods section for further details).

91

92 **Results**

93 The reference model reproduces the time series of observations of COVID-19 cases and
94 deaths with high fidelity (Figure 1). The snapshot outputs at the end of the run, on 30th May,
95 also correspond well with the observed hospitalised cases and reproduce the low number of
96 deaths (Table 1a). The maximum and cumulative modelled in-hospital cases are 527 and
97 1,273 respectively, which correspond to observed cases of 624 and 1,208 (see Table 1a). The

98 Kerala reference model predicts a total of 7 deaths between 30th January 2020 and 30th May
99 2020 (compared with 9 reported). The model admits that a proportion of infected people may
100 not have been identified; and the 2,461 cumulative modelled cases (Table 1a) consist of the
101 in-hospital infected population and the out-of-hospital, undetected, but infected, population
102 (Figure SM-1). Comparison with the cumulative hospitalised cases suggests that there were
103 many undetected cases outside the hospital as reported on 30th May. This was not always the
104 case (Figure 2): according to the model, there were no undetected cases in the community
105 between day 67 (7th April) and day 90 (29th April). Since all people who tested positive, or
106 presented recognisable symptoms, were hospitalised, this result suggests that by the end of
107 the simulation period, many cases were asymptomatic, or presented atypically. While it
108 would be impossible to verify the number of out-of-hospital infected people, this result could
109 help explain why the number of cases increased rapidly, once lock-down measures were
110 relaxed.

111 Currently the state has 1,280 public hospitals and 2,062 private hospitals, giving a state-wide
112 total of 99,227 hospital beds, of which 4,961 are intensive care unit beds, with 2,481
113 ventilators¹⁶. As of 30th May 2020, Kerala had not reached any of these thresholds. However,
114 it shows a worrying trend, with the number of cases increasing from day 99, indicating both
115 an increase in transmission rate as well as the intake of already-infected people into the state.
116 Though the basic reproduction number \mathcal{R}_0 had dropped to 0.21 by 24th March, a value well
117 below the threshold of one required for the number of cases to decline, it had risen far above
118 the threshold value by 20th April, reaching 2.1 (close to its initial value 2.2 at the beginning of
119 simulation, see Supplementary Material, Table SM-3). This is consistent with recent reports
120 in mid-July, according to which community transmission was responsible for more newly-
121 reported cases than the influx of infected people.

122 In the simulations which considered the impact of government measures, removing in-
123 hospital quarantine had the most effect, with only the removal of all modelled government
124 actions yielding a higher number of cases and deaths (see Table 1a and Figure 3 and Figure
125 SM-2). Removing out-of-hospital measures also had a high impact on both death and cases.
126 Increasing \mathcal{R}_0 (to simulate no track and trace) augmented the rate of increase, bringing it
127 closer to the case of no in-hospital quarantine. Reduced testing and increasing the influx of
128 people into the state also augmented infections and deaths, but at a less alarming rate than the
129 no-quarantine cases.

130 Hence, the considerable effort by volunteers, health workers, government departments and
131 the general public to enact the full quarantine had been amply rewarded, according to the
132 model. Quarantining had reduced the transmission rate and stopped the spread from within
133 hospital to out-of-hospital, as well as within the out-of-hospital population. Relaxing or
134 removing quarantine would have overstretched Kerala's hospital facilities.

135

136 Due to the success of the initial actions taken by the government, with excellent response
137 from the community, only a small proportion of the community had the virus (2,461) by 30th
138 May, according to the reference model. These low numbers do not come close to the rate
139 required for herd immunity (60% for an \mathcal{R}_0 of 2.5¹⁷, or 55% for an \mathcal{R}_0 of 2.2 which occurs
140 with track-and-trace) so that population immunity cannot be relied upon to slow infection.

141 Without further decrease in the transmission rate, the outbreak, which was successfully
142 stalled, has the potential to return in full force. For comparison with other countries, a
143 snapshot at the end of May (Table 1b) shows a high level of success in Kerala, in keeping the
144 number of infections down. But it is evident from the inferred \mathcal{R}_0 that relaxation came too
145 early, and that longer-term control strategies are needed to prevent further escalation through
146 community transmission¹⁸.

147

148 **Discussion**

149 This work would not have been possible without the meticulous book-keeping followed by
150 all the health-care sectors of Kerala. The leadership response at various levels of government
151 was well-coordinated and prompt, and benefitted from a strong reputation built on a track
152 record of successfully dealing with previous health emergencies¹⁹. As a consequence, there
153 was a high level of cooperation from all relevant government departments as well as the well-
154 informed population, and a high degree of adherence to the government measures, which
155 helped implementing the model presented here. Once the model parameters were tuned to fit
156 the data, the reference model could be run for hypothetical cases in which the various
157 government measures had not been enacted.

158

159 The data and the model show remarkably low cases and fatalities (a total of three) till 7th
160 May, when the lock-down was eased in districts with low case numbers and repatriation of
161 Keralites stranded outside the state began, which has been followed by a period of
162 exponentially growing infection, continuing into July.

163

164 Using the model to simulate what the consequences would have been, if the government had
165 not acted promptly, leads to some sobering conclusions. According to the model simulation,
166 in the worst case of no government action, the entire population would have become infected
167 at some point, and the total fatality would have risen to close to two hundred thousand, within
168 four months. No doubt, in this worst-case situation, and many of the hypothetical scenarios,
169 Kerala's medical facilities and volunteer activities would have been over-stretched,
170 dramatically increasing the death toll beyond what is modelled here. Note that stringent track-
171 and-trace measures were in place from the very beginning of the outbreak in Kerala, making

172 it difficult to evaluate the impact of this particular measure. We can only speculate that the
173 initial \mathcal{R}_0 value would have been significantly higher otherwise, see for example \mathcal{R}_0 values
174 greater than 3 reported from other regions^{20,21}.

175 During the period of study, the number of deaths relative to the total number of infected
176 people was 0.7%. It has since decreased to 0.4% as of 10th July²² though the number of cases
177 has increased dramatically, to 6,951. The death rate is impressively low (*cf.* 2.7% for India as
178 a whole, 15.5% for the UK, and 4.3% for the USA, according to the Johns Hopkins
179 Coronavirus Resource Centre¹ on 10th July 2020). The role played by Kerala's public health-
180 care system (which in itself reflects well on the foresight of multiple governments in building
181 Kerala's health-care system over the last few decades) cannot be overlooked when analysing
182 the low death rate in Kerala. This consideration emphasises the importance of a combination
183 of long-term planning, as well as short-term, rapid response. No doubt other factors (such as
184 population demographics) could have contributed to the low mortality, but they fall outside
185 the scope of this work.

186 At the end of Phase-2, lock-down rules were further relaxed, leading to increased rates of
187 infection. Hence, the measures have not succeeded in solving the problem, only delayed it.
188 But that in itself was a major achievement for a densely-populated state such as Kerala,
189 within a developing country. By successfully keeping the number of infected cases low in the
190 initial four months, Kerala ensured that its medical facilities were not stretched beyond
191 breaking point. At the end of the study period, Kerala is starting from a smaller number of
192 infected people than many countries of comparable size, or indeed many of the other Indian
193 states (see Table 1b and SM Figure 3), even though Kerala was the first state in India to
194 report a case of COVID-19.

195 This achievement has allowed the state to (a) scale-up COVID-19 isolation and treatment
196 facilities; (b) mobilise a massive volunteer force to help the needy; (c) put in place aid

197 delivery mechanisms for workers who have lost their jobs and their income; and (d) inform
198 the population of the dangers of the pandemic and of the importance of modifying social
199 behaviour patterns to avoid community transmission. What remains unknown at present is
200 whether the psychological pressures, brought on by the sustained threat on health, many
201 months of social distancing, and financial hardship, could in turn lead to break down in
202 discipline.

203 As government measures relax, the burden now shifts more on to the public to maintain the
204 principles embedded in Kerala's "break the chain" campaign, for as long as the coronavirus
205 threat remains. If the population is unable to break the chain, then the alternatives are limited:
206 it would be either return to lock down, or head towards a major crisis, according to the model
207 simulation.

208

209 The Kerala model highlights the importance of strong leadership in a crisis, working together
210 with a dedicated and committed body of health-care workers and a literate and cognisant
211 society; the value of full community engagement to fight the danger; the importance of a
212 public health-care system that is affordable, agile and flexible; and the need for long-term
213 commitment to building health care facilities.

214

215 The first part of the study period also demonstrates a cost-effective path that would be viable
216 for developing societies. Now, and in the wake of the pandemic, many analyses will be
217 undertaken to determine whether various governments took the right path to dealing with
218 COVID-19. Several strategies will no doubt be examined. The Kerala COVID-19 response is
219 worthy of consideration in the comparisons, not only because it flattened the curve in the
220 early days against all odds, but also, sadly, because of the secondary period of exponential
221 growth of cases in the subsequent, post-lock-down months.

222

223 **Methods**

224 The Kerala COVID-19 model presented here is based on the generic class of susceptible-
225 exposed-infected-recovered (SEIR) models, with additional partitioning of the population
226 into compartments dealing with hospitalised (h); out-of-hospital (o) and travel into state (δ).
227 Symbols and definitions used here for all model variables are listed in Table SM-1 and for all
228 model parameters are provided in Table SM-2. We first examine the out-of-hospital
229 compartment.

230

231 **Out-of-hospital Compartment**

232 In the model, the rate of change in the out-of-hospital, susceptible population (S_o) is
233 expressed as:

$$234 \quad \frac{dS_o}{dt} = -\frac{\lambda S_o I_o}{H_o} + \omega S_h + \mu_{sp} \delta_S - \delta_T, \quad (1)$$

235 where S_o , the out-of-hospital, susceptible compartment, decreases as some members of the
236 pool move to the out-of-hospital, exposed compartment E_o , at the rate of $(\lambda I_o/H_o)$, according
237 to their interaction with infected, out-of-hospital people (I_o) within a total population (H_o) in
238 the out-of-hospital pool, and the rate of transmission λ . The population S_o increases due a
239 fraction of hospitalised susceptible population (S_h) leaving hospital, with the rate of transfer
240 determined by ω , which is the reciprocal of the period at the end of which a person is released
241 from hospital, if free of symptoms. The susceptible people travelling into Kerala, δ_S , who
242 tested negative for COVID-19 also move into the S_o pool, with the rate of transfer determined
243 by μ_{sp} , the COVID-19 test specificity. The total population is held constant through travel out
244 of the state²³, which is assumed to be equivalent to the total population δ_T entering the state,
245 where $\delta_T = \delta_S + \delta_E + \delta_I + \delta_R$.

246 The dynamics of the exposed population in the out-of-hospital compartment, E_o , are given
247 by:

$$248 \quad \frac{dE_o}{dt} = \frac{\lambda S_o I_o}{H_o} - pE_o + (1 - \mu_{se})\delta_E, \quad (2)$$

249
250 in which a part of the out-of-hospital susceptible population S_o is transferred to E_o when
251 exposed to the disease, but prior to developing any symptoms, as represented by the term
252 $\lambda S_o I_o / H_o$. People leave the compartment when they become infectious, moving to the out-of-
253 hospital infected population, with this rate of transfer determined by p , the rate at which
254 exposed people become infectious. Exposed travellers into the state who tested negative for
255 COVID-19 (false negative) also add to the E_o pool through the term $(1 - \mu_{se})\delta_E$, where μ_{se} is
256 the COVID-19 test sensitivity.

257 The rate of change in the infected, but out-of-hospital pool I_o is computed as:

$$258 \quad \frac{dI_o}{dt} = pE_o + (1 - \mu_{se})\delta_I - rI_o - \sigma I_o, \quad (3)$$

259 where I_o increases when people from the out-of-hospital exposed compartment become
260 infectious, at a rate p . The pool size also increases when travellers who do not test positive
261 for COVID-19 enter the state $((1 - \mu_{se})\delta_I)$. This pool decreases when people recover from the
262 disease at a rate r , the recovery rate, progressing to the out-of-hospital recovered population.
263 The out-of-hospital infected population also decrease when members move to the
264 hospitalised infected population when they develop symptoms identifiable as COVID-19, at a
265 rate σ , the rate at which infected people develop noticeable symptoms.

266 The rate of change in the fourth pool R_o , in the out-of-hospital compartment representing the
267 recovered population, is estimated as:

$$268 \quad \frac{dR_o}{dt} = rI_o + \omega R_h + \mu_{sp}\delta_R. \quad (4)$$

269 The compartment R_o represents people who have had COVID-19 and recovered, and were
 270 afterwards released from hospital. This population grows when out-of- hospital infectious
 271 people recover (rI_o); when the hospitalised recovered people (R_h) are released from hospital
 272 at the rate ω , the reciprocal of the period from first negative test to release from hospital; and
 273 when recovered people travel into the state and test negative for the virus ($\mu_{sp}\delta_R$).

274

275 **Hospitalised Compartment**

276 The compartment S_h , representing hospitalised people who have not been exposed to the
 277 virus, is modelled as:

$$278 \quad \frac{dS_h}{dt} = (1 - \mu_{sp})\delta_S - \omega S_h, \quad (5)$$

279 in which the pool increases when travellers come into the state, and test positive for COVID-
 280 19 wrongly ($(1 - \mu_{sp})\delta_S$), and decreases when people test negative for COVID-19 and are
 281 released after a period of $(1/\omega)$ days. It is assumed that hospitalised individuals are unable to
 282 contract the virus, implying a totally effective quarantine.

283 The hospitalised exposed population (E_h) dynamics are modelled as:

$$284 \quad \frac{dE_h}{dt} = \mu_{se}\delta_E - pE_h, \quad (6)$$

285 where increases in the compartment result from travellers into the state correctly testing
 286 positive for COVID-19 ($\mu_{se}\delta_E$) and decreases result from people becoming infectious and
 287 progressing to the hospitalised, infected, population (I_h), at rate p .

288 The change in the hospitalised, infected, population (I_h) is modelled as:

$$289 \quad \frac{dI_h}{dt} = pE_h + \sigma I_o + \mu_{se}\delta_I - rI_h - D, \quad (7)$$

290 where this pool increases when the hospitalised exposed population becomes infectious
 291 (pE_h); when people in the out-of-hospital infected pool develop symptoms and are

292 hospitalised (σI_o); and from travellers into the state correctly testing positive ($\mu_{se}\delta_I$).
 293 Population in this pool decrease with recoveries (rI_h), and from deaths (D). Deaths are
 294 modelled as occurring only in the hospitalised population, as the symptoms of COVID-19 are
 295 expected to be severe enough to be detectable prior to patient mortality.
 296 Finally, the hospitalised recovered population (R_h) is modelled as:

$$297 \quad \frac{dR_h}{dt} = rI_h - \omega R_h + (1 - \mu_{sp})\delta_R, \quad (8)$$

298 where increases result from recovery of hospitalised infected people (rI_h) and from entry of
 299 recovered people into the state ($(1 - \mu_{sp})\delta_R$). Decreases from people leaving hospital, having
 300 tested negative for $1/\omega$ days.

301

302 **Implementation**

303 The total number of people travelling into the state, δ_T , was modelled as an independently
 304 distributed normal random variable with mean 46,000 and standard deviation 2,000²⁴, until
 305 24th March 2020, when travel into the state was restricted. After this date the number of
 306 people entering the state was greatly reduced, mainly consisting of non-resident Keralites
 307 returning to the state in repatriation efforts. The total number of cases are modelled as a
 308 uniformly-distributed random variable in the interval [0,1840] for the period after 24th March
 309 2020 until 16th May 2020¹³. After 16th May 2020, estimates for the number of people
 310 travelling into the state are available¹³, and so are used as inputs to the model.

311 The number of non-susceptible people travelling to the state, $\delta_T - \delta_S$, is modelled as a
 312 binomially-distributed random variable with number of trials equal to the number of people
 313 travelling into the state, and probability of success equal to the date-dependent global
 314 COVID-19 incidence rate¹. The numbers of exposed, infected and recovered people
 315 travelling into the state (δ_E , δ_I and δ_R) are then uniformly distributed such that $\delta_T - \delta_S = \delta_E + \delta_I$

316 $+\delta_R$. The number of deaths were also calculated stochastically, as a binomially-distributed
317 random variable with I_h trials, and probability d .

318 The actions taken by the state of Kerala led to drastic changes in transmission rates. Hence
319 the transmission rate is modelled by the piece-wise function

$$320 \quad \lambda(t) = \begin{cases} \lambda_1, & t \leq 24 \text{ March } 2020 \\ \lambda_2, & 24 \text{ March } 2020 < t \leq 20 \text{ April } 2020 \\ \lambda_3, & t > 20 \text{ April } 2020. \end{cases} \quad (9)$$

321 Note that Phase 2 is split into two stages on 20th April, because of the relaxations in lock-
322 down on that day. A delay in reporting of ongoing hospitalised cases (t_d) is also fit, to reflect
323 delays in updating of statistics due to the time required for testing, and other uncertainties.

324 Similar delays have been fit in other COVID-19 models²⁵, as the novelty of the disease means
325 testing delays affect every afflicted area.

326 The model is run from 30th January 2020 to 30th May 2020, assuming an initial population of
327 33.3 million susceptible, out-of-hospital people. Since there are stochastic components to the
328 model (the number of people entering the state; the number of infected people; and the
329 number of deaths per day), the model is run 30 times and the mean values for each
330 compartment at each time point taken, such that the results presented constitute an ensemble
331 mean.

332

333 **Model assumptions**

334

335 The susceptible-infected-recovered (SIR) modelling framework, of which the model above is
336 a variation, has inherent assumptions^{26,27,28}. Furthermore, there are other assumptions
337 introduced here.

338

339 It is assumed here that the identification of people entering the state is complete, and that
340 testing is carried out on all people entering the state. This is unlikely to be true: there are
341 always limits to testing capacity, such that numbers entering the state above the limit cannot
342 be tested. This could have occurred prior to the travel ban implemented on 24th March 2020.
343 People entering the state may also go unidentified when checkpoints are avoided, or provide
344 incomplete information on travel history.

345

346 Similarly, the model assumes that quarantining of hospitalised people is perfect, so no one in
347 hospital interacts with those not hospitalised. In this ideal view of quarantine, there is no
348 spread from those in hospital to those outside. However, this may not always hold, as those in
349 hospital may come into contact with out-of-hospital people, for example through health-care
350 workers in hospitals. Efforts have been taken in Kerala to reduce the spread in such
351 environments, by designating entire government-run hospitals as COVID-only hospitals, and
352 by providing essential personal protective equipment to all staff within those hospitals.
353 Quarantining of people entering the state, and those suspected of coming into contact with
354 infected people was an important component of the containment strategy implemented in
355 Kerala. Within the model this is implemented implicitly, as changes in transmission rate on
356 24th March 2020 and 20th April 2020.

357

358 Tracking and tracing of people who came into contact with potentially infected people was
359 also a key part of the Kerala plan. This was implemented from the very beginning of the
360 virus's introduction into Kerala, and potentially saved many lives. In the model there is no
361 explicit description of this, but appears as a reduction in the transmission rate λ from the
362 outset, and changes to the value of σ , which depends on the identification of individuals with
363 severe symptoms.

364

365 As the state enacted the track and trace system from the identified initial introduction of
366 COVID-19, it is not possible to judge the impact the scheme has had on containment. There
367 are no data on the disease dynamics without track and trace for the state, so no estimate on
368 the changes to σ and λ can be estimated, and the impact of its removal is not possible to
369 quantify with this model.

370

371 **Basic Reproduction Number**

372 The potential for a contagion to spread is often expressed as \mathcal{R}_0 , the basic reproduction
373 number, which represents the expected number of cases that might be infected by a single
374 case, given all the members of the population are susceptible²⁰. The \mathcal{R}_0 number can be
375 computed given three of the SEIR parameters — λ , r and σ — as:

$$376 \quad \mathcal{R}_0 = \frac{\lambda}{r + \sigma}. \quad (10)$$

377 **Fitting Model Parameters**

378 The Kerala COVID-19 model was fit using the FME package in the R programming
379 language²⁹, which implements a Bayesian Monte-Carlo Markov Chain (MCMC) method.

380 With available data on the number of active cases of COVID-19 and the number of recorded
381 mortalities (published by the state government¹³) to fit to, we used a run-in of 1,000 steps,
382 followed by chains of 4,000 steps to fit the set of model parameters $\{\lambda_1, \lambda_2, \lambda_3, \sigma, d, p, r, t_d\}$.

383 The number of active cases is published daily, accounting for cases undergoing treatment in
384 the government hospitals¹³. This includes all those who have tested positive, or display
385 obvious, moderate to severe symptoms of COVID-19. Hence, the full hospitalised population
386 ($S_h + E_h + I_h + R_h$) is fit to the observed number of active cases. Total mortality caused by
387 COVID-19 is also published in daily bulletins by the government of Kerala¹³. All deaths
388 recorded as COVID-19 have tested positive for COVID-19.

389 The fitted parameter values are shown in Table SM-3, along with the inferred \mathcal{R}_0 values,
 390 which change in the model when λ changes. The fitted model is treated as the reference
 391 model.

392

393 **Hypothetical Cases Exploring Effectiveness of Government Measures**

394 The fitted version of the model is treated as a reference. The model was then modified to
 395 explore how the various measures implemented by the Kerala government impacted the
 396 spread of COVID-19 in Kerala. Variants of the model, in which the various government
 397 measures were removed, were run from 30th January 2020 to 30th May 2020, and the number
 398 of modelled deaths due to COVID-19 in each variant case was compared against the
 399 reference model results, yielding the number of extra deaths that would have resulted, had the
 400 government not enacted the measures for reducing the spread of COVID-19.

401 The reference Kerala model described above combines hospitalisation and quarantine, with
 402 testing and tracing, restrictions on travel and lock-down within the state. To quantify the
 403 impact of each of these measures, they were removed individually, and in combination, and
 404 the impacts evaluated from the variant model runs.

405 **Reduced testing**

406 To model reduced testing of people entering the state, a testing parameter a was introduced
 407 such that the equations become:

$$408 \quad \frac{dS_o}{dt} = -\frac{\lambda S_o I_o}{H_o} + \omega S_h + (a\mu_{sp} + (1-a))\delta_S - \delta_T, \quad (11)$$

$$409 \quad \frac{dE_o}{dt} = \frac{\lambda S_o I_o}{H_o} - pE_o + (a(1-\mu_{se}) + (1-a))\delta_E, \quad (12)$$

$$410 \quad \frac{dI_o}{dt} = pE_o + (a(1-\mu_{se}) + (1-a))\delta_I - rI_o - \sigma I_o, \quad (13)$$

$$411 \quad \frac{dR_o}{dt} = rI_o + \omega R_h + (a\mu_{sp} + (1-a))\delta_R, \quad (14)$$

412
$$\frac{dS_h}{dt} = a(1 - \mu_{sp})\delta_S - \omega S_h, \quad (15)$$

413
$$\frac{dE_h}{dt} = a\mu_{se}\delta_E - pE_h, \quad (16)$$

414
$$\frac{dI_h}{dt} = pE_h + \sigma I_o + a\mu_{se}\delta_I - rI_h - D, \quad (17)$$

415 and

416
$$\frac{dR_h}{dt} = rI_h - \omega R_h + a(1 - \mu_{sp})\delta_R. \quad (18)$$

417 The testing rate a was 100% in the reference run and was then reduced to 10% in the
 418 hypothetical case considered here, to represent a highly inefficient testing system.
 419 This presumes that in the reference run, the system in place is 100% effective, and that all
 420 people entering the state are tested. Note that a lower testing rate in the reference run would
 421 also change the fit, resulting in a higher value of λ and consequently a higher \mathcal{R}_0 number.

422

423 **No travel restrictions**

424 To represent the system with no restrictions of travel into the state, δ_T is set to pre-outbreak
 425 levels, and for the entire modelling period δ_T is treated as a normal random variable with
 426 mean 46,000 and standard deviation 2,000, with the number of non-susceptible people
 427 entering determined by the time-dependent global COVID-19 incidence¹.

428 Keeping δ_T at pre-outbreak levels implies there is no reduction in travel to Kerala during the
 429 outbreak. While this might have been possible, travel bans to afflicted areas had been
 430 implemented by some countries, which could have potentially reduced visitor numbers to
 431 Kerala, even in the absence of any controls on this imposed by the Kerala government. Such
 432 a reduction is not dealt within this model run.

433

434 **No out-of-hospital measures**

435 The quarantining of out-of-hospital population is treated implicitly in the reference model,
436 with values of the transmission rate λ decreasing by 24th March, the beginning of the lock-
437 down phase. In the variant run in which we assume there was no quarantine outside of
438 hospital, the transmission rate λ was held constant at the pre-lock-down value λ_I .

439

440 The results of this run therefore represent the impact of no lock-down with no out-of-hospital
441 quarantining. This presumes there was no change in behaviour of the population in response
442 to the state interventions, and that the \mathcal{R}_0 number remained at 2.2 throughout the modelled
443 period.

444

445 Another aspect of no out-of-hospital control is that no track-and-trace measures would have
446 been implemented. It is difficult to judge what the effect of removing this measure might
447 have been, since track-and-trace measures were implemented in Kerala from the very first
448 day, and could have contributed to the relatively-low \mathcal{R}_0 value of 2.2 inferred here, compared
449 with values between 3 and 5.7 reported for early days of COVID-19²⁰. Therefore, we also
450 carried out a simulation in which the initial \mathcal{R}_0 value was raised somewhat arbitrarily to 3,
451 and the subsequent \mathcal{R}_0 values were increased by the same proportion (see Table SM-3). We
452 also ran a simulation in which \mathcal{R}_0 of 3 was maintained throughout the simulation period, as
453 exemplifying the case in which there was no track-and- trace, no lock-down and no out-of-
454 hospital quarantine.

455

456 **No in-hospital quarantine**

457 To model the outcome of a COVID-19 outbreak wherein the quarantining of hospitalised
458 individuals was ineffective, the equations were changed to allow mixing between the in-
459 hospital and out-of-hospital populations. Hence the model equations become:

460
$$\frac{dS_o}{dt} = -\frac{\lambda S_o(I_o + I_h)}{H_o + H_h} + \omega S_h + \mu_{sp}\delta_S - \delta_T, \quad (19)$$

461
$$\frac{dE_o}{dt} = \frac{\lambda S_o(I_o + I_h)}{H_o + H_h} - pE_o + (1 - \mu_{se})\delta_E, \quad (20)$$

462
$$\frac{dI_o}{dt} = pE_o + (1 - \mu_{se})\delta_I - rI_o - \sigma I_o, \quad (21)$$

463
$$\frac{dR_o}{dt} = rI_o + \omega R_h + \mu_{sp}\delta_R, \quad (22)$$

464
$$\frac{dS_h}{dt} = (1 - \mu_{sp})\delta_S - \omega S_h - \frac{\lambda S_h(I_o + I_h)}{H_o + H_h}, \quad (23)$$

465
$$\frac{dE_h}{dt} = \mu_{se}\delta_E - pE_h + \frac{\lambda S_h(I_o + I_h)}{H_o + H_h}, \quad (24)$$

466
$$\frac{dI_h}{dt} = pE_h + \sigma I_o + \mu_{se}\delta_I - rI_h - D, \quad (25)$$

467 and

468
$$\frac{dR_h}{dt} = rI_h - \omega R_h + (1 - \mu_{sp})\delta_R. \quad (26)$$

469 In this set of simulations, we explore theoretically the effect of complete break-down in the
 470 quarantine of hospitalised population. This hypothetical case could occur if the hospital staff
 471 were not wearing appropriate personal protective equipment, or insufficient safety procedures
 472 were put in place for workers and non-COVID-19 patients.

473

474 **All measures removed**

475 The final variation considers an outbreak where no action was taken by the state of Kerala to
 476 prevent the spread of the disease. This is modelled by combining the variant implementations
 477 above, such that the model equations become

478
$$\frac{dS_o}{dt} = -\frac{\lambda S_o(I_o + I_h)}{H_o + H_h} + \omega S_h + (a\mu_{sp} + (1 - a))\delta_S - \delta_T, \quad (27)$$

479
$$\frac{dE_o}{dt} = \frac{\lambda S_o(I_o + I_h)}{H_o + H_h} - pE_o + (a(1 - \mu_{se}) + (1 - a))\delta_E, \quad (28)$$

480
$$\frac{dI_o}{dt} = pE_o + (a(1 - \mu_{se}) + (1 - a))\delta_I - rI_o - \sigma I_o, \quad (29)$$

481
$$\frac{dR_o}{dt} = rI_o + \omega R_h + (a\mu_{sp} + (1 - a))\delta_R, \quad (30)$$

482
$$\frac{dS_h}{dt} = a(1 - \mu_{sp})\delta_S - \omega S_h - \frac{\lambda S_h(I_o + I_h)}{H_o + H_h}, \quad (31)$$

483
$$\frac{dE_h}{dt} = a\mu_{se}\delta_E - pE_h + \frac{\lambda S_h(I_o + I_h)}{H_o + H_h}, \quad (32)$$

484
$$\frac{dI_h}{dt} = pE_h + \sigma I_o + a\mu_{se}\delta_I - rI_h - D, \quad (33)$$

485 and

486
$$\frac{dR_h}{dt} = rI_h - \omega R_h + a(1 - \mu_{sp})\delta_R. \quad (34)$$

487

488 The transmission rate λ is kept constant at λ_I , throughout the run, and the travel into the state
 489 is kept at pre-lock-down levels. The testing rate a is set to 0%, representing no efforts to test
 490 the population. The model now presumes full mixing within the population.

491

492

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576 Table 1: Observations and Model Results

| (a) Kerala Observations and Model Results | | | | | | |
|---|-------------|------------|----------------|------------|---------|---------------|
| | Total Cases | | Reported cases | | | |
| Model | Maximum | Cumulative | Maximum | Cumulative | Deaths | Mortality (%) |
| Observed | - | - | 624 | 1208 | 9 | 0.75 |
| Reference model | 1,216 | 2,461 | 527 | 1,273 | 7 | 0.55 |
| Reduced Testing | 7,429 | 14,945 | 3,148 | 7,602 | 38 | 0.50 |
| No travel restrictions | 5,513 | 9,307 | 2,496 | 4,326 | 19 | 0.44 |
| No out-of-hospital measures | 2,929,445 | 4,532,694 | 1,297,735 | 1,858,905 | 7,325 | 0.39 |
| No in-hospital quarantine | 8,715,923 | 33,275,191 | 7,897,775 | 28,609,435 | 178,929 | 0.63 |
| All measures removed | 16,647,096 | 33,300,143 | 14,937,074 | 28,669,034 | 188,378 | 0.66 |
| No track and trace | 750,502 | 1,025,938 | 214,711 | 284,957 | 1,154 | 0.41 |
| No track and trace, no out-of-hospital measures | 14,244,068 | 32,556,675 | 12,889,305 | 27,737,858 | 152,385 | 0.55 |
| (b) Data, for a subset of afflicted countries, for comparison | | | | | | |
| Country | | | Active | Cumulative | Deaths | Mortality (%) |
| Canada 35.2 M | | | 35,992 | 91,667 | 7,158 | 7.8 |
| Egypt 100 M | | | 16,843 | 23,449 | 913 | 3.9 |
| Germany 83 M | | | 9,751 | 183,189 | 8,530 | 4.7 |
| Italy 60 M | | | 43,691 | 232,664 | 33,340 | 14.3 |
| India | | | 89,706 | 181,827 | 5,185 | 2.9 |

| | | | | | | |
|----------------------|--|--|---|-------|----|-----|
| 1,380 M | | | | | | |
| New Zealand 4.8 M | | | 1 | 1,504 | 22 | 1.5 |

577 Table Legend: (a) Observations and results from the reference model run, along with runs
578 varying the level of state intervention. Mortality is calculated as the ratio of deaths to
579 cumulative hospitalised cases. (b) Observations from other regions and countries, for
580 comparison. All snapshots are for 30th May, 2020. For the countries, the total population is
581 given below the names, in units of millions (M). Timeseries for these countries are shown in
582 figure SM-3.

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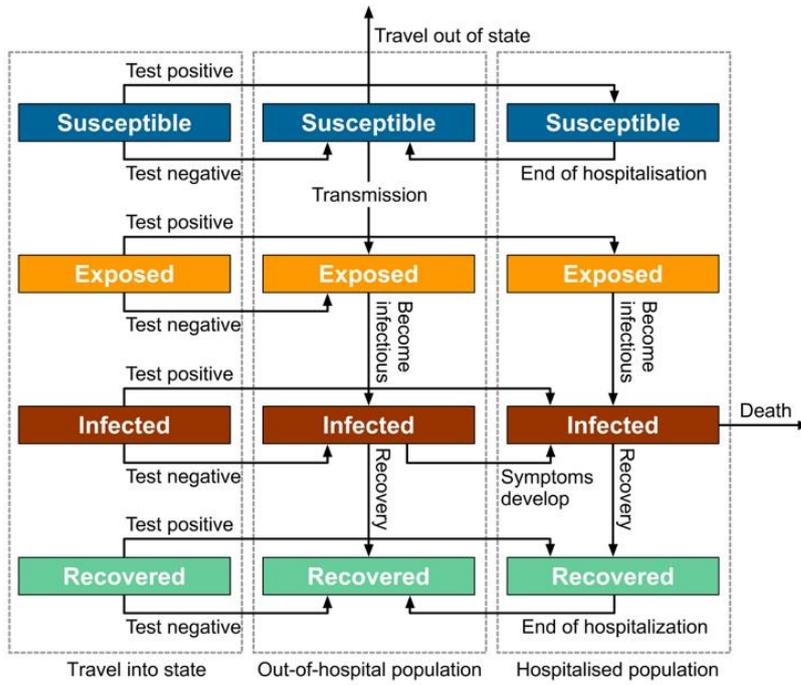
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596 **Figures:**



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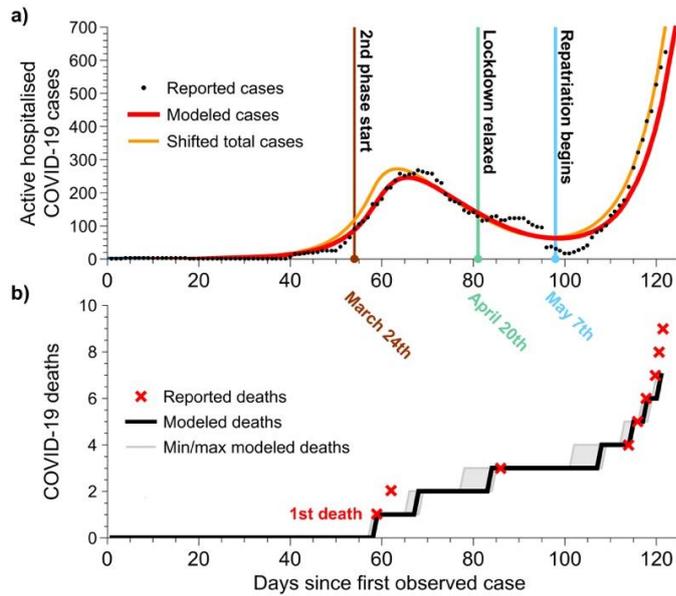
598 **Figure 1 legend:** Kerala model structure. See methods section for details.

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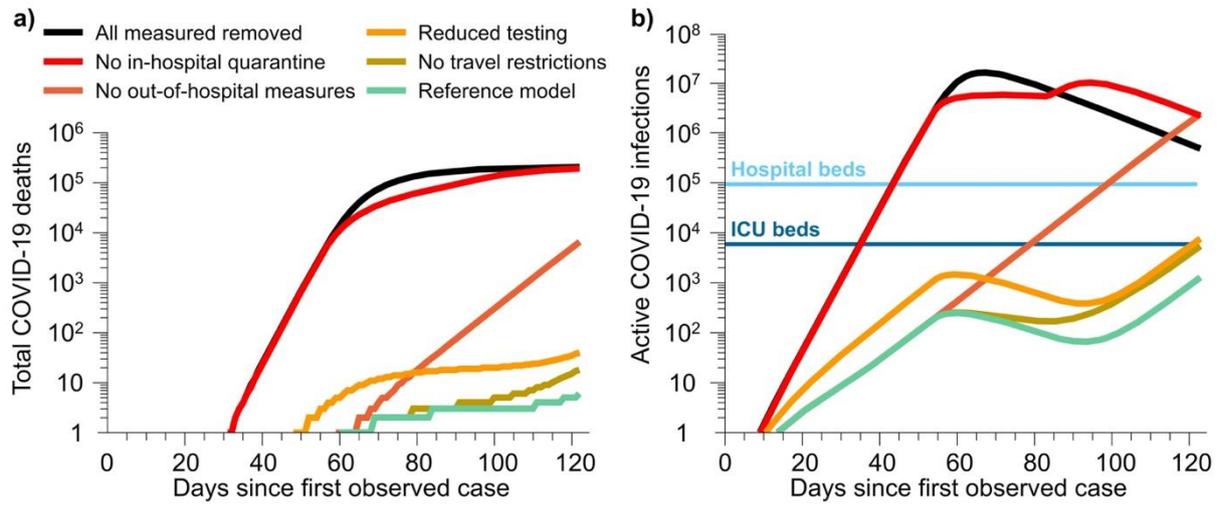
603

604 **Figure 2 legend:** Observed and modelled COVID-19 cases in Kerala, from January 30th to
 605 May 30th 2020. (a) Modelled and reported active, hospitalised COVID-19 cases in the state.
 606 Also shown is the modelled total cases (in and out of hospital combined), shifted by 5 days,
 607 which is the number of days in the model between someone being suspected of having the
 608 disease and being officially reported. (b) Modelled and observed cumulative deaths due to
 609 COVID-19 in Kerala.

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614 **Figure 3 legend:** Results from the exploration of government measures. (a) Compares the
 615 deaths due to COVID-19 in the state, and (b) compares the active COVID- 19 cases in
 616 Kerala. The number of hospital beds and ICU beds available in Kerala are also shown.

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633 Vembanad Lake: Pollution and Solution) project, within the India-UK NERC-DST Water
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637 work would not have borne fruit.

638 **Author Contributions**

639 EG provided the model and calculations.

640 The manuscript was written with contributions from all authors.

641 EG, SS, ŽK and CEK prepared the figures.

642 Experiment design was produced by EG, SS and TP.

643 **Competing Interest statement**

644 The authors declare no competing interests.

645 **Data Availability and Code Availability statement**

646 Code is available from the corresponding author on request.

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651 **Extended Data**652 **Methods Table SM-1: Notation in the Kerala model**

| Notation | Definition | Unit |
|------------|---|-------------------|
| δ_E | Exposed people who travel into the state. | day ⁻¹ |
| δ_I | Infected people who travel into the state. | day ⁻¹ |
| δ_R | Recovered, immune people who travel into the state. | day ⁻¹ |
| δ_S | Susceptible people who travel into the state. | day ⁻¹ |
| δ_T | Total people travelling into the state. | day ⁻¹ |
| D | Deaths. | day ⁻¹ |
| E_h | Hospitalised exposed population. | - |
| E_o | Out-of-hospital exposed population. | - |
| H_h | Total hospitalised population. | - |
| H_o | Total out-of-hospital population. | - |
| I_h | Infected hospitalised population. | - |
| I_o | Infected out-of-hospital population. | - |
| R_h | Recovered hospitalised population. | - |
| R_o | Recovered out-of-hospital population. | - |
| S_h | Susceptible hospitalised population | - |
| S_o | Susceptible out-of-hospital population. | - |

653 **Table legend:** Variables and definitions included in the Kerala COVID-19 model, and the

654 model variants.

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660 **Methods Table SM-2: Parameters in the Kerala model.**

| Parameter | Definition | Value | Unit |
|------------|---|--------------------|-------------------|
| λ | Transmission rate. | Fitted | day ⁻¹ |
| μ_{se} | COVID-19 test sensitivity. | 0.85 ¹⁵ | - |
| μ_{sp} | COVID-19 test specificity. | 1 ¹⁵ | - |
| σ | Proportion of infected people who develop noticeable symptoms. | Fitted | day ⁻¹ |
| ω | Reciprocal of period from first negative test to release from hospital. | 1 ¹³ | day ⁻¹ |
| d | Probability of death for hospitalised infected people. | Fitted | day ⁻¹ |
| p | Rate at which exposed people become infectious. | Fitted | day ⁻¹ |
| r | Recovery rate. | Fitted | day ⁻¹ |
| t_d | Delay in reporting of hospitalised cases. | Fitted | days |

661 **Table legend:** Parameters included in the Kerala COVID-19 model. Assigned parameter

662 values, from literature are given here. Fitted parameters are displayed in Table 3.

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673 **Methods Table SM-3: Fitted parameter values**

| Parameter | Fitted value | 95% Confidence interval | Inferred \mathcal{R}_0 |
|-------------|--------------|-------------------------|--------------------------|
| λ_1 | 1.1 | (1.1, 1.1) | 2.2 |
| λ_2 | 0.11 | (0.11, 0.11) | 0.21 |
| λ_3 | 1.1 | (1.1, 1.1) | 2.1 |
| σ | 0.44 | (0.44, 0.44) | |
| d | 0.00048 | (0.00048, 0.00048) | |
| p | 0.2 | (0.2, 0.2) | |
| r | 0.071 | (0.071, 0.071) | |
| t_d | 5.0 | (5.0, 5.0) | |

674 **Table legend:** Fitted values of parameters. Note that the \mathcal{R}_0 value changes in the model with

675 transmission rate, λ , but is also dependent on the values of r and σ .

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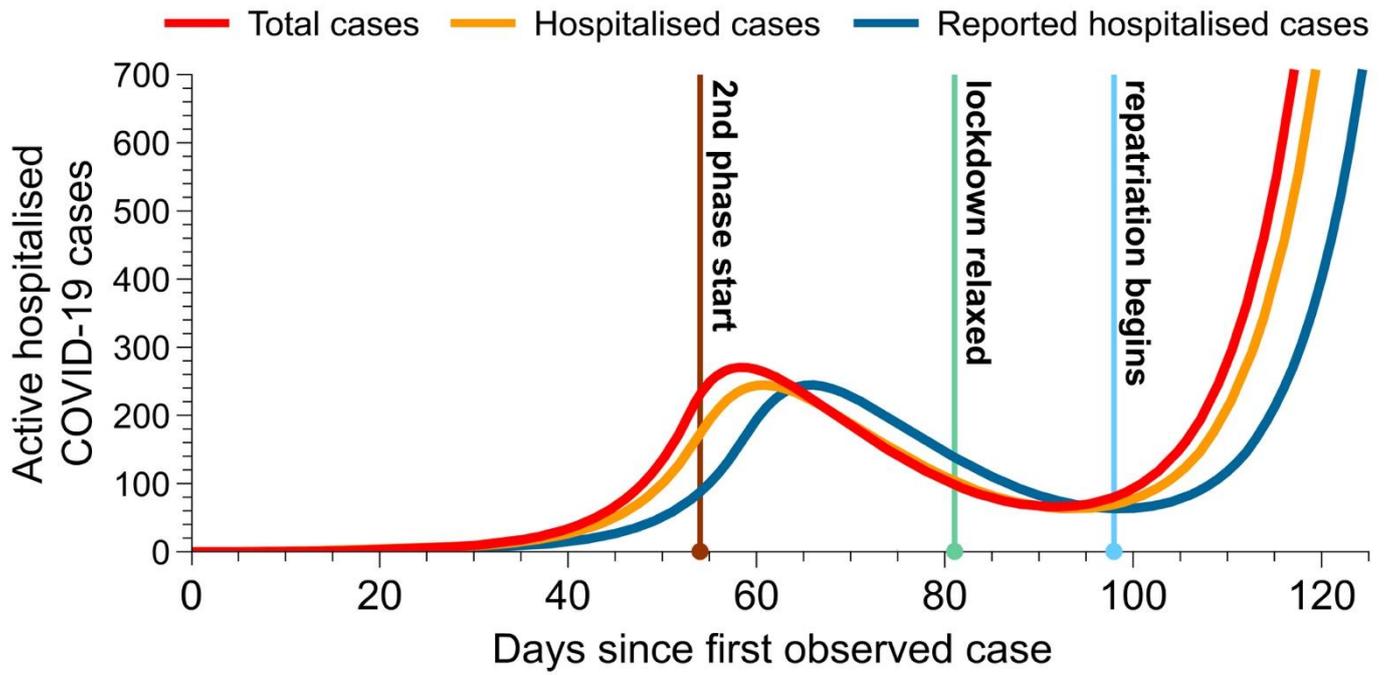
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689 Figure SM-1:



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691 Figure legend: Comparison of total cases, hospitalisations and reported hospitalisations

692 output by the model. Prior to day 90 the state had managed to contain all cases in hospitals.

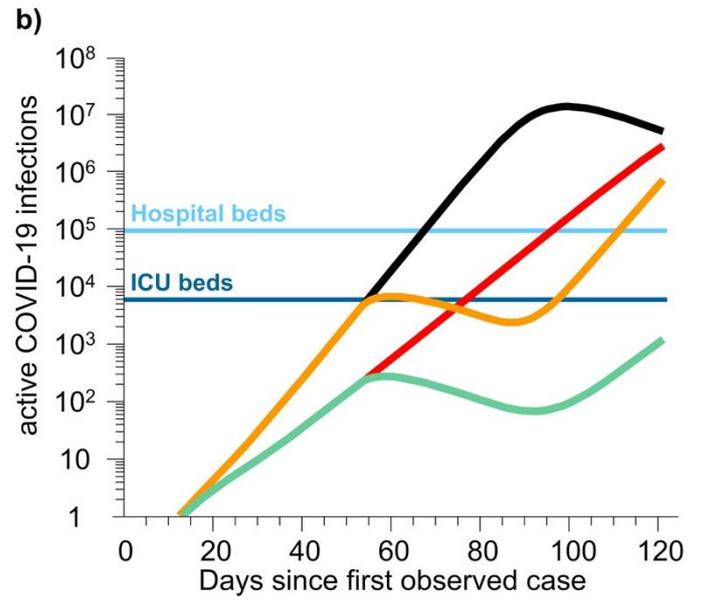
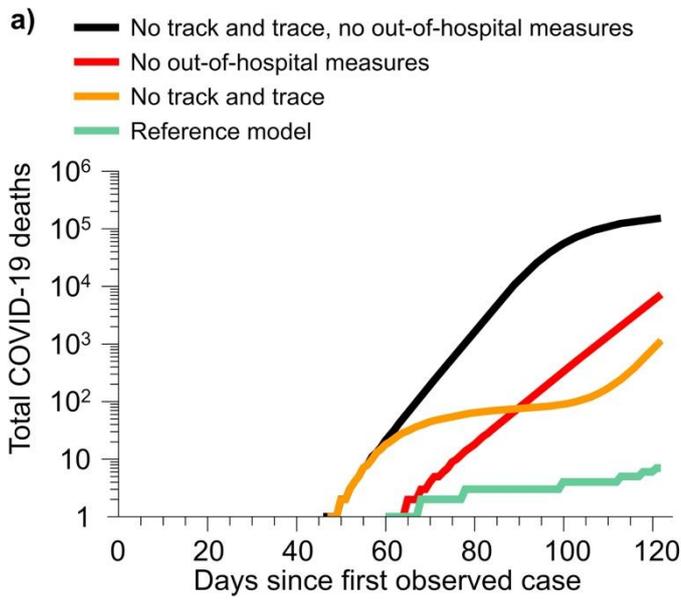
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697 Figure SM-2:



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699 Figure legend: Comparing the model under different levels of action, with \mathcal{R}_0 set to 3 to

700 reflect a scenario with no track and trace implemented.

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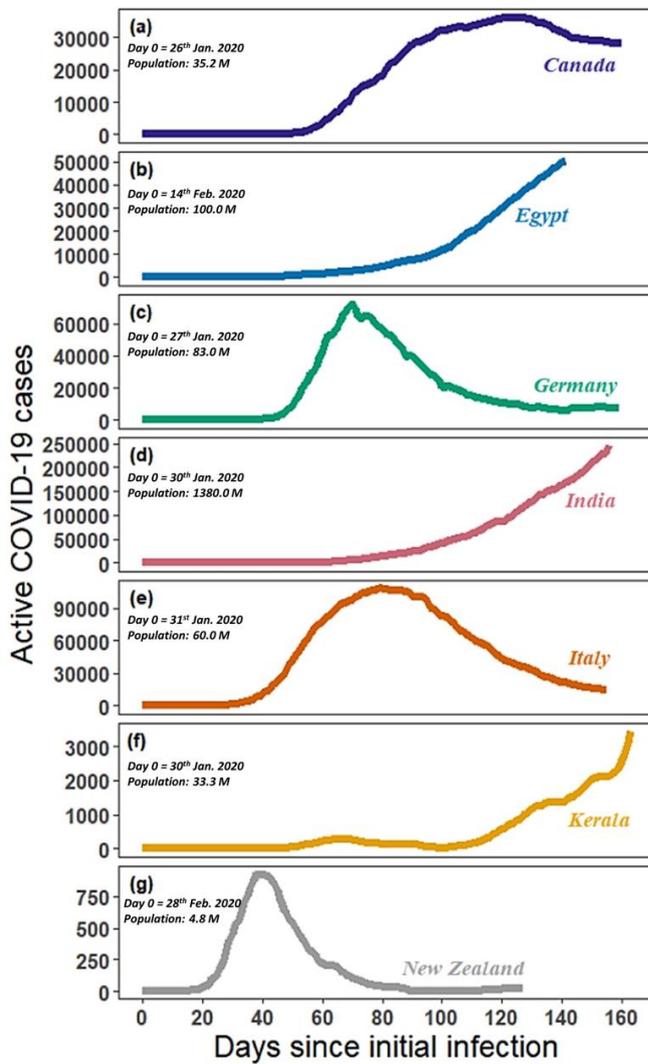
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714 Figure SM-3:



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716 Figure legend: Comparing the Kerala timeseries of active cases of COVID-19 with selected

717 countries.

Figures

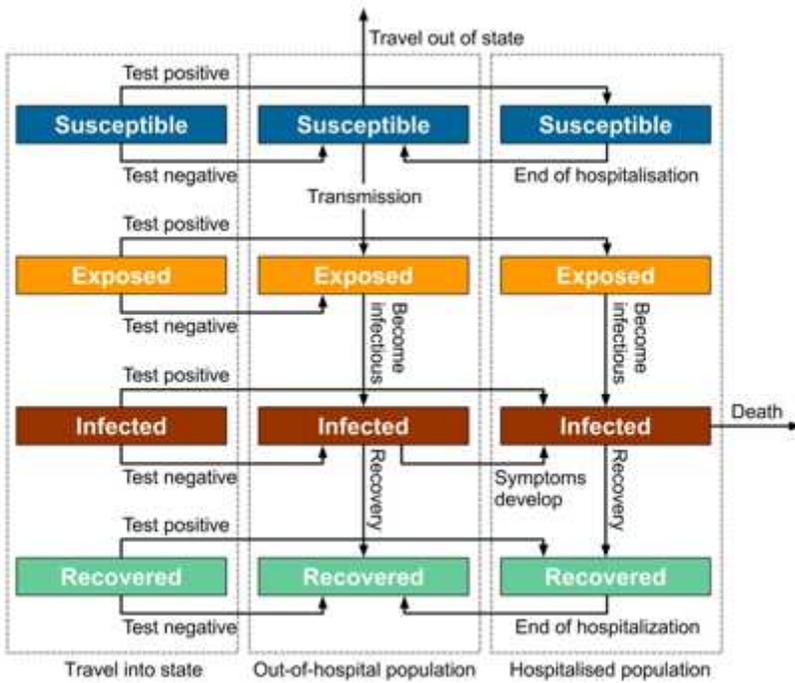


Figure 1

Kerala model structure. See methods section for details.

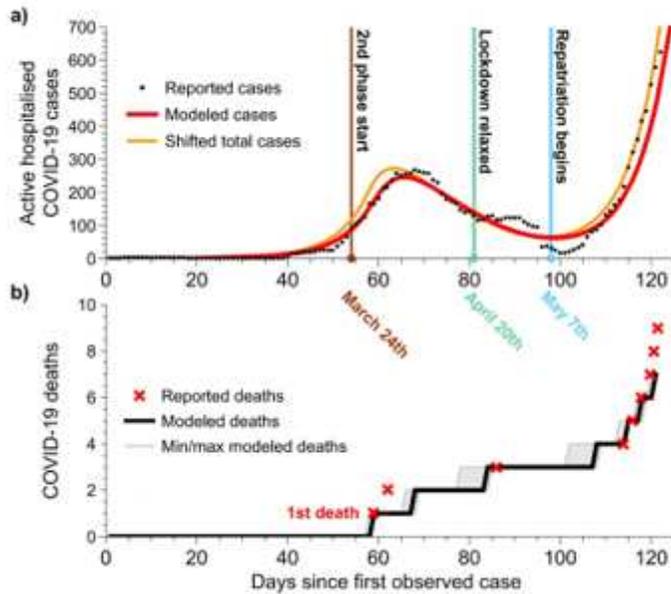


Figure 2

Observed and modelled COVID-19 cases in Kerala, from January 30th to May 30th 2020. (a) Modelled and reported active, hospitalised COVID-19 cases in the state. Also shown is the modelled total cases (in

and out of hospital combined), shifted by 5 days, which is the number of days in the model between someone being suspected of having the disease and being officially reported. (b) Modelled and observed cumulative deaths due to COVID-19 in Kerala.

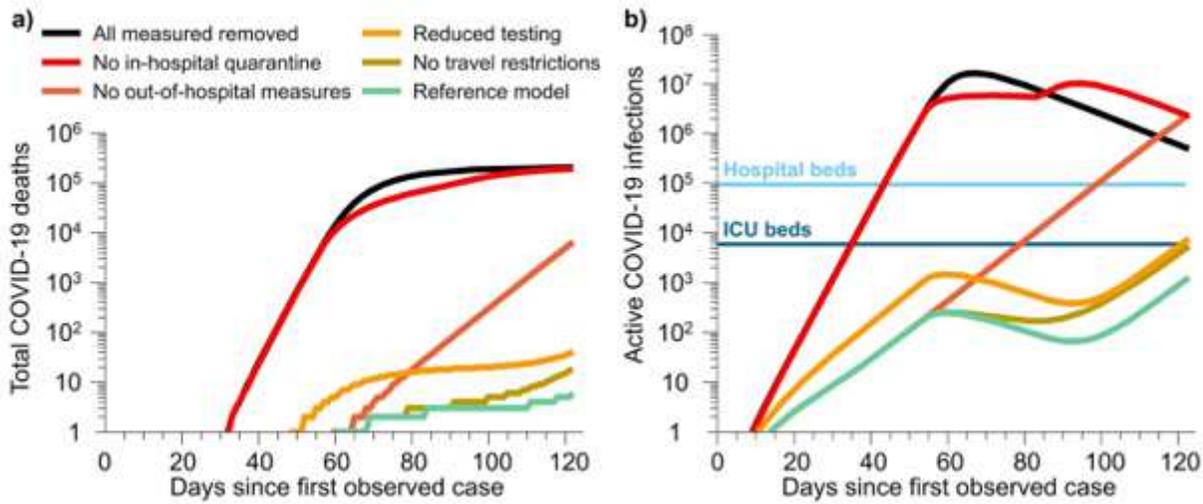


Figure 3

Results from the exploration of government measures. (a) Compares the deaths due to COVID-19 in the state, and (b) compares the active COVID-19 cases in Kerala. The number of hospital beds and ICU beds available in Kerala are also shown.