

Does Environmental Decentralization Improve Regional Green Innovation? Evidence from China

Nana Yang (✉ yang916@njupt.edu.cn)

Nanjing University of Posts and Telecommunications

Qiming Liu

Nanjing University of Finance and Economics

Research Article

Keywords: Environmental decentralization, green innovation, environmental management, China

Posted Date: September 15th, 2021

DOI: <https://doi.org/10.21203/rs.3.rs-776640/v1>

License:   This work is licensed under a Creative Commons Attribution 4.0 International License.

[Read Full License](#)

30 **1. Introduction**

31 In recent decades, China achieves a miracle of rapid economic growth due to the
32 adoption of reform and opening-up policies (Hao et al., 2020; Liu and Wang, 2017).
33 After long-term economic growth, China, as the biggest developing country and the
34 second-largest economy in the world, has faced several serious problems such as natural
35 resource depletion and environmental pollution (Bian et al., 2019; Liu et al., 2017; Zhen
36 et al., 2020). Thus, it is urgent to develop innovation capabilities within an
37 environmental context, which can achieve the double-winning goal of environmental
38 and economic benefits (Shen et al., 2020). It is noted that local governments play a vital
39 role in stimulating the development of green innovation, because local governments can
40 provide a better development environment and more effective financial and policy
41 support.

42 In China, the decentralization reform is an important institutional factor affecting
43 local government behavior (Zhou et al., 2020). For a long time, China was a centralized
44 economy, emphasizing the role of the central government in public affairs. Now, China
45 has become a highly decentralized economy by implementing its fiscal decentralization
46 reforms and environmental decentralization system, therefore, local governments have
47 more management rights in local fiscal and environmental governance (Batterbury and
48 Fernando, 2006). Since 2008, China has been actively promoted environmental
49 decentralization system, that is, the central government gives a lower level of
50 government the corresponding autonomy and responsibilities in environmental
51 management (Fredriksson and Wollscheid, 2014). Currently, local governments can
52 exert their environmental governance rights and implement environmental protection
53 policies in accordance with regional situations. Thus, can environmental
54 decentralization affect green innovation? According to the proposal on the “13th Five-
55 Year Plan”, China has implemented the vertical environmental management system of
56 environmental protection institutions. Therefore, China's environmental
57 decentralization also have been further subdivided. According to different
58 environmental management of affairs, Qi (2014) subdivided environmental

59 decentralization into environmental administrative decentralization, environmental
60 monitoring decentralization, environmental supervision decentralization. There is,
61 however, little valid empirical evidence of the relationship between different types of
62 environmental decentralization and green innovation.

63 This paper uses the panel data from 30 provinces in China from 2000–2015 to
64 comprehensively estimate the relationship between environmental decentralization and
65 green innovation. There are three main contributions of this study to the ongoing
66 literature. First, we test for the effect of whether environment decentralization affects
67 green innovation. It can enrich and improve the theoretical results of environment
68 decentralization and has important practical significance for environmental governance
69 and green innovation. Second, the effect mechanisms of different types of
70 environmental decentralization are different. In addition to different environmental
71 management of affairs, we divide environmental decentralization into provincial-level
72 environmental decentralization (PED), municipal-level environmental decentralization
73 (MED), and county-level environmental decentralization (CED) according to
74 environmental management of levels. Moreover, this study has made an elaborate
75 analysis of the effects of these different types of environmental decentralization on
76 green innovation. It is favorable for assessing which kind of environmental
77 decentralization can promote green innovation. Third, given the consideration of the
78 imbalance of China's regional economic development, this study divides China into
79 three regions: the eastern, central, and western regions and thereby compares the
80 regional difference of the effect of environmental decentralization on green innovation.
81 It is beneficial to precisely put forward the optimal combination of environmental
82 decentralization targeting different regional green innovation.

83 The rest of the paper is organized as follows. Section 2 provides the literature review,
84 which reviews the existing research on green innovation and environmental
85 decentralization. Section 3 introduces the evolution and current situation of
86 environmental decentralization in China. Section 4 explains data and estimation
87 methods used in this study. Section 5 presents empirical results and analysis. Section 6
88 summarizes the conclusion and related policy implications.

89 **2. Literature review**

90 In innovation research, green innovation is an important driving force for regional
91 high-quality economic development by promoting technical progress and transforming
92 regional environments. Green innovation is usually associated with the sustainable
93 development of the ecological environment (Schiederig et al., 2012). Chen et al. (2006)
94 described green innovation as “hardware or software innovation that is related to green
95 products or processes, including the innovation in technologies that are involved in
96 energy-saving, pollution-prevention, waste recycling, green product designs, or
97 corporate environmental management”. The most prominent terms used on similar
98 topics to describe this innovation type are ‘eco-innovation’, ‘environmental innovation’,
99 and ‘sustainable innovation’. Fussler (1996) defined eco-innovations as ‘new products
100 and processes, which provide customer and business value but significantly decrease
101 environmental impacts’. Oltra and Jean (2009) defined environmental innovation as
102 “innovations that consist of new or modified processes, practices, systems, and products
103 which benefit the environment and so contribute to environmental sustainability”.
104 Sustainable innovation is defined as innovation that improves sustainability
105 performance, where such performance includes ecological, economic, and social
106 criteria” (Boons et al., 2013). In this paper, we draw on the work of Kunapatarawong
107 and Martinez-Ros (2016), define green innovation as new processes, techniques and
108 products to avoid or decrease environmental impacts.

109 Prior research has uncovered various determinants of green innovation from the firm
110 level and region level. At the firm level, green innovation can be driven by both internal
111 and external determinants. While the internal determinants include corporate
112 governance (Amore and Bennedsen, 2016), corporate capabilities (Albort-Morant et al.,
113 2016; Cuerva et al., 2014; Li et al., 2017), executive characteristics (Hao et al., 2019;
114 Ren et al., 2021), literature on green innovation emphasized external determinants such
115 as political capital (Lin et al., 2014), institutional pressure (Chen et al., 2018; Leenders
116 and Chandra, 2013), outward foreign direct investment (Yang, Z. et al., 2020). At the
117 region level, the role of environmental policy tools on green innovation has been

118 explored (Shen et al., 2020), especially environmental regulation (Cai et al., 2020; Dong
119 et al., 2020; Hu and Liu, 2019; Pan, X. et al., 2020; Song et al., 2020). Besides, there is
120 evidence that fiscal decentralization has an effect on green innovation (Zhou et al.,
121 2020).

122 More recently, environmental decentralization has been a major focus of scholars,
123 the relationship between environmental decentralization and green innovation has also
124 been explored. For example, Feng et al. (2020) examine the relationship between
125 environmental decentralization on green innovation in China for the period of 2006-
126 2015 by the spatial Durbin model. They demonstrate that there exists the local effect
127 and spatial effect of environmental decentralization on green innovation. The findings
128 of the study also indicate that different types of environmental decentralization
129 (environment decentralization of finance and environmental decentralization of
130 government reform) have different effects on green innovation. Based on panel data of
131 30 Chinese provinces, Zhang and Li (2020) study the relationship between
132 environmental decentralization, environmental protection investment, and green
133 technology innovation and find that environmental decentralization inhibits green
134 technology innovation in the short term, while promotes green technology innovation
135 in the long run.

136 **3. Environmental decentralization in China**

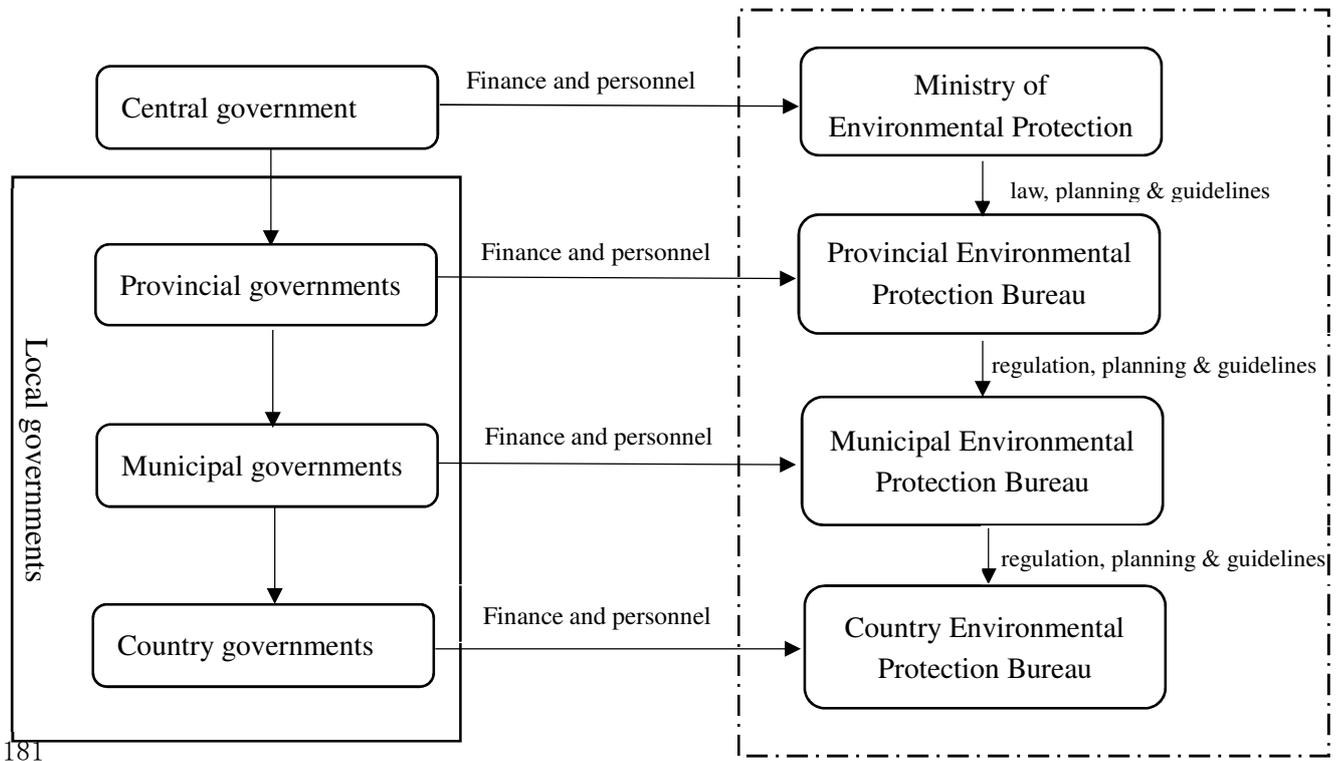
137 Originated from the decentralization system and environmental federalism,
138 environmental decentralization is an environmental management system. In China,
139 environmental management system reform has approximately evolved through three
140 stages (Qi, 2014). The first stage, from 1973 to 1993, established a system of
141 decentralized environmental management and division of administrative power. The
142 second stage run from 1994 through 2007 initially, when environmental management
143 presents centralization characteristics under the decentralized system. The third stage is
144 from 2008 onwards, when the control intensity of central government and
145 environmental governance incentives of local governments have been strengthened
146 under the decentralized system. Thus, in this paper, we describe environmental

147 decentralization as the division of environmental management powers and
148 responsibilities between central and local governments (Wu et al., 2020).

149 Since 2008, the central government gives local governments more environmental
150 management rights in China. Nowadays, China has established the vertical
151 environmental management system, which combines the central and local governments
152 at different levels of management (Liu et al., 2012). Specially, The Ministry of
153 Environmental Protection (MEP) of the central government is mainly responsible for
154 enacting environmental laws, while local Environmental Protection Bureau (EPB) is
155 responsible for implementing these laws and formulating local environmental
156 regulations that are more suitable for the region. Thus, for local EPBs, they are mainly
157 influenced by local governments rather than the MEP at the central level. Moreover,
158 China's multi-level environmental management system mainly includes four levels:
159 central, provincial, municipal, and county levels. The four-level environmental
160 management agencies belong to the government of the corresponding level (see Figure
161 1). Figure 2 plots the proportion of staff in environmental management agencies at
162 different levels in China from 2000 to 2015. It can be seen that during 2000-2015, the
163 distribution of staff in environmental management agencies at all levels is basically
164 stable. By computing the 2000-2015 average, we can find that 67.2% of China's
165 environmental management agencies were distributed at the county-level; 24.7% were
166 distributed at the municipal-level; 6.8% were distributed at the provincial-level, and
167 only 1.3% was distributed at the central-level.

168 In addition to environmental management of levels, environmental management of
169 affairs mainly includes environmental administrative, environmental monitoring and
170 environmental supervision (Qi, 2014). As Zou et al. (2019) have been mentioned,
171 environmental administrative is primarily responsible for formulating local
172 environmental protection policies. These policies are required in accordance with local
173 economic development and the targets of the central government. Environmental
174 monitoring mainly involves monitoring and assessing local environmental quality,
175 while environmental supervision is mainly responsible for environmental law
176 enforcement and supervision. As shown in Figure 3, during the period 2000-2015, 25.45%

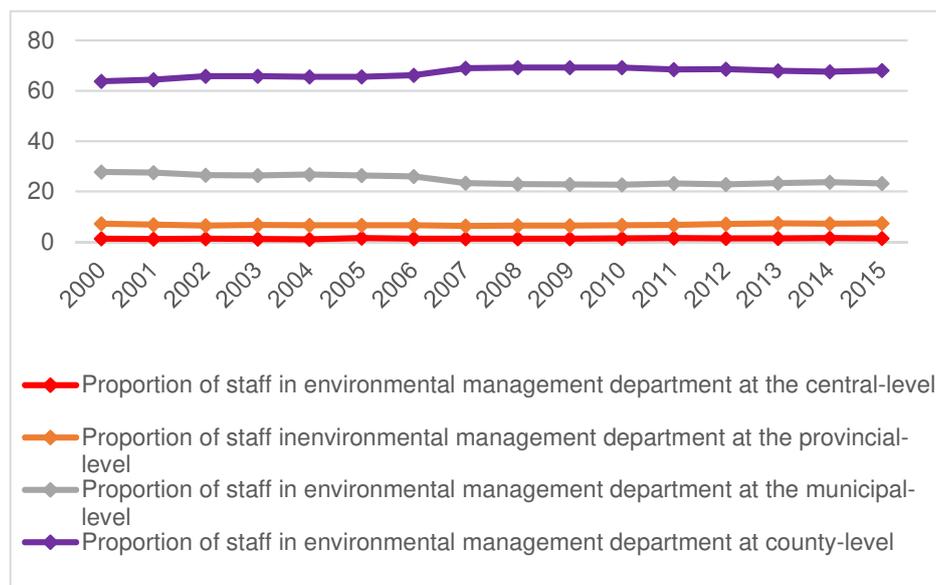
177 of environmental management personnel are engaged in environmental administrative
 178 affairs, 28.47% of environmental management personnel are engaged in environmental
 179 monitoring affairs, and 29.63% of environmental management personnel are engaged
 180 in environmental supervision affairs.



181

182

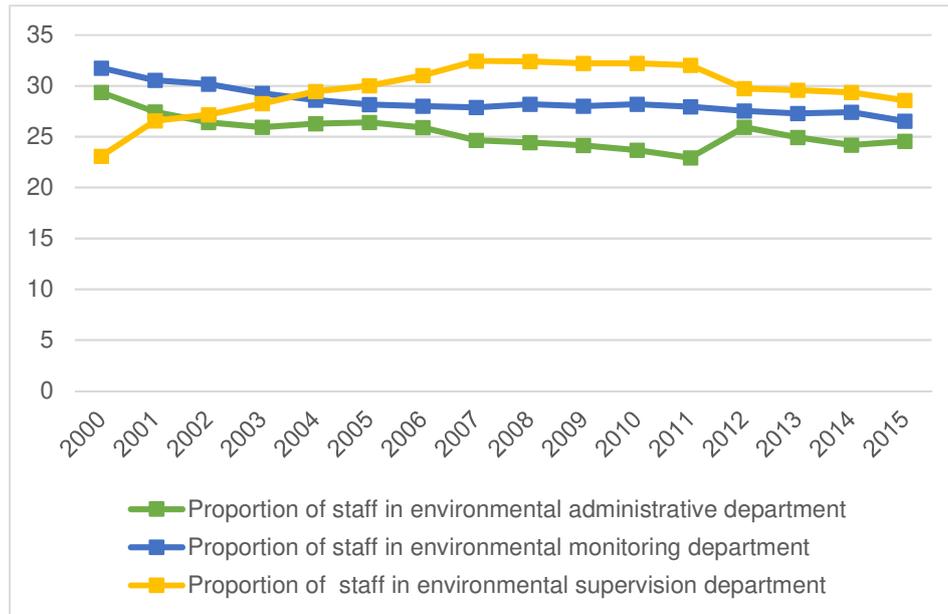
Figure 1 Multi-level environmental management system in China



183

184

Figure 2 The proportion of staff in environmental management department at different levels



185

186

Figure 3 The proportion of staff in different environmental management of affairs

187

4. Data and empirical methodology

188

4.1 Data and variables

189

This study used a panel dataset of 30 provinces from 2000 to 2015. All of the data used come from National Intellectual Property, the China Environment Yearbook, the China Statistical Yearbook on Science and Technology, and the China Statistical Yearbook.

193

4.1.1 Dependent variable

194

Green innovation (GI). Previous studies have indicated that the number of green patents is an important measure of China's green innovation (Feng et al., 2020; Pan, X. et al., 2020; Wang et al., 2019; Zhang and Li, 2020). Following Pan, X. et al. (2020) and Zhang and Li (2020), the proxy indicator of GI in this paper is the number of green invention and utility model patent applications, which is determined from environmental technology classified by the World Intellectual Property Organization (WIPO).

201

4.1.2 Core variables

202

Environmental decentralization (ED). In line with the current studies, we use the

203 number of central and local personnel within the environmental protection system to
 204 measure the degree of environmental decentralization. In addition, according to
 205 different environmental management of levels, environmental decentralization includes
 206 provincial-level environmental decentralization (PED), municipal-level environmental
 207 decentralization (MED), and county-level environmental decentralization (CED).
 208 According to different environmental management of affairs, environmental
 209 decentralization includes environmental administrative decentralization (EAD),
 210 environmental monitoring decentralization (EMD), and environmental supervision
 211 decentralization (ESD). The calculation formulae of various types of environmental
 212 decentralization are as follows:

$$213 \quad ED_{it} = \frac{ESP_{it}/POP_{it}}{HSP_t/POP_t} * (1 - GDP_{it}/GDP_t) \quad (1)$$

$$214 \quad PED_{it} = \frac{PESP_{it}/POP_{it}}{HSP_t/POP_t} * (1 - GDP_{it}/GDP_t) \quad (2)$$

$$215 \quad MED_{it} = \frac{MESP_{it}/POP_{it}}{HSP_t/POP_t} * (1 - GDP_{it}/GDP_t) \quad (3)$$

$$216 \quad CED_{it} = \frac{CESP_{it}/POP_{it}}{HSP_t/POP_t} * (1 - GDP_{it}/GDP_t) \quad (4)$$

$$217 \quad EAD_{it} = \frac{ESA_{it}/POP_{it}}{HSA_t/POP_t} * (1 - GDP_{it}/GDP_t) \quad (5)$$

$$218 \quad EMD_{it} = \frac{ESM_{it}/POP_{it}}{HSM_t/POP_t} * (1 - GDP_{it}/GDP_t) \quad (6)$$

$$219 \quad ESD_{it} = \frac{ESS_{it}/POP_{it}}{HSS_t/POP_t} * (1 - GDP_{it}/GDP_t) \quad (7)$$

220 where HSP_t , HSA_t , HSM_t and HSS_t indicate the national total number of personnel

221 in the environmental protection system, environmental administrative, environmental
 222 monitoring, and environmental supervision in year t , respectively. ESP_{it} , $PESP_{it}$,
 223 $MESP_{it}$ and $CESP_{it}$ represent the total number of personnel in the environmental
 224 protection system, provincial-level environmental protection system, municipal-level
 225 environmental protection system, and county-level environmental protection system in
 226 year t of region i , respectively. ESA_{it} , ESM_{it} and ESS_{it} represent the total
 227 number of personnel in environmental protection administrative, environmental
 228 monitoring, and environmental supervision in year t of region i , respectively. POP_t
 229 and GDP_t represent the total population and GDP of the country in year t . POP_{it} and
 230 GDP_{it} represent the total population and GDP in year t of region i . $1 - \frac{GDP_{it}}{GDP_t}$
 231 is the economic deflator factor to lower the impact of heterogeneity of regional
 232 economies of scale.

233 4.1.3 Control variables

234 In addition to the main variables, the following variables are selected as the control
 235 variables that have a considerable impact on regional green innovation. (1) *R & D input*
 236 (*R&D*). The green innovation of each region is positively related to R&D input, such
 237 as R & D expenditures (Luo et al., 2021). The bigger the intensity of R&D input, the
 238 stronger the capacity for green technology innovation. This paper uses the proportion
 239 of R & D expenditures of a region to GDP as a proxy for the intensity of R&D input.
 240 (2) *Financial development (FD)*. Financial support is an important source of capital for
 241 green innovation, which has significant positive effects in promoting green innovation.
 242 Following the previous studies (Zhao et al., 2021; Zhou et al., 2019), the ratio of bank
 243 and financial institution loan balance to GDP is used to measure the level of financial
 244 development. (3) *Human capital (HC)*. The improvement in human capital is conducive
 245 to increasing the quality of the workforce in the region, thus improving green innovation.
 246 Human capital is determined by the proportion of the population of undergraduate level
 247 or above education (Ning et al., 2016). (4) *Marketization level (ML)*. According to the
 248 work of Zeng et al. (2021) and Zheng (2021), we select the “China marketization index”

249 to evaluate China's marketization level, which is measured in five fields using Principal
 250 Component Analysis developed by the National Economic Research Institute (NERI)
 251 Reform Foundation.

252 Table 1 provides the measurements of all variables. Descriptive statistics for
 253 variables are reported in Table 2.

254 Table 1 The measurements of all variables

Variables	Measurement	Data source
Regional green innovation (RGI)	Green invention and utility model patent applications	Intellectual Property Office
Environmental decentralization (ED)	See formulas (1)-(7)	CESY (2000-2015)
R&D input (R&D)	The ratio of R&D expenditures over the regional GDP	CCSY (2000-2015)
Financial development (FD)	The ratio of bank and financial institution loan balance to GDP	CCSY (2000-2015)
Human capital (HC)	The proportion of the population of undergraduate level or above education	CCSY (2000-2015)
Marketization level (ML)	China marketization index	The report of China's Provincial Market Index

255 Note: CCSY: China City Statistical Yearbook; CESY:China Environmental Statistics Yearbook

256 Table 2 Descriptive statistics of variables

	Observations	Mean	SD	Min	Max
GI	480	6.037	1.667	0.693	10.01
ED	480	0.975	0.357	0.414	2.29
PED	480	0.027	0.010	0.009	0.059
MED	480	0.032	0.021	0	0.088
CED	480	0.032	0.027	0	0.139
EAD	480	1	0.378	0.378	2.419
EMD	480	1.004	0.369	0.389	2.558
ESD	480	0.945	0.52	0.127	2.53
R&D	480	1.238	1.021	0.146	6.014
FD	480	1.114	0.366	0.537	2.585
HC	480	1.416	0.721	0.213	3.565
ML	480	5.951	1.807	2.37	10.92

4.2 Model specification

In order to explore the effect of environmental decentralization on green innovation, we establish the fixed effects model:

$$\ln GI_{i,t} = a_0 + a_1 ED_{i,t} + a_2 X_{i,t} + u_i + \lambda_t + \varepsilon_{i,t} \quad (8)$$

where i, t present the province and year respectively. As the dependent variable, $\ln GI_{i,t}$ stands for green innovation. The key explanatory variable ED refers to environmental decentralization. $X_{i,t}$ is a set of control variables that may affect green innovation, including R & D input (R&D), financial development (FD), human capital (HC), and marketization level (ML). In addition, u_i denotes the regional fixed effect, λ_t represents the time fixed effect; ε_{it} signifies the unobserved error term.

5. Empirical analysis results

5.1 Results of national region

Table 3 reports the regression results of the national region. In Table 3, the regression coefficient of environmental decentralization is 0.206, which is significant at 10%, indicating that environmental decentralization has a positive significant impact on regional green innovation. In addition, the regression coefficients of provincial-level environmental decentralization and municipal-level environmental decentralization are 7.033 and 3.807, which are significant at 1% and 10% levels, respectively, while the regression coefficients of county-level environmental decentralization is 3.342 but does not have statistical significance. The results indicate that regions characterized by provincial-level environmental decentralization and municipal-level environmental decentralization have positive impacts on local green innovation. Meanwhile, the regression coefficients of environmental administrative decentralization and environmental monitoring decentralization are significantly positive, whereas the regression coefficient of environmental supervision decentralization is positive but not significant. The results imply that supporting policies involving ongoing supervision

283 that may not have a positive impact on green innovation (Ran et al., 2020).

284 Table 3 The regression results of national region

VARIABLES	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6	Model 7
ED	0.206* (1.92)						
PED		7.033*** (2.64)					
MED			3.807* (1.70)				
CED				3.342 (1.16)			
EAD					0.137** (2.01)		
EMD						0.134* (1.66)	
ESD							0.086 (1.25)
R&D	0.198*** (3.55)	0.188*** (3.50)	0.185*** (3.40)	0.175*** (3.24)	0.183*** (3.38)	0.184*** (3.38)	0.185*** (3.34)
FD	0.574*** (5.95)	0.616*** (6.50)	0.602*** (6.33)	0.577*** (5.86)	0.576*** (5.99)	0.586*** (6.12)	0.602*** (6.31)
HC	0.401*** (6.42)	0.398*** (6.38)	0.373*** (5.66)	0.436*** (6.50)	0.405*** (6.48)	0.395*** (6.28)	0.424*** (6.63)
ML	0.073*** (2.80)	0.072*** (2.76)	0.075*** (2.84)	0.071*** (2.69)	0.071*** (2.71)	0.075*** (2.84)	0.071*** (2.70)
Constant	3.040*** (15.48)	3.030*** (16.70)	3.115*** (17.20)	3.153*** (17.08)	3.125*** (18.05)	3.105*** (16.79)	3.146*** (17.08)
Year dummies	YES						
N	480	480	480	480	480	480	480
R-squared	0.961	0.961	0.961	0.961	0.961	0.961	0.961

285 Notes: t statistics in parentheses. ***, **, * indicates significant at the level of 1%, 5%, and 10%.

286 5.2 Results of subsample

287 The development level of Chinese economy is unequal in different regions (Pan, X.F.
 288 et al., 2020; Yang, N.N. et al., 2020). To identify the impact of environmental
 289 decentralization on green innovation across regions, we classify the total samples into

290 three regions based on their geographical location: eastern region, central region and
 291 western region. The eastern region covers 11 provinces and municipalities, referring to
 292 Beijing, Tianjin, Hebei, Liaoning, Shanghai, Jiangsu, Zhejiang, Fujian, Shandong,
 293 Guangdong, and Hainan provinces. The central region includes 8 provinces, Shangxi,
 294 Heilongjiang, Jilin, Anhui, Jiangxi, Henan, Hubei, and Hunan. The western region
 295 comprises 11 provinces, municipalities, and autonomous regions, Inner Mongolia,
 296 Guangxi, Chongqing, Sichuan, Guizhou, Yunnan, Shanxi, Gansu, Qinghai, Ningxia and
 297 Xinjiang. The estimation results of the three regions are presented in Tables 4-6.

298 Table 4 The regression results of eastern region

VARIABLES	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6	Model 7
ED	0.342** (1.99)						
PED		10.464*** (2.92)					
MED			7.145*** (2.88)				
CED				-3.380 (-0.83)			
EAD					0.340** (2.60)		
EMD						0.061 (0.57)	
ESD							0.123 (1.28)
Control variable	YES						
Constant	3.478*** (10.51)	3.508*** (12.66)	3.619*** (13.92)	4.067*** (13.96)	3.513*** (12.25)	3.840*** (13.11)	3.763*** (13.65)
Year dummies	YES						
N	176	176	176	176	176	176	176
R-squared	0.974	0.975	0.975	0.973	0.974	0.973	0.974

299 Notes: t statistics in parentheses. ***, **, * indicates significant at the level of 1%, 5%, and 10%.

300

301 As seen in Tables 4-6, the regression coefficients of environmental decentralization,
 302 provincial-level environmental decentralization, municipal-level environmental
 303 decentralization, environmental administrative decentralization and environmental

304 monitoring decentralization in the eastern region are significantly positive, which is
 305 consistent with the national region. Furthermore, the regression coefficients of
 306 environmental decentralization, county-level environmental decentralization,
 307 environmental monitoring decentralization, and environmental supervision
 308 decentralization in the central region are positive and pass the significance test. Finally,
 309 the regression coefficient of environmental administrative decentralization is
 310 significantly positive in the western region. Note that the regression coefficient of
 311 environmental supervision decentralization is negative and passes the significant test at
 312 5% level, indicating that environmental supervision decentralization in the western
 313 region has a significant negative effect on green innovation.

314 Table 5 The regression results of central region

VARIABLES	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6	Model 7
ED	0.769*** (3.47)						
PED		2.726 (0.68)					
MED			4.156 (0.85)				
CED				16.176*** (3.84)			
EAD					0.057 (0.48)		
EMD						0.342* (1.87)	
ESD							0.342*** (2.63)
Control variable	YES	YES	YES	YES	YES	YES	YES
Constant	1.798*** (4.49)	2.336*** (5.76)	2.238*** (5.05)	1.849*** (4.83)	2.443*** (6.52)	2.049*** (4.83)	2.232*** (6.01)
Year dummies	YES	YES	YES	YES	YES	YES	YES
N	128	128	128	128	128	128	128
R-squared	0.979	0.977	0.977	0.980	0.977	0.978	0.978

315 Notes: t statistics in parentheses. ***, **, * indicates significant at the level of 1%, 5%, and 10%.

316

Table 6 The regression results of western region

VARIABLES	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6	Model 7
ED	0.075 (0.33)						
PED		-3.347 (-0.50)					
MED			4.954 (0.52)				
CED				-0.360 (-0.05)			
EAD					0.246** (2.35)		
EMD						-0.199 (-1.03)	
ESD							-0.367** (-2.28)
Control variable	YES	YES	YES	YES	YES	YES	YES
Constant	3.021*** (9.20)	3.162*** (9.31)	2.975*** (8.62)	3.080*** (9.29)	2.948*** (10.19)	3.228*** (9.91)	3.522*** (10.17)
Year dummies	YES	YES	YES	YES	YES	YES	YES
N	176	176	176	176	176	176	176
R-squared	0.960	0.960	0.960	0.960	0.961	0.960	0.961

318 Notes: t statistics in parentheses. ***, **, * indicates significant at the level of 1%, 5%, and 10%.

319 5.3 Robustness tests

320 To verify the robustness of previous analysis results, we also perform some additional
321 robustness tests. First, we employ an alternative measurement of regional green
322 innovation. Following Yang, N. et al. (2020) in using invention patent applications to
323 measure innovation, we employ the number of green invention patent applications as a
324 different proxy for green innovation. The results reported in Table 7 remain largely the
325 same.

326 Then, we remove the economic deflator factor to measure environmental
327 decentralization. The results are reported in Table 8 and demonstrate that the
328 significance and signs of the coefficients for the main variables remain consistent with

Constant	1.758*** (7.22)	1.799*** (7.99)	1.936*** (8.60)	2.092*** (9.10)	1.875*** (8.75)	1.872*** (8.16)	2.060*** (8.98)
Year dummies	YES						
N	480	480	480	480	480	480	480
R-squared	0.949	0.949	0.948	0.948	0.949	0.948	0.948

345 Notes: t statistics in parentheses. ***, **, * indicates significant at the level of 1%, 5%, and 10%.

346

347 Table 8 Robustness check: alternative measurement of environmental decentralization

VARIABLES	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6	Model 7
ED	0.205** (1.97)						
PED		6.937*** (2.72)					
MED			3.892* (1.83)				
CED				3.531 (1.28)			
EAD					0.137** (2.06)		
EMD						0.136* (1.73)	
ESD							0.085 (1.29)
Control variable	YES						
Constant	3.035*** (15.48)	3.027*** (16.76)	3.106*** (17.20)	3.143*** (17.06)	3.122*** (18.02)	3.100*** (16.77)	3.143*** (17.11)
Year dummies	YES						
N	480	480	480	480	480	480	480
R-squared	0.961	0.961	0.961	0.961	0.961	0.961	0.961

348 Notes: t statistics in parentheses. ***, **, * indicates significant at the level of 1%, 5%, and 10%.

349

350

Table 9 The Moran's I test results

Year	GI Moran's I	ED Moran's I	PED Moran's I	MED Moran's I	CED Moran's I	EAD Moran's I	EMD Moran's I	ESD Moran's I
2000	0.161**	0.284***	0.297***	0.198***	0.195***	0.379***	0.2***	0.165**
2001	0.199***	0.29***	0.259***	0.113***	0.183***	0.381***	0.214***	0.13**
2002	0.188***	0.317***	0.216***	0.163***	0.177**	0.387***	0.22***	0.216***

2003	0.229***	0.29***	0.221***	0.123***	0.162**	0.342***	0.219***	0.16**
2004	0.212***	0.31***	0.26***	0.121***	0.178***	0.402***	0.191***	0.127**
2005	0.24***	0.288***	0.27***	0.14***	0.155**	0.311***	0.203***	0.122**
2006	0.229***	0.301***	0.273***	0.17***	0.167**	0.32***	0.231***	0.152**
2007	0.271***	0.314***	0.367***	0.151***	0.18***	0.306***	0.229***	0.152**
2008	0.243***	0.335***	0.368***	0.168**	0.174***	0.319***	0.255***	0.161**
2009	0.246***	0.344***	0.291***	0.208***	0.161**	0.294***	0.264***	0.147***
2010	0.243***	0.337***	0.31***	0.204***	0.166**	0.198***	0.285***	0.215***
2011	0.259***	0.341***	0.271***	0.291***	0.165**	0.221***	0.272***	0.208***
2012	0.251***	0.321***	0.274***	0.261***	0.163**	0.239***	0.28***	0.23***
2013	0.25***	0.286***	0.213***	0.275***	0.158**	0.248***	0.292***	0.249***
2014	0.256***	0.262***	0.239***	0.266***	0.153**	0.237***	0.287***	0.256***
2015	0.278***	0.279***	0.219***	0.242***	0.164**	0.303***	0.3***	0.249***

351

352

Table 10 Robustness check: a new of regression method

VARIABLES	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6	Model 7
ED	0.293*** (3.02)						
PED		8.469*** (3.41)					
MED			6.643*** (3.36)				
CED				1.989 (0.79)			
EAD					0.132** (2.12)		
EMD						0.151** (2.06)	
ESD							0.096 (1.58)
Control variable	YES						
ρ	0.167** (2.19)	0.179** (2.38)	0.213*** (2.86)	0.252*** (3.48)	0.212*** (2.84)	0.206*** (2.75)	0.253*** (3.50)
Province FE	YES						
Time FE	YES						
N	480	480	480	480	480	480	480
Log likelihood-be	91.543	91.362	88.594	81.952	87.098	86.080	82.812

353

Notes: t statistics in parentheses. ***, **, * indicates significant at the level of 1%, 5%, and 10%.

354 **6. Conclusions and policy implications**

355 Using panel data of 30 provinces in China during the period 2000 to 2015, this study
356 examined the effect of different types of environmental decentralization on regional
357 green innovation from a heterogeneous perspective. The conclusions are as follows:
358 Firstly, environmental decentralization can encourage green innovation. Secondly, for
359 different environmental management of levels, the improvement of provincial-level
360 environmental decentralization and municipal-level environmental decentralization can
361 has significant promotional effects on green innovation. For different environmental
362 management of affairs, environmental administrative decentralization and
363 environmental monitoring decentralization have positive impacts on green innovation.
364 Thirdly, the influence between different types of environmental decentralization and
365 green innovation in different regions is different. In the eastern region, we find that
366 regional green innovation is positively correlated with environmental decentralization.
367 It is also correlated with provincial-level environmental decentralization and municipal-
368 level environmental decentralization as well as environmental administrative
369 decentralization and environmental monitoring decentralization. In the central region,
370 environmental decentralization, county-level environmental decentralization,
371 environmental monitoring decentralization and environmental supervision
372 decentralization significantly have positive impacts on regional green innovation. In the
373 western region, only environmental administrative decentralization exerts a positive
374 role in regional green innovation, whereas environmental supervision decentralization
375 negatively affects regional green innovation.

376 Based upon the conclusions above and the realities of environmental management in
377 China, the following policy implications are provided as follows.

378 Firstly, environmental decentralization must be encouraged. In China, the central
379 government should actively promote the reforms in the environmental decentralization
380 system, provide local governments with greater autonomy in the use of personnel
381 deployment and capital in environmental protection departments, and enable local
382 governments to rely on their own information advantages of environmental pollution

383 treatment. This action can improve the pertinence and effectiveness of environmental
384 pollution control and make effective use of investment in environmental pollution
385 control to promote green innovation.

386 Secondly, different environmental decentralization modes must be applied. From the
387 perspective of environmental management levels, provincial-level environmental
388 decentralization and municipal-level environmental decentralization should be
389 improved. For environmental management affairs, local governments should enhance
390 environmental administrative decentralization and environmental monitoring
391 decentralization.

392 Finally, differentiated environmental decentralization strategies should be
393 formulated in different regions. As the economic development in China's various
394 regions is unbalanced, different environmental decentralization modes have different
395 impacts on green innovation of different regions. The eastern region should strengthen
396 environmental decentralization, provincial-level environmental decentralization,
397 municipal-level environmental decentralization, environmental administrative
398 decentralization and environmental monitoring decentralization. For the central region,
399 environmental decentralization, county-level environmental decentralization,
400 environmental monitoring decentralization, and environmental supervision
401 decentralization should be encouraged. The western region should actively promote
402 environmental administrative decentralization.

403 This study quantitatively investigates the impact of environmental decentralization
404 on regional green innovation in China and has limitations that could be possible future
405 research directions. Firstly, this study discusses the direct effect of environmental
406 decentralization on regional green innovation, but does not consider a more
407 complicated framework to understand environmental decentralization-regional green
408 innovation mechanisms, such as the threshold effect of environmental decentralization
409 and the moderating effect of fiscal decentralization. Secondly, as regional green
410 innovation activities have spatial autocorrelation (Dong et al., 2020), our research
411 focuses on the impact of environmental decentralization on regional green innovation,
412 but does not consider the importance of spatial spillovers in the explanation of regional

413 green innovation. Future research should consider using spatial econometric models to
414 investigate both the intra and interregional spatial effects between environmental
415 decentralization and regional green innovation.

416

417 **Authors' contributions** Y.N: Conceptualization, formal analysis, writing—
418 review & editing, data curation, writing—original draft. L.Q: Methodology, software,
419 investigation, writing—review & editing, validation.

420 **Funding** No funding

421 **Data availability** Not applicable

422 **Compliance with ethical standards**

423 **Ethical approval** Not applicable.

424 **Consent to participate** Not applicable.

425 **Consent to publish** Not applicable.

426 **Conflict of interest** The authors declare that they have no conflict of interest.

427

428

429

430

431

432

433

434

435

Reference

- 437 Albort-Morant, G., Leal-Millan, A., Cepeda-Carrion, G., 2016. The antecedents of green innovation
438 performance: A model of learning and capabilities. *Journal of Business Research* 69(11), 4912-
439 4917.
- 440 Amore, M.D., Bennesen, M., 2016. Corporate governance and green innovation. *Journal of*
441 *Environmental Economics and Management* 75, 54-72.
- 442 Batterbury, S.P.J., Fernando, J.L., 2006. Rescaling governance and the impacts of political and
443 environmental decentralization: An introduction. *World Development* 34(11), 1851-1863.
- 444 Bian, Y.C., Song, K.Y., Bai, J.H., 2019. Market segmentation, resource misallocation and
445 environmental pollution. *Journal of Cleaner Production* 228, 376-387.
- 446 Boons, F., Montalvo, C., Quist, J., Wagner, M., 2013. Sustainable innovation, business models and
447 economic performance: an overview. *Journal of Cleaner Production* 45, 1-8.
- 448 Cai, X., Zhu, B.Z., Zhang, H.J., Li, L., Xie, M.Y., 2020. Can direct environmental regulation
449 promote green technology innovation in heavily polluting industries? Evidence from Chinese
450 listed companies. *Science of the Total Environment* 746, 140810.
- 451 Chen, X.H., Yi, N., Zhang, L., Li, D.Y., 2018. Does institutional pressure foster corporate green
452 innovation? Evidence from China's top 100 companies. *Journal of Cleaner Production* 188,
453 304-311.
- 454 Chen, Y.S., Lai, S.B., Wen, C.T., 2006. The influence of green innovation performance on corporate
455 advantage in Taiwan. *Journal of Business Ethics* 67(4), 331-339.
- 456 Cuerva, M.C., Triguero-Cano, A., Corcoles, D., 2014. Drivers of green and non-green innovation:
457 empirical evidence in Low-Tech SMEs. *Journal of Cleaner Production* 68, 104-113.
- 458 Dong, Z.Q., He, Y.D., Wang, H., Wang, L.H., 2020. Is there a ripple effect in environmental
459 regulation in China? - Evidence from the local-neighborhood green technology innovation
460 perspective. *Ecological Indicators* 118.
- 461 Feng, S.L., Sui, B., Liu, H.M., Li, G.X., 2020. Environmental decentralization and innovation in
462 China. *Economic Modelling* 93, 660-674.
- 463 Fredriksson, P.G., Wollscheid, J.R., 2014. Environmental decentralization and political
464 centralization. *Ecological Economics* 107, 402-410.
- 465 Fussler, C., 1996. Driving eco-innovation : a breakthrough discipline for innovation and
466 sustainability, in: James, P. (Ed.). Pitman Publishing, London.
- 467 Hao, Y., Wang, L.O., Lee, C.C., 2020. Financial development, energy consumption and China's
468 economic growth: New evidence from provincial panel data. *International Review of*
469 *Economics & Finance* 69, 1132-1151.
- 470 Hao, Y.J., Fan, C.C., Long, Y.G., Pan, J.Y., 2019. The role of returnee executives in improving green
471 innovation performance of Chinese manufacturing enterprises: Implications for sustainable
472 development strategy. *Business Strategy and the Environment* 28(5), 804-818.

473 Hu, S.M., Liu, S.L., 2019. Do the coupling effects of environmental regulation and R&D subsidies
474 work in the development of green innovation? Empirical evidence from China. *Clean*
475 *Technologies and Environmental Policy* 21(9), 1739-1749.

476 Kunapatarawong, R., Martinez-Ros, E., 2016. Towards green growth: How does green innovation
477 affect employment? *Research Policy* 45(6), 1218-1232.

478 Leenders, M., Chandra, Y., 2013. Antecedents and consequences of green innovation in the wine
479 industry: the role of channel structure. *Technology Analysis & Strategic Management* 25(2),
480 203-218.

481 Li, D., Zheng, M., Cao, C., Chen, X., Ren, S., Huang, M., 2017. The impact of legitimacy pressure
482 and corporate profitability on green innovation: Evidence from China top 100. *Journal of*
483 *Cleaner Production* 141, 41-49.

484 Lin, H., Zeng, S.X., Ma, H.Y., Qi, G.Y., Tam, V.W.Y., 2014. Can political capital drive corporate
485 green innovation? Lessons from China. *Journal of Cleaner Production* 64, 63-72.

486 Liu, L., Zhang, B., Bi, J., 2012. Reforming China's multi-level environmental governance: Lessons
487 from the 11th Five-Year Plan. *Environmental Science & Policy* 21, 106-111.

488 Liu, Q.L., Wang, Q., 2017. How China achieved its 11th Five-Year Plan emissions reduction target:
489 A structural decomposition analysis of industrial SO₂ and chemical oxygen demand. *Science*
490 *of the Total Environment* 574, 1104-1116.

491 Liu, S.X., Zhu, Y.M., Du, K.Q., 2017. The impact of industrial agglomeration on industrial pollutant
492 emission: evidence from China under New Normal. *Clean Technologies and Environmental*
493 *Policy* 19(9), 2327-2334.

494 Luo, Y.S., Salman, M., Lu, Z.N., 2021. Heterogeneous impacts of environmental regulations and
495 foreign direct investment on green innovation across different regions in China. *Science of the*
496 *Total Environment* 759(2), 143744.

497 Ning, L.T., Wang, F., Li, J., 2016. Urban innovation, regional externalities of foreign direct
498 investment and industrial agglomeration: Evidence from Chinese cities. *Research Policy* 45(4),
499 830-843.

500 Oltra, V., Jean, M.S., 2009. Sectoral systems of environmental innovation: An application to the
501 French automotive industry. *Technological Forecasting and Social Change* 76(4), 567-583.

502 Pan, X., Cheng, W.Y., Gao, Y.N., Balezentis, T., Shen, Z.Y., 2020. Is environmental regulation
503 effective in promoting the quantity and quality of green innovation? *Environmental Science*
504 *and Pollution Research* 28(4), 6232–6241.

505 Pan, X.F., Li, M.N., Guo, S.C., Pu, C.X., 2020. Research on the competitive effect of local
506 government's environmental expenditure in China. *Science of the Total Environment* 718, 1-
507 10.

508 Qi, Y.L., H. Xu, Y, 2014. Research on reformation of China's environmental decentralization system:
509 institutional change, quantitative measurement and effect evaluation *China Industrial*
510 *Economics* 01, 31-43.

511 Ran, Q.Y., Zhang, J.N., Hao, Y., 2020. Does environmental decentralization exacerbate China's

512 carbon emissions? Evidence based on dynamic threshold effect analysis. *Science of the Total*
513 *Environment* 721, 137656.

514 Ren, S.G., Wang, Y., Hu, Y.C., Yan, J., 2021. CEO hometown identity and firm green innovation.
515 *Business Strategy and the Environment* 30(2), 756-774.

516 Schiederig, T., Tietze, F., Herstatt, C., 2012. Green innovation in technology and innovation
517 management - an exploratory literature review. *R & D Management* 42(2), 180-192.

518 Shen, C., Li, S.L., Wang, X.P., Liao, Z.J., 2020. The effect of environmental policy tools on regional
519 green innovation: Evidence from China. *Journal of Cleaner Production* 254, 120122.

520 Song, M.L., Wang, S.H., Zhang, H.Y., 2020. Could environmental regulation and R&D tax
521 incentives affect green product innovation? *Journal of Cleaner Production* 258, 120849.

522 Wang, Q.H., Qu, J.S., Wang, B., Wang, P.L., Yang, T.B., 2019. Green technology innovation
523 development in China in 1990-2015. *Science of the Total Environment* 696, 134008.

524 Wu, H.T., Li, Y.W., Hao, Y., Ren, S.Y., Zhang, P.F., 2020. Environmental decentralization, local
525 government competition, and regional green development: Evidence from China. *Science of*
526 *the Total Environment* 708, 135085.

527 Yang, N., Hong, J., Wang, H., Liu, Q., 2020. Global value chain, industrial agglomeration and
528 innovation performance in developing countries: insights from China's manufacturing
529 industries. *Technology Analysis & Strategic Management* 32(11), 1307-1321.

530 Yang, N.N., Liu, Q.M., Qi, Y., 2020. Does (un)-related variety promote regional innovation in China?
531 Industry versus services sector. *Chinese Management Studies* 14(3), 769-788.

532 Yang, Z., Ali, S.T., Ali, F., Sarwar, Z., Khan, M.A., 2020. Outward foreign direct investment and
533 corporate green innovation: An institutional pressure perspective. *South African Journal of*
534 *Business Management* 51(1).

535 Yu, H., Zhiqiang, G., Guanpeng, Y., Haitao, W., Muhammad, I., 2021. The spatial spillover effect
536 and nonlinear relationship analysis between environmental decentralization, government
537 corruption and air pollution: Evidence from China. *Science of the Total Environment* 763,
538 144183.

539 Zang, J.N., Liu, L.L., 2020. Fiscal decentralization, government environmental preference, and
540 regional environmental governance efficiency: evidence from China. *Annals of Regional*
541 *Science* 65(2), 439-457.

542 Zeng, W.P., Li, L., Huang, Y., 2021. Industrial collaborative agglomeration, marketization, and green
543 innovation: Evidence from China's provincial panel data. *Journal of Cleaner Production* 279,
544 123598.

545 Zhang, W., Li, G.X., 2020. Environmental decentralization, environmental protection investment,
546 and green technology innovation. *Environmental Science and Pollution Research* 24(12).

547 Zhao, J., Zhao, Z.R., Zhang, H., 2021. The impact of growth, energy and financial development on
548 environmental pollution in China: New evidence from a spatial econometric analysis. *Energy*
549 *Economics* 93, 104506.

550 Zhen, H.F., Hu, H., Xie, N., Zhu, Y.Q., Chen, H., Wang, Y., 2020. The heterogeneous influence of

551 economic growth on environmental pollution: evidence from municipal data of China.
552 Petroleum Science 17(4), 1180-1193.

553 Zheng, W., 2021. Effects of China's market-oriented economic reform, FDI inflows on electricity
554 intensity. Energy 220, 119934.

555 Zhou, C.Y., Hong, J., Wu, Y.R., Marinova, D., 2019. Outward foreign direct investment and
556 domestic innovation performance: evidence from China. Technology Analysis & Strategic
557 Management 31(1), 81-95.

558 Zhou, K., Zhou, B.C., Yu, M.M., 2020. The impacts of fiscal decentralization on environmental
559 innovation in China. Growth and Change 51(4), 1690-1710.

560 Zou, X., Lei, C., Gao, K.Y., Hu, C., 2019. Impact of Environmental Decentralization on Regional
561 Green Development. Journal of Environment & Development 28(4), 412-441.