

Breaking the “hard-to-abate” bottleneck in China’s path to carbon neutrality

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1 **Title**

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3
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16 **Abstract**

17 Countries such as China are facing a bottleneck in paths to carbon neutrality: abating
18 emissions in heavy industries and heavy-duty transport. There are few in-depth studies of
19 the prospective role for clean (green/blue) hydrogen in these “hard-to-abate” (HTA) sectors.
20 Are current mitigation technologies in HTA sectors effective? What are the roles for clean
21 hydrogen towards carbon neutrality? We carry out an integrated modeling analysis to
22 answer these questions. Results show that, first, clean hydrogen as both energy carrier and
23 feedstock can significantly reduce heavy industry emissions. Second, clean hydrogen can
24 fuel up to 50% of China’s heavy-duty truck and bus fleets by 2060 together with significant
25 shares of shipping. As a side benefit, a realistic hydrogen scenario, reaching 65.7 Mt of
26 production in 2060, could avoid \$1.72 trillion new investment cost compared to a no-
27 hydrogen scenario. This study provides strong evidence for countries facing challenges
28 similar to China in addressing requirements to reduce emissions from their recalcitrant
29 HTA sectors towards carbon neutrality.
30

31 **Teaser**

32 Decarbonizing hard-to-abate industrial and heavy transport emissions in major developing
33 countries like China is one of the central challenges of climate change.

34 **Title:**
35 **Breaking the “hard-to-abate” bottleneck in China’s path to carbon neutrality**
36 **with clean hydrogen**
37

38 **MAIN TEXT**

39
40 **Introduction**

41
42 Achieving carbon neutrality is an urgent global mission but there is no “one-size-fits-all” pathway
43 for major emitting nations to meet this objective^{1,2}. Most developed nations, such as the US and
44 those of Europe, are pursuing decarbonization strategies focused especially on large light-duty
45 vehicles fleets, electric power generation, industrial processes, and commercial and residential
46 buildings, four sectors that together account for vast majorities of their carbon emissions^{3,4}. Major
47 developing-country emitters such as China, by contrast, have very different economies and energy
48 structures, requiring different decarbonization priorities not only in sectoral terms but also in
49 strategic deployment of emerging zero-carbon technologies.

50 Key distinctions in China’s carbon emission profile compared to those of western economies are
51 much larger emission shares for heavy industries and much smaller fractions for light-duty vehicles
52 and energy use in buildings (Fig. 1). China ranks first in the world by far in terms of production of
53 cement, iron & steel, chemicals, and building materials, consuming huge amounts of coal for
54 industrial heat and production of coke. Heavy industry contributes 31% of China’s current total
55 emissions, a share that is 8% higher than the world average (23%), 17% greater than that of the
56 US (14%) and 13% higher than that of the EU (18%)⁵. The carbon emissions from China’s Baowu
57 Iron & Steel Group in 2018 alone equaled half of those for the entire residential & commercial
58 building sectors of both China and the collective 28 nations of the EU⁶, equal also to 65% of
59 emissions from China’s light-duty vehicles⁷.

60 Unfortunately for China, its carbon emissions profile includes comparatively large contributions
61 from processes regarded as “hard-to-abate” (HTA). HTA processes include those that will be
62 difficult or impossible to electrify and to thus make the transition to renewable power. Such
63 processes include high-temperature heavy industrial production in basic oxygen steelmaking
64 furnaces, cement kilns, and chemical refineries, as well as heavy-duty transport modes such as

65 shipping, long-distance trucking, and aviation. HTA processes include also industrial production
66 that generates non-combustion (“process”) emissions of CO₂, notably calcination during cement
67 making and reduction of iron ore in steelmaking.

68 As of 2021, more than 100 countries have pledged to reach carbon neutrality before 2050⁸. Since
69 HTA processes play lesser roles in the emission profiles of developed western countries, they can
70 advance towards mid-century carbon neutrality by first prioritizing electrification of their larger
71 non-HTA sectors (e.g., light-duty transportation), coupled with transformation of expanded power
72 systems to zero-carbon generation. Capitalizing on technologies that are rapidly maturing, this
73 prioritization can effectively buy time to develop strategies for mitigation of smaller and inherently
74 more challenging HTA emissions in later years.

75 China’s technology pathway to carbon neutrality is more daunting, however; addressing the
76 emission shares of its HTA sectors are too large to postpone. China surprised the world in
77 September 2020, pledging to peak its carbon emissions before 2030 and achieve carbon neutrality
78 before 2060. This climate pledge earned widespread praise, reigniting hopes for global progress
79 towards the goals of the UN Paris Agreement. But it also raised questions about its feasibility⁹, in
80 no small part because of the critical roles of HTA processes in China’s economy. Actionable and
81 effective low-cost mitigation plans will be needed for all major carbon-emitting processes in China.
82 These plans must consider solutions that diverge from assumptions of analyses of western energy
83 systems that dominate experience and the literature, since both the scale and time pressure for
84 mitigation of China’s HTA emissions are so different. And as a result, how to employ emerging
85 technologies, including notably clean hydrogen as introduced in the next section, may also diverge.
86 There are many debates but relatively few robust studies to date on emission mitigation in HTA
87 sectors in China, the likeliest bottleneck for it to achieve a carbon-neutral future.

88 **Rethinking the potential for clean hydrogen with an expanded perspective on demand**

89 In this study we use “clean” hydrogen to encompass both “green” and “blue” hydrogen, the former
90 produced by water electrolysis using renewable power, the latter sourced from fossil fuels but
91 decarbonized with carbon capture combined with either reuse or storage (CCUS). “Grey”
92 hydrogen, produced from fossil fuels without CCUS, is the dominant current source of hydrogen,

93 employed primarily as an industrial feedstock. China is the world’s largest producer, accounting
94 for about 22 Mt per year, sourced almost entirely from coal or as a by-product of other fossil-based
95 chemical production processes.

96 The existing literature on clean hydrogen is focused largely on production technology options,
97 extended in some cases to consider storage and transport, with analyses of supply-side costs¹⁰.
98 Discussion of demand is focused largely on the transportation sector in developed countries, on
99 hydrogen fuel-cell vehicles in particular^{11,12}. These emphases are perhaps unsurprising given the
100 economic and political influence of powerful incumbent industries in developed nations facing
101 escalating decarbonization pressures, the influence of oil and gas companies advocating fossil-
102 based blue hydrogen as a substitute for petroleum transport fuels, and vehicle manufacturers
103 investing in zero-carbon alternatives to battery electric vehicles. There are fewer studies evaluating
104 the potential demands for clean hydrogen in heavy industries, especially in developing countries.
105 Pressures for decarbonization have lagged in these sectors reflecting probably in part the economic
106 and political influence of the relevant industries, in part the fact that the related emissions may
107 have been seen as too hard to abate pending development of new cost-effective low emission
108 options for production. Understanding the potential of clean hydrogen to advance global carbon
109 neutrality, however, will be inherently biased if analyses are limited largely to the costs for its
110 production, its consumption by a single favored sector, and its application primarily in developed
111 economies.

112 Clean hydrogen has potential roles for decarbonization throughout the energy system and chemical
113 industry, but its cost effectiveness in all imaginable applications is far from clear and must be
114 evaluated. systematically. One expert but informal evaluation ranks the market potentials for many
115 applications of clean hydrogen, concluding for example that its use in fuel cell vehicles is
116 uncompetitive compared with battery powered electric alternatives but that its use in decarbonized
117 shipping and in production of fertilizer, methanol, and steel¹³ may be “unavoidable”. These latter
118 applications rank prominently among China’s HTA sectors.

119 China is the world’s largest producer and consumer of energy-intensive industrial products. Fig. 2
120 shows the carbon emissions and regional production capacities of key industries in China. Its iron
121 & steel, cement, and chemical industries together emitted 4384 Mt CO₂ in 2019, accounting for

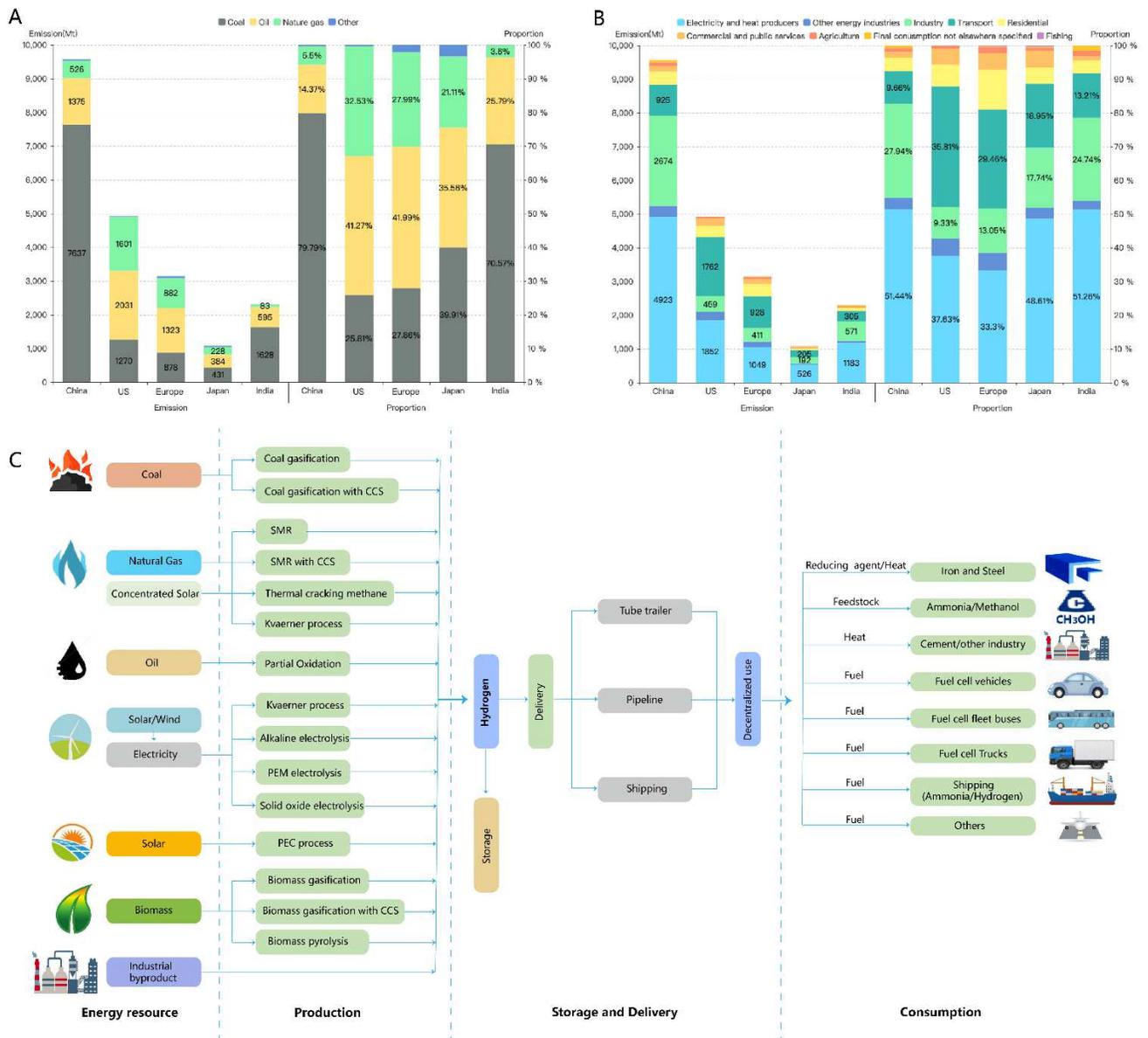
122 32.1% of total CO₂ emissions¹⁴. China's steel production in 2020 was 1.05 billion tons (Fig. 2A),
123 accounting for 56.5% of total global production. China has made strong efforts on energy
124 efficiency improvements and fuel substitution, with the carbon intensity of its economy declining
125 48.1% over the past 14 years¹⁵. However, there is little conventional mitigation potential left in
126 HTA processes and further reduction of combustion emissions in these sectors is likely to require
127 entirely new forms of energy inputs. Reducing industrial process emissions of CO₂ will require
128 innovative approaches, with hydrogen-based direct reduction of iron in steelmaking a
129 comparatively mature example. In short, there may be opportunities to use clean hydrogen
130 throughout HTA heavy industries, especially in developing economies such as China that are
131 disproportionately dependent on these activities.

132 Regarding transportation, the increasing cost-competitiveness of light-duty battery electric
133 vehicles suggests that the potential for clean hydrogen to decarbonize this sector may more likely
134 rest in HTA freight modes, especially long-distance trucking and shipping^{16,17}. While this is
135 increasingly acknowledged, less recognized is that combustion of zero-carbon fuels derived from
136 clean hydrogen might be as competitive as hydrogen fuel cells in these modes, especially for
137 shipping. And clean hydrogen has potential uses in other sectors, including as a storage medium
138 in the power sector than could enhance system flexibility as the capacity share of variable
139 renewable electricity increases and risks for curtailment grow due to mismatches between
140 electricity supply and demand.

141 Evaluating opportunities for clean hydrogen depends on reassessing prospective demands for clean
142 hydrogen not in narrow analyses of particular uses in individual sectors but as an alternative fuel
143 and chemical feedstock across the entire economy and energy system, including consideration of
144 differing national circumstances. Here, we build a model for an integrated energy system including
145 both supply and demand across sectors to analyze the prospective cost-effectiveness and role of
146 clean hydrogen in China's entire economy, with emphasis on the underemphasized HTA sectors
147 (Fig. 1C). There is no in-depth study to date on the role of clean hydrogen in China's net zero
148 future. Filling this research gap will help draw a clearer roadmap for China's CO₂ emission
149 reduction and allow evaluation of the feasibility of its 2030 and 2060 decarbonization pledges.

150 We seek to answer three key questions in the study:

- 151 (1) Different from developed countries, what are the key challenges for HTA sectors
152 decarbonization in developing countries such as China? Are current mitigation
153 technologies in HTA sectors (especially for heavy industry) effective enough to achieve
154 net-zero?;
- 155 (2) Does China's cost-effective mitigation pathway to carbon neutrality include clean
156 hydrogen? As an important energy carrier and feedstock, what are the roles for clean
157 hydrogen in HTA sectors, especially for countries such as China that have just begun to
158 develop its production and use?;
- 159 (3) As a fossil fuel-dominated country, will green hydrogen be cost competitive with other
160 types of hydrogen in China's net zero future? The answers can provide strong support for
161 China's decarbonization pathway but also a good reference for other countries facing
162 similar challenges.



162
 164 **Fig. 1. Carbon emissions of key countries and analytical mechanism for hydrogen in energy system.**
 165 (A) China's carbon emission in 2018 compared to the US, Europe, Japan, and India, by fuels. (B) China's
 166 carbon emission in 2018 compared to the US, Europe, Japan, and India, by sectors. (C) Technical pathway
 167 with hydrogen technologies applied in the HTA sectors.

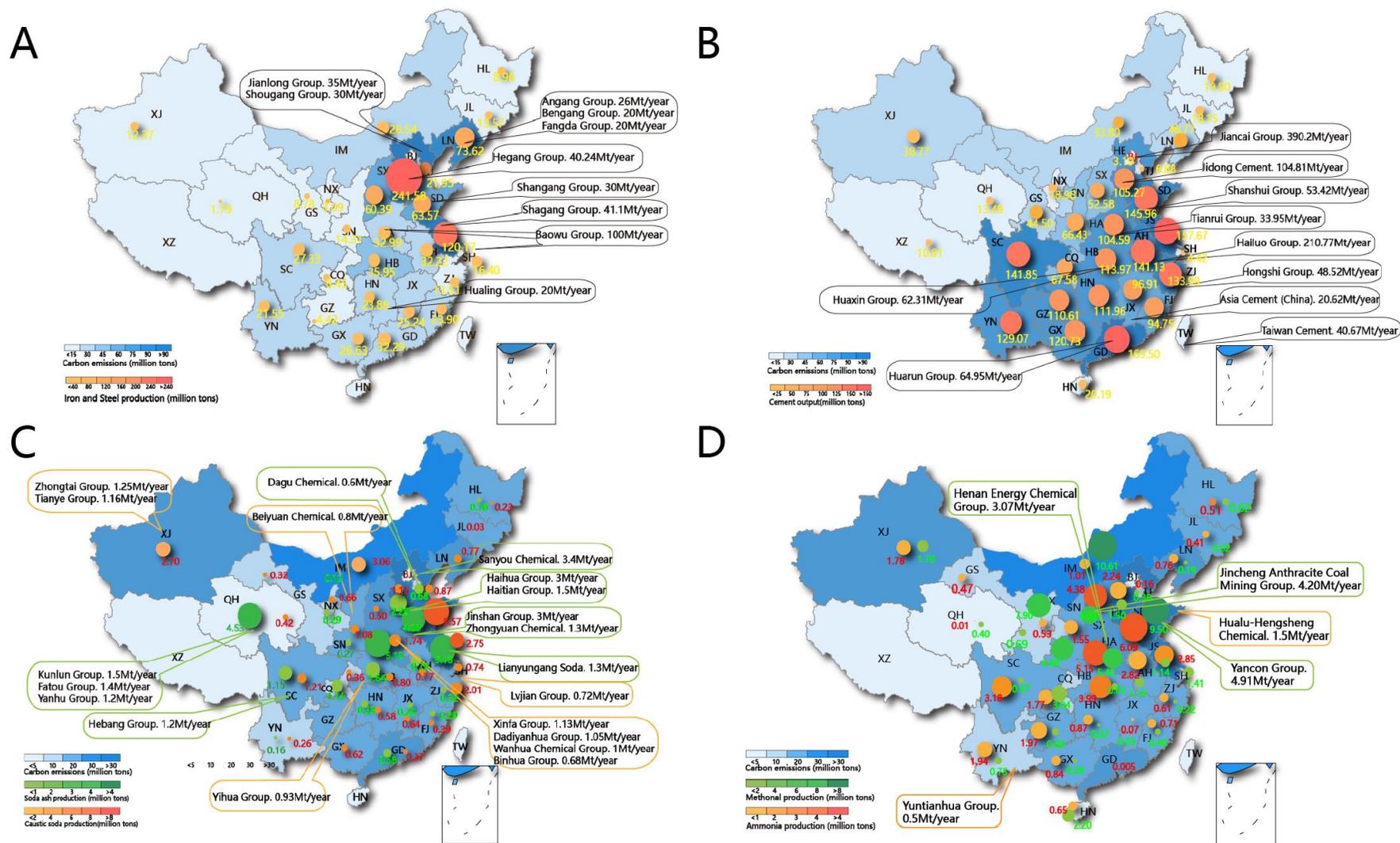


Fig. 2. Production and carbon emissions of key industries in China by region in 2019. (A) Iron & steel, (B) cement, (C) ammonia and methanol, (D) soda and caustic soda.

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171 **Results**

172 **Mitigation opportunities in China’s HTA industrial sector**

173 We carry out an integrated optimization analysis of mitigation pathways to carbon neutrality for
 174 China in 2060. HTA sectors in this study include industrial production of cement, iron & steel, and
 175 key chemicals (including ammonia, soda, and caustic soda); and heavy-duty transport including
 176 trucking, domestic shipping and aviation. We develop a technology-rich model to analyze HTA
 177 mitigation technologies with and without clean hydrogen applications (see methodology and SI).
 178 Besides hydrogen-based technologies, the additional zero-carbon technology of CCUS and the
 179 negative-carbon option of bioenergy with carbon capture and storage (BECCS) are also considered.
 180 Four scenarios are designed: BAU (business-as-usual), NDC (China’s Nationally Determined
 181 Contributions under the Paris Agreement), ZERO-NH (net-zero emissions without hydrogen
 182 applications) and ZERO-H (net-zero emission with clean hydrogen). Detailed description of the
 183 scenarios is given in Table 1.

184 **Table 1.** Scenario design (2020-2060)

Scenario	Brief summary	CO ₂ levels	Clean H ₂ ?	HTA sector constraints	Mitigation policies/technologies in HTA sectors
BAU	Business as usual	No limits	No	No constraints	No mitigation policy
NDC	Achievement of China’s NDC targets around 2030	CO ₂ emission peak around 2030, with no further carbon emission constraint after 2030; carbon intensity reduced by 60-65% in 2030 compared to 2005.	No	No constraints for sectoral emissions	NDC targets (at least 20% non-fossil energy supply) HTA: Efficiency improvement measures; combustion fuel replacement; CCUS.
ZERO-NH	Achievement of net-zero before 2060	CO ₂ emission peak before 2030 and net-zero before 2060	No	All sectors achieve net-zero in 2060	HTA: Best available efficiency improvement technologies; combustion fuel replacement, CCUS, BECCS.
ZERO-H	Achievement of net-zero before 2060	The same as ZERO-NH	Yes	All sectors achieve net-zero in 2060	HTA: all measures in ZERO-NH plus Hydrogen-DRI process in iron & steel, hydrogen fuel cells in trucking, shipping and aviation; hydrogen-based heat supply.

185

186 As noted above, measures to improve energy efficiency and substitute fuels have contributed a
187 great deal to achieving mitigation targets of China's NDCs under the Paris Agreement, including
188 in the HTA sectors. At this point, however, there is less conventional mitigation potential left to
189 be realized, and China has now raised its ambitions since Paris to achievement of full carbon
190 neutrality by 2060. Based on our model simulations, further CO₂ reduction from improved energy
191 efficiency and fuel switching in key sectors can only remove 10-24% of the total industry carbon
192 emissions by 2060. Major HTA sectors, currently accounting for 30% of the world's and 42% of
193 China's annual CO₂ emissions, pose the largest mitigation challenge to China's carbon neutral
194 future.

195 China's current primary hot metal (HM) steel production process is the long process, which
196 includes coking, sintering, pelletizing, operation of a basic oxygen blast furnace (BF-BOF), and
197 conversion. The key input materials are coke, iron ore, quicklime, scrap steel and fluorite (CaF₂).
198 In this process, for every ton of HM steel production, an average of 2.2 kg of CO₂ is emitted¹⁸.
199 Another method to produce primary HM steel is the direct reduced iron-electric arc furnace (DRI-
200 EAF) route. DRI-EAF mainly uses natural gas to generate reducing agents such as carbon
201 monoxide and hydrogen, with emissions of 1.4 tCO₂/t HM steel. A fully scrap-based EAF
202 production route emits only 0.3 tCO₂ per ton of steel HM production, but comprises only a tiny
203 albeit growing share of total production and is limited by scrap availability. The DRI-EAF process
204 comprised 10.4% of total production in China in 2019, which is 17.5% less than the world average
205 share and 59.3% less than that for the US¹⁸. The dominant share of existing production in China is
206 by the BF-BOF process (89.6%), a key challenge for deep decarbonization of its iron & steel
207 industry.

208 We analyzed 60 key steelmaking emission mitigation technologies in the model and classified
209 them into 6 categories (fig 3A): improvement of material efficiency, advanced technology
210 performance, electrification, CCUS, green hydrogen, and blue hydrogen. Material efficiency
211 improvements mainly include coking coal efficiency, recycling of raw materials and reuse of waste
212 heat (Table S1).

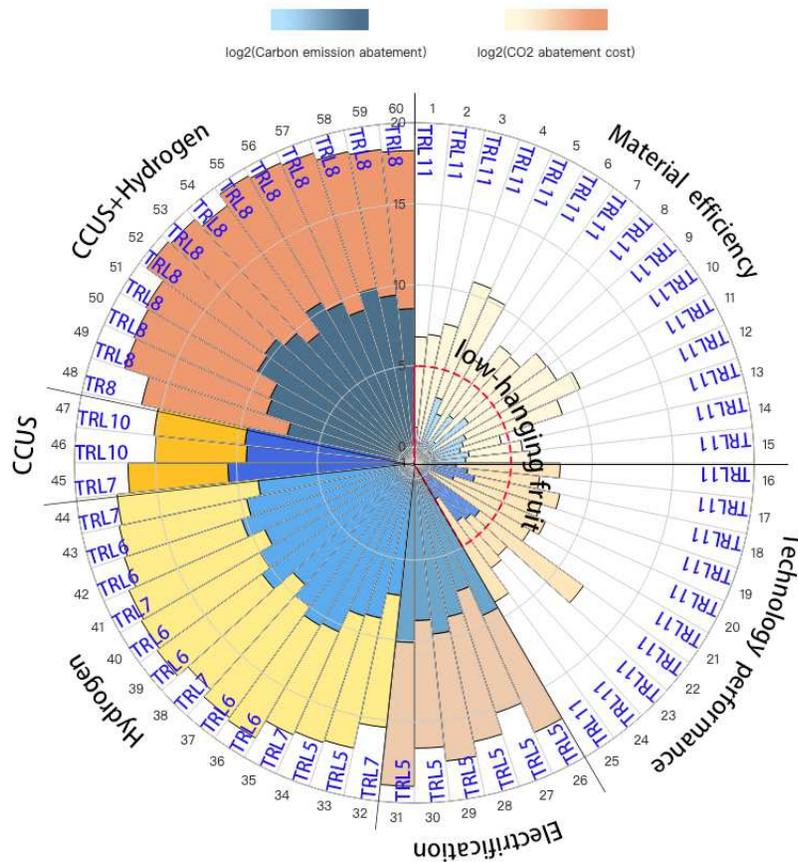
213 In the NDC and ZERO-NH scenarios, hydrogen-based technologies are not included. In the NDC
214 scenario, current mitigation technologies focused on material efficiency and technology

215 performance are sufficient to reduce steelmaking emissions by 15-20% by 2030 compared to the
216 2020 level, with CCUS contributing another 10-13% reduction. Note that in the NDC scenario,
217 low-carbon power generation is the main source of decarbonization. However, to achieve near-
218 zero emissions in HTA sectors in the ZERO-NH scenario, the emission reductions of the NDC
219 scenario are far from sufficient. Considering emission reduction potentials and costs, the reduction
220 effect of current technologies is insignificant and cannot drive the iron & steel sector towards net-
221 zero emissions. We assume 100% market penetration in 2050 for the best available technologies
222 (BATs) in the ZERO-NH scenario, and find that it reduces CO₂ by only 20.8-24.3% (without
223 CCUS). China cannot rely only on conventional technologies, especially energy efficiency
224 improvements (Fig. 3A), to achieve carbon neutrality in the HTA iron & steel sector. Innovative
225 technologies with high mitigation potentials will need to be developed and applied.

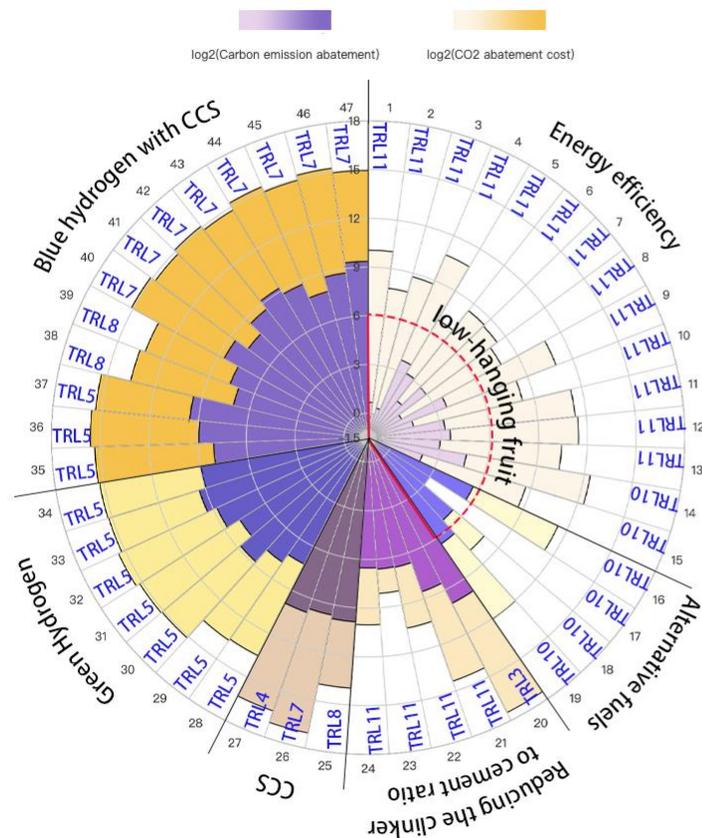
226 With hydrogen technologies introduced in the ZERO-H scenario, hydrogen-DRI processes in
227 steelmaking will promote significant carbon reduction. Hydrogen can be used as an auxiliary
228 reducing agent in the BF-BOF process and 100% in the hydrogen-DRI route. The 100% hydrogen-
229 DRI process can reduce up to 98% of CO₂ compared to BF-BOF. Hydrogen-DRI units have been
230 built but not yet at commercial scale, so the mitigation potential and abatement costs are taken
231 from the standard routes in the pilot HYBRIT¹ and GrInHy2.0² projects. The current production
232 cost of hydrogen-based reduced iron is 40-47% higher than that of for conventional steelmaking.
233 However, with an anticipated continuous decline in hydrogen cost, hydrogen-DRI will become
234 cost-effective in China's steelmaking market after 2045. In the ZERO-H scenario with system cost
235 optimization, the share of BF-BOF would be reduced to 34%, with 45% EAF and 21% hydrogen-
236 DRI. In the ZERO-H scenario, hydrogen would provide 29% of total final energy demand in the
237 iron & steel sector (Fig. 4). As the grid price for solar and wind power declines to 38-40 \$/MWh
238 in 2050¹⁹, the 100% hydrogen-DRI route will play a more important role than widely assumed.

¹ HYBRIT project is a hydrogen-DRI project developed by Swedish Steel AB(SSAB), Luossavaara-Kiirunavaara AB (LKAB) and Vattenfall. <https://www.hybritdevelopment.se/en/>.

² GrInHy2.0 project is a hydrogen-DRI project developed by Salzgitter AG. <https://salcos.salzgitter-ag.com/en/index.html>.



- 1—Coke dry quenching device of high temperature and high pressure
 - 2—Sintering waste heat power generation technology in the iron and steel industry
 - 3—Dry recovery technology of converter gas
 - 4—Moisture Control and Air Separation Technology for Coking Coal
 - 5—Waste heat utilization technology of flue gas in mineral furnace
 - 6—Unsteady waste heat recovery and saturated steam power generation technology
 - 7—High-temperature flue gas dry purification and recycling technology of fully enclosed submerged arc furnace
 - 8—Sintering waste heat recycling technology
 - 9—Recovery and utilization of sensible heat of coke oven waste gas
 - 10—Regenerative combustion technology: Regenerative rotary hearth furnace treatment of metallurgical dust and recovery of iron and zinc technology
 - 11—Energy saving technology of rotary cutting type high air temperature top burning hot blast stove
 - 12—New energy-saving technology of high thermal conductivity and high density silica bricks for large coke ovens
 - 13—Integral optimization of cold ramming and paste forming furnace energy saving technology
 - 14—High-emissivity coating technology
 - 15—Energy-saving technology of heat storage combustion without induced draft fan and directional valve
 - 16—Screw expansion power drive energy-saving technology
 - 17—Application technology of coaxial unit for energy recovery of metallurgical waste heat and pressure
 - 18—Recovering waste heat by direct heat exchange with blast furnace slagging water
 - 19—Blast furnace blast dehumidification and energy-saving technology
 - 20—Liquid sealing technology of annular cooler
 - 21—Technology of waste gas recovery and pressure automatic regulation in coke oven carbonization chamber
 - 22—Intelligent energy-saving technology for large-scale blast furnace based on optimization of gas volume index
 - 23—Energy management and control technology in the iron and steel industry
 - 24—Energy Saving Technology of Blackbody Enhanced Radiation in Heating Furnace
 - 25—Intermediate and low temperature solar energy industrial thermal application system technology
 - 26—BF-BOF(H₂+Zero-C elec)
 - 27—BF-BOF(Zero-C elec)
 - 28—EAF-scrap(Zero-C elec)
 - 29—DRI-coal(Zero-C elec)
 - 30—DRI-gas(Zero-C elec)
 - 31—DRI-gas (H₂+Zero-C elec)
 - 32—DRI-NG H₂: Green H₂-30% injection
 - 33—DRI-NG H₂: Green H₂-90% injection
 - 34—DRI-NG H₂: Green H₂-100% injection
 - 35—Hydrogen as auxiliary reduction (BF-BOF)-Hydrogen green
 - 36—HYBRIT- carbon abatement 1575kg/ton-large scale 60Mt/yr-hydrogen green
 - 37—HYBRIT- carbon abatement 1575kg/ton-Middle scale 23Mt/yr-hydrogen green
 - 38—HYBRIT- carbon abatement 1575kg/ton-Small scale 7Mt/yr-hydrogen green
 - 39—GrInHy2.0- carbon abatement 1600kg/ton-large scale 60Mt/yr-hydrogen green
 - 40—GrInHy2.0- carbon abatement 1600kg/ton-Middle scale 23Mt/yr-hydrogen green
 - 41—GrInHy2.0- carbon abatement 1600kg/ton-Small scale 7Mt/yr-hydrogen green
 - 42—GrInHy2.0- carbon abatement 1200kg/ton-large scale 60Mt/yr-hydrogen green
 - 43—GrInHy2.0- carbon abatement 1200kg/ton-Middle scale 23Mt/yr-hydrogen green
 - 44—GrInHy2.0- carbon abatement 1200kg/ton-Small scale 7Mt/yr-hydrogen green
 - 45—SR-BOF with CCUS
 - 46—DRI-gas(CCS)
 - 47—DRI-coal(CCS)
 - 48—DRI-NG H₂: Blue H₂(SMR+89%CCS)-30% injection
 - 49—DRI-NG H₂: Blue H₂(SMR+89%CCS)-90% injection
 - 50—DRI-NG H₂: Blue H₂(SMR+89%CCS)-100% injection
 - 51—Hydrogen as auxiliary reduction(BF-BOF)-hydrogen blue: SMR89%
 - 52—HYBRIT- carbon abatement 1575kg/ton-large scale 60Mt/yr-hydrogen blue: SMR89% CCUS
 - 53—HYBRIT- carbon abatement 1575kg/ton-Middle scale 23Mt/yr-hydrogen blue: SMR89% CCUS
 - 54—HYBRIT- carbon abatement 1575kg/ton-Small scale 7Mt/yr-hydrogen blue: SMR89% CCUS
 - 55—GrInHy2.0- carbon abatement 1600kg/ton-large scale 60Mt/yr-hydrogen blue: SMR89% CCUS
 - 56—GrInHy2.0- carbon abatement 1600kg/ton-middle scale 23Mt/yr-hydrogen blue: SMR89% CCUS
 - 57—GrInHy2.0- carbon abatement 1600kg/ton-small scale 7Mt/yr-hydrogen blue: SMR89% CCUS
 - 58—GrInHy2.0- carbon abatement 1200kg/ton-large scale 60Mt/yr-hydrogen blue: SMR89% CCUS
 - 59—GrInHy2.0- carbon abatement 1200kg/ton-Middle scale 23Mt/yr-hydrogen blue: SMR89% CCUS
 - 60—GrInHy2.0- carbon abatement 1200kg/ton-small scale 7Mt/yrhydrogen blue: SMR89% CCUS
- TRL5—Large prototype
 TRL6—Full prototype at scale
 TRL7—Pre-commercial demonstration
 TRL8—Demonstration
 TRL10—Early adoption
 TRL11—Mature



- 1—Mining optimization
- 2—Power system of ore transportation
- 3—New steel tape hoist
- 4—Efficient precalciner pre-heater system
- 5—Increase in pre-heater stages
- 6—New efficient burner
- 7—Oxy-fuel technology for Cement clinker
- 8—Fan inverter technology with high-temperature
- 9—The fourth-generation grate cooler technology
- 10—New efficient drying technology
- 11—Vertical mill for Raw material Grinding
- 12—Roller Press for Raw material Grinding
- 13—Co-grinding system
- 14—Pure low-temperature waste heat Cogeneration technology
- 15—Pentane media pure low temperature Cogeneration technology
- 16—Fuel switching (coal/oil/gas/biomass)
- 17—Pre-treatment of alternative fuel (grinding, drying)
- 18—Gasification or pre-combustion of alternative fuels
- 19—Alternative fuel technology for cement production
- 20—Electrolyzer-based process for decarbonating CaCO₃
- 21—Non-carbonated raw material for cement production – use of calcium carbide residue (CCR)
- 22—Alternative de-carbonated raw materials for clinker production-10%-15% granulated blast furnace slag (GBFS)
- 23—Further reduction of clinker content in cement by use of fly ash
- 24—Further reduction of clinker content in cement by use of natural pozzolanas
- 25—Carbon capture and storage (CCS)
- 26—Post-combustion capture using absorption technologies
- 27—Post-combustion capture using membrane processes
- 28—Green H₂ heating-30% injection-average
- 29—Green H₂ heating-30% injection-Large NSP kiln
- 30—Green H₂ heating-90% injection-average

- 31—Green H₂ heating-90% injection-Small NSP kiln
- 32—Green H₂ heating-90% injection-Middle NSP kiln
- 33—Green H₂ heating-90% injection-Large NSP kiln
- 34—Green H₂ heating-100% injection-average
- 35—Green H₂ heating-100% injection-Small NSP kiln
- 36—Green H₂ heating-100% injection-Middle NSP kiln
- 37—Green H₂ heating-100% injection-Large NSP kiln
- 38—Blue H₂(SMR+89%CCS) heating-30% injection-average
- 39—Blue H₂(SMR+89%CCS) heating-30% injection-Large NSP kiln
- 40—Blue H₂(SMR+89%CCS) heating-90% injection-average
- 41—Blue H₂(SMR+89%CCS) heating-90% injection-Small NSP kiln
- 42—Blue H₂(SMR+89%CCS) heating-90% injection-Middle NSP kiln
- 43—Blue H₂(SMR+89%CCS) heating-90% injection-Large NSP kiln
- 44—Blue H₂(SMR+89%CCS) heating-100% injection-average
- 45—Blue H₂(SMR+89%CCS) heating-100% injection-Small NSP kiln
- 46—Blue H₂(SMR+89%CCS) heating-100% injection-Middle NSP kiln
- 47—Blue H₂(SMR+89%CCS) heating-100% injection-Large NSP kiln

- TRL3—Concept
 TRL4—Small prototype
 TRL5—Large prototype
 TRL7—Pre-commercial demonstration
 TRL8—Demonstration
 TRL10—Early adoption
 TRL11—Mature

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241

Fig. 3. Carbon mitigation potential and abatement costs of key mitigation technologies. (A) 6 categories of 60 key steelmaking emission mitigation technologies, (B) 6 categories of 47 key cement emission mitigation technologies.

242

243 Regarding cement production, we consider both shaft kiln and new dry processes in this study.
244 New dry cement production refers mainly to application of advanced new suspension pre-heaters
245 and pre-calciners (NSP). China's cement making consists of quarrying, grinding and
246 homogenization of raw materials, pre-heating, kiln processes, clinker grinding, and cement
247 blending and packaging. We analyzed in the model 55 key mitigation technologies across the
248 production processes and classified them into 6 categories: energy efficiency, alternative fuels,
249 reducing the clinker-to-cement ratio, CCUS, green hydrogen, and blue hydrogen (Fig. 3B). The
250 technology set includes highly innovative proposed technologies, e.g., an electrolyzer-based
251 process for decarbonizing CaCO_3 , producing hydrogen (and other gas streams) that can be used to
252 generate electricity or combusted in the kiln (Fig. 3B, technology 20)²⁰. The process has a powerful
253 mitigation potential of 979 kg CO_2 /ton but with high mitigation cost. Detailed description of the
254 mitigation technologies is in Table S2.

255 Results show that improved energy efficiency technologies can only reduce 8-10% of the total
256 CO_2 emissions in the cement sector, and waste-heat cogeneration and oxy-fuel technologies will
257 have limited mitigation effect (4-8%). CCUS can significantly reduce both the process- and
258 combustion-related emissions, but with relatively high costs per ton of CO_2 reduction.
259 Technologies to reduce the clinker-to-cement ratio can yield relatively high carbon mitigation (50-
260 70%), mainly including decarbonized raw materials for clinker production using granulated blast
261 furnace slag (GBFS), although critics question if the resulting cement will retain its essential
262 qualities. But current results indicate that utilization of hydrogen together with CCUS could help
263 the cement sector achieve near-zero CO_2 emissions in 2060. This again suggests limited remaining
264 decarbonization benefits of conventional energy efficiency improvements and material switching.

265 In the ZERO-H scenario, 20 hydrogen technologies out of 47 mitigation technologies come into
266 play. Note that a key technology, hydrogen injection firing as a heating source, is only in a pilot
267 stage in China and its abatement potential is based only on consultations with experts from the
268 cement industry. In the ZERO-NH scenario, by comparison, CCUS is the only method for large
269 CO_2 emission reductions. We find that the average carbon abatement cost of hydrogen-based
270 technologies is lower than typical CCUS and fuel-switching technologies (Fig. 3B). Furthermore,
271 green hydrogen is expected to be cheaper than blue hydrogen after 2030, at around \$0.7-\$1.6/kg
272 H_2 ¹⁶. Therefore, green hydrogen applications can bring significant CO_2 reductions in the provision

273 of industrial heat and help reduce the need for CCUS investments projected in the ZERO-NH
274 scenario. In the ZERO-H scenario, the penetration of hydrogen mainly plays an important role in
275 kiln firing, where its carbon mitigation potential is competitive with CCUS. Current results show
276 that it can reduce 89-95% of the CO₂ in the heating process in China's cement industry (Fig. 3B,
277 technology 28-47), which is consistent with the Hydrogen Council's estimate of 84-92%²¹.

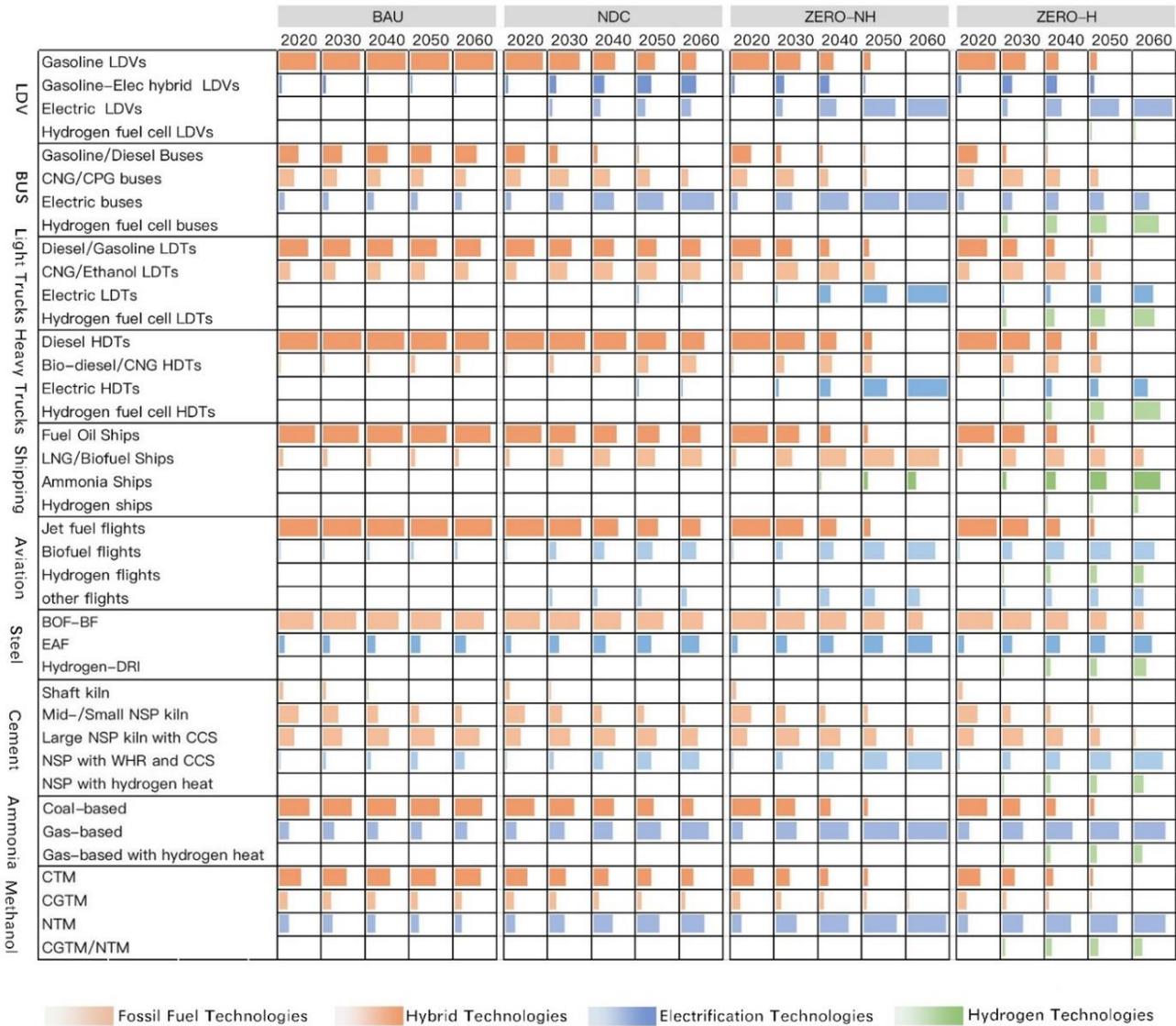
278 We also simulate use of hydrogen as a feedstock in production of ammonia (NH₃), methane (CH₄),
279 methanol (CH₃OH), and other chemicals listed in the model description. Ammonia production
280 routes can be divided into two stages, hydrogen production and an electrochemical process.
281 Gaseous hydrogen and nitrogen are introduced into the electrochemical system, with H₂ converted
282 into protons at the anode and transferred electrochemically to the cathode. They react with N₂ to
283 obtain ammonia, involving both Haber-Bosch and solid-state synthesis processes. In the model,
284 the average hydrogen consumption as feedstock is 178.18-182.44 kgH₂/ton of ammonia. In
285 addition, hydrogen can be an important source of combustion heat to replace that based on fossil
286 fuels. In the ZERO-H scenario, gas-based ammonia production with hydrogen heat will gain a 20%
287 share of total production in 2060 (Fig. 4). The model includes four kinds of methanol production
288 technologies: coal to methanol (CTM), coke gas to methanol (CGTM), natural gas to methanol
289 (NTM), and CGTM/NTM with hydrogen heat. Five sub-stages including air separation, coal
290 milling and drying, syngas production, methanol synthesis and onsite power generation are
291 described for each type of technology. In our model, the average hydrogen consumption as
292 feedstock is 125.12-126.45 kgH₂/ton ammonia. In the ZERO-H scenario, CGTM/NTM with
293 hydrogen heat can achieve a 21% production share in 2060 (Fig. 4). Chemicals are also potential
294 energy carriers of hydrogen. Methane and ammonia are easier to transport and store than gaseous
295 or liquid hydrogen, and their use can potentially take advantage of existing natural gas and
296 chemical transport and storage infrastructure. Based on our integrated analysis, hydrogen can
297 comprise 17% of final energy consumption for heat provision in the chemical industry by 2060.
298 Along with bioenergy (18%) and electricity (32%), hydrogen has a major role to play in
299 decarbonization of China's HTA chemical industry (Fig 5A).

300 **Mitigation opportunities in the HTA transport sector**

301 Based on the modeling results, hydrogen has large potential to decarbonize China's transport
302 sector, although it will take time. According to the International Energy Agency (IEA), currently
303 only 0.01% of produced pure hydrogen is used by fuel-cell electric vehicles¹⁶. Note that China's
304 transport sector emitted 925 Mt CO₂ in 2018, of which heavy-duty modes emitted 601 Mt, or
305 65%²². In other countries, heavy-duty modes are responsible for smaller shares of total transport
306 emissions: 38% in the US, 52% in the EU, 49% in Japan, and 51% in India²³. With transportation
307 demands in developing countries such as China accelerating due to swift urbanization and
308 economic growth, decarbonizing heavy-duty transport is a growing challenge which like HTA
309 industries will require innovative abatement measures. Clean hydrogen provides a number of
310 prospective options, for use in fuel cells but also potentially as a feedstock for low- or non-carbon
311 combustion fuels.

312 Our model suggests that hydrogen can gain large market penetration in China's transport sector
313 chiefly in HTA heavy-duty modes. In addition to light-duty vehicles (LDVs), other transport
314 modes analyzed in the model include fleet buses, trucks (light/small/medium/heavy), domestic
315 shipping, railways and aviation, covering most transportation in China. For LDVs, electric vehicles
316 look to remain cost competitive in the future. In the ZERO-H scenario, hydrogen fuel cell
317 penetration of the LDV market will reach only 5% in 2060 (Fig. 4). For fleet buses, however,
318 hydrogen fuel cell buses will be more cost competitive than electric alternatives in 2045 and
319 comprise 61% of the total fleet in 2060 in the ZERO-H scenario, with the remainder electric (Fig.
320 4). As for trucks, the results vary by load rate. Light-duty trucks (LDTs) in China are currently
321 fueled by gasoline, CNG and ethanol. Electric LDTs will comprise more than half of the total LDT
322 fleet by 2035 in the ZERO-NH scenario. But in the ZERO-H scenario, hydrogen fuel cell LDTs
323 will be more competitive than electric LDTs by 2035 and comprise 53% of the market by 2060.
324 Regarding heavy-duty trucks (HDTs), hydrogen fuel cell HDTs would reach 66% of the market in
325 2060 in the ZERO-H scenario. Diesel/bio-diesel/CNG HDVs will quit the market after 2050 in
326 both ZERO-NH and ZERO-H scenarios (Fig. 4). Details about the results in Fig. 4 are shown in
327 Table S3, illustrating further the advantages and higher penetration of hydrogen vehicles in the
328 truck market. Hydrogen consumption of trucks per 100 km ranges in our model from 1.12 kg
329 (equivalent to 4.23 L gasoline) to 10.8 kg according to the load rate, showing the promise for long-

330 distance freight transport. Hydrogen fuel cell vehicles have an additional advantage over electric
 331 vehicles in their better performance in cold conditions, important in wintertime in northern and
 332 western China.



334 **Fig. 4. Technology penetration in typical HTA sectors in BAU, NDC, ZERO-NH, and ZERO-H**
 335 **scenario (2020-2060).**

336

337 Beyond road transport, the model shows widespread adoption of hydrogen technologies in
338 shipping and aviation in the ZERO-H scenario. China's domestic shipping is very energy-intensive
339 and an especially difficult decarbonization challenge. Ships burning fuel oil have a 90% share in
340 2020, with the remainder powered by LNG and/or biofuel (Fig. 4). Clean hydrogen, especially as
341 a feedstock for ammonia, provides an option for shipping decarbonization. The model results show
342 that shipping can approach carbon neutrality by 2060 in the ZERO-NH scenario, with ships
343 electrified with rechargeable batteries. A lower-cost solution is represented in the ZERO-H
344 scenario: 65% penetration of ammonia-fueled and 12% hydrogen-fueled ships in 2060 (Fig. 4). In
345 the ZERO-H scenario, hydrogen will account for an average of 56% of final energy consumption
346 of the entire transport sector in 2060.

347 Besides the key applications of hydrogen in HTA industries and heavy-duty transport, we also
348 modeled hydrogen use in residential heating and energy storage. North China has huge heat
349 demands in winter. In the 2017-2018 winter, policies to encourage "coal-to-gas" and "coal-to-
350 electricity" transitions in residential heating were vigorously promoted in 28 cities of north China
351 (the so-called "26+2" program), to achieve both carbon mitigation and air quality targets. In the
352 carbon neutral future, however, there will be neither coal nor gas in residential heating. The ZERO-
353 NH scenario results in a very high share of electrification (97%). However, dramatic expansion of
354 electrified heating demand will create major pressures for the national grid in the winter, putting
355 the heating system at risk due to unanticipated power outages. A larger share of hydrogen-fueled
356 heating could help to reduce this risk. In the ZERO-H scenario, electricity will still account for the
357 largest proportion (72%) of the final energy demand for residential heating in 2060, but with a
358 notable share of hydrogen-based heating (25%).

359 **Clean hydrogen production in China**

360 In this study, multiple hydrogen production technologies are considered (Table 2), including both
361 hydrogen production from fossil fuels and electrolysis of water. The hydrogen production from
362 fossil fuels includes coal or biomass gasification and natural gas reforming, with and without
363 CCUS. Steam reforming of methane accounts for the largest proportion of this production, mainly
364 because of its low investment cost and high efficiency (up to 76%)²⁴. Gasification of coal to
365 produce hydrogen, also common in China, has lower efficiency (55%) and higher cost

366 (2,670\$/kW). For the electrolytic production of (green) hydrogen from water, three kinds of
367 electrolyzers are analyzed in the model: alkaline electrolysis cells (AEC), solid oxide electrolysis
368 cells (SOEC) and proton exchange membrane electrolysis cells (PEMEC). The current efficiency
369 of AEC is up to 61% and SOEC reaches 68%, both expected to be further improved in the long
370 term. With carbon emission constraints in the model, water electrolysis has obvious advantages.
371 Compared to fossil-fuel based hydrogen production without CCUS (grey hydrogen), around 1,517
372 Mt CO₂ could be saved in 2060 using electrolysis powered by renewables (green hydrogen). About
373 262 Mt CO₂ could be reduced using green hydrogen compared to blue hydrogen in 2060, due to
374 the electricity consumed in CCUS required for the latter. When taking account of the curtailment
375 of wind and solar power, the cost of green hydrogen may be further reduced with higher renewable
376 penetration. China's national wind power curtailment rate reached as high as 21% in 2016²⁵, and
377 while curtailment rates have declined since then, investment in renewable power has been affected.
378 Our previous study indicated that the levelized cost of hydrogen (LCOH) could drop to as low as
379 0.5 \$/kg in Western Inner Mongolia, using otherwise-curtailed wind power in the region²⁶. AEC
380 and SOEC are identified as the most cost-effective electrolyzer technologies in 2020 and 2030,
381 respectively. We consider transportation of hydrogen mainly by trailer trucks, with efficiencies of
382 75%-85% and average delivered costs around 0.65-1.73 \$/kg H₂ (gas) and 3.87-6.70 \$/kg H₂
383 (liquid)¹⁶. To simplify the analysis, all hydrogen storage is assumed to occur in tanks, with an
384 average cost of 0.4-0.5 \$/kg²⁷.

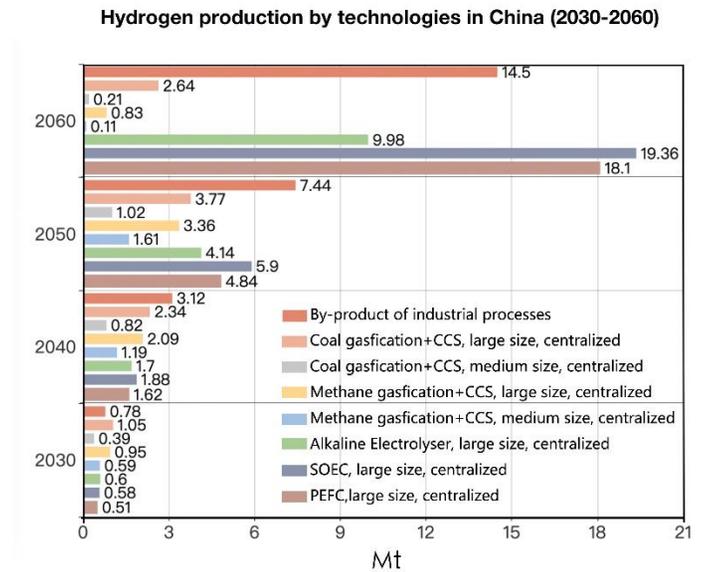
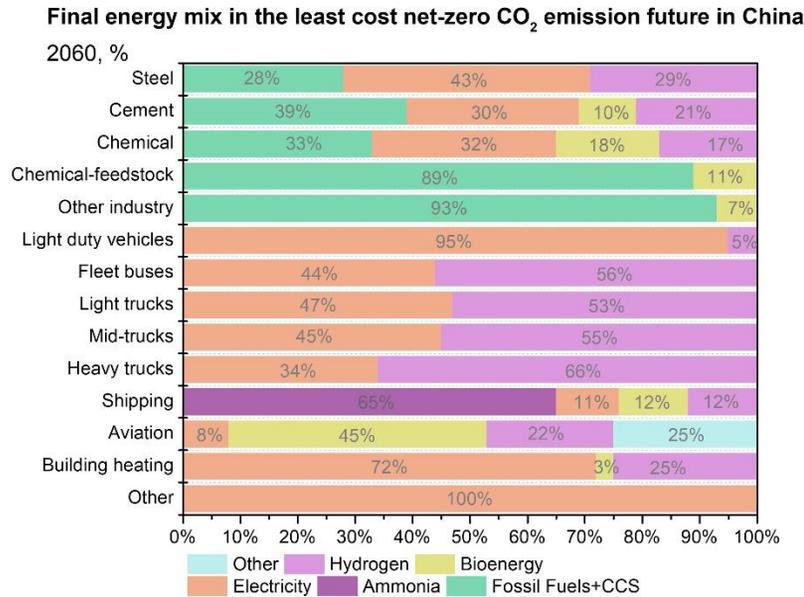
385 In addition to production from water electrolysis and fossil fuels, hydrogen is also produced as an
386 industrial by-product, an important further source of hydrogen supply in China. By-product
387 hydrogen comes largely from steam cracking (mainly ethane and naphtha), chlor-alkali processes,
388 and other processes such as styrene production. Globally, about 30 Mt of hydrogen is produced
389 each year as by-product¹⁷. In this study, each ton of steel production in China also produces 187.3
390 m³ of hydrogen by-product. Similarly, each ton of caustic soda produces 146.5 m³ of hydrogen.
391 China's total industrial by-product hydrogen reached 6.6 Mt in 2020, accounting for 30% of its
392 hydrogen supply, with a notably low production cost²³. The key hydrogen production modes up to
393 2060 are shown in Fig. 5B. In the ZERO-H scenario, results show that hydrogen by-product will
394 increase from 0.78 Mt in 2030 to 14.50 Mt in 2060. However, the by-product hydrogen will retain
395 the same production share in 2060 as in 2020 (32%), as grey hydrogen is replaced with increasing

396 commercialization of green hydrogen as the main supply. Blue hydrogen from coal or methane
397 gasification with CCUS (large scale, centralized) dominates hydrogen production until 2040 in
398 ZERO-H. Green hydrogen will significantly grow after 2030 with increasing cost-effectiveness,
399 especially for SOEC-based production. In this scenario, hydrogen production from SOEC and
400 PEMEC (large size, centralized) will increase to 19.36Mt and 18.10Mt in 2060 (Fig. 5B),
401 comprising more than half of the total hydrogen production (56.9%).

402 **Table 2** Hydrogen production technologies and costs

Technology description	Efficiency (LHV) [%]				Investment cost [\$/kW]				Fixed O&M [\$/kW]				Lifetime Years
	2015	2020	2030	2050	2015	2020	2030	2050	2015	2020	2030	2050	
AEC electrolysis, centralized	61.2%	63.6%	65.9%	69.2%	1281.86	718.8	658.9	599	64.09	35.94	32.95	29.95	25
PEMEC electrolysis, centralized	54%	58%	62%	67%	2276.2	1317.8	718.8	479.2	113.81	65.89	35.94	23.96	15
SOEC electrolysis, centralized	68%	76%	79%	79%	4552.4	2635.6	718.8	479.2	227.62	79.07	21.56	14.38	20
Biomass gasification, medium-large scale, centralized	56%	60%	63%	70%	3168	2497	1550	997	158.3	124.6	77.5	49.7	20
Coal gasification, medium size, centralized	55%	60%	60%	60%	689	689	689	689	17.2	17.2	17.2	17.2	25
Coal gasification, large size, centralized	40%	45%	50%	55%	556	507	422	271	33.0	30.4	26.9	16.3	25
Coal gasification + CCUS, medium scale, centralized	55%	58%	58%	58%	794	794	794	794	33.0	33.0	33.0	33.0	25
Coal gasification + CCUS, large scale, centralized	40%	43%	48%	48%	686	590	436	281	49.3	41.3	27.3	19.6	25
Natural gas reforming, small size, centralized	76%	76%	76%	76%	519	481	414	266	19.7	19.2	15.3	10.6	25
Natural gas reforming, large size, centralized	62%	66%	66%	66%	242	223	190	122	11.8	11.2	9.2	6.1	25
Natural gas reforming + CCUS, small size, centralized	69%	69%	69%	69%	709	648	541	348	35.5	32.4	28.6	17.4	25
Natural gas reforming + CCUS, large size, centralized	57%	57%	57%	57%	342	300	230	148	17.1	15.0	13.8	7.4	25

403 Data source: IRENA report et al. ²⁸⁻³¹



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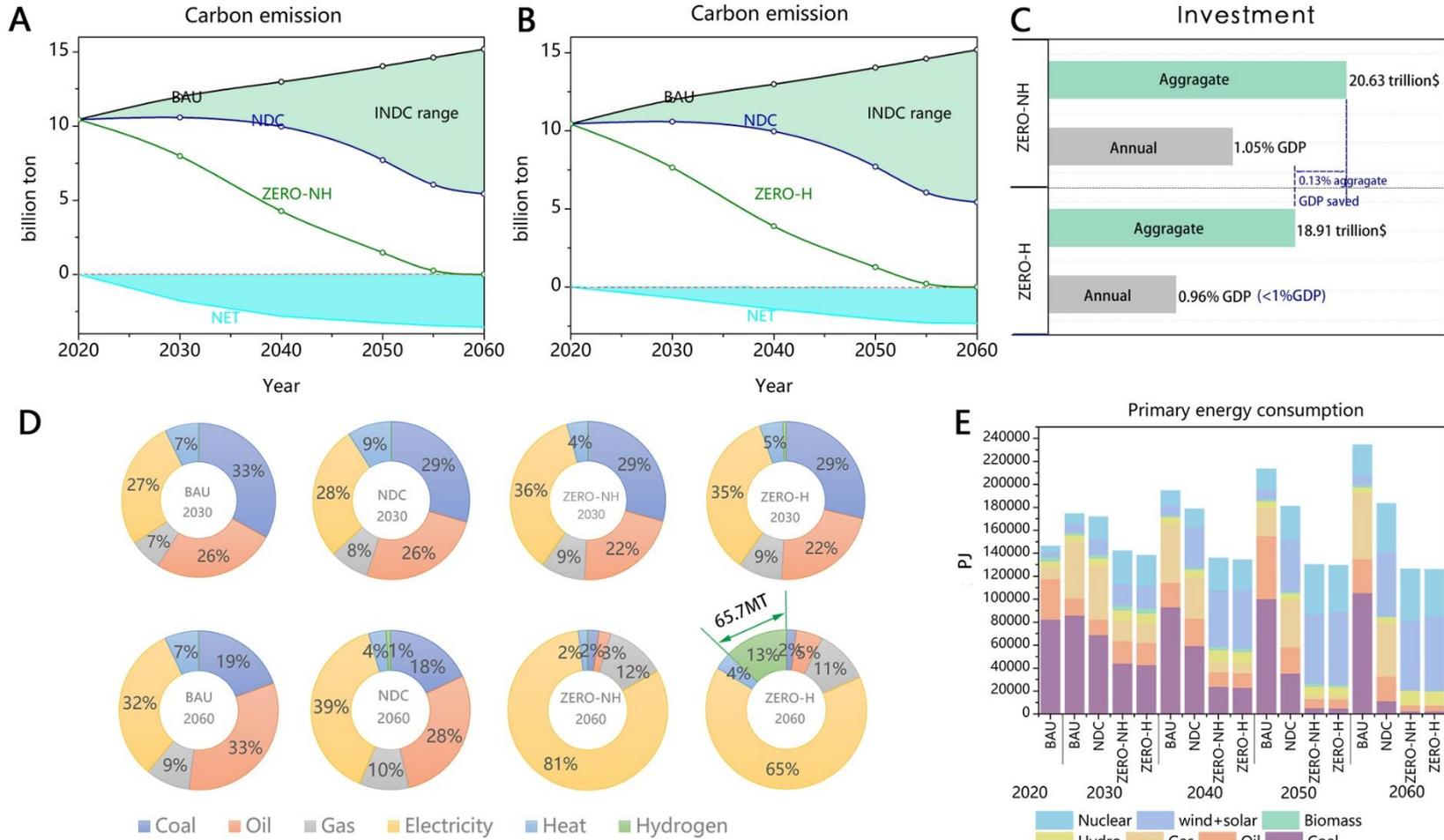
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Fig. 5 The contribution of hydrogen as energy carrier and energy storage medium. (A) Final energy mix in the least cost hydrogen-inclusive net-zero CO₂ (ZERO-H) scenario (2060), (B) Key hydrogen production technologies in the ZERO-H scenario (2020-2060).

408

409 **Hydrogen in China's carbon-neutral future**

410 Results of the ZERO-NH and ZERO-H scenarios show that to achieve a carbon neutral 2060,
411 China must make additional efforts beyond its NDC commitments (Fig. 6A). An additional 5.43
412 billion tons of CO₂ reduction annually compared to China's NDC emission level in 2060 will need
413 to be realized, or 15.18 billion tons annually compared to the BAU scenario (Fig. 6D). In the
414 ZERO-H scenario, an early CO₂ emission peak around 2025 (vs. the NDC target of 2030) could
415 be achieved. In 2050, China's per capita CO₂ emissions will reach 1.02 tons/per capita. China's
416 carbon-neutral future will be characterized by renewable energy dominance, with a phasing out of
417 coal in its primary energy consumption (see Fig. 6D). Non-fossil fuels comprise 88% of the
418 primary energy mix in 2050 and 93% in 2060. Wind and solar will supply half of primary energy
419 consumption in 2060. In China, existing coal plants operate over a minimum lifetime of 20–30
420 years. More than 90% of conventional coal plants will retire by 2040. In our study, coal
421 consumption will comprise less than 18% of the primary energy demand in 2040 and will be almost
422 fully phased out in 2060 (leaving only 2%-3%, offset by negative carbon technologies).



423

424 **Fig. 6. China's net-zero carbon emissions future.** (A) CO₂ trajectory in BAU, NDC and ZERO-NH (2020-2060); (B) CO₂ trajectory in BAU,
 425 NDC and ZERO-H (2020-2060); (C) carbon mitigation costs in 2060, compared to BAU scenario; (D) Primary energy consumption in BAU, NDC,
 426 ZERO-NH, ZERO-H scenarios (2020-2060); (E) Primary energy mix in BAU, NDC, ZERO-NH, ZERO-H scenarios (2030-2060).

427 Although clean hydrogen has only begun to be developed in China, its introduction into
428 the country's energy system would be cost-saving compared to a no-hydrogen scenario
429 achieving carbon neutrality in 2060, even taking into consideration all of the related
430 infrastructure that would be needed (production, storage and transportation). In the
431 ZERO-NH scenario, the cumulative investment cost to achieve carbon neutrality up to
432 2060 would be \$20.63 trillion, or 1.58% of the aggregate GDP for 2020-2060³². The
433 average additional investment on an annual basis would be around \$516 billion per year,
434 or 1.05% of GDP in 2060. This result is consistent with China's \$15 trillion mitigation
435 plan up to 2050, an average annual new investment of \$500 billion³³. However,
436 introducing clean hydrogen options into China's energy system in the ZERO-H
437 scenario results in a significantly lower cumulative investment by \$18.91 trillion by
438 2060 and the annual investment would be reduced to 0.96% of GDP in 2060 (Fig. 6C).
439 Regarding the HTA sectors, the annual investment cost in those sectors would be
440 around \$392 billion per year in the ZERO-NH scenario, which is consistent with the
441 projection of the Energy Transition Commission (\$400 billion)³⁴. However, if clean
442 hydrogen is applied in the energy system and chemical industry, the ZERO-H scenario
443 indicates the annual investment cost in HTA sectors could be reduced to be \$359 billion.
444 Carbon reduction in HTA sectors under the non-hydrogen scenario would rely heavily
445 on negative emission technologies (NETs) to achieve carbon neutrality, and the
446 associated infrastructure would be more expensive than that to deploy clean hydrogen.
447 Our results suggest that clean hydrogen can save a \$1.72 trillion investment cost which
448 avoid a 0.13% the aggregate GDP (2020-2060) loss compared to the option without
449 hydrogen in 2060.

450 These results show that clean hydrogen can play an important role in China's carbon
451 neutral future. In the least-cost pathway, consumption of hydrogen increases
452 continually to 12.8% of the total final energy consumption in 2060. This is a remarkably
453 high share, amounting to 65.7 Mt in annual hydrogen demand. For comparison, the
454 projection of the China Hydrogen Energy Alliance is that hydrogen (including grey,
455 blue and green) will account for 10% of energy consumption in 2050³⁵. Our analysis

456 shows that in 2050 around 9.8% of the total final energy demand would be supplied by
457 clean hydrogen (i.e., blue and green but not grey). We believe this target in 2050 is
458 achievable as renewable energy costs continue their decline, possibly accelerated
459 further by government subsidies.

460 **Green hydrogen advantages over blue hydrogen**

461 Clean hydrogen is essential for decarbonizing the HTA sectors. The question then is
462 which type of hydrogen is most cost-competitive for a fossil fuel-dominated country
463 like China? Currently, grey hydrogen has the lowest LCOH globally according to IEA
464 (~1.69 \$/kg H₂) and the Hydrogen Council (~1.5 \$/kg H₂). However, global hydrogen
465 production from fossil fuels emits 830 Mt of CO₂ per year¹⁶, equivalent to the annual
466 emissions from energy used by 100 million U.S. homes. Under carbon constraints, grey
467 hydrogen must add CCUS to become blue hydrogen. The LCOH of blue hydrogen
468 globally is 1.5 \$/kg H₂ to 3.5 \$/kg H₂³⁶. In contrast, the projected LCOH of green
469 hydrogen is more contentious. At the global level, Cloete et al. (2021) and Zhao et al.
470 (2019) project that costs will remain high in a 10- to 30-year long term (4.47-15.83 \$/kg
471 H₂)³⁷. Some previous studies of China have also indicated high costs of green hydrogen
472 (4-7 \$/kg H₂) compared to other regions³⁸.

473 However, our results and those of other sources indicate that green hydrogen can be
474 cost competitive with blue hydrogen before 2040, even in fossil fuel-dominated China.
475 The International Renewable Energy Agency (IRENA), Offshore Wind Industry
476 Council, and other authoritative sources are similarly optimistic about green hydrogen,
477 with cost estimates of 1.6-3.3 \$/kg H₂ in 2050³⁹. Bloomberg New Energy Finance
478 (BNEF) projects that the cost of green hydrogen will reach even lower levels (0.7-1.6
479 \$/kg H₂), another optimistic estimate. The US Department of Energy (US DOE)
480 estimates that green hydrogen will be economically competitive only when it costs less
481 than 2 \$/kg H₂⁴⁰. Our results indicate that the average cost of China's green hydrogen
482 can be reduced to 2 \$/kg H₂ by 2037 and by 2050, green hydrogen (1.2 \$/kg H₂) will
483 be much more cost-effective than blue hydrogen (1.9 \$/kg H₂). China has rich untapped

484 resources of solar and wind energy (both onshore and offshore), as demonstrated in our
485 previous studies^{41,42}. For these reasons China has huge advantages in production of
486 green hydrogen and could be positioned to take a global lead in exploring large-scale
487 applications.

488 The debates on the costs of clean hydrogen concern not only LCOH. A fuller cost
489 accounting of clean hydrogen and its impact on other sectors will make the case more
490 conclusive. Most studies focus on the production costs of clean hydrogen, and only
491 sometimes consider transportation and storage costs. Few researchers have also
492 considered the cost of hydrogen end uses⁴³. This study seeks to fill this gap in clean
493 hydrogen cost analysis, taking as its scope the entire energy system as well as major
494 chemical industries.

495 We further evaluate the effects if only green or blue hydrogen is allowed in the ZERO-
496 H scenario. If only blue hydrogen is permitted, the aggregate investment cost will be
497 around \$19.54 trillion, which is \$0.63 trillion higher than green hydrogen enabled.
498 Several factors favor green hydrogen in the market. First, the costs of renewables in
499 China are increasingly competitive. If electrolyzers use otherwise-curtailed (i.e.,
500 effectively costless) wind and solar power instead of grid electricity, the total cost will
501 be even lower. Second, China's renewable sources are geographically concentrated,
502 with onshore wind and solar concentrated in the north and northwest, while offshore
503 wind is concentrated along the southeast coast. Hydrogen production, storage and
504 transport are advantaged when the needed infrastructure can also be concentrated, i.e.,
505 co-located in renewable-rich areas, further bringing the total costs down compared to a
506 more distributed hydrogen system. Third, blue hydrogen might be cheaper than green
507 hydrogen at the pilot stage and in the short term, but without innovative technologies
508 that can significantly cut the CCUS cost will become uncompetitive over the long run.
509 A take-away conclusion is that green hydrogen is likely to be a more cost-competitive
510 option than blue hydrogen in achievement of China's carbon neutrality in 2060, on the
511 basis of both LCOH and total system cost. This result is a rejoinder to concerns that

512 lower costs of blue hydrogen could lock China into another round of fossil fuel
513 investments if it pursues clean hydrogen. From the perspectives of both emission
514 reduction potentials and costs, green hydrogen appears to be China's strongest option
515 as a centerpiece of a long-term hydrogen strategy for decarbonization.

516

517 **Discussion**

518 Among the most vexing challenges to achievement of a carbon neutral world is the
519 decarbonization of high-emission HTA sectors, which lack the increasingly mature
520 solutions available for the power and light-duty transportation sectors and are
521 disproportionately large in major developing economies such as China. Based on an
522 integrated modeling analysis, this study makes the case that clean hydrogen, and
523 especially green hydrogen, could provide a basis for prospective decarbonization
524 solutions over a wide array of HTA applications in China, helping the country meet its
525 2060 carbon neutrality target. In cement, iron & steel, and chemical sectors, clean
526 hydrogen could account for 21-34% of final energy consumption by 2060, replacing
527 fossil fuel-based industrial heat and feedstocks. Clean hydrogen could also help
528 decarbonize China's heavy transport. By fueling 53-67% of trucks, 52% of fleet buses,
529 and 77% of shipping (12% from hydrogen and 65% from hydrogen-derived ammonia),
530 a carbon-free heavy transport sector appears attainable in 2060.

531 Yet compared to developed countries, China is lagging in development of technologies
532 and policies to encourage clean hydrogen deployment. The EU has made this a priority
533 in its post-COVID-19 economic recovery package⁴⁴, which is guided by the European
534 Green Deal which aims to make Europe the world's first carbon-neutral continent by
535 2050. The US DOE has supported fuel-cell transportation research and development
536 for a long time⁴⁵, with the Hydrogen at Scale (H2@Scale) initiative widely cited with
537 recently released targets for hydrogen long-haul trucks encouraging HDV
538 applications⁴⁶. Japan and South Korea have set particularly ambitious hydrogen targets

539 adding to the clean hydrogen initiatives already underway in the US, UK, Germany,
540 and Australia.

541 Why are countries such as China slow to embrace clean hydrogen? First, this is often
542 assumed to be an inherently expensive energy carrier. This view, however, is
543 increasingly open to question. Recent studies from the IEA, IRENA and BNEF
544 concluded that the LCOH for green hydrogen will decline by 2030 to competitive levels
545 in the US (under 2.0 \$/kg), EU (under 2.8 \$/kg) and Japan (under 3.3\$/kg)^{35,47}. Others
546 suggest that despite the low LCOH in richer economies, countries such as China and
547 India are starting from scratch and the needed new investment in clean hydrogen
548 production facilities and transport and storage infrastructure would imply yield higher
549 levelized costs. Assessing that assumption is one of the reasons why we established an
550 integrated analysis model taking account of all processes required for clean hydrogen
551 production and use in China. Our results do not support this negative position,
552 indicating rather a net \$1.72 trillion new investment cost that could be avoided by
553 exploiting clean hydrogen in 2060 compared to a no-hydrogen scenario. By that time,
554 green hydrogen technologies will be cost-competitive in HTA sectors compared to blue
555 technologies. In short, clean hydrogen can bring aggregate economic benefits, not costs,
556 for a developing country such as China allowing it to achieve cost competitively its
557 aspirations for a carbon neutral future.

558 Some have argued that in countries with large existing fossil fuel resources and
559 imbedded infrastructure, production of grey and blue hydrogen may help to lock-in
560 reliance on a fossil fuel-based hydrogen industry, impeding thus benefits that green
561 hydrogen could provide⁴⁸. With no prior study of this topic for China, we have indicated
562 here that the LCOH for green hydrogen may be lower than that for blue hydrogen after
563 2040. This evidence can help China avoid locking in fossil fuel investments resulting
564 from commitments to grey and blue hydrogen. Under the net-zero constraint of our
565 ZERO-H scenario, China's clean hydrogen demand could reach as high as 65.7 Mt by
566 2060 comprising then 12.8% of final energy demand, a huge market not only for China

567 but also in terms of projected overall international demand. In a carbon neutral future,
568 the energy system will be dominated by renewable energy. Previous studies, including
569 our own, have shown that China has rich renewable resources, sufficient to provide for
570 ambitious green hydrogen development^{41,42,49}. Instead of importing fossil fuels, China
571 could develop as a green hydrogen exporter, particularly if its LCOH were to fall below
572 \$2/kg H₂. In the long term, a flourishing clean hydrogen economy may change the
573 current energy trading map, which in turn could help decarbonize industries in other
574 parts of the world.

575 Our results indicate that clean hydrogen can help countries optimize their energy
576 structures, better exploit their domestic renewable energy sources, and enhance their
577 energy security. In the long-overlooked HTA sectors, clean hydrogen may emerge as
578 the basis for nearly unavoidable solutions for decarbonization to meet the urgency that
579 climate change demands. This argues for enhancement of incentive policies including
580 subsidies for clean hydrogen development, especially in HTA industries. There are also
581 significant and growing emissions from HTA sectors in other major developing
582 countries, most importantly in India given its large and increasing share of global
583 carbon emissions. Industry contributed close to one quarter of India's carbon emissions
584 in 2018, a share that is expected to grow with swift urbanization⁵. Relevant research
585 funding should be encouraged for developing countries. This study provides an
586 instructive reference for developing countries facing challenges similar to those
587 confronting China as they also seek to mitigate emissions from their HTA sectors in the
588 quest for a shared future goal for carbon neutrality.

589

590 **Materials and Methods**

591

592 **Hydrogen consumption analysis module**

593 Multiple robust studies of hydrogen production have been done, mainly focusing on
594 hydrogen production. However, the size the prospective hydrogen market remains

595 unclear. The hydrogen demand in some studies is simply evaluated based on GDP
 596 growth and other socioeconomic assumptions. However, unlike electricity, hydrogen is
 597 consumed in final demand sectors both as a feedstock and energy carrier, which is more
 598 complex. The total hydrogen demand is calculated based on our energy system
 599 optimization model. The hydrogen demand in this paper includes the consumption in
 600 industries, transport and other sectors, shown in (1)-(3).

$$601 \quad DH_t = INDH_t + TRAH_t + OTHH_t \quad (1)$$

$$\begin{cases} INDH_t = \sum_{x=STE}^{OTHIND} DH_{t,x} \\ TRAH_t = \sum_{y=LDV}^{AVI} DH_{t,y} \\ OTHH_t = \sum_{z=RES}^{OTH} DH_{t,z} \\ DH_t = \sum_p D_{p,t} \times EH_{p,t} \end{cases} \quad (2)$$

$$603 \quad (3)$$

604 In the above equations, DH denotes the demand of hydrogen and $INDH$, $TRAH$ and
 605 $OTHH$ refers to industry hydrogen demand, transport hydrogen demand and other
 606 hydrogen demand, respectively. In the set of x , the variables STE , CEM , AMO , MET ,
 607 $OILR$ and $OTHIND$ are steel, cement, ammonia, methanol, oil refinery and other
 608 industry, respectively. In the set of y , $LTRU$, $MTRU$, $HTRU$, $SHIP$ and AVI are light-,
 609 medium-, and heavy-duty trucks, shipping and aviation. In the z set, RES , ELC and
 610 OTH represent residential, power generation and other sectors.

611

612 Furthermore, the hydrogen consumed in different sectors varies. The hydrogen
 613 consumed in key industry sectors serves as both feedstock and combustion fuel for
 614 industrial heat.

$$\begin{cases} DH_{t,STE} = \left(\sum_p ACT_{p,t,STE} \right) \times SH_{t,HDRI} + \sum_p (ACT_{p,t,STE} \times EFF_{p,heat}) / EFFH_{t,p,STE} \\ \sum_p ACT_{p,t,STE} \geq DM_{t,STE} \end{cases} \quad (4)$$

615

616

$$\begin{cases} DH_{t,CEM} = \sum_p (ACT_{p,t,CEM} \times EFF_{p,heat}) / EFFH_{t,p,CEM} \\ \sum_p ACT_{p,t,CEM} \geq DM_{t,CEM} \end{cases} \quad (5)$$

$$\begin{cases} DH_{t,AMO} = \sum_p (ACT_{p,t,AMO} \times FEEDH_{AMO}) + \sum_p (ACT_{p,t,AMO} \times EFF_{p,heat}) / EFFH_{t,p,AMO} \\ \sum_p ACT_{p,t,AMO} \geq DM_{t,AMO} \end{cases} \quad (6)$$

$$\begin{cases} DH_{t,HTRU} = (\sum_p ACT_{p,t,HTRU}) \times SH_{t,H-HTRU} / EFFH_{t,p,HTRU} \\ \sum_p ACT_{p,t,HTRU} \times DIS_{p,t,HTRU} \times LOAD_{p,t,HTRU} + \\ \sum_p ACT_{p,t,MTRU} \times DIS_{p,t,MTRU} \times LOAD_{p,t,MTRU} + \\ \sum_p ACT_{p,t,LTRU} \times DIS_{p,t,LTRU} \times LOAD_{p,t,LTRU} \geq DM_{t,RoadF} \end{cases} \quad (7)$$

621

622 Functions (4)-(7) define hydrogen demand in key industry sectors and the heavy-duty
 623 transport sector, where t denotes time; p represents technology process; DM_t represents
 624 energy service demand in year t ; ACT in industry sectors (4)-(6) denotes industrial
 625 production activity; ACT in heavy transport sector (7) mainly refers to vehicle stock;
 626 $EFF_{p,heat}$ represent heat efficiency of technology process p ; and $EFFH_{t,p}$ is hydrogen
 627 combustion efficiency of technology process p in year t .

628

629 Specifically, in the steel sector equation (4), in addition to combustion fuel for heat
 630 supply, hydrogen is also an important reducing agent in the hydrogen-DRI process; SH_t ,
 631 H_{DRI} is the share of hydrogen-DRI technology, which is decided by the energy system
 632 optimization based on cost analysis; $DM_{t,STE}$ denotes crude steel demand in year t . In
 633 the ammonia sector equation (6), the hydrogen consumption includes two parts, as
 634 feedstock and combustion fuel for heat, of which $FEEDH_{AMO}$ represents hydrogen
 635 consumed as feedstock. The hydrogen consumption in the methanol sector follows the
 636 same structure as in the ammonia equation (6). In the heavy-duty transport sector, we
 637 take heavy-duty trucking as an example. In equation (7), $SH_{t,H-HTRU}$ refers to the share

638 of hydrogen fuel-cell heavy-duty trucks; $DIS_{p,t}$ is distance traveled in year t of vehicle
639 type p ; $LOAD_{p,t}$ is the load rate of vehicle type p in year t (i.e., tons of freight per vehicle);
640 $HTRU$, $MTRU$, $LTRU$ represent heavy-, medium-, and light-duty trucks respectively.
641 The trucks in operation together in year t should meet the road freight transport service
642 demand in year t , which is shown as $DM_{t, Road}$.

643

644 Note that most models simulate only green hydrogen, based on renewables. However,
645 there is considerable potential for blue hydrogen production, based on coal with CCUS
646 in China and on natural gas with CCUS in US. Therefore, we consider fossil-fuel based
647 hydrogen production technologies with different efficiencies and scales, including
648 natural gas reforming and coal gasification with CCUS in this study. Regarding
649 hydrogen delivery, some existing model studies assume the delivery cost is zero while
650 in this study we consider both gaseous and liquid road transport. Long-distance oversea
651 transoceanic transportation for ammonia is not considered in this study.

652 **Final energy service demand prediction module**

653 The mainstream methods of forecasting future terminal service demand involve
654 econometric regression analysis, historical data statistical analysis and elasticity
655 coefficient analysis. The final energy demand forecasts are differentiated by sectors in
656 this paper. The prediction of the transport sector's future passenger and freight turnover,
657 and the construction sector's future residential and public building area are based on an
658 elastic equation method. In order to prevent the overestimation of the future demand
659 forecast, the impact of actual development level and energy services price changes are
660 fully considered.

661

662 The transportation sector is divided into road, railway, shipping, and aviation based on
663 transport mode, and is further classified into freight and passenger transportation. The
664 passenger final service demand unit is MPKM (million person-kilometers), and the unit
665 of freight service demand unit is MTKM (million ton-kilometers). The division of the

666 construction sector in the model includes urban residential, rural residential, large
 667 commercial buildings, and general commercial buildings. The main factors affecting
 668 the demand for energy services in the transportation sector are population, GDP growth
 669 rate and final service prices, which are classified by passenger and freight transportation
 670 modes. The influence factors for construction energy services demand mainly include
 671 population, urbanization rate, and per capita income. The driving factor is a variable
 672 that is added to the demand of different final services and used to predict the final
 673 service demand in the calculation year of the model.

$$674 \quad Demand_t = Demand_{t-1} \times k \times driver^{elasticity} \quad (8)$$

675 where k is a constant as adjustment. The driving factor acts on the final service demand
 676 changes through demand elasticity, as shown in formula equation (8). The
 677 corresponding driving factors are different in sectoral energy service demand. The
 678 driving factors of passenger transportation service demand are per capita income,
 679 energy service price and population, for freight demand are income and energy service
 680 price, for the construction sector are GDP growth, urbanization rate, population, and
 681 changes in energy intensity. In the industrial sector, according to the final industrial
 682 products, the prediction is modeled and analyzed separately. The methods of
 683 combination model comparison and expert surveys are used to determine future energy
 684 service demand. For example, the raw steel demand prediction function is shown in
 685 equation (9):

$$686 \quad DM_{steel} = RF_1 \times c_1 + RF_2 \times c_2 + CF \times c_3 + \sum_i T_i \times c_{4i} + AP \times c_5 + E_x$$

$$687 \quad (9)$$

688 where DM_{steel} is the demand for steel; RF_1 and RF_2 represent the increase in building
 689 area of urban and rural residential buildings respectively; CF defines the increase in
 690 commercial building area; T denotes the increase in transportation products increase,
 691 including passenger car, bus, truck, and ship; AP is increase in the number of household
 692 electricity appliances; increase. E_{xx} refers to other steel demand (export and import are
 693 considered); c represents steel intensity of products in construction, transportation,

694 household appliances and other products, which units of which are t steel/m², t steel/
695 vehicle, t steel/ appliance; i means denotes transportation types, including passenger
696 car, bus, truck, shipping and aviation.

697

698 **Energy system optimization model**

699 The energy system optimization model built in this study is the MAPLE-China (Multi-
700 Abatement Planning and Long-term Energy system optimization in China) model. The
701 model framework is shown in Fig. S1. It provides a technology-rich basis to estimate
702 how the energy system operates over a long-term, multiple-period time horizon. It
703 follows a techno-economic bottom-up approach to describe the energy-related sectors
704 in detail through a variety of specific technologies defined by their technical and
705 economic parameters. It offers thus a detailed representation of energy sectors, which
706 includes extraction, transformation, distribution, end uses, and trade of various energy
707 forms and materials. It computes an equilibrium on energy markets (partial equilibrium)
708 and determines an optimal configuration of the energy systems to satisfy service
709 demands at a minimum cost over a long-term horizon, while respecting greenhouse gas
710 emission constraints.

711

712 The MAPLE model simulates the investment and operation of major energy
713 technologies under constraints of emissions reductions in China. The model can project
714 and simulate future energy use trends in multiple scenarios and varying degrees of
715 mitigation action. The calculation objective of the model is that the total cost of the
716 energy system must reach the minimum while exogenously given energy demand and
717 any other major constraints on the energy system (e.g. technology availability and
718 growth rates) are satisfied.

719

720 Objective functions:

$$721 \quad C = \sum_t [(CINV_t + CFOM_t + CFU_t + CD_t) / (1 + d_t)^{t-2020}] \quad (10)$$

$$CINV_t = CP_{p,t} + CNP_{p,t} + CS_{p,t} \quad (11)$$

Most current bottom-up models in China do not consider hydrogen and associated technologies, and most existing hydrogen studies for China do not consider blue hydrogen. In (10), t is the year or time period; p denotes technology process, and the variables C , $CINV$, $CFOM$, CFU , CD , and d_t represent total cost, investment cost, fixed O&M cost, fuel cost, delivery cost and discount rate respectively. In the investment cost formula (11), CP , CNP , CS refer to production capacity cost, new pipeline infrastructure cost and storage cost respectively.

The constraints in this paper incorporate resource constraints and emission constraints (equations 12-14). In the constraints, TE is total emissions. Other constraints in the model include those related to inter-period capacity transfer constraints, technical activity constraints, and flow balance equation. MAPLE-China follows the integrated MARKAL/EFOM system (TIMES) energy planning modeling platform principles, detailed instruction and functions could be found in the documentation for the TIMES Model.

$$RS_t \geq \sum_p DF_{t,p} \quad (12)$$

$$TE_t = \sum_{p,i} (DF_{p,t,i} \times ef_{i,p}), i = [coal; oil; gas] \quad (13)$$

$$\begin{cases} TE_{2030} \geq TE_t \text{ (if } t \geq 2030) \\ TE_{2060} \leq 0 \end{cases} \quad (14)$$

The model performs calculations from 2015/2020 to 2060. The base year calibration mainly includes the following aspects: (i) total energy consumption and category-based energy consumption of various sectors and sub-sectors; (ii) energy consumption per unit of end-use demand of major divisions; (iii) CO₂ emissions. The main data sources of the MAPLE-China model are energy balance tables available from China's Energy Yearbook. For energy consumption in the industrial sub-sectors and technologies, we

746 used several sources such as the China Statistical Yearbook, Industrial Statistical
747 Yearbook, China Steel Statistics, China Chemical Industry Yearbook, China
748 Nonferrous Metals Industry Yearbook, and China Energy Statistical Yearbook. Cost
749 and energy parameters for technologies at an early stage of development are obtained
750 from the Chinese Ministry of Information and Industry Technology and in consultation
751 with industry experts. We also use technical parameter documents on production lines
752 of major industrial sectors, as well as calculation and collation from related literature,
753 internal reports from enterprises, and interview with experts.

754

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878

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905

906 **Competing interests:** Authors declare that they have no competing interests.

907

908 **Data and materials availability:**

909 All data are available in the main text or the supplementary materials.

910 Additional data related to this paper may be requested from the authors.

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